U.S. Department of Justice Office of Justice Programs Bureau of Justice Assistance



BJA FY 2022 Implementing the PREA Standards, Protecting People Who Are Incarcerated, and Safeguarding Communities

Assistance Listing Number # 16.735

Grants.gov Opportunity Number: O-BJA-2022-171032

Solicitation Release Date: March 16, 2022 9:00 AM
Grants.gov Deadline: May 19, 2022 8:59 PM
Application JustGrants Deadline: May 23, 2022 8:59 PM

Overview

The U.S. Department of Justice (DOJ), Office of Justice Programs (OJP), Bureau of Justice Assistance seeks applications for funding for projects designed to prevent, detect, and respond to sexual abuse and sexual harassment in confinement facilities, and to achieve and maintain compliance with the Prison Rape Elimination Act (PREA) standards. This program furthers the DOJ's mission by reducing violent crime and promoting law enforcement officer safety.

This solicitation incorporates the <u>OJP Grant Application Resource Guide</u> by reference. The OJP Grant Application Resource Guide provides guidance to applicants to prepare and submit applications to OJP for funding. **If this solicitation expressly modifies any provision in the OJP Grant Application Resource Guide**, the applicant is to follow the guidelines in this solicitation as to that provision.

Solicitation Categories

Competition ID	Category *	Number of Awards	Dollar Amount for Award	Performance Start Date	Performance Duration (Months)
C-BJA-2022-00010-PROD	Units of State Governments	5	\$250,000.00	10/1/22 12:00 AM	24
C-BJA-2022-00011-PROD	Units of Local Governments	5	\$250,000.00	10/1/22 12:00 AM	24
C-BJA-2022-00069-PROD	Native American Tribal Governments (Federally Recognized)	2	\$250,000.00	10/1/22 12:00 AM	24

Eligible Applicants:

City or township governments, County governments, Native American tribal governments (Federally recognized), State governments.

For purposes of this solicitation, "state" means any state of the United States, the District of Columbia, the Commonwealth of Puerto Rico, the Virgin Islands, Guam, American Samoa, and the Commonwealth of the Northern Mariana Islands.

To advance Executive Order 13929 Safe Policing for Safe Communities, the Attorney General determined that all state, local, and university or college law enforcement agencies must be certified by an approved independent credentialing body or have started the certification process to be eligible for FY 2022 DOJ discretionary grant funding. To become certified, the law enforcement agency must meet two mandatory conditions: (1) the agency's use-of-force policies adhere to all applicable federal, state, and local laws, and (2) the agency's use-of-force policies prohibit chokeholds except in situations where use of deadly force is allowed by law. The certification requirement also applies to law enforcement agencies receiving DOJ discretionary grant funding through a subaward. For detailed information on this certification requirement, please visit https://cops.usdoj.gov/SafePolicingEO to access the Standards for Certification on Safe Policing for Safe Communities, the Implementation Fact Sheet, and the List of Designated Independent Credentialing Bodies.

All recipients and subrecipients (including any for-profit organization) must forgo any profit or management fee.

BJA may elect to fund applications submitted under this FY 2022 solicitation in future fiscal years, dependent on, among other considerations, the merit of the applications and on the availability of appropriations.

Contact Information

For technical assistance with submitting the Application for Federal Assistance standard form (SF)-424 and a Disclosure of Lobbying Activities form (SF-LLL) in Grants.gov, contact the Grants.gov Customer Support Hotline at 800-518-4726, 606-545-5035, Grants.gov Customer Support, or support@grants.gov. The Grants.gov Support Hotline operates 24 hours a day, 7 days a week, except on federal holidays.

For technical assistance with submitting the **full application** in DOJ's Justice Grants System (JustGrants), contact the JustGrants Service Desk at <u>JustGrants.Support@usdoj.gov</u> or at 833-872-5175. The JustGrants Service Desk operates 5 a.m. to 9 p.m. EST Monday—Friday and 9 a.m. to 5 p.m. Saturday, Sunday, and federal holidays.

For assistance with any other requirements of this solicitation, contact Jessa Wilcox, Policy Advisor, by telephone at 202-598-9808 or by email at Jessa.Wilcox@usdoj.gov.

Submission Information

Applications will be submitted to DOJ in a two-step process.

