U.S. Department of Justice Office of Justice Programs Bureau of Justice Assistance



Community-based Approaches to Prevent and Address Hate Crimes

Assistance Listing Number # 16.047

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Application JustGrants Deadline: July 18, 2022 8:59 PM

Overview

The <u>U.S. Department of Justice</u> (DOJ), <u>Office of Justice Programs</u> (OJP), <u>Bureau of Justice Assistance</u> (BJA) seeks applications for funding to support comprehensive community-based approaches to addressing hate crimes that promote community awareness and preparedness, increase victim reporting, and improve responses to hate crimes. This program furthers the DOJ's mission by increasing access to justice and protecting civil rights by empowering community-based organizations and civil rights organizations to establish community-centered approaches for public awareness, education, and prevention of hate crimes. The program is also designed to develop community-informed model policies, practices, and trainings for law enforcement and prosecution entities regarding how hate crimes are reported, investigated, and prosecuted.

This solicitation incorporates the OJP Grant Application Resource Guide by reference. The OJP Grant Application Resource Guide provides guidance to applicants to prepare and submit applications to OJP for funding. If this solicitation expressly modifies any provision in the OJP Grant Application Resource Guide, the applicant is to follow the guidelines in this solicitation as to that provision.

Solicitation Categories

This solicitation does not include Solicitation Categories.

Eligible Applicants:

Other

Other

- Native American tribal organizations (other than federally recognized tribal governments)
- Nonprofits having a 501(c)(3) status with the IRS, other than institutions of higher education
- Nonprofits that do not have a 501(c)(3) status with the IRS, other than institutions of higher education
- Private institutions of higher education
- Other: This includes community-based organizations and civil rights organizations that are tribal, nonprofit, for-profit, and academic-based institutions.

To advance Executive Order 13929 Safe Policing for Safe Communities, the Attorney General determined that all state, local, and university or college law enforcement agencies must be certified by an approved independent credentialing body or have started the certification process, to be eligible for FY 2022 DOJ discretionary grant

funding. To become certified, the law enforcement agency must meet two mandatory conditions: (1) the agency's use-of-force policies adhere to all applicable federal, state, and local laws and (2) the agency's use-of-force policies prohibit chokeholds except in situations where use of deadly force is allowed by law. The certification requirement also applies to law enforcement agencies receiving DOJ discretionary grant funding through a subaward. For detailed information on this certification requirement, please visit https://cops.usdoj.gov/SafePolicingEO to access the Standards for Certification on Safe Policing for Safe Communities, the Implementation Fact Sheet, and the List of Designated Independent Credentialing Bodies.

All recipients and subrecipients (including any for-profit organization) must forgo any profit or management fee.

BJA will consider applications under which two or more entities would carry out the federal award; however, only one entity may be the applicant. Any others must be proposed as subrecipients (subgrantees). For additional information on subawards, see the OJP Grant Application Resource Guide.

BJA may elect to fund applications submitted under this FY 2022 solicitation in future fiscal years, dependent on, among other considerations, the merit of the applications and the availability of appropriations.

Contact Information

For technical assistance with submitting the Application for Federal Assistance standard form (SF)-424 and a Disclosure of Lobbying Activities form (SF-LLL) in Grants.gov, contact the Grants.gov Customer Support Hotline at 800-518-4726, 606-545-5035, Grants.gov Customer Support, or support@grants.gov. The Grants.gov Support Hotline operates 24 hours a day, 7 days a week, except on federal holidays.

For technical assistance with submitting the full application in DOJ's Justice Grants System (JustGrants), contact the JustGrants Service Desk at 833-872-5175 or JustGrants.Support@usdoj.gov. The JustGrants Service Desk operates 5 a.m. to 9 p.m. eastern time Monday-Friday and 9 a.m. to 5 p.m. Saturday, Sunday, and Federal holidays.

For assistance with any other requirements of this solicitation, contact the OJP Response Center by telephone at 800-851-3420 or TTY: 301-240-6310 (hearing impaired only), or by email at grants@ncjrs.gov. The OJP Response Center hours of operation are 10:00 a.m. to 6:00 p.m., eastern time Monday–Friday, and 10:00 a.m. to 8:00 p.m. on the solicitation closing date.

Submission Information

Applications will be submitted to DOJ in two steps:

<u>Step 1:</u> The applicant must submit by the Grants.gov deadline the required Application for Federal Assistance standard form (SF)-424 and a Disclosure of Lobbying Activities (SF-LLL) form when they register in Grants.gov at https://www.grants.gov/web/grants/register.html. To register in Grants.gov, the applicant will need to ensure that its System for Award Management (SAM) registration is current.

<u>Step 2</u>: The applicant must then submit the **full application**, including attachments, in JustGrants at <u>JustGrants.usdoj.gov</u>. To be considered timely, the full application must be submitted in JustGrants by the JustGrants application deadline. OJP encourages applicants to review the "How to Apply" section in the <u>OJP Grant Application Resource Guide</u> and the <u>JustGrants website</u> for more information, resources, and training.

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Program Description

Overview

OJP is committed to advancing work that promotes civil rights and racial equity, increases access to justice, supports crime victims and individuals impacted by the justice system, strengthens community safety and protects the public from crime and evolving threats, and builds trust between law enforcement and the community. The Community-based Approaches to Prevent and Address Hate Crimes Program supports community-based organizations (CBOs) and civil rights organizations to develop comprehensive approaches to addressing hate crimes. Approaches under this program should be designed to (1) prevent hate crimes; (2) promote community awareness, resiliency, preparedness, and healing; (3) increase victim reporting of hate incidents; and (4) improve responses to hate crimes.

Statutory Authority

Any awards under this solicitation would be made under the Department of Justice Appropriations Act, 2022 (Pub. L. No. 117-103, 136 Stat. 49, 127).

Specific Information

Hate crimes (sometimes called bias-motivated crimes) are criminal offenses motivated by some form of bias toward a victim on the basis of their perceived or actual race, color, religion, national origin, sexual orientation, gender, gender identity, or disability.

