OMB No. 1121-0329 Approval Expires 07/31/2016

U.S. Department of Justice
Office of Justice Programs
Bureau of Justice Assistance



The <u>U.S. Department of Justice</u> (DOJ), <u>Office of Justice Programs</u> (OJP), <u>Bureau of Justice Assistance</u> (BJA) is seeking applications for the Smart Policing Initiative. This program furthers the Department's mission by assisting state and local jurisdictions in reducing crime and improving the functioning of the criminal justice system, specifically through support for evidence-based policing.

# Smart Policing Initiative FY 2015 Competitive Grant Announcement

#### **Eligibility**

Applicants are limited to state, local, and tribal law enforcement agencies or a governmental non-law enforcement agency acting as fiscal agent for the applicant.

BJA may elect to make awards for applications submitted under this solicitation in future fiscal years, dependent on the merit of the applications and on the availability of appropriations.

For additional eligibility information, see Section C. Eligibility Information.

#### Deadline

Applicants must register with <u>Grants.gov</u> prior to submitting an application. All applications are due to be submitted and in receipt of a successful validation message in Grants.gov by 11:59 p.m. eastern time on March 9, 2015.

All applicants are encouraged to read this <u>Important Notice: Applying for Grants in Grants.gov</u>.

For additional information, see <u>How To Apply</u> in Section D. Application and Submission Information.

#### **Contact Information**

For technical assistance with submitting an application, contact the Grants.gov Customer Support Hotline at 800-518-4726 or 606-545-5035, or via e-mail to <a href="mailto:support@grants.gov">support@grants.gov</a>. The <a href="mailto:Grants.gov">Grants.gov</a> Support Hotline hours of operation are 24 hours a day, 7 days a week, except federal holidays.

Applicants that experience unforeseen Grants.gov technical issues beyond their control that prevent them from submitting their application by the deadline must e-mail the BJA contact identified below within 24 hours after the application deadline and request approval to

submit their application. Additional information on reporting technical issues is found under "Experiencing Unforeseen Grants.gov Technical Issues" in the How to Apply section.

For assistance with any other requirement of this solicitation, contact the National Criminal Justice Reference Service (NCJRS) Response Center: toll-free at 1-800-851-3420; via TTY at 301-240-6310 (hearing impaired only); email <a href="mailto:responsecenter@ncjrs.gov">responsecenter@ncjrs.gov</a>; fax to 301-240-5830; or web chat at <a href="https://webcontact.ncjrs.gov/ncjchat/chat.jsp">https://webcontact.ncjrs.gov/ncjchat/chat.jsp</a>. The NCJRS Response Center hours of operation are 10:00 a.m. to 6:00 p.m. eastern time, Monday through Friday, and 10:00 a.m. to 8:00 p.m. eastern time on the solicitation close date.

Grants.gov number assigned to this announcement: BJA-2015-4065

Release date: January 20, 2015

### **Contents**

| A. Program Description   | 4  |
|--|----|
| Overview   | 4  |
| Program-Specific Information   | 4  |
| Evidence-Based Programs or Practices   | 7  |
| B. Federal Award Information   | 8  |
| Type of Award  | 9  |
| Financial Management and System of Internal Controls                         | 9  |
| Budget Information   | 9  |
| Cost Sharing or Match Requirement  | 9  |
| Pre-Agreement Cost Approvals   | 9  |
| Limitation on Use of Award Funds for Employee Compensation; Waiver           | 10 |
| Prior Approval, Planning, and Reporting of Conference/Meeting/Training Costs | 10 |
| Costs Associated with Language Assistance (if applicable)                    | 10 |
| C. Eligibility Information   | 11 |
| Cost Sharing or Match Requirement  | 11 |
| Limit on Number of Application Submissions                                   | 11 |
| D. Application and Submission Information                                    | 11 |
| What an Application Should Include   | 11 |
| How To Apply   | 19 |
| E. Application Review Information  | 22 |
| Selection Criteria   | 22 |
| Review Process   | 24 |
| F. Federal Award Administration Information                                  | 25 |
| Federal Award Notices  | 25 |
| Administrative, National Policy, and Other Legal Requirements                | 25 |
| General Information about Post-Federal Award Reporting Requirements          | 26 |
| G. Federal Awarding Agency Contact(s)  | 26 |
| H. Other Information   | 27 |
| Provide Feedback to OJP  | 27 |
| Application Checklist  | 28 |

# Smart Policing Initiative (CFDA #16.738)

#### A. Program Description

#### Overview

The FY 2015 Smart Policing Initiative (SPI) grant program seeks to build upon analysis-driven, evidence-based policing by encouraging state, local, and tribal law enforcement agencies to develop effective, economical, and innovative responses to crime within their jurisdictions. Funding for this initiative is available through the FY2015 appropriation to "support evidence-based policing."

#### **Program-Specific Information**

In the current economy, many law enforcement agencies continue to face resource reductions while struggling with chronic crime and violence in their communities. The development of tactics and strategies that are effective, efficient, and economical—as measured by reduced crime, higher case closure rates, increased agency efficiency, and improved community collaboration and relations—is of great benefit to law enforcement agencies. The goal of SPI is to identify those tactics, practices, and strategies. The implementation and testing of offender-based and place-based ("hotspot") policing through replication of evidence-based practices is of particular interest to BJA, as research demonstrates that these approaches can contribute to substantial reductions in violent crime and neighborhood disorder. Projects that implement innovative problem-solving approaches to chronic crime issues in conjunction with community stakeholder engagement and relationship-building are also desirable.

Through SPI, BJA provides resources, training, and technical assistance to enable police agencies to institute lasting cultural and organizational changes that foster reliance on and effective use of evidence-based practices, data, and technology... Since 2009, BJA has awarded SPI grants to 39 law enforcement agencies throughout the United States under national competitive solicitations. These agencies were selected to create a portfolio that is diverse in organizational size as well as in the type of crime problems, criminogenic factors, or organizational challenges addressed. BJA requires applicants to enlist a research partner, demonstrate the ability to collect and analyze data, and incorporate realistic and meaningful performance measures to assess the effectiveness of their efforts. Each site is focused on fundamental <u>analysis questions</u>, based on the SARA (Scanning, Analysis, Response, and Assessment) model.

Examples of previous SPI assessment results are:

- In Philadelphia, offender-based programs centered on violent crime micro-spots resulted in statistically significant crime reductions while foot patrols did not.
- In Boston, problem-solving teams produced reductions in robberies and violent offenses.
- In the Newton Division of the Los Angeles Police Department, precise place- and offender-based strategies resulted in a significant homicide reduction.
- In Glendale, Arizona, place-based crime prevention by environmental design tactics reduced thefts and calls for service at high-traffic convenience stores.
- In Shawnee, Kansas, Data Driven Crime and Traffic Safety (DDACTS) intervention programming reduced crime in the targeted area by more than 25 percent.

In Palm Beach County, Florida, strategic efforts to respond to robbery victimization and cultivate trust and collaboration with the County's Guatemalan immigrant community resulted in increased trust and satisfaction with police as well as decreases in robbery victimization. BJA believes that several factors contributed significantly to achieve these results. These factors included executive support for the project, substantial analysis efforts, incorporation of the research partner in all aspects of the initiative, and focus on sustaining organizational and operational changes that resulted from project findings. Agencies are expected to leverage data from other criminal justice entities—such as parole, probation, and prosecution agencies—to inform their investigative activities and aid in the identification of criminal networks that impact public safety.

In addition, experiences of current and former SPI sites highlight the pressing need to engage members of their communities as allies in preventing and reducing crime. Under SPI, police agencies are strongly encouraged to establish innovative and effective working relationships with citizens and community leaders to gain support for their proposed policing initiatives and build community trust.