Step 1: The applicant must submit by the Grants.gov deadline the required Application for Federal Assistance standard form (SF)-424 and a Disclosure of Lobbying Activities (SF-LLL) form when they register in Grants.gov at https://www.grants.gov/web/grants/register.html. To register in Grants.gov, applicants will need to obtain a Data Universal Numbering System (DUNS) and System for Award Management (SAM) registration or renewal. Beginning April 4, 2022, the federal government will cease using the Data Universal Numbering System (DUNS) number to uniquely identify entities. At that point, entities doing business with the federal government will use a Unique Entity Identifier (UEI) created in SAM.gov. If your entity is currently registered in SAM.gov, your UEI has already been assigned and is viewable in SAM.gov. This includes inactive registrations. For additional information, see the Unique Entity Identifier Update and the OJP Grant Application Resource Guide.

<u>Step 2</u>: The applicant must then submit the **full application** including attachments in JustGrants at <u>JustGrants.usdoj.gov</u>. To be considered timely, the full application must be submitted in JustGrants by the JustGrants application deadline. OJP encourages applicants to review the "How to Apply" section in the <u>OJP Grant Application Resource Guide</u> and the <u>JustGrants website</u> for more information, resources, and training.

Contents

Contact Information	2
Program Description	5
Overview	5
Statutory Authority	5
Specific Information	5
Goals, Objectives, Deliverables, and Timeline	5
Evidence-Based Programs or Practices	6
Information Regarding Potential Evaluation of Programs and Activities	6
OJP Priority Areas	6
Strategic Support and Assistance to Grantees Selected under this Solicitation	7
Federal Award Information	7
Awards, Amounts and Durations	8
Continuation Funding Intent	9
Availability of Funds	9
Types of Awards	9
Financial Management and System of Internal Controls	9
Budget Information	9
Cost Sharing or Matching Requirement	9
Pre-agreement Costs (also known as Pre-award Costs)	10
Limitation on Use of Award Funds for Employee Compensation: Waiver	10
Prior Approval, Planning, and Reporting of Conference/Meeting/Training Costs	10
Costs Associated with Language Assistance (if applicable)	
Unmanned Aircraft Systems	10
•	10
Eligibility Information Application and Submission Information	11
Application and Submission Information	11
Information to Complete the Application for Federal Assistance (SF-424)	11
Standard Applicant Information (JustGrants 424 and General Agency Information)	11
Proposal Abstract	11
Proposal Narrative	11
Goals, Objectives, Deliverables, and Timeline	13
Budget and Associated Documentation	13
Budget Worksheet and Budget Narrative (Web-based Form)	13
Indirect Cost Rate Agreement (if applicable)	13
Employee Compensation Waiver	13
Financial Management Questionnaire (including applicant disclosure of high-risk status)	13
Disclosure of Process Related to Executive Compensation	13
Note on Project Evaluations	13
Additional Application Components	13
Curriculum Vitae or Resumes	13
Tribal Authorizing Resolution	14
Timeline Form	14
Letters of Support	14
Research and Evaluation Independence and Integrity Statement	14
Disclosures and Assurances	14
Disclosure of Lobbying Activities	14
DOJ Certified Standard Assurances	14

Applicant Disclosure of Duplication in Cost Items	14
DOJ Certifications Regarding Lobbying; Debarment, Suspension and Other Responsibility	
Matters; and Drug-Free Workplace Requirements	14
Applicant Disclosure and Justification DOJ High Risk Grantees (if applicable)	14
How to Apply	14
Submission Dates and Time	15
Experiencing Unforeseen Technical Issues	15
Application Review Information	15
Review Criteria	15
Review Process	16
Federal Award Administration Information	16
Federal Award Notices	16
Administrative, National Policy, and Other Legal Requirements	16
Information Technology (IT) Security Clauses	17
General Information about Post-Federal Award Reporting Requirements	17
Federal Awarding Agency Contact(s)	17
Other Information	17
Freedom of Information and Privacy Act (5 U.S.C. 552 and 5 U.S.C. 552a)	17
Provide Feedback to OJP	17
Performance Measures	17
Application Checklist	17

Program Description

Overview

OJP is committed to advancing work that promotes civil rights and racial equity, increases access to justice, supports crime victims and individuals impacted by the justice system, strengthens community safety and protects the public from crime and evolving threats, and builds trust between law enforcement and the community. The Prison Rape Elimination Act (PREA) directs the U.S. Department of Justice to provide grants to jurisdictions and agencies nationwide to "protect inmates (particularly from prison rape) and to safeguard the communities to which inmates return" (34 U.S.C. § 30305(a)). Grantees may use these federal funds to protect people who are incarcerated by "undertaking efforts to more effectively prevent prison rape; investigating incidents of prison rape; or prosecuting incidents of prison rape" (34 U.S.C. § 30305 (b) (1)).