In response to the recent increase in hate crimes, particularly involving Asian Americans, historically Black colleges and universities, and houses of worship, BJA is seeking applications to employ a comprehensive and community-based approach to prevent and address hate crimes. Funding under this program may be used to support public awareness campaigns, educational and outreach programs, trauma-informed services and supports, and preparedness trainings or planning. Funding can also be used by CBOs and civil rights organizations to work collaboratively to offer or improve trainings, policies, and procedures for law enforcement and prosecution agencies in responding to hate crimes, including awareness and skills that can build skills to better support victims in responding to, identifying, reporting, investigating, and prosecuting hate crimes and incidents.

According to the U.S. Bureau of Justice Statistics' (BJS) National Crime Victimization Survey (NCVS):

- In 2019, there was 1 violent hate crime victimization per 1,000 persons age 12 or older.
- During the 5-year aggregate period of 2015–2019, nearly 90 percent of all hate crimes captured by NCVS were violent crimes, while 10 percent were property crimes.
- A bias against the victim's race, ethnicity, or national origin was the most common motivation for nonfatal violent hate crimes during 2015–2019.

The Federal Bureau of Investigation (FBI) reported the following hate crimes in calendar year 2020:

- There were 8,052 single-bias incidents involving 11,126 victims.
- A percent distribution of victims by bias type shows that 61.8 percent of victims were targeted because of a
 bias based on race/ethnicity/ancestry, 20.0 percent were victimized because of a bias based on sexual
 orientation, 13.3 percent were targeted because of a bias based on religion, 2.7 percent were targeted
 because of a bias based on gender identity, 1.4 percent were victimized because of a bias based on
 disability, and 0.7 percent were victimized because of a bias based on gender.
- Of the 11,129 hate crime offenses reported, 69.6 percent were crimes against persons, 28.2 percent were crimes against property, and 2.2 percent were crimes against society.

Moreover, there has been a precipitous increase in hate crimes against Asian Americans. Recent research found that anti-Asian hate crimes reported to police in 16 of America's largest cities and counties rose 164 percent in

the first quarter of 2021 in comparison to the first quarter of 2020. The 2021 data accounted for over 20 percent of all FBI-reported hate crimes in 2019, covering about 9 percent of the nation's population. In North America, larger cities with a higher percentage of Asian residents that also have hate crime units, victim outreach, and a lengthy history of data collection were those most likely to show higher numerical and percentage increases. Also, 2021's first quarter increase follows a historic surge in anti-Asian hate crime that started in 2020, with anti-Asian hate crime in 16 of America's largest cities increasing 149 percent in 2020. The first spike occurred in March and April of 2020, concurrent with a rise in COVID cases and negative stereotyping of Asians related to the pandemic. In addition, in 2021 and 2022, there have been a number of attacks on houses of worship and threats against historically Black colleges and universities.

The federal government has an important role to play in addressing hate crimes through collaboration with state, local, tribal, community-based, and civil rights-focused partners. Eliminating hate crimes and bias-motivated violence from communities and the country is one of DOJ's highest priorities. Its Hate Crimes Enforcement and Prevention Initiative is charged with coordinating DOJ's efforts to eradicate hate crimes in part by facilitating training, outreach, and education to law enforcement agencies and the public at the federal, state, local, and tribal levels. This work is collaborative and includes DOJ's Civil Rights Division, the Community Relations Service, U.S. Attorneys' Offices (USAOs), the FBI, the Office of Community Oriented Policing Services, and other OJP program offices such as the Office for Victims of Crime and BJS. For more information on the agencies' work and opportunities to build on this work, visit: www.justice.gov/hatecrimes.

This funding is designed to support CBOs and civil rights organizations in addressing hate crimes and to assist victims and communities that are facing an increase in these crimes. The Community-based Approaches to Prevent and Address Hate Crimes Program seeks to leverage the unique and critical power of community institutions to better protect communities, empower victims and witnesses of hate crimes to report them, and build and strengthen foundations of trust and understanding between law enforcement and the public.

Hate crimes have a devastating effect beyond the harm inflicted on any one victim. They reverberate through families, communities, and the entire nation as others fear that they too may be threatened, attacked, or forced from their homes because of what they look like, who they are, where they worship, who they love, or whether they have a disability. Community institutions and civil rights organizations are pillars of the community and play a critical role in quelling fear, sharing information, delivering services, particularly culturally specific and language-accessible, and improving safety for impacted individuals and communities.

In addition, hate crimes can be more violent and involve greater victim injury as compared with other victimizations, yet they are substantially underreported. Victim reluctance to contact law enforcement may arise from perceptions of police bias, distrust of law enforcement or the criminal justice system, or barriers such as language or concerns about immigration status. As trusted pillars of the community, CBOs and civil rights organizations are well suited to address gaps in existing services and establish trust between victims and law enforcement.

Applicants will be expected to work with a broad range of stakeholders to develop a multifaceted approach to preventing and responding to hate crimes. Like other crimes, the vast majority of hate crimes in the United States are investigated under state law and prosecuted by local, state, and tribal authorities. Applicants may propose projects to work collaboratively with their local law enforcement and prosecution agencies to build capacity and skills of their staff in supporting hate crime victims, including engagement, reporting hate crimes, and support in the cases. This could include applicants' review of current trainings, practices, and policies related to hate crimes and community engagement. In an effort to maximize the impact of hate crimes prevention and response efforts, applicants are encouraged to partner with local agencies receiving funding under the Matthew Shepard and James Byrd, Jr. Hate Crimes Program. This program supports state, local, and tribal law enforcement and prosecution agencies in their outreach to and education of the public, victims, and their staff and partners on hate crimes. It also supports the investigation and prosecution of hate crimes.

Applicants may also consider partnering with federal agencies such as the Community Relations Service, the Department of Homeland Security, and the relevant field office of the FBI, as well as the civil rights coordinator in

their USAO districts. To effectively approach this work, applicants should develop strategies in coordination with additional nongovernmental partners or task forces that can help to address the concerns and needs of all affected parties. This includes strategies to increase trust and reporting of incidents to law enforcement and expand outreach to and education of the public and those persons and groups disproportionately impacted by these crimes. BJA also encourages partnerships with schools, colleges, and universities in the applicant's jurisdiction as part of these strategies to build on OJP's programs to prevent and address school-based violence, training on restorative justice approaches, and funding to support victims of hate crimes.