Recent events in communities across the nation have led to increased efforts to address issues of police use of force, transparency, accountability, and police-community relationship building. Recent findings emerging from field tests of body worn camera systems (BWCS) indicate that they hold promise in addressing these issues. Specifically, several empirical studies have documented substantial decreases in citizen complaints as well as in use of force by police and assaults on officers when BWCS are implemented. In particular, the SPI project in Phoenix, AZ found officers wearing BWCS saw a 44.4 percent reduction in complaints compared to 19.8 percent reduction among comparison officers. These data indicate that this technology may assist in improving the quality of public service provided by police officers as well as perceptions of police legitimacy and procedural justice held by communities. The available research also supports the claim that BWCS yield viable case evidence, contribute to the resolution of citizen complaints against police officers, and may reduce the likelihood that citizens will file false complaints. Simultaneously, BWCS pose challenges in terms of implementation costs, infrastructure and information management costs, and variations in available vendors and equipment. As a result of the promising role BWCS may play in improving policing practice, BJA will commit up to \$2 million in support of demonstration programs that implement BWCS as a key component in improving public safety and policing effectiveness.

To ensure their initiative's effectiveness, current SPI grantees work closely with BJA and BJA's competitively funded training and technical assistance partner to participate in information sharing sessions, facilitate peer-to-peer exchanges of information, administer subject matter expertise that is relevant to specific SPI agencies, and produce reports on the lessons learned from the SPI community. In addition, all SPI grantees are required to undergo a post-award analytic capacity assessment and to produce a project action plan in collaboration with BJA and its training and technical assistance grantee. Finally, applicants are expected to devote at least 20 percent of the project budget to support the evaluation component of their initiative. The provision of appropriate resources for the selected research partner is crucial to project success.

For more information on SPI and details on individual site activities, go to <a href="https://www.smartpolicinginitiative.com">www.smartpolicinginitiative.com</a>. This web site provides information and resources to BJA SPI agency participants and to the nation's law enforcement community.

#### **Goals, Objectives, and Deliverables**

The purpose of SPI is to assist state, local, and tribal jurisdictions in implementing and evaluating unique approaches to chronic crime problems; emerging crime problems, or barriers to police agencies' ability to address such problems. BJA is seeking applications from state, local, or tribal law enforcement agencies (or other governmental agencies serving as fiscal agents) interested in developing innovative, analysis-driven approaches to crime.

Applicants may submit an application under one of the following purpose areas:

## <u>PURPOSE AREA 1: SMART POLICING INNOVATION. Competition ID: BJA-2015-4066</u> Applications are solicited from state, local, or tribal law enforcement agencies interested in developing innovative, data-driven approaches to crime. Applicants will:

- Describe the innovative, data-driven approach to be implemented.
- Enlist a local research partner from the accredited criminal justice/social science community to evaluate the effectiveness of the approach.
- Identify a specific category of crime or criminogenic circumstance. Crime examples include but are not limited to: 1) neighborhood drug markets; 2) gun violence in a specific neighborhood; 3) domestic violence; 4) chronic offenders with mental health disorders; and 5) repeat violent offenders.
- Develop a prevention/mitigation strategy to address the problem.
- Develop performance measures for the initiative.
- Assess and report the results to BJA, who will make the results publicly available.

The program design must include outcome measures capable of informing a credible assessment of the effectiveness of the intervention(s). Applications absent such measures will not be awarded.

In Purpose Area 1, applications that specifically include data-driven innovations will be given priority consideration. Applicants are also strongly encouraged to focus on problems likely to be confronted by other law enforcement agencies in the United States. Examples of such problems include, but are not limited to, violent crime (including gun violence and domestic violence), drug trafficking, property crime, police responses to individuals with mental health disorders, and/or community engagement challenges. The proposed projects should present new crime control strategies that hold promise for replication and testing by other jurisdictions. Such strategies may include the use of innovative technologies or the application of existing technologies in new ways to address pressing crime issues.

## PURPOSE AREA 2: BODY WORN CAMERA PROBLEM-SOLVING DEMONSTRATION PROGRAM. Competition ID: BJA-2015-4067

Applications are solicited from state, local, or tribal law enforcement agencies interested in using BWCS as a key component of a problem-solving strategy to enhance public and officer safety and improve policing practices through increased transparency, accountability, and legitimacy. Of particular interest to BJA are projects that examine the impact of the implementation of BWCS on citizen complaints, the process and outcome of internal investigations, privacy issues, and community relationships. In addition, consideration of the cost-benefit ratio of this technology and promising implementation practices are of paramount importance to any law enforcement agency considering its adoption, and may also be addressed by projects proposed under this purpose area.

#### Applicants will:

- Identify a problem(s) of concern that impacts public safety and organizational effectiveness and illustrate, through analysis of available and diverse data resources, how BWCS would address those problems;
- Enlist a local research partner from the accredited criminal justice/social science community to evaluate the effectiveness of the approach;
- Provide a comprehensive policy and strategy implementation plan using the BWCS and any additional appropriate problem solving approaches. This plan must include a description of the applicant's experience with the implementation and use of BWCS, the identification of any legal or contractual strategies to overcome those barriers, and description of the process the applicant will use to develop policies governing the use of BWCs, including privacy protections for citizens. Applicants are also advised to include the input of line officers and community members in their proposed planning process.
- Develop performance measures for the initiative; and
- Assess and report the results to BJA, who will make the results publicly available.

The program design must include outcome measures capable of informing a credible assessment of the effectiveness of the intervention(s). Applications absent such measures will not be awarded.

Funding awarded under this purpose area will support:

- BWCS implementation planning, policy and protocol development
- Personnel costs associated with implementing the problem solving strategy
- Equipment purchase
- Training
- Data storage and management
- Activities of the identified research partner to advise the jurisdiction on implementation issues, devise an outcome evaluation strategy, and provide outcome data on the effectiveness of the strategy.

For evidence-based policy guidance on BWCS policy development and implementation, please see the Police Executive Research Forum's publication <u>Implementing a Body-Worn Camera Program: Recommendations and Lessons Learned</u>, as well as the OJP Diagnostic Center's <u>Police Officer Body-Worn Cameras: Assessing the Evidence.</u>

#### **Evidence-Based Programs or Practices**

OJP strongly emphasizes the use of data and evidence in policy making and program development in criminal justice, juvenile justice, and crime victim services. OJP is committed to:

- improving the quantity and quality of evidence OJP generates;
- integrating evidence into program, practice, and policy decisions within OJP and the field; and
- improving the translation of evidence into practice.

OJP considers programs and practices to be evidence-based when their effectiveness has been demonstrated by causal evidence, generally obtained through one or more outcome evaluations. Causal evidence documents a relationship between an activity or intervention (including technology) and its intended outcome, including measuring the direction and size of a

change, and the extent to which a change may be attributed to the activity or intervention. Causal evidence depends on the use of scientific methods to rule out, to the extent possible, alternative explanations for the documented change. The strength of causal evidence, based on the factors described above, will influence the degree to which OJP considers a program or practice to be evidence-based. The OJP CrimeSolutions.gov web site is one resource that applicants may use to find information about evidence-based programs in criminal justice, juvenile justice, and crime victim services.

For examples of research on police and crime reduction, view the George Mason University's Evidence-Based Policing Matrix<sup>©</sup>, available at <a href="http://cebcp.org/evidence-based-policing/the-matrix/">http://cebcp.org/evidence-based-policing/the-matrix/</a>. The Matrix is a research-to-practice translation tool that categorizes and visualizes all experimental and quasi-experimental research on police and crime reduction.

#### **B. Federal Award Information**

BJA estimates that it will make up to six awards of up to \$700,000 each for an estimated total of \$4.2 million for a 36-month project period, beginning on October 1, 2015. Of those, it is estimated that up to three awards will be made under Purpose Area 2.

BJA may, in certain cases, provide supplemental funding in future years to awards under this solicitation. Important considerations in decisions regarding supplemental funding include, among other factors, the availability of funding, strategic priorities, assessment of the quality of the management of the award (for example, timeliness and quality of progress reports), and assessment of the progress of the work funded under the award.

All awards are subject to the availability of appropriated funds and to any modifications or additional requirements that may be imposed by law.