Statutory Authority

Pub. L. No. 108-79 (codified at 34 U.S.C. 30301–30309). Additional authority for awards under this solicitation may be provided by a full-year appropriations act for FY 2022. As of the writing of this solicitation, DOJ is operating under a short-term "Continuing Resolution"; no full-year appropriation for the Department has been enacted for FY 2022.

Specific Information

PREA directed DOJ to create national standards to prevent, detect, and respond to prison rape. These standards (PREA standards) apply to adult <u>prisons and jails, juvenile confinement facilities</u>, <u>police lockups</u>, and <u>community confinement facilities</u>. The PREA standards, which took effect on August 20, 2012, seek to prevent sexual abuse and sexual harassment and reduce the harm they cause.

Since the adoption of the PREA standards, the nation has made much progress in preventing sexual abuse and sexual harassment in confinement facilities; however, achieving sexual safety and compliance with the PREA standards is an ongoing process. In June 2021, the Bureau of Justice Statistics (BJS) issued findings from a 2018 survey of correctional administrators who reported 27,826 allegations of sexual victimization by people incarcerated in prisons and jails in 2018, 1,673 of which were substantiated ("Sexual Victimization Reported by Adult Correctional Authorities, 2016–2018"). BJS also surveyed juvenile justice administrators who reported a 44 percent increase in substantiated incidents from 2013 to 2018. ("Sexual Victimization Reported by Juvenile Justice Authorities, 2013–2018," June 2021).

The following are examples of activities that are allowable uses of PREA grant program funds:

- Designation of staff positions responsible for PREA implementation.
- . Methods to report sexual abuse when it occurs in confinement facilities.
- Intake, screening, and classification processes designed to identify potential sexual abuse victims and perpetrators, and to make housing, placement, and programming decisions in response.
- Sexual abuse response protocols, which include protections for victims and ensure prompt, thorough, and objective investigations of all allegations.
- Formal partnerships between confinement agencies/facilities and community-based organizations, such as rape crisis centers and sexual abuse coalitions, intended to provide services and support to victims.
- Efforts to prevent and address secondary trauma among agency and/or facility staff members.
- Agency/facility staff training on preventing, detecting, and responding to sexual abuse and building skills necessary to achieve PREA implementation.
- Agencywide plans to collect, analyze, and report data about sexual abuse in confinement facilities covered by the PREA standards.
- Actions related to conducting PREA audits, such as preparing for audits, carrying out mock or practice audits, selecting and entering into contracts/agreements with DOJ-certified PREA auditors, and covering the costs associated with audits and corrective action plans.

Goals, Objectives, Deliverables, and Timeline

Goals

The goals of this program are to assist confinement facilities and the agencies that oversee them in preventing, identifying, and responding to sexual abuse and sexual harassment in these facilities and support compliance with the PREA standards.

Objectives

The objectives of the PREA Grant Program are to:

- 1. Reduce sexual abuse in confinement facilities.
- 2. Increase staff capacity for preventing sexual abuse in confinement facilities.
- 3. Promote integration of the PREA standards into the day-to-day operations and cultures of confinement facilities.
- 4. Identify and document innovative and promising practices in order to inform similar efforts across the nation.
- 5. Create cultures of "zero tolerance" of sexual abuse in confinement facilities.

Deliverables

Key deliverables include:

- 1. A comprehensive, individualized PREA implementation plan that will guide the grantee's PREA-related activities. Plans must be finalized during the first 6 months following approval of the grant budget, and they must be supported, in close consultation with BJA, by a training and technical assistance (TTA) coach.
- 2. A sustainability plan, developed in conjunction with the TTA coach, which ensures that the strategies and activities will continue after the grant period ends.
- 3. Documentation, developed in conjunction with the TTA coach, of innovative and promising work accomplished during the grant period, which will be made publicly available.

The Goals, Objectives, and Deliverables are directly related to the performance measures that show the completed work's results, as discussed in the "Application and Submission Information" section.

Evidence-Based Programs or Practices

OJP strongly emphasizes the use of data and evidence in policymaking and program development in criminal justice, juvenile justice, and crime victim services. For additional information and resources on evidence-based programs or practices, see the OJP Grant Application Resource Guide.