Note that BJA recently selected a team of training and technical assistance (TTA) providers to assist grantees and the field at large. This TTA will include individualized, efficient, and consistent delivery in order to help Community-based Approaches to Prevent and Address Hate Crimes Program grantees accomplish their goals by the end of the project period. BJA and the TTA partners will assess grantees' needs and develop training, targeted technical assistance, and tools. This will include ongoing coaching and dialogue, as well as support for peer-to-peer dialogue and training, knowledge diffusion products, grantee learning communities, dissemination of best practices and lessons learned, and a listsery.

Goals, Objectives, Deliverables, and Timeline

Goals

 Support comprehensive community-based approaches to addressing hate crimes that promote community awareness and preparedness, increase victim reporting, and improve prevention efforts and responses to hate crimes.

Objectives

- Build or enhance partnerships and coordination among community-based organizations, justice
 agencies, educational institutions, houses of worship, and other stakeholder organizations to
 develop local strategies for education, outreach, prevention, preparedness, and improved responses
 to hate crimes.
- Establish effective outreach, education, and engagement strategies that meet the specific needs of the groups or populations being served such as language access services, culturally specific materials, or services and accommodations under the American Disabilities Act.
- Develop comprehensive approaches that expand and enhance strategies including tools, policies, and procedures to prevent and respond to hate crimes.
- Develop activities that create a shared sense of empathy and a community environment that will not tolerate hate.
- Promote trauma-informed services and outreach materials that foster community resiliency and address the specific needs of hate crime victims.

Deliverables

Deliverables will include:

- Convene or enhance a task force or collaborative working group (this may be an existing group) that
 meets regularly throughout the project period to lead the project, identify and address service gaps
 and barriers, and use funding for focused strategies to support those who are at the highest risk for
 experiencing hate crimes.
- Develop a project action plan that outlines the specific approach that will be taken to address hate
 crimes. The action plan must be developed in coordination with the program's TTA provider and
 submitted and approved by BJA prior to implementation. BJA, the TTA provider, and the grantee will
 use this action plan to guide and track progress on the project's objectives.

Successfully implement the action plan resulting in outreach materials, awareness campaigns,

educational programs, or services that are developed working collaboratively with BJA staff members and the TTA partner.

- Develop resource guides, trainings, public awareness campaigns, or other education and outreach
 materials developed for both the public and/or law enforcement. Materials should be translated as
 appropriate and distributed broadly.
- Document efforts to share lessons learned following the project's implementation, including a final report. This information will be publicly shared to assist the field.

The Goals, Objectives, and Deliverables are directly related to the performance measures that show the completed work's results, as discussed in the "Application and Submission Information" section.

Evidence-Based Programs or Practices

OJP strongly encourages the use of data and evidence in policymaking and program development for criminal justice, juvenile justice, and crime victim services. For additional information and resources on evidence-based programs or practices, see the OJP Grant Application Resource Guide.

Information Regarding Potential Evaluation of Programs and Activities

OJP may conduct or support an evaluation of the programs and activities funded under this solicitation. For additional information, see the OJP Grant Application Resource Guide section entitled "Information Regarding Potential Evaluation of Programs and Activities."

OJP Priority Areas

The Department of Justice is committed to advancing work that promotes civil rights and racial equity, increases access to justice, supports crime victims and individuals impacted by the justice system, strengthens community safety and protects the public from crime and evolving threats, and builds trust between law enforcement and the community.

1. Priority Considerations Supporting Executive Order 13985, Advancing Racial Equity and Support for Underserved Communities Through the Federal Government

Consistent with this Executive Order, the term "underserved community" refers to a population sharing a particular characteristic, as well as a geographic community, that has been systematically denied a full opportunity to participate in aspects of economic, social, and civic life or whose members have been historically underserved, marginalized, and adversely affected by inequality. Such communities include, among others, Black people, Hispanics and Latino/a/e people, Native American and other Indigenous peoples of North America (including Alaska Natives, Eskimos, and Aleuts), Asian Americans, Native Hawaiians, and Pacific Islanders.

In support of Executive Order 13985, OJP will:

A. Give priority consideration to applications that include project(s) that will promote racial equity and the removal of barriers to access and opportunity for communities that have been historically underserved, marginalized, and adversely affected by inequality, when making award decisions.

To receive this consideration, the applicant must describe how the proposed project(s) will address potential inequities and barriers to equal opportunity, and/or contribute to greater access to services for underserved and historically marginalized populations.

B. Give priority consideration to applicants that can demonstrate that their capabilities and competencies for implementing their proposed project(s) are enhanced because the applicant (or at least one proposed subrecipient that will receive at least 30 percent of the requested award funding, as demonstrated in the budget worksheet and budget narrative) identifies as a culturally specific organization. To receive this additional priority consideration, applicants must describe how being a culturally specific organization (or funding the culturally specific subrecipient organization(s)) will enhance their ability to implement the proposed project(s) and should also specify which culturally specific populations are intended or expected to be served or to have their needs addressed under the proposed project(s).

Culturally specific organizations are defined for purposes of this solicitation as private nonprofit or tribal

organizations whose primary purpose as a whole is to provide culturally specific services to, among others, Black people, Hispanics and Latino/a/e people, Native American and other Indigenous peoples of North America (including Alaska Natives, Eskimos, and Aleuts), Asian Americans, Native Hawaiians, and/or Pacific Islanders.

2. Priority Consideration related to this program: BJA will give priority consideration to applications which seek to build on existing projects under the Matthew Shepard and James Byrd, Jr. Hate Crimes Program or which complement a proposed strategy under the FY 2022 solicitation. The application must clearly articulate how the proposed activities and partnership will complement the project funded or sought under the Matthew Shepard and James Byrd, Jr. Hate Crimes Program application.

Note: Addressing these priority areas is one of many factors that OJP considers in making funding decisions. Receiving priority consideration for one or more priority areas is not a guarantee of an award.

Federal Award Information

Solicitation Categories

This solicitation does not include Solicitation Categories.