#### **Award Special Condition**

Once awarded, each grant award will have in place a special condition withholding all but \$150,000, which will allow grantees to establish an action plan within 180 days of accepting the award. The action plan must:

- Describe the problem and the data that led to its identification.
- Include a logic model that identifies the solution(s) to be tested and projects result(s).
- Include an impact evaluation plan.
- Ensure that a research partner is included, as well as a contract, agreement, memoranda of
  understanding or other similar legal instrument that clearly delineates the roles and
  responsibilities of the research partner. This document should clearly establish the authority
  of the research partner to access relevant agency data, interview subject personnel, and
  monitor agency operations that are relevant to the evaluation of the initiative.
- Demonstrate executive support and commitment of agency resources to the project.
- Include letters of commitment from external agencies or organizations that are expected to participate in the project.

The remaining funds will be released to each grantee only after BJA approves an acceptable action plan.

#### Type of Award<sup>1</sup>

BJA expects that it will make any award from this solicitation in the form of a grant.

#### **Financial Management and System of Internal Controls**

If selected for funding, the award recipient must:

- (a) Establish and maintain effective internal control over the federal award that provides reasonable assurance that the non-federal entity is managing the federal award in compliance with federal statutes, regulations, and the terms and conditions of the federal award. These internal controls should be in compliance with guidance in "Standards for Internal Control in the Federal Government" issued by the Comptroller General of the United States and the "Internal Control Integrated Framework", issued by the Committee of Sponsoring Organizations of the Treadway Commission (COSO).
- (b) Comply with federal statutes, regulations, and the terms and conditions of the federal awards.
- (c) Evaluate and monitor the non-federal entity's compliance with statute, regulations, and the terms and conditions of Federal awards.
- (d) Take prompt action when instances of noncompliance are identified including noncompliance identified in audit findings.
- (e) Take reasonable measures to safeguard protected personally identifiable information and other information the federal awarding agency or pass-through entity designates as sensitive or the non-federal entity considers sensitive consistent with applicable federal, state, and local laws regarding privacy and obligations of confidentiality.

In order to better understand administrative requirements and cost principles, award applicants are encouraged to enroll, at no charge, in the Department of Justice Grants Financial Management Online Training available here.

#### **Budget Information**

#### **Cost Sharing or Match Requirement**

This solicitation does not require a match. However, if a successful application proposes a voluntary match amount, and OJP approves the budget, the total match amount incorporated into the approved budget becomes mandatory and subject to audit.

#### **Pre-Agreement Cost Approvals**

OJP does not typically approve pre-agreement costs; an applicant must request and obtain the prior written approval of OJP for all such costs. If approved, pre-agreement costs could be paid from grant funds consistent with a grantee's approved budget, and under applicable cost standards. However, all such costs prior to award and prior to approval of the costs are incurred at the sole risk of an applicant. Generally, no applicant should incur project costs *before* submitting an application requesting federal funding for those costs. Should there be extenuating circumstances that appear to be appropriate for OJP's consideration as pre-

<sup>&</sup>lt;sup>1</sup> See generally 31 U.S.C. §§ 6301-6305 (defines and describes various forms of federal assistance relationships, including grants and cooperative agreements (a type of grant)).

agreement costs, the applicant should contact the point of contact listed on the title page of this announcement for details on the requirements for submitting a written request for approval. See the section on Costs Requiring Prior Approval in the Financial Guide, for more information.

#### Limitation on Use of Award Funds for Employee Compensation; Waiver

With respect to any award of more than \$250,000 made under this solicitation, recipients may not use federal funds to pay total cash compensation (salary plus cash bonuses) to any employee of the award recipient at a rate that exceeds 110 percent of the maximum annual salary payable to a member of the Federal Government's Senior Executive Service (SES) at an agency with a Certified SES Performance Appraisal System for that year. <sup>2</sup> The 2015 salary table for SES employees is available at <a href="https://www.opm.gov/salary-tables">www.opm.gov/salary-tables</a>. Note: A recipient may compensate an employee at a greater rate, provided the amount in excess of this compensation limitation is paid with non-federal funds. (Any such additional compensation will not be considered matching funds where match requirements apply.)

The Assistant Attorney General for OJP may exercise discretion to waive, on an individual basis, the limitation on compensation rates allowable under an award. An applicant requesting a waiver should include a detailed justification in the budget narrative of the application. Unless the applicant submits a waiver request and justification with the application, the applicant should anticipate that OJP will request the applicant to adjust and resubmit the budget.

The justification should include the particular qualifications and expertise of the individual, the uniqueness of the service the individual will provide, the individual's specific knowledge of the program or project being undertaken with award funds, and a statement explaining that the individual's salary is commensurate with the regular and customary rate for an individual with his/her qualifications and expertise, and for the work to be done.

Prior Approval, Planning, and Reporting of Conference/Meeting/Training Costs

OJP strongly encourages applicants that propose to use award funds for any conference-,
meeting-, or training-related activity to review carefully – before submitting an application – the
OJP policy and guidance on conference approval, planning, and reporting available at
<a href="https://www.ojp.gov/financialguide/PostawardRequirements/chapter15page1.htm">www.ojp.gov/financialguide/PostawardRequirements/chapter15page1.htm</a>. OJP policy and
guidance (1) encourage minimization of conference, meeting, and training costs; (2) require
prior written approval (which may affect project timelines) of most such costs for cooperative
agreement recipients and of some such costs for grant recipients; and (3) set cost limits,
including a general prohibition of all food and beverage costs.

#### **Costs Associated with Language Assistance (if applicable)**

If an applicant proposes a program or activity that would deliver services or benefits to individuals, the costs of taking reasonable steps to provide meaningful access to those services or benefits for individuals with limited English proficiency may be allowable. Reasonable steps to provide meaningful access to services or benefits may include interpretation or translation services where appropriate.

For additional information, see the "Civil Rights Compliance" section under "Solicitation Requirements" in the OJP Funding Resource Center.

<sup>&</sup>lt;sup>2</sup> This limitation on use of award funds does not apply to the non-profit organizations specifically named at Appendix VIII to 2 C.F.R. part 200.

#### C. Eligibility Information

For additional eligibility information, see the title page.

#### **Cost Sharing or Match Requirement**

For additional information on cost sharing and match requirement, see Section B. Federal Award Information.

#### **Limit on Number of Application Submissions**

If an applicant submits multiple versions of the same application, BJA will review <u>only</u> the most recent system-validated version submitted. For more information on system-validated versions, see <u>How to Apply</u>.

#### D. Application and Submission Information

#### What an Application Should Include

Applicants should anticipate that if they fail to submit an application that contains all of the specified elements, it may negatively affect the review of their application; and, should a decision be made to make an award, it may result in the inclusion of special conditions that preclude the recipient from accessing or using award funds pending satisfaction of the conditions.

Moreover, applicants should anticipate that applications that are determined to be nonresponsive to the scope of the solicitation, or that do not include the application elements that BJA has designated to be critical, will neither proceed to peer review nor receive further consideration. Under this solicitation, BJA has designated the following application elements as critical: Program Narrative, Budget Detail Worksheet, and Budget Narrative. Applicants may combine the Budget Narrative and the Budget Detail Worksheet in one document. However, if an applicant submits only one budget document, it must contain **both** narrative and detail information. Please review the "Note on File Names and File Types" under How to Apply to be sure applications are submitted in permitted formats.

OJP strongly recommends that applicants use appropriately descriptive file names (e.g., "Program Narrative," "Budget Detail Worksheet and Budget Narrative," "Timelines," "Memoranda of Understanding," "Resumes") for all attachments. Also, OJP recommends that applicants include resumes in a single file.

1. Information to Complete the Application for Federal Assistance (SF-424)

The SF-424 is a required standard form used as a cover sheet for submission of preapplications, applications, and related information. Grants.gov and OJP's Grants

Management System (GMS) take information from the applicant's profile to populate the
fields on this form. When selecting "type of applicant," if the applicant is a for-profit entity,
select "For-Profit Organization" or "Small Business" (as applicable).