Information Regarding Potential Evaluation of Programs and Activities

OJP may conduct or support an evaluation of the programs and activities funded under this solicitation. For additional information, see the OJP Grant Application Resource Guide section entitled "Information Regarding Potential Evaluation of Programs and Activities."

OJP Priority Areas

The Department of Justice is committed to advancing work that promotes civil rights and racial equity, increases access to justice, supports crime victims and individuals impacted by the justice system, strengthens community safety and protects the public from crime and evolving threats, and builds trust between law enforcement and the community.

 Priority Considerations Supporting Executive Order 13985, Advancing Racial Equity and Support for Underserved Communities Through the Federal Government

Consistent with this Executive Order, the term "underserved community" refers to a population sharing a particular characteristic, as well as a geographic community, that has been systematically denied a full opportunity to participate in aspects of economic, social, and civic life or whose members have been historically underserved, marginalized, and adversely affected by inequality. Such communities include, among others, Black people, Hispanics and Latino/a/e people, Native American and other Indigenous peoples of North America (including Alaska Natives, Eskimos, and Aleuts), Asian Americans, Native Hawaiians, and Pacific Islanders.

In support of Executive Order 13985, OJP will:

A. Give priority consideration to applications that include project(s) that will promote racial equity and the removal of barriers to access and opportunity for communities that have been historically underserved, marginalized, and adversely affected by inequality, when making award decisions.

To receive this consideration, the applicant must describe how the proposed project(s) will address potential inequities and barriers to equal opportunity, and/or contribute to greater access to services for underserved and historically marginalized populations.

B. Give priority consideration to applicants that can demonstrate that their capabilities and competencies for implementing their proposed project(s) are enhanced because the applicant (or at least one proposed subrecipient that will receive at least 30 percent of the requested award funding, as demonstrated in the Budget Worksheet and Budget Narrative) identifies as a culturally specific organization.

To receive this additional priority consideration, applicants must describe how being a culturally specific organization (or funding the culturally specific subrecipient organization(s)) will enhance their ability to implement the proposed project(s) and should also specify which culturally specific populations are intended or expected to be served or to have their needs addressed under the proposed project(s).

Culturally specific organizations are defined for purposes of this solicitation as private nonprofit or tribal organizations whose primary purpose as a whole is to provide culturally specific services to, among others, Black people, Hispanics and Latino/a/e people, Native American and other Indigenous peoples of North America (including Alaska Natives, Eskimos, and Aleuts), Asian Americans, Native Hawaiians, and/or Pacific Islanders.

- 1. In Category 1, priority consideration will be given to applications that:
 - A. Are from states in which the chief executive (e.g., the governor) was unable to certify to DOJ full compliance with the PREA standards from August 20, 2020 to August 19, 2021. To be eligible for this priority, the chief executive of the state must have submitted to DOJ, by October 15, 2021, an assurance that not less than 5 percent of certain DOJ grant funds will be used solely for the purpose of enabling the state to achieve full compliance with the PREA standards in future years. See 34 U.S.C § 30307(e)(2).
 - B. Describe the specific difficulties that prevented the jurisdiction from coming into full compliance with the PREA standards, and detail how this federal award will be used to address these barriers.
- 1. For all categories, priority consideration will be given to applications that:
 - A. Focus on the implementation of PREA standards that address the sexual safety of people who are incarcerated and experience high rates of sexual victimization. For example, from the most recent survey available, almost 40 percent of transgender people who are incarcerated reported being sexually victimized while incarcerated; therefore, priority consideration will be given to an applicant that proposes to focus on the implementation of PREA standard 115.42(c) (See BJS, "Sexual Victimization in Prisons and Jails Reported by Inmates, 2011–12: Supplemental Tables: Prevalence of Sexual Victimization of Among Transgender Adult Inmates," 2014).
 - B. Propose to significantly reduce or eliminate the use of restrictive housing to protect incarcerated victims of sexual abuse and individuals identified at high risk for being sexually abused, pursuant to PREA standards 115.43 and 115.68.

Note: Addressing these priority areas is one of many factors that OJP considers in making funding decisions. Receiving priority consideration for one or more priority areas is not a guarantee of an award.

Strategic Support and Assistance to Grantees Selected under this Solicitation

BJA will provide a TTA coach at no cost to each grantee awarded under this solicitation to provide strategic support and assistance during the life of this grant. The TTA coach will also work with the PREA grantees to leverage resources available through the National PREA Resource Center (PRC). The PRC serves as a clearinghouse for current information related to PREA implementation.