Awards, Amounts and Durations

Anticipated Number of Awards 13

Period of Performance Start Date 10/1/22 12:00 AM

Anticipated Total Amount to be Awarded Under Solicitation

\$3,900,000.00

Anticipated Maximum Dollar Amount of Awards

\$300,000.00

Period of Performance Duration (Months)

Continuation Funding Intent

BJA may, in certain cases, provide additional funding in future years to awards made under this solicitation through continuation awards. OJP will consider, among other factors, OJP's strategic priorities, a recipient's overall management of the award, and the award-funded work's progress, when making continuation award decisions.

Availability of Funds

This solicitation, and awards (if any are made) under this solicitation, are subject to the availability of appropriated funds and to any modifications or additional requirements that may be imposed by the agency or by law. In addition, nothing in this solicitation is intended to, and does not, create any right or benefit, substantive or procedural, enforceable at law or in equity by any party against the United States, its departments, agencies, or entities, its officers, employees, or agents, or any other person.

Types of Awards

BJA expects to make awards under this solicitation as grants. See the "Administrative, National Policy, and Other Legal Requirements" section of the OJP Grant Application Resource Guide for a brief discussion of important statutes, regulations, and award conditions that apply to many (or in some cases, all) OJP grants.

Financial Management and System of Internal Controls

Award recipients and subrecipients (including recipients or subrecipients that are pass-through entities) must, as described in the Part 200 Uniform Requirements as set out at 2 C.F.R. 200.303, comply with standards for financial and program management. See the OJP Grant Application Resource Guide for additional information.

Budget Information

In addition to the unallowable costs identified in the <u>DOJ Grants Financial Guide</u>, award funds may not be used for the following:

- · Prizes, rewards, entertainment, trinkets, or any other monetary incentives
- · Client stipends
- · Gift cards
- Vehicles
- · Food and beverages

Federal funds may also not be used to replace (supplant) nonfederal dollars that are appropriated for the same purpose. For a definition of supplanting, visit: https://ojp.gov/grants101/definitions.htm.

Cost Sharing or Matching Requirement

This solicitation does not require a match.

Unmanned Aircraft Systems

The use of BJA grant funds for unmanned aircraft systems (UAS), including unmanned aircraft vehicles (UAV), and all accompanying accessories to support UAS or UAV, is unallowable.

Digital Trust

Technological devices, artificial intelligence, predictive analytics, and other data-driven solutions ("Technological Enhancements") are increasingly used to augment crime reduction strategies and efforts. Care must be taken to assess and address any potential harm that could be activated by these solutions to ensure privacy, civil rights, and civil liberties are protected. Applicants proposing to utilize grant funds to support technological enhancements directly or via training and technical assistance may receive priority consideration if their proposal addresses the tenants of digital trust such as:

- How the technology will be carefully implemented through training of personnel and the setting and
 enforcement of policies governing its use to ensure that it contributes to positive outcomes for public safety,
 the community and/or the criminal justice system.
- How the applicant will safeguard privacy, civil rights, and civil liberties throughout the duration of the project period.

Pre-agreement Costs (also known as Pre-award Costs)

See the OJP Grant Application Resource Guide information on Pre-agreement Costs (also known as Pre-award Costs).

Limitation on Use of Award Funds for Employee Compensation: Waiver

See the <u>OJP Grant Application Resource Guide</u> information on the Limitation on Use of Award Funds for Employee Compensation; Waiver.

Prior Approval, Planning, and Reporting of Conference/Meeting/Training Costs

See the OJP Grant Application Resource Guide for information on Prior Approval, Planning, and Reporting of Conference/Meeting/Training Costs.

Costs Associated with Language Assistance (if applicable)

See the OJP Grant Application Resource Guide for information on Costs Associated with Language Assistance.

Eligibility Information

BJA is seeking applications from community-based organizations and civil rights agencies. For more eligibility information, see the solicitation cover page.

For information on cost sharing or match requirements, see the "Federal Award Information" section.

Application and Submission Information

The following application elements **must** be included in the application to meet the basic minimum requirements to advance to peer review and receive consideration for funding:

- Proposal Abstract
- · Proposal Narrative
- Budget Worksheet and Budget Narrative (Web-based Form) (The web-based form includes the budget details and the budget narrative.)

See the "Application Elements and Formatting Instructions" section of the OJP Grant Application Resource Guide for information on what happens to an application that does not contain all the specified elements or is nonresponsive to the scope of the solicitation.

Information to Complete the Application for Federal Assistance (SF-424)

The SF-424 must be submitted in Grants.gov. It is a required standard form used as a cover sheet for submission of pre-applications, applications, and related information. See the OJP Grant Application Resource Guide for additional information on completing the SF-424.

In Section 8F of the SF-424, please include the name and contact information of the individual **who will complete the application in JustGrants**. JustGrants will use this information (*email address*) to assign the application to this user in JustGrants.

Intergovernmental Review: This solicitation ("funding opportunity") is not subject to Executive Order (E.O.) 12372. In completing the SF-424, an applicant is to answer question 19 by selecting "Program is not covered by E.O. 12372."

Standard Applicant Information (JustGrants 424 and General Agency Information)

The "Standard Applicant Information" section of the JustGrants application is pre-populated with the SF-424 data submitted in Grants.gov. The applicant will need to review the Standard Applicant Information in JustGrants and make edits as needed. Within this section, the applicant will need to add zip codes for areas affected by the project, confirm its Authorized Representative, and verify and confirm the organization's unique entity identifier, legal name, and address.

Proposal Abstract

A proposal abstract (no more than 400 words) summarizing the proposed project, including the purpose of the project, primary activities, expected outcomes, the service area, intended beneficiaries and subrecipients (if known), will be completed in the JustGrants web-based form. This abstract should be written in the third person and will be made publicly available on the OJP website if the project is awarded. Proposal abstracts should be:

- · Written for a general public audience.
- Single-spaced, using a standard 12-point Times New Roman font with 1-inch margins.

They should include the following:

- 1. Applicant's name and the project's title.
- 2. City and state where the project will take place. For tribes, provide the boundaries or relevant counties and

state.