Intergovernmental Review: This funding opportunity (program) is not subject to <a href="Executive Order 12372"><u>Executive Order 12372</u></a>. (In completing the SF-424, applicants are to make the appropriate selection in response to question 19 to indicate that the "Program is not covered by E.O. 12372.")

- **2. Project Abstract** Applications should include a high-quality project abstract that summarizes the proposed project in 400 words or less. Project abstracts should be—
  - written for a general public audience.
  - submitted as a separate attachment with "Project Abstract" as part of its file name.
  - single-spaced, using a standard 12-point font (Times New Roman) with 1-inch margins.

As a separate attachment, the project abstract will **not** count against the page limit for the program narrative.

All project abstracts should follow the detailed template available at <a href="mailto:ojp.gov/funding/Apply/Resources/ProjectAbstractTemplate.pdf">ojp.gov/funding/Apply/Resources/ProjectAbstractTemplate.pdf</a>.

**Permission to Share Project Abstract with the Public:** It is unlikely that BJA will be able to fund all promising applications submitted under this solicitation, but it may have the opportunity to share information with the public regarding promising but unfunded applications, for example, through a listing on a webpage available to the public. The intent of this public posting would be to allow other possible funders to become aware of such proposals.

In the project abstract template, applicants are asked to indicate whether they give OJP permission to share their project abstract (including contact information) with the public. Granting (or failing to grant) this permission will not affect OJP's funding decisions, and, if the application is not funded, granting permission will not guarantee that abstract information will be shared, nor will it guarantee funding from any other source.

**Note:** OJP may choose not to list a project that otherwise would have been included in a listing of promising but unfunded applications, should the abstract fail to meet the format and content requirements noted above and outlined in the project abstract template.

#### 3. Program Narrative

The program narrative must respond to the solicitation (see SPI-Specific Information on pages 4-8) and the Selection Criteria (1-4) in the order given. The program narrative should be double-spaced, using a standard 12-point font (Times New Roman is preferred) with 1-inch margins, and should not exceed 10 pages. Number pages "1 of 10," "2 of 10," etc.

If the program narrative fails to comply with these length-related restrictions, BJA may consider such noncompliance in peer review and in final award decisions.

The following sections should be included as part of the program narrative:

- a. Statement of the Problem
- b. Project Design and Implementation
- c. Capabilities and Competencies
- d. Plan for Collecting the Data Required for this Solicitation's Performance Measures To assist the Department with fulfilling its responsibilities under the Government Performance and Results Act of 1993 (GPRA), Public Law 103-62, and the GPRA Modernization Act of 2010, Public Law 111–352, applicants that receive funding under

this solicitation must provide data that measure the results of their work done under this solicitation. Any award recipient will be required, post award, to provide the data requested in the "Data Grantee Provides" column so that OJP can calculate values for the "Performance Measures" column.

Award recipients will be required to provide the relevant data by submitting quarterly performance metrics through BJA's online Performance Measurement Tool (PMT) located at <a href="https://www.bjaperformancetools.org">www.bjaperformancetools.org</a>. The following measures are examples of some of the core performance measures for SPI.

| Objective  | Performance Measure(s)  | Data Grantee Provides   |
|--|---|---|
| Identify and address a specific crime problem using analysis-driven/innovative approach. | Percent of program goals and objectives completed that are directly linked to grant funding and address a specific crime problem or criminogenic  | Number of program tasks that were completed during the reporting period that are directly linked to grant funding (Task: a grant activity defined in application project plan)                                |
|  | circumstance within a jurisdiction  | Number of total program tasks (complete or incomplete) that are directly linked to grant funding  |
|  | Number of new interventions/tactics employed  | Number of new interventions/tactics employed during the current reporting period  |
|  | Percent increase in frequency of evidence or data collection  | Number of times evidence or data were collected during the six months prior to grant funding  |
|  |   | Number of times evidence or data are collected for the current reporting period   |
|  | Percent increase in scheduled data collection series and special analysis to be conducted   | Number of statistical data analyses conducted (e.g. cluster, link, time-series, etc.) to inform decision-making, devise tactics/interventions, and measure results for the current reporting period           |
|  |   | Number of statistical data analyses conducted (e.g. cluster, link, time-series, etc.) to inform decision-making, devise tactics/interventions, and measure results during the 6 months prior to grant funding |
|  | Number of research projects initiated   | Number of new research-based initiatives within the department since grant reporting period began   |
|  |   | Number of research or evidence- based tools, interventions or tactics deployed in six months prior to grant funding. (For example, use of the   |
|  | Percent increase in number of research or evidence-based tools, interventions or tactics deployed. (For example, use of the Evidence-Based Policing Matrix or new analytical technology.) | Evidence-Based Policing Matrix or new analytical technology.)   |
|  |   | Number of research or evidence- based tools, interventions or tactics deployed during current reporting period (For example, use of the Evidence-Based Policing Matrix or new analytical technology.)         |
| Enhance law enforcement knowledge of effective strategies                                | Number of staff trained   | Number and rank of officers attending briefings or trainings  |
| and tactics for crime  | Percent increase in staff able to perform a specific skill  |   |

| problems or criminogenic                     |   | Number of staff employed in the six months prior to   |
|--|---|---|
| circumstances.                               |   | grant funding who perform crime analysis or   |
|  |   | coordinate research-based efforts   |
|  |   | Number of staff hired during this reporting period to   |
|  | Percent decrease in reported  | perform crime analysis or coordinate research-<br>based efforts   |
|  | incidents   | Number of reported incidents of the targeted crime  |
|  |   | problem during the 6 months prior to grant funding  |
|  |   | Number of reported incidents of the targeted crime problem for the current reporting period                                       |
| Support and sustain evidence-based policing  | Increase in cost savings as a result of new initiative  | Total amount of non-grant dollars expended by the agency to address the targeted crime during the six                             |
| agencywide (from chief executive to the line | implemented   | months prior to grant funding   |
| officer).                                    |   | Total amount of non-grant dollars expended by the agency to address the targeted crime during the current reporting period        |
|  | Number of new or revised  | Number of new or revised policies created that  |
|  | policies created that outline the use or demonstrate the value of research as part of department  | outline the use or demonstrate the value of research as part of department strategic decision making                              |
|  | strategic decision making   |   |
|  | Number of partnerships established  | Number of new research partnerships formed during the reporting period  |
|  | Number of departmental public/community briefings or trainings promoting evidence-based practices | Number of formal agreements signed with new research partnerships during the reporting (e.g. MOUs, LOAs, other formal agreements) |
|  |   | Number of briefings or outreach to the public/community about evidence based practices  |
|  |   | Type of briefings or outreach to the  |
|  |   | public/community about evidence based practices   |

BJA does not require applicants to submit performance measures data with their application. Performance measures are included as an alert that BJA will require successful applicants to submit specific data as part of their reporting requirements. For the application, applicants should indicate an understanding of these requirements and discuss how they will gather the required data, should they receive funding.

#### **Note on Project Evaluations**

Applicants that propose to use funds awarded through this solicitation to conduct project evaluations should be aware that certain project evaluations (such as systematic investigations designed to develop or contribute to generalizable knowledge) may constitute "research" for purposes of applicable DOJ human subjects protection regulations. However, project evaluations that are intended only to generate internal improvements to a program or service, or are conducted only to meet OJP's performance measure data reporting requirements likely do not constitute "research." Applicants should provide sufficient information for OJP to determine whether the

particular project they propose would either intentionally or unintentionally collect and/or use information in such a way that it meets the DOJ regulatory definition of research.

Research, for the purposes of human subjects protections for OJP-funded programs, is defined as, "a systematic investigation, including research development, testing, and evaluation, designed to develop or contribute to generalizable knowledge" 28 C.F.R. § 46.102(d). For additional information on determining whether a proposed activity would constitute research, see the decision tree to assist applicants on the "Research and the Protection of Human Subjects" section of the OJP Funding Resource Center web page (www.ojp.gov/funding/Explore/SolicitationRequirements/EvidenceResearchEvaluationRequirements.htm). Applicants whose proposals may involve a research or statistical component also should review the "Data Privacy and Confidentiality Requirements" section on that web page.