Federal Award Information

Solicitation Categories

Competition ID	Category *	Number of Awards	Dollar Amount for Award	Performance Start Date	Performance Duration (Months)
C-BJA-2022-00010-PROD	Units of State Governments	5	\$250,000.00	10/1/22 12:00 AM	24
C-BJA-2022-00011-PROD	Units of Local Governments	5	\$250,000.00	10/1/22 12:00 AM	24
C-BJA-2022-00069-PROD	Native American Tribal Governments (Federally Recognized)	2	\$250,000.00	10/1/22 12:00 AM	24

Awards, Amounts and Durations

Period of Performance Start Date 10/1/22 12:00 AM

Period of Performance Duration (Months) 24

Anticipated Total Amount to be Awarded Under Solicitation \$3,000,000.00

Continuation Funding Intent

BJA may, in certain cases, provide additional funding in future years to awards made under this solicitation through continuation awards. OJP will consider, among other factors, OJP's strategic priorities, a recipient's overall management of the award, and the award-funded work's progress when making continuation award decisions.

Availability of Funds

This solicitation, and awards (if any are made) under this solicitation, are subject to the availability of appropriated funds and to any modifications or additional requirements that may be imposed by the agency or by law. In addition, nothing in this solicitation is intended to, and does not, create any right or benefit, substantive or procedural, enforceable at law or in equity by any party against the United States; its departments, agencies, or entities; its officers, employees, or agents; or any other person.

Types of Awards

BJA expects to make awards under this solicitation as grants. See the "Administrative, National Policy, and Other Legal Requirements" section of the OJP Grant Application Resource Guide for a brief discussion of important statutes, regulations, and award conditions that apply to many (or in some cases, all) OJP grants.

Financial Management and System of Internal Controls

Award recipients and subrecipients (including recipients or subrecipients that are pass-through entities) must, as described in the Part 200 Uniform Requirements as set out at 2 C.F.R. 200.303, comply with standards for financial and program management. See the OJP Grant Application Resource Guide for additional information.

Budget Information

Digital Trust

Technological devices, artificial intelligence, predictive analytics, and other data-driven solutions ("Technological Enhancements") are increasingly used to augment crime reduction strategies and efforts. Care must be taken to assess and address any potential harm that could be activated by these solutions to ensure privacy, civil rights, and civil liberties are protected. Applicants proposing to utilize grant funds to support technological enhancements directly or via training and technical assistance may receive priority consideration if their proposal addresses the tenants of digital trust such as:

- How the technology will be carefully implemented through training of personnel and the setting and enforcement of
 policies governing its use to ensure that it contributes to positive outcomes for public safety, the community, and/or
 the criminal justice system.
- · How the applicant will safeguard privacy, civil rights, and civil liberties throughout the duration of the project period.

Withholding of Funds Pending PREA Implementation Plan

Once awarded, each grant award will have in place an award condition withholding all but 10 percent of the total award amount, designating that the grantee finalize a PREA implementation plan within 180 days of receiving final approval of the project's budget from OJP's Office of the Chief Financial Officer. The recipient will not be authorized to obligate, expend, or draw down funds in excess of 10 percent of the total award amount until BJA has reviewed and approved the implementation plan and an Award Condition Modification has been issued and approved to remove the award condition.

Use of Funds for Equipment and Supplies

The amount of funding used for supplies and equipment may not exceed 40 percent of the federal award amount. Note: The 40 percent limit applies only to the federal share, and does not apply to the match contribution.

Convening

Applicants should include funding in their budget for a small team of representatives to attend a strategic workshop in Washington, D.C. The purposes of this workshop are to provide substantive information to the grantees related to the PREA standards and promote meaningful cross-jurisdictional sharing of information and lessons learned about PREA implementation.

Cost Sharing or Matching Requirement

This solicitation requires a 50 percent cash or in-kind match. Federal funds awarded under this solicitation may not cover

more than 50 percent of the total costs of the project being funded. An applicant must identify the source of the 50 percent non-federal portion of the total project costs and how it will use match funds. If a successful applicant's proposed match exceeds the required match amount, and OJP approves the budget, the total match amount incorporated into the approved budget becomes mandatory and subject to audit. ("Match" funds may be used only for purposes that would be allowable for the federal funds.) Recipients must satisfy this match requirement with a cash or in-kind match. The formula for calculating the match is:

<u>Federal Award Amount</