- 3. Dollar amount of federal grant funds requested.
- 4. Identification of whether the applicant receives funding from any other federal investments that occur, serve, or overlap the target neighborhood or group such as the Matthew Shepard and James Byrd, Jr. Hate Crimes Program, Collaborative Approaches to Addressing Hate Crimes, and the Community Based Violence Intervention and Prevention Initiative Program.
- 5. Summary of the plan to use and analyze data to assess and enhance reporting of hate crimes.
- 6. Summary of the project's goals and activities.
- 7. Identification of the specific issues to be addressed by the project.

If the applicant is seeking priority consideration, the applicant must provide the following information:

- Which priority consideration is being sought: 1(A), 1(B), or both.
- What page(s) in the proposal narrative provide documentation of the applicant's plan to respond to the priority consideration.
- For applicants seeking priority consideration 1(B), who is the proposed subawardee to receive the funding and the amount of funds proposed.
- For applicants seeking to collaborate with an existing or proposed project (2) under the Matthew Shepard
 and James Byrd, Jr. Hate Crimes Program, who is the entity who has received or is seeking the funding
 under that program.

Proposal Narrative

The proposal narrative should be submitted as an attachment in JustGrants. The attached document should be double-spaced, using a standard 12-point font; have no less than 1-inch margins; and should not exceed 20 pages. Pages should be numbered and submitted as an attachment. If the proposal narrative fails to comply with these length restrictions, BJA may consider such noncompliance in peer review and in final award decision.

The following sections must be included as part of the proposal narrative:

- a. Description of the Issue
 - Describe the nature and extent of any increase in the type or types of hate crime that the
 applicant's jurisdiction faces, including trends in these increases over the last 3 to 5 years, which will
 be addressed by the proposed solution. Identify the period of time during which the relevant crime
 type increased. Provide data to support this. Be sure to identify specific concerns around
 underreporting of hate crimes.
 - Describe the challenges, including lack of resources, that the applicant faces in planning and implementing strategies to address these hate crimes. Describe the nature and extent of community members underreporting hate crimes to law enforcement.
 - Describe gaps in current approaches to preventing and responding to hate crimes.
 - Discuss why the applicant cannot address these issues using existing resources and why these federal funds are needed.
 - As appropriate, share examples of lived experiences of how incidents of hate have impacted the communities being served.
- b. Project Design and Implementation
 - Describe how the applicant will implement a planning period and engage community partners and hate crime victims to develop a data-driven approach.

- Describe how the applicant will respond to the issue defined in the application, including the increase in the type or types of hate crime. Describe the strategies to conduct outreach and educate the public and groups or persons at risk for hate crimes.
- Describe the multidisciplinary working group that will support this work.
- Describe the strategies to enhance reporting of hate crimes, including education and other efforts to assist staff and partners to identify hate crimes.
- Discuss specific strategies that will be used to conduct outreach to communities that may be
 experiencing hate crimes. If training or educational materials will be developed, describe how these
 materials will be translated or distributed to have the broadest impact.
- Describe how the applicant and its partners will implement the proposed design, including gathering and analyzing information, developing an action plan, and implementing efforts by staff and partners to conduct outreach and train and educate stakeholders.
- Attach a timeline that supports the project design outlined in this section and outlines when activities
 or project milestones are to be accomplished.
- The design should be supported by the required project timeline, position descriptions, and letters of support/memorandums of understanding (MOUs).

If the applicant is seeking priority consideration for Priority 1(A), it should address in this section how the proposed project(s) will promote racial equity and/or the removal of barriers to access and opportunity, and/or contribute to greater access to services for communities that have been historically underserved, marginalized, and adversely affected by inequality.

- c. Capabilities and Competencies
 - Describe in detail experience in working with specific groups or communities at risk of being targeted for hate crimes. Include any specific information on language access capabilities, support for those with disabilities, or other competencies directly relevant to serving these groups.
 - Describe how the applicant and its partners will build on or establish trust in communities
 experiencing hate crimes. Provide examples of previous work that has been done to prevent or
 improve responses to hate crimes.
 - Discuss any previous collaboration that will help to achieve the objectives. Explain existing
 partnership agreements. Describe how effective communication and coordination among the team
 members will be implemented throughout the program period.
 - Describe the planned structure of the task force or partnership to implement this project including the names of the partners and their respective roles.
 - The position descriptions and letters of support/MOUs should clearly tie to and be supported by the partnership structure and approach.
 - As part of this application, applicants must document their plans to ensure they have a set of diverse staff, partners, and/or subject matter experts who reflect a mix of experiences and perspectives to effectively reach the communities and practitioners that they will serve.

If the applicant is seeking priority consideration 1(B), it should describe within this section how being a culturally specific organization (or funding a culturally specific subrecipient organization at a minimum of 30 percent of the project budget) will enhance its ability to implement the proposed project(s) and should also specify which culturally specific populations are intended or expected to be served or have their needs addressed under the proposed project(s).

d. Plan for Collecting the Data Required for this Solicitation's Performance Measures

- For each objective, identify the criteria that will determine how and if it was successfully met, as well as one or more specific measurable outcome(s) and the data sources that will be used to determine whether or not the outcome was accomplished.
- All applicants must indicate their willingness and ability to collect and report performance and outcome data through BJA's reporting tools (no personally identifiable information will be collected).
 Applicants are expected to report on behalf of any subawardees.
- Describe the process for measuring the project's performance. Identify who will collect the data, who
 is responsible for performance measurement, and how the information will be used to guide and
 assess the program.

Note: Applicants are **not** required to submit performance data with the application. Rather, performance measure information is included as an alert that successful applicants will be required to submit performance data as part of each award's reporting requirements.

OJP will require each successful applicant to submit regular performance data that show the completed work's results. The performance data directly relate to the goals, objectives, and deliverables identified in the "Goals, Objectives, and Deliverables" discussion. Applicants can visit OJP's performance measurement page at www.ojp.gov/performance for an overview of performance measurement activities at OJP.

A list of performance measure questions for this program can be found at https://bja.oip.gov/funding/performance-measures/advancing-justice-measures.pdf.

BJA will require award recipients to submit performance measure data and performance reports in JustGrants. BJA will provide further guidance on the post-award submission process, if selected for award.