#### 4. Budget Detail Worksheet and Budget Narrative

#### a. Budget Detail Worksheet

A sample Budget Detail Worksheet can be found at <a href="https://www.ojp.gov/funding/Apply/Resources/BudgetDetailWorksheet.pdf">www.ojp.gov/funding/Apply/Resources/BudgetDetailWorksheet.pdf</a>. Applicants that submit their budget in a different format should include the budget categories listed in the sample budget worksheet.

For questions pertaining to budget and examples of allowable and unallowable costs, see the Financial Guide at <a href="https://www.ojp.gov/financialguide/index.htm">www.ojp.gov/financialguide/index.htm</a>.

#### b. Budget Narrative

The budget narrative should thoroughly and clearly describe <u>every</u> category of expense listed in the Budget Detail Worksheet. OJP expects proposed budgets to be complete, cost effective, and allowable (e.g., reasonable, allocable, and necessary for project activities).

Applicants should demonstrate in their budget narratives how they will maximize cost effectiveness of grant expenditures. Budget narratives should generally describe cost effectiveness in relation to potential alternatives and the goals of the project. For example, a budget narrative should detail why planned in-person meetings are necessary, or how technology and collaboration with outside organizations could be used to reduce costs, without compromising quality.

The narrative should be mathematically sound and correspond with the information and figures provided in the Budget Detail Worksheet. The narrative should explain how the applicant estimated and calculated <u>all</u> costs, and how they are relevant to the completion of the proposed project. The narrative may include tables for clarification purposes but need not be in a spreadsheet format. As with the Budget Detail Worksheet, the Budget Narrative should be broken down by year.

Applicants must allocate at least 20 percent of the project budget to support the research and evaluation component of their initiative.

### c. Non-Competitive Procurement Contracts In Excess of Simplified Acquisition Threshold

If an applicant proposes to make one or more non-competitive procurements of products or services, where the non-competitive procurement will exceed the simplified acquisition threshold (also known as the small purchase threshold), which is currently set at \$150,000, the application should address the considerations outlined in the Financial Guide.

#### d. Pre-Agreement Cost Approvals

For information on pre-agreement costs, see Section B. Federal Award Information.

#### 5. Indirect Cost Rate Agreement (if applicable)

Indirect costs are allowed only if the applicant has a current federally approved indirect cost rate. (This requirement does not apply to units of local government.) Attach a copy of the federally approved indirect cost rate agreement to the application. Applicants that do not have an approved rate may request one through their cognizant federal agency, which will review all documentation and approve a rate for the applicant organization, or, if the applicant's accounting system permits, costs may be allocated in the direct cost categories. For the definition of Cognizant Federal Agency, see the "Glossary of Terms" in the <u>Financial Guide</u>. For assistance with identifying your cognizant agency, please contact the Customer Service Center at 1-800-458-0786 or at <a href="mailto:ask.ocfo@usdoj.gov">ask.ocfo@usdoj.gov</a>. If DOJ is the cognizant federal agency, applicants may obtain information needed to submit an indirect cost rate proposal at <a href="mailto:www.ojp.gov/funding/Apply/Resources/IndirectCosts.pdf">www.ojp.gov/funding/Apply/Resources/IndirectCosts.pdf</a>.

#### 6. Tribal Authorizing Resolution (if applicable)

Tribes, tribal organizations, or third parties proposing to provide direct services or assistance to residents on tribal lands should include in their applications a resolution, a letter, affidavit, or other documentation, as appropriate, that certifies that the applicant has the legal authority from the tribe(s) to implement the proposed project on tribal lands. In those instances when an organization or consortium of tribes applies for a grant on behalf of a tribe or multiple specific tribes, the application should include appropriate legal documentation, as described above, from all tribes that would receive services or assistance under the grant. A consortium of tribes for which existing consortium bylaws allow action without support from all tribes in the consortium (i.e., without an authorizing resolution or comparable legal documentation from each tribal governing body) may submit, instead, a copy of its consortium bylaws with the application.

#### 7. Applicant Disclosure of High Risk Status

Applicants are to disclose whether they are currently designated high risk by another federal grant making agency. This includes any status requiring additional oversight by the federal agency due to past programmatic or financial concerns. If an applicant is designated high risk by another federal grant making agency, you must email the following information to <a href="mailto:OJPComplianceReporting@usdoj.gov">OJPComplianceReporting@usdoj.gov</a> at the time of application submission:

- The federal agency that currently designated the applicant as high risk;
- Date the applicant was designated high risk;
- The high risk point of contact name, phone number, and email address, from that federal agency; and
- Reasons for the high risk status.

OJP seeks this information to ensure appropriate federal oversight of any grant award. Unlike the Excluded Parties List, this high risk information does not disqualify any organization from receiving an OJP award. However, additional grant oversight may be included, if necessary, in award documentation.

#### 8. Additional Attachments

#### a. Timeline

Attach a project timeline that includes each project goal, related objective, activity, expected completion date, and responsible person or organization.

#### b. Applicant Disclosure of Pending Applications

Applicants are to disclose whether they have pending applications for federally funded grants or subgrants (including cooperative agreements) that include requests for funding to support the same project being proposed under this solicitation <u>and</u> will cover the identical cost items outlined in the budget narrative and worksheet in the application under this solicitation. The disclosure should include both direct applications for federal funding (e.g., applications to federal agencies) and indirect applications for such funding (e.g., applications to State agencies that will subaward federal funds).

OJP seeks this information to help avoid any inappropriate duplication of funding. Leveraging multiple funding sources in a complementary manner to implement comprehensive programs or projects is encouraged and is not seen as inappropriate duplication.

Applicants that have pending applications as described above are to provide the following information about pending applications submitted within the last 12 months:

- the federal or state funding agency
- the solicitation name/project name
- the point of contact information at the applicable funding agency.

| Federal or State<br>Funding<br>Agency                                 | Solicitation<br>Name/Project Name  | Name/Phone/E-mail for Point of Contact at Funding Agency |
|---|--|--|
| DOJ/COPS  | COPS Hiring Program  | Jane Doe, 202/000-0000; jane.doe@usdoj.gov               |
| HHS/ Substance<br>Abuse & Mental<br>Health Services<br>Administration | Drug Free Communities<br>Mentoring Program/<br>North County Youth<br>Mentoring Program | John Doe, 202/000-0000; john.doe@hhs.gov                 |

Applicants should include the table as a separate attachment, with the file name "Disclosure of Pending Applications," to their application. Applicants that do not have pending applications as described above are to include a statement to this effect in the separate attachment page (e.g., "[Applicant Name on SF-424] does not have pending applications submitted within the last 12 months for federally funded grants or subgrants (including cooperative agreements) that include requests for funding to support the same project being proposed under this solicitation and will cover the identical cost items outlined in the budget narrative and worksheet in the application under this solicitation.").

#### b. Research and Evaluation Independence and Integrity

If a proposal involves research and/or evaluation, regardless of the proposal's other merits, in order to receive funds, the applicant must demonstrate research/evaluation independence, including appropriate safeguards to ensure research/evaluation objectivity and integrity, both in this proposal and as it may relate to the applicant's other current or prior related projects. This documentation may be included as an attachment to the application which addresses BOTH i. and ii. below.

- i. For purposes of this solicitation, applicants must document research and evaluation independence and integrity by including, at a minimum, one of the following two items:
  - a. A specific assurance that the applicant has reviewed its proposal to identify any research integrity issues (including all principal investigators and subrecipients) and it has concluded that the design, conduct, or reporting of research and evaluation funded by BJA grants, cooperative agreements, or contracts will not be biased by any personal or financial conflict of interest on the part of part of its staff, consultants, and/or sub-recipients responsible for the research and evaluation or on the part of the applicant organization;

OR

- b. A specific listing of actual or perceived conflicts of interest that the applicant has identified in relation to this proposal. These conflicts could be either personal (related to specific staff, consultants, and/or sub-recipients) or organizational (related to the applicant or any subgrantee organization). Examples of potential investigator (or other personal) conflict situations may include, but are not limited to, those in which an investigator would be in a position to evaluate a spouse's work product (actual conflict), or an investigator would be in a position to evaluate the work of a former or current colleague (potential apparent conflict). With regard to potential organizational conflicts of interest, as one example, generally an organization could not be given a grant to evaluate a project if that organization had itself provided substantial prior technical assistance to that specific project or a location implementing the project (whether funded by OJP or other sources), as the organization in such an instance would appear to be evaluating the effectiveness of its own prior work. The key is whether a reasonable person understanding all of the facts would be able to have confidence that the results of any research or evaluation project are objective and reliable. Any outside personal or financial interest that casts doubt on that objectivity and reliability of an evaluation or research product is a problem and must be disclosed.
- ii. In addition, for purposes of this solicitation applicants must address the issue of possible mitigation of research integrity concerns by including, at a minimum, one of the following two items:
  - a. If an applicant reasonably believes that no potential personal or organizational conflicts of interest exist, then the applicant should provide a brief narrative explanation of how and why it reached that conclusion.

Applicants MUST also include an explanation of the specific processes and procedures that the applicant will put in place to identify and eliminate (or, at the very least, mitigate) potential personal or financial conflicts of interest on the part of its staff, consultants, and/or sub-recipients for this particular project, should that be necessary during the grant period. Documentation that may be helpful in this regard could include organizational codes of ethics/conduct or policies regarding organizational, personal, and financial conflicts of interest.

OR

b. If the applicant has identified specific personal or organizational conflicts of interest in its proposal during this review, the applicant must propose a specific and robust mitigation plan to address conflicts noted above. At a minimum, the plan must include specific processes and procedures that the applicant will put in place to eliminate (or, at the very least, mitigate) potential personal or financial conflicts of interest on the part of its staff, consultants, and/or sub-recipients for this particular project, should that be necessary during the grant period. Documentation that may be helpful in this regard could include organizational codes of ethics/conduct or policies regarding organizational, personal, and financial conflicts of interest. There is no guarantee that the plan, if any, will be accepted as proposed.

Considerations in assessing research and evaluation independence and integrity will include, but are not be limited to, the adequacy of the applicant's efforts to identify factors that could affect the objectivity or integrity of the proposed staff and/or the organization in carrying out the research, development, or evaluation activity; and the adequacy of the applicant's existing or proposed remedies to control any such factors.

9. Financial Management and System of Internal Controls Questionnaire In accordance with <u>2 CFR 200.205</u>, Federal agencies must have in place a framework for evaluating the risks posed by applicants before they receive a federal award. To facilitate part of this risk evaluation, all applicants (other than an individual) are to download, complete, and submit this form.

#### 10. Disclosure of Lobbying Activities

All applicants must complete this information. Applicants that expend any funds for lobbying activities are to provide the detailed information requested on the form Disclosure of Lobbying Activities (SF-LLL). Applicants that do not expend any funds for lobbying activities are to enter "N/A" in the text boxes for item 10 ("a. Name and Address of Lobbying Registrant" and "b. Individuals Performing Services").

#### **How To Apply**

Applicants must register in, and submit applications through Grants.gov, a "one-stop storefront" to find federal funding opportunities and apply for funding. Find complete instructions on how to register and submit an application at <a href="www.Grants.gov">www.Grants.gov</a>. Applicants that experience technical difficulties during this process should call the Grants.gov Customer Support Hotline at 800-518-4726 or 606-545-5035, 24 hours a day, 7 days a week, except federal holidays. Registering with Grants.gov is a one-time process; however, processing delays may occur, and it can take several weeks for first-time registrants to receive confirmation and a user password. OJP encourages applicants to register several weeks before the application submission deadline.

In addition, OJP urges applicants to submit applications 72 hours prior to the application due date to allow time to receive validation messages or rejection notifications from Grants.gov, and to correct in a timely fashion any problems that may have caused a rejection notification.

BJA strongly encourages all prospective applicants to sign up for Grants.gov email notifications regarding this solicitation. If this solicitation is cancelled or modified, individuals who sign up with Grants.gov for updates will be automatically notified.

**Note on File Names and File Types:** Grants.gov <u>only</u> permits the use of <u>certain specific</u> characters in names of attachment files. Valid file names may include <u>only</u> the characters shown in the table below. Grants.gov is designed to reject any application that includes an attachment(s) with a file name that contains any characters not shown in the table below.

| Characters         | Special Characters   |                  |                       |
|--------------------|--|------------------|-----------------------|
| Upper case (A – Z) | Parenthesis ()   | Curly braces { } | Square brackets []    |
| Lower case (a – z) | Ampersand (&)  | Tilde (~)        | Exclamation point (!) |
| Underscore ()      | Comma (,)  | Semicolon (;)    | Apostrophe ( ' )      |
| Hyphen ( - )       | At sign (@)  | Number sign (#)  | Dollar sign (\$)      |
| Space              | Percent sign (%)   | Plus sign (+)    | Equal sign (=)        |
| Period (.)         | When using the ampersand (&) in XML, applicants must use the "&" format. |                  |                       |

Grants.gov is designed to forward successfully submitted applications to OJP's Grants Management System (GMS).

**GMS** does not accept executable file types as application attachments. These disallowed file types include, but are not limited to, the following extensions: ".com," ".bat," ".exe," ".vbs," ".cfg," ".dat," ".db," ".dbf," ".dll," ".ini," ".log," ".ora," ".sys," and ".zip." GMS may reject applications with files that use these extensions. It is important to allow time to change the type of file(s) if the application is rejected.

All applicants are required to complete the following steps:

OJP may not make a federal award to an applicant until the applicant has complied with all applicable DUNS and SAM requirements. If an applicant has not fully complied with the requirements by the time the federal awarding agency is ready to make a federal award, the federal awarding agency may determine that the applicant is not qualified to receive a federal award and use that determination as a basis for making a federal award to another applicant.

1. Acquire a Data Universal Numbering System (DUNS) number. In general, the Office of Management and Budget requires that all applicants (other than individuals) for federal funds include a DUNS number in their applications for a new award or a supplement to an existing award. A DUNS number is a unique nine-digit sequence recognized as the universal standard for identifying and differentiating entities receiving federal funds. The identifier is used for tracking purposes and to validate address and point of contact information for federal assistance applicants, recipients, and subrecipients. The DUNS number will be used throughout the grant life cycle. Obtaining a DUNS number is a free, one-time activity. Call Dun and Bradstreet at 866–705–5711 to obtain a DUNS number or apply online at <a href="https://www.dnb.com">www.dnb.com</a>. A DUNS number is usually received within 1-2 business days.

2. Acquire registration with the System for Award Management (SAM). SAM is the repository for standard information about federal financial assistance applicants, recipients, and subrecipients. OJP requires all applicants (other than individuals) for federal financial assistance to maintain current registrations in the SAM database. Applicants must be registered in SAM to successfully register in Grants.gov. Applicants must update or renew their SAM registration annually to maintain an active status.

Applications cannot be successfully submitted in Grants.gov until Grants.gov receives the SAM registration information. **The information transfer from SAM to Grants.gov can take up to 48 hours.** OJP recommends that the applicant register or renew registration with SAM as early as possible.

Information about SAM registration procedures can be accessed at www.sam.gov.