Note on Project Evaluations

An applicant that proposes to use award funds through this solicitation to conduct project evaluations must follow the guidance in the "Note on Project Evaluations" section in the OJP Grant Application Resource Guide.

Goals, Objectives, Deliverables, and Timeline

The applicant will submit the Community-based Approaches to Prevent and Address Hate Crimes Program goals, objectives, and deliverables in the JustGrants web-based form

Budget and Associated Documentation

Budget Worksheet and Budget Narrative (Web-based Form)

The applicant will complete the JustGrants web-based budget form. See the OJP Grant Application Resource Guide for additional information.

Applicants should budget for travel for at least two team members to attend an in-person, 2-day grantee meeting as part of their projects, and assume that the trip will be in a location that requires air travel costing at least \$500 per person. For estimates of costs for hotel and lodging, the trip should include General Services Administration (GSA) rates in Washington, D.C., which can be accessed at Per Diem Rates | GSA.

Grantees will have access to \$75,000 of funding during the planning phase. Once planning has been approved, grantees will have access to the remainder of the award.

If the applicant is seeking priority consideration under Priority 1(B) based on the identification of at least one proposed subrecipient as a culturally specific organization, the proposed funding for the subrecipient in the webbased budget form **must be a minimum of 30 percent of award funding.**

The budget narrative must also describe how the activities that will be funded with the (minimum) 30 percent of award funding provided to the subrecipient **specifically relate to the priority consideration requested under Priority 1(B)** and described in the "Capabilities and Competencies" section of the application.

Indirect Cost Rate Agreement (if applicable)

The applicant will submit its indirect cost rate agreement by uploading it as an attachment in JustGrants. See the OJP Grant Application Resource Guide for additional information.

Financial Management Questionnaire (including applicant disclosure of high-risk status)

The applicant will download the questionnaire, complete it, and submit it by uploading it as an attachment in JustGrants. See the OJP Grant Application Resource Guide for the link to the questionnaire and additional information.

Disclosure of Process Related to Executive Compensation

This solicitation expressly modifies the OJP Grant Application Resource Guide by not incorporating its "Disclosure of Process Related to Executive Compensation" provisions. Applicants to this solicitation are not required to provide this disclosure.

Additional Application Components

The applicant will attach the following requested documentation in JustGrants.

Tribal Authorizing Resolution

An application in response to this solicitation may require inclusion of tribal authorizing documentation as an attachment. If applicable, the applicant will submit the tribal authorizing documentation by uploading it as an attachment in JustGrants. See the OJP Grant Application Resource Guide for information on tribal authorizing resolutions.

Timeline Form

Applicants should outline when the objectives will be met over the program period. It must summarize the major activities, responsible agencies, and expected completion dates for the principal tasks required to implement and manage the project.

Letters of Support

Applicants should provide letters of support or interest from criminal justice partners, community leaders (as defined by the local jurisdiction), and any other entities that will be key partners in the strategy.

Research and Evaluation Independence and Integrity Statement

If an application proposes research (including research and development) and/or evaluation, the applicant must demonstrate research/evaluation independence and integrity, including appropriate safeguards, before it may receive award funds. The applicant will submit documentation of its research and evaluation independence and integrity by uploading it as an attachment in JustGrants. For additional information, see the OJP Grant Application Resource Guide.

Memorandums of Understanding

Each applicant must submit, as part of its application, a memorandum of understanding (MOU) signed by each individual, organization, or agency that addresses the proposed strategy.

Each MOU must:

- Describe each partner's financial and programmatic commitment.
- Describe how each partner's existing vision and current activities align with those of the proposed partnership.
- Describe the respective roles of each partner, consistent with the program design.

Position Descriptions/Résumés

Attach position descriptions for the key positions and résumés for current staff, in addition to job posting descriptions for anticipated new hires. If the applicant is hiring, please detail in the timeline when it anticipates the hiring process to be complete and when any new hire will start.

Disclosures and Assurances

The applicant will address the following disclosures and assurances.

Disclosure of Lobbying Activities

Complete and submit the SF-LLL in Grants.gov. See the OJP Grant Application Resource Guide for additional information.

DOJ Certified Standard Assurances

Review and accept the DOJ Certified Standard Assurances in JustGrants. See the OJP Grant Application Resource Guide for additional information.

Applicant Disclosure of Duplication in Cost Items

Complete the JustGrants web-based Applicant Disclosure of Duplication in Cost Items form. See the OJP Grant Application Resource Guide for additional information.

DOJ Certifications Regarding Lobbying; Debarment, Suspension and Other Responsibility Matters; and Drug-Free Workplace Requirements

Review and accept the DOJ Certified Certifications Regarding Lobbying; Debarment, Suspension and Other Responsibility Matters; Drug-Free Workplace Requirements; Law Enforcement and Community Policing in JustGrants. See the OJP Grant Application Resource Guide for additional information.

Applicant Disclosure and Justification - DOJ High Risk Grantees (if applicable)

If applicable, submit the DOJ High Risk Disclosure and Justification as an attachment in JustGrants. A DOJ High Risk Grantee is an award recipient that has received a DOJ High Risk designation based on a documented history of unsatisfactory performance, financial instability, management system or other internal control deficiencies, or noncompliance with award terms and conditions on prior awards, or is otherwise not responsible. See the OJP Grant Application Resource Guide for additional information.

How to Apply

Step 1: The applicant must submit the **SF-424** and **SF-LLL** in Grants.gov at https://www.grants.gov/web/grants/register.html.

Step 2: The applicant must then submit the **full application**, including attachments, in JustGrants in JustGrants.usdoi.gov.

For additional information, see the "How to Apply" section in the <u>OJP Grant Application Resource Guide</u> and the <u>DOJ Application Submission Checklist</u>.

Submission Dates and Time

The SF-424 and the SF-LLL must be submitted in Grants.gov by 8:59PM ET on July 12, 2022.

The full application must be submitted in JustGrants by 8:59PM ET on July 18, 2022.

OJP urges applicants to submit their Grants.gov and JustGrants submissions prior to the due dates to allow sufficient time to correct errors and resubmit by the submission deadlines if a rejection notification is received. To be considered timely, the **full application** must be submitted in JustGrants by the JustGrants application

deadline.

Experiencing Unforeseen Technical Issues

An applicant that experiences unforeseen SAM.gov, Grants.gov, or JustGrants technical issues beyond its control that prevent application submission by the deadline must demonstrate all efforts in requesting technical support in order to submit an application by the deadline. Technical support is available via phone and email to the applicable SAM.gov, Grants.gov, or JustGrants support centers or service desks in which an applicant received a ticket number for resolution. If an applicant misses a deadline due to unforeseen technical difficulties, the applicant may request a waiver to submit an application after the deadline. Note: If an applicant does not submit all the required Grants.gov forms by the Grants.gov deadline, the applicant will not be able to proceed to the JustGrants portion of the application process.

An applicant experiencing technical difficulties with the following systems must contact the associated support desk indicated below to report the technical issue and receive a tracking number:

- Grants.gov Contact the Grants.gov Customer Support Hotline.
- SAM.gov Contact the SAM Help Desk (Federal Service Desk).
- JustGrants Contact the JustGrants Support Desk at <u>JustGrants.Support@usdoj.gov</u> or 833–872–5175

An applicant requesting a waiver to submit a late application must document their request for technical assistance in an email to the OJP Response Center at grants@ncjrs.gov within 24 hours after the application deadline to request approval to submit their application after the deadline. If an applicant has technical issues with Grants.gov, the applicant must contact the OJP Response Center within 24 hours of the Grants.gov deadline to request approval to submit after the deadline. Waiver requests to submit after the submission deadline must:

- Describe the technical difficulties experienced.
- Include a timeline of the applicant's submission efforts (e.g., what date and time did the error occur, what date and time was action taken to resolve the issue and resubmit, and what date and time did support representatives respond).
- Include an attachment(s) of the complete grant application and all required documentation and material.
- Include the applicant's Unique Entity Identifier (UEI) and any applicable SAM.gov tracking number(s), Grants.gov Help Desk, and JustGrants Support Desk Ticket Numbers.

OJP will review each request for late submission and required supporting documentation and notify the applicant whether the request has been approved or denied. For more details on the waiver process, OJP encourages applicants to review the "Experiencing Unforeseen Technical Issues" section in the OJP Grant Application Resource Guide.

Application Review Information

Review Criteria

a. Merit Review Criteria

Applications that meet the basic minimum requirements will be evaluated by peer reviewers on how the proposed project/program addresses the following criteria:

- Description of the Issue (25 percent) Evaluate the applicant's understanding of the program/issue to be addressed.
- 2. Project Design and Implementation (30 percent) Evaluate the adequacy of the proposal, including the goals, objectives, timelines, milestones, and deliverables.
- 3. Capabilities and Competencies (30 percent) Evaluate the administrative and technical capacity of the Page 17 of 22

applicant to successfully accomplish the goals and objectives.

- 4. Plan for Collecting the Data Required for this Solicitation's Performance Measures (5 percent) Evaluate the applicant's understanding of the performance data reporting requirements and the plan for collecting the required data.
- 5. Budget (10 percent) Evaluate for completeness, cost effectiveness, and allowability (e.g., reasonable, allocable, and necessary for project activities).

b. Other Review Criteria/Factors

Other important considerations for BJA include geographic diversity, strategic priorities (specifically including, but not limited to, those priority areas already mentioned), available funding, past performance, areas experiencing significant increases in hate crimes, and the extent to which the budget worksheet and budget narrative (webbased form) accurately explain project costs that are reasonable, necessary, and otherwise allowable under federal law and applicable federal cost principles. BJA will give special consideration to applications that propose coordination with projects either proposed or previously awarded under the Matthew Shepard and James Byrd, Jr. Hate Crimes Program

Review Process

Applications submitted under this solicitation that meet the basic minimum requirements will be evaluated for technical merit by a peer review panel(s) in accordance with OJP peer review policy and procedures using the review criteria listed above

OJP screens applications to ensure they meet the basic minimum requirements prior to conducting the peer review. Although specific requirements may vary, the following are common requirements applicable to all OJP solicitations:

- The application must be submitted by an eligible type of applicant.
- The application must request funding within programmatic funding constraints (if applicable).
- The application must be responsive to the scope of the solicitation.
- The application must include all items necessary to meet the basic minimum requirements.

Pursuant to the Part 200 Uniform Requirements, before award decisions are made, OJP also reviews information related to the degree of risk posed by the applicant. Among other things to help assess whether an applicant with one or more prior federal awards has a satisfactory record with respect to performance, integrity, and business ethics, OJP checks whether the applicant is listed in SAM as excluded from receiving a federal award.

In addition, if OJP anticipates that an award will exceed \$250,000 in federal funds, OJP also must review and consider any information about the applicant that appears in the non-public segment of the integrity and performance system accessible through SAM (currently, the Federal Awardee Performance and Integrity Information System, FAPIIS).

Important note on FAPIIS: An applicant may review and comment on any information about itself that currently appears in FAPIIS and was entered by a federal awarding agency. OJP will consider such comments by the applicant, in addition to the other information in FAPIIS, in its assessment of the risk posed by the applicant.

Absent explicit statutory authorization or written delegation of authority to the contrary, all final award decisions will be made by the Assistant Attorney General, who may consider not only peer review ratings and BJA recommendations, but also other factors as indicated in this section.

Federal Award Administration Information

Federal Award Notices

See the OJP Grant Application Resource Guide for information on award notifications and instructions.

Administrative, National Policy, and Other Legal Requirements

If selected for funding, in addition to implementing the funded project consistent with the OJP-approved

application, the recipient must comply with all award conditions and all applicable requirements of federal statutes and regulations, including the applicable requirements referred to in the assurances and certifications executed in connection with award acceptance. For additional information on these legal requirements, see the "Administrative, National Policy, and Other Legal Requirements" section in the OJP Grant Application Resource Guide.

Information Technology (IT) Security Clauses

An application in response to this solicitation may require inclusion of information related to information technology security. See the OJP Grant Application Resource Guide for information on information technology security.