- 3. Acquire an Authorized Organization Representative (AOR) and a Grants.gov username and password. Complete the AOR profile on Grants.gov and create a username and password. The applicant organization's DUNS number must be used to complete this step. For more information about the registration process, go to www.grants.gov/applicants/get registered.jsp.
- **4.** Acquire confirmation for the AOR from the E-Business Point of Contact (E-Biz POC). The E-Biz POC at the applicant organization must log into Grants.gov to confirm the applicant organization's AOR. Note that an organization can have more than one AOR.
- 5. Search for the funding opportunity on Grants.gov. Use the following identifying information when searching for the funding opportunity on Grants.gov. The Catalog of Federal Domestic Assistance number for this solicitation is 16.738, titled "Edward Byrne Memorial Justice Assistance Grant Program," and the funding opportunity number is BJA-2015-4065.
- **6. Select the correct Competition ID.** Some OJP solicitations posted to Grants.gov contain multiple purpose areas, denoted by the individual Competition ID. If applying to a solicitation with multiple Competition IDs, select the appropriate Competition ID for the intended purpose area of the application.
- 7. Submit a valid application consistent with this solicitation by following the directions in Grants.gov. Within 24–48 hours after submitting the electronic application, the applicant should receive two notifications from Grants.gov. The first will confirm the receipt of the application and the second will state whether the application has been successfully validated, or rejected due to errors, with an explanation. It is possible to first receive a message indicating that the application is received and then receive a rejection notice a few minutes or hours later. Submitting well ahead of the deadline provides time to correct the problem(s) that caused the rejection. Important: OJP urges applicants to submit applications at least 72 hours prior to the application due date to allow time to receive validation messages or rejection notifications from Grants.gov, and to correct in a timely fashion any problems that may have caused a rejection notification.

Click <u>here</u> for further details on DUNS, SAM, and Grants.gov registration steps and timeframes.

#### **Note: Duplicate Applications**

If an applicant submits multiple versions of the same application, BJA will review <u>only</u> the most recent system-validated version submitted. See Note on File Names and File Types under <u>How To Apply</u>.

#### **Experiencing Unforeseen Grants.gov Technical Issues**

Applicants that experience unforeseen Grants.gov technical issues beyond their control that prevent them from submitting their application by the deadline must contact the Grants.gov Customer Support Hotline or the SAM Help Desk to report the technical issue and receive a tracking number. Then applicant must email the BJA contact identified in the Contact Information section on page 2 within 24 hours after the application deadline and request approval to submit their application. The email must describe the technical difficulties, and include a timeline of the applicant's submission efforts, the complete grant application, the applicant's DUNS number, and any Grants.gov Help Desk or SAM tracking number(s). Note: BJA does not automatically approve requests. After the program office reviews the submission, and contacts the Grants.gov or SAM Help Desks to validate the reported technical issues, OJP will inform the applicant whether the request to submit a late application has been approved or denied. If OJP determines that the applicant failed to follow all required procedures, which resulted in an untimely application submission, OJP will deny the applicant's request to submit their application.

The following conditions are generally insufficient to justify late submissions:

- failure to register in SAM or Grants.gov in sufficient time
- failure to follow Grants.gov instructions on how to register and apply as posted on its Web site
- failure to follow each instruction in the OJP solicitation
- technical issues with the applicant's computer or information technology environment, including firewalls.

Notifications regarding known technical problems with Grants.gov, if any, are posted at the top of the OJP funding web page at

www.ojp.gov/funding/Explore/CurrentFundingOpportunities.htm.

#### **E. Application Review Information**

#### **Selection Criteria**

#### 1. Statement of the Problem (5 percent)

For all Purpose Areas: Provide Uniform Crime Reporting (UCR) and/or population served data; describe the serious or violent crime challenges of the jurisdiction. Identify the specific crime problem the jurisdiction seeks to address. Describe the process used to assess or determine the nature of the crime or type of crime problem. Applicants may also describe any existing partnerships with the academic/research community.

#### 2. Project Design and Implementation (25 percent)

Describe project activities that are linked to meaningful and measurable outcomes. BJA expects agencies to obtain a SPI result—a plausible, scientifically-based finding that their approach had an effect on the chronic crime problem and/or organizational challenge.

Describe specifically how the project will accomplish expected outcomes by providing the goals, objectives, and the performance measures applicable to the project. Include a comprehensive timeline (as an attachment) that identifies milestones, numerically lists deliverables, and who is responsible for each activity.

Describe the qualifications of the SPI research partner and the prior experience of the researcher with "action research," including prior work with police agencies and other criminal justice partners.

- Describe the roles and responsibilities of the research partner in the Smart Policing Initiative and how the role of the research partner is integrated into the SPI strategy. At a minimum, the research partner should: assist in problem description and definition; participate in solution development; provide ongoing analysis, monitoring, and assessment of the solution(s) impact; and prepare a final report that thoroughly assesses the results of the project.
- Describe and provide evidence of the types and quality of data sources available to the agency to conduct appropriate analysis. For example:
  - Does the agency have access to multiple sources of data (both internal and external to the agency) specific to the identified problem?
  - Does the agency have the ability to integrate data from different sources?

If applicable, describe the development of a prevention/mitigation strategy to address the problem based on careful, thorough analysis.

#### 3. Capabilities and Competencies (25 percent)

Fully describe the applicant's capabilities to implement the project and the competencies of the staff assigned to the project. In addition, describe and demonstrate crime and criminal intelligence analysis capacity. Describe previous law enforcement activities that include research partners and report the results of those efforts.

The involvement of a research partner is indispensable to this project and it is important that law enforcement agencies consider the following when choosing partner candidates or organizations for the position. Deviation from these specifications will require justification before a SPI grant award is made.

- Policy, program, or organization evaluation experience, preferably in policing or in the justice system is highly recommended.
- Previous experience working with police agencies and/or organizations.
- Candidates should be experienced in several different data collection methodologies, and in both quantitative and qualitative research methods. It is preferable that they have several years of evaluation research experience and have experience with oral and written presentations of research results.
- Research partners should be able to conduct scientifically rigorous evaluations and be well versed in evaluation methods.

## 4. Plan for Collecting the Data Required for this Solicitation's Performance Measures (35 percent)

Describe the process for measuring project performance. Identify who will collect the data, who is responsible for performance measurement, and how the information will be used to

guide and evaluate the impact of the program. Describe the process to accurately report implementation findings.

#### 5. Budget (10 percent)

Provide a proposed budget and budget narrative that are complete, cost effective, and allowable (e.g., reasonable, allocable, and necessary for project activities). Budget narratives should demonstrate how applicants will maximize cost effectiveness of grant expenditures. Budget narratives should demonstrate cost effectiveness in relation to potential alternatives and the goals of the project.<sup>3</sup>

Applicants should budget travel/lodging expenses for four-person teams of agency and research partner representatives to attend three 2-day meetings during the 36-month project period. The meetings may be held in the Washington, D.C. area or other regions of the country.

Applicants should allocate at least 20 percent of the project budget to support the research and evaluation components of their initiative.

#### **Review Process**

OJP is committed to ensuring a fair and open process for awarding grants. BJA reviews the application to make sure that the information presented is reasonable, understandable, measurable, and achievable, as well as consistent with the solicitation.

Peer reviewers will review the applications submitted under this solicitation that meet basic minimum requirements. For purposes of assessing whether applicants have met basic minimum requirements, OJP screens applications for compliance with specified program requirements to help determine which applications should proceed to further consideration for award. Although program requirements may vary, the following are common requirements applicable to all solicitations for funding under OJP grant programs:

- Applications must be submitted by an eligible type of applicant
- Applications must request funding within programmatic funding constraints (if applicable)
- Applications must be responsive to the scope of the solicitation
- Applications must include all items designated as "critical elements"
- Applicants will be checked against the General Services Administration's Excluded Parties List

For a list of critical elements, see "What an Application Should Include" under <u>Section D.</u> <u>Application and Submission Information.</u>

BJA may use internal peer reviewers, external peer reviewers, or a combination, to assess applications meeting basic minimum requirements on technical merit using the solicitation's selection criteria. An external peer reviewer is an expert in the subject matter of a given solicitation who is not a current DOJ employee. An internal reviewer is a current DOJ employee who is well-versed or has expertise in the subject matter of this solicitation. A peer review panel will evaluate, score, and rate applications that meet basic minimum requirements. Peer reviewers' ratings and any resulting recommendations are advisory only, although their views

<sup>&</sup>lt;sup>3</sup> Generally speaking, a reasonable cost is a cost that if, in its nature or amount, does not exceed that which would be incurred by a prudent person under the circumstances prevailing at the time the decision was made to incur the costs.

are considered carefully. In addition to peer review ratings, considerations for award recommendations and decisions may include, but are not limited to, underserved populations, geographic diversity, strategic priorities, past performance under prior BJA and OJP awards, and available funding.