General Information about Post-Federal Award Reporting Requirements

In addition to the deliverables described in the "Program Description" section, all award recipients under this solicitation will be required to submit certain reports and data.

<u>Required reports</u>. Award recipients typically must submit quarterly financial reports, semi-annual performance reports, final financial and performance reports, and, if applicable, an annual audit report in accordance with the Part 200 Uniform Requirements or specific award conditions. Future awards and fund drawdowns may be withheld if reports are delinquent. (In appropriate cases, OJP may require additional reports.)

See the <u>OJP Grant Application Resource Guide</u> for additional information on specific post-award reporting requirements, including performance measure data.

Federal Awarding Agency Contact(s)

For OJP contact(s), see the solicitation cover page.

For contact information for Grants.gov, see the solicitation cover page.

For contact information for JustGrants, see the solicitation cover page.

Other Information

Freedom of Information and Privacy Act (5 U.S.C. 552 and 5 U.S.C. 552a)

See the OJP Grant Application Resource Guide for information on the Freedom of Information and Privacy Act (5 U.S.C. 552 and 5 U.S.C. 552a).

Provide Feedback to OJP

See the OJP Grant Application Resource Guide for information on how to provide feedback to OJP.

Application Checklist

Community-based Approaches to Prevent and Address Hate Crimes

This application checklist has been created as an aid in developing an application. The <u>DOJ Application Submission Checklist</u> is another resource.

What an Applicant Must Do:

Prior to registering in Grants.gov:

Confirm your Entity's <u>System Award Management (SAM)</u> Registration Information (see <u>OJP Grant Application Resource Guide</u>)

To register in Grants.gov:

Acquire an Authorized Organization Representative (AOR) and a Grants.gov username and

password (see OJP Grant Application Resource Guide)

 Acquire AOR confirmation from the E-Business Point of Contact (E-Biz POC) (see OJP Grant Application Resource Guide)

To find the funding opportunity:

- Search for the funding opportunity in Grants.gov using the opportunity number, Assistance Listing or keyword(s)
- Access the funding opportunity and application package (see Step 7 in the OJP Grant Application Resource Guide)
- Sign up for Grants.gov email notifications (optional) (see OJP Grant Application Resource Guide)
- · Read Important Notice: Applying for Grants in Grants.gov
- Read OJP policy and guidance on conference approval, planning, and reporting available at https://www.ojp.gov/funding/financialguidedoj/iii-postaward-requirements#6g3y8 (see OJP Grant Application Resource Guide

Overview of Post-Award Legal Requirements:

• Review the "Overview of Legal Requirements Generally Applicable to OJP Grants and Cooperative Agreements - FY 2022 Awards" in the OJP Funding Resource Center.

Review Scope Requirement:

• The federal amount requested is within the allowable limit(s) of \$300,000

Review Eligibility Requirement:

- Native American tribal organizations (other than federally recognized tribal governments)
- Nonprofits having a 501(c)(3) status with the IRS, other than institutions of higher education
- Nonprofits that do not have a 501(c)(3) status with the IRS, other than institutions of higher education
- · Private institutions of higher education
- For-profit organizations other than small businesses
- Other

Other: This includes community-based organizations and civil rights organizations that are tribal, nonprofit, for-profit, and academic-based institutions.

Prepare to submit the Application for Federal Assistance standard form (SF)-424 and Disclosure of Lobbying Activities form (SF-LLL)

- Review Information to complete the Application for Federal Assistance (SF-424) in Grants.gov
- Complete Standard Applicant Information (SF-424 information from Grants.gov)
- Submit the SF-424 and SF-LLL in Grants.gov

After the SF-424 and SF-LLL submission in Grants.gov, receive Grants.gov email notifications that:

- Submission has been received in Grants.gov
- Submission has either been successfully validated or rejected with errors (see <u>OJP Grant Application Resource Guide</u>)

If no Grants.gov receipt and validation, or if error notifications are received:

 Contact the Grants.gov Customer Support Hotline at 800-518-4726, 606-545-5035, at <u>Grants.gov</u> <u>customer support</u> web page, or email at support@grants.gov regarding technical difficulties (see <u>OJP Grant Application Resource Guide</u>)

Receive email notification to complete application in JustGrants:

Proceed to complete application in JustGrants

Content of Application Submission: Critical Application Elements

The following items are critical application elements required to pass the basic minimum requirements review. If OJP determines that an application does not include the following elements, it will neither proceed to peer review, nor receive further consideration.

- Proposal Abstract
- Proposal Narrative
- Budget Worksheet and Budget Narrative (web-based form)

Budget and Associated Documentation:

- Indirect Cost Rate Agreement (if applicable) (see OJP Grant Application Resource Guide)
- Financial Management and System of Internal Controls Questionnaire (see OJP Grant Application Resource Guide)

Additional Application Components:

- MOUs and/or letters of support from proposed project partners
- · Timeline and Task Plan
- Position Descriptions/Résumés
- Tribal Authorizing Resolution (if applicable) (see OJP Grant Application Resource Guide)
- Research and Evaluation Independence and Integrity (see OJP Grant Application Resource Guide)
- Request and Justification for Employee Compensation; Waiver (if applicable) (see <u>OJP Grant Application Resource Guide</u>)

Disclosures and Assurances:

- Disclosure of Lobbying Activities (SF-LLL) (see OJP Grant Application Resource Guide)
- Applicant Disclosure of Duplication in Cost Items (see OJP Grant Application Resource Guide)
- DOJ Certified Standard Assurances (see OJP Grant Application Resource Guide)
- DOJ Certifications Regarding Lobbying; Debarment, Suspension and Other Responsibility Matters; and Drug-Free Workplace Requirements (see OJP Grant Application Resource Guide)
- Applicant Disclosure and Justification DOJ High Risk Grantees (if applicable) (see <u>OJP Grant</u> Application Resource Guide)

Submit application in JustGrants:

Application has been successfully submitted in JustGrants

If no JustGrants application submission, validation, or if error notifications are received:

Contact the JustGrants S technical difficulties.	Service Desk at 833-87	2-5175 or <u>JustGrants.Su</u> p	pport@usdoj.gov regarding