OJP reviews applications for potential discretionary awards to evaluate the risks posed by applicants before they receive an award. This review may include but is not limited to the following:

- 1. Financial stability and fiscal integrity
- 2. Quality of management systems and ability to meet the management standards prescribed in the Financial Guide
- 3. History of performance
- 4. Reports and findings from audits
- 5. The applicant's ability to effectively implement statutory, regulatory, or other requirements imposed on non-federal entities
- 6. Proposed costs to determine if the Budget Detail Worksheet and Budget Narrative accurately explain project costs, and whether those costs are reasonable, necessary, and allowable under applicable federal cost principles and agency regulations

Absent explicit statutory authorization or written delegation of authority to the contrary, all final award decisions will be made by the Assistant Attorney General, who may consider factors including, but not limited to, peer review ratings, underserved populations, geographic diversity, strategic priorities, past performance under prior BJA and OJP awards, and available funding when making awards.

#### F. Federal Award Administration Information

#### **Federal Award Notices**

OJP award notification will be sent from GMS. Recipients will be required to log in; accept any outstanding assurances and certifications on the award; designate a financial point of contact; and review, sign, and accept the award. The award acceptance process involves physical signature of the award document by the authorized representative and the scanning of the fully-executed award document to OJP.

#### Administrative, National Policy, and Other Legal Requirements

If selected for funding, in addition to implementing the funded project consistent with the agency-approved project proposal and budget, the recipient must comply with award terms and conditions, and other legal requirements, including but not limited to OMB, DOJ or other federal regulations which will be included in the award, incorporated into the award by reference, or are otherwise applicable to the award. OJP strongly encourages prospective applicants to review the information pertaining to these requirements **prior** to submitting an application. To assist applicants and recipients in accessing and reviewing this information, OJP has placed pertinent information on its <u>Solicitation Requirements</u> page of the <u>OJP Funding Resource Center</u>.

Note in particular the following two forms, which applicants must accept in GMS prior to the receipt of any award funds, as each details legal requirements with which applicants must provide specific assurances and certifications of compliance. Applicants may view these forms

in the Apply section of the OJP Funding Resource Center and are strongly encouraged to review and consider them carefully prior to making an application for OJP grant funds.

- <u>Certifications Regarding Lobbying; Debarment, Suspension and Other Responsibility</u>
   <u>Matters; and Drug-Free Workplace Requirements</u>
- Standard Assurances

Upon grant approval, OJP electronically transmits (via GMS) the award document to the prospective award recipient. In addition to other award information, the award document contains award terms and conditions that specify national policy requirements<sup>4</sup> with which recipients of federal funding must comply; uniform administrative requirements, cost principles, and audit requirements; and program-specific terms and conditions required based on applicable program (statutory) authority or requirements set forth in OJP solicitations and program announcements, and other requirements which may be attached to appropriated funding. For example, certain efforts may call for special requirements, terms, or conditions relating to intellectual property, data/information-sharing or -access, or information security; or audit requirements, expenditures and milestones, or publications and/or press releases. OJP also may place additional terms and conditions on an award based on its risk assessment of the applicant, or for other reasons it determines necessary to fulfill the goals and objectives of the program.

Prospective applicants may access and review the text of mandatory conditions OJP includes in all OJP awards, as well as the text of certain other conditions, such as administrative conditions, via <a href="Mandatory Award Terms and Conditions">Mandatory Award Terms and Conditions</a> page of the <a href="OJP Funding Resource Center">OJP Funding Resource Center</a>.

#### **General Information about Post-Federal Award Reporting Requirements**

Recipients must submit quarterly financial reports, semi-annual progress reports, final financial and progress reports, and, if applicable, an annual audit report in accordance with 2 CFR Part 200. Future awards and fund drawdowns may be withheld if reports are delinquent.

Special Reporting requirements may be required by OJP depending on the statutory, legislative, or administrative obligations of the recipient or the program.

#### **G. Federal Awarding Agency Contact(s)**

For additional Federal Awarding Agency Contact(s), see the title page.

For additional contact information for Grants.gov, see the title page.

<sup>4</sup> See generally 2 C.F.R. 200.300 (provides a general description of national policy requirements typically applicable to recipients of Federal awards, including the Federal Funding Accountability and Transparency Act of 2006 (FFATA)).

#### H. Other Information

#### **Provide Feedback to OJP**

To assist OJP in improving its application and award processes, we encourage applicants to provide feedback on this solicitation, the application submission process, and/or the application review/peer review process. Provide feedback to <a href="mailto:OJPSolicitationFeedback@usdoj.gov">OJPSolicitationFeedback@usdoj.gov</a>.

**IMPORTANT:** This e-mail is for feedback and suggestions only. Replies are **not** sent from this mailbox. If you have specific questions on any program or technical aspect of the solicitation, **you must** directly contact the appropriate number or e-mail listed on the front of this solicitation document. These contacts are provided to help ensure that you can directly reach an individual who can address your specific questions in a timely manner.

If you are interested in being a reviewer for other OJP grant applications, please e-mail your resume to <a href="mailto:ojppeerreview@lmbps.com">ojppeerreview@lmbps.com</a>. The OJP Solicitation Feedback email account will not forward your resume. **Note:** Neither you nor anyone else from your organization can be a peer reviewer in a competition in which you or your organization have submitted an application.

## Application Checklist FY 2015 Smart Policing Initiative

This application checklist has been created to assist in developing an application.

| What an Applicant Should Do:   |
|--|
| Prior to Registering in Grants.gov:  Acquire a DUNS Number (see page 20)  Acquire or renew registration with SAM (see page 21  To Register with Grants.gov:  Acquire AOR and Grants.gov username/password (see page 21)  |
| Acquire AOR confirmation from the E-Biz POC (see page 21)  To Find Funding Opportunity:  Search for the Funding Opportunity on Grants.gov (see page 21)  Select the correct Competition ID (see page 21)  Download Funding Opportunity and Application Package                                   |
| Sign up for Grants.gov email notifications (optional) (see page 20) Read Important Notice: Applying for Grants in Grants.gov  After application submission, receive Grants.gov email notifications that:   |
| (1) application has been received, (2) application has either been successfully validated or rejected with errors (see page 21)  |
| If no Grants.gov receipt, and validation or error notifications are received:  contact the NCJRS Response Center regarding experiencing technical difficulties (see page 22)   |
| General Requirements:  |
| Review the Solicitation Requirements in the OJP Funding Resource Center.   |
| Scope Requirement:   |
| The federal amount requested is within the allowable limit(s) of \$700,000.  |
| <b>Eligibility Requirement:</b> Applicants are limited to state, local, and tribal law enforcement agencies or a government agency acting as fiscal agent for the applicant.   |
| What an Application Should Include:  |
| Application for Federal Assistance (SF-424) (see page 11) Project Abstract (see page 12)   |
| Program Narrative (see page 12) Budget Detail Worksheet (see page 15) Budget Narrative (see page 15)   |
| Employee Compensation Waiver request and justification (if applicable) (see page 10)   |
| Read OJP policy and guidance on conference approval, planning, and reporting available at <a href="oip.gov/financialguide/PostawardRequirements/chapter15page1.htm">oip.gov/financialguide/PostawardRequirements/chapter15page1.htm</a> Disclosure of Lobbying Activities (SF-LLL) (see page 19) |

| Indirect Cost Rate Agreement (if applicable) (see page 16)                              |
|---|
| Tribal Authorizing Resolution (if applicable) (see page 16)                             |
| Applicant Disclosure of High Risk Status (see page 16)                                  |
| Additional Attachments  |
| Timeline (see page 17)  |
| Applicant Disclosure of Pending Applications (see page 17)                              |
| Research and Evaluation Independence and Integrity (see page 18)                        |
| Financial Management and System of Internal Controls Questionnaire (if applicable) (see |
| page 19)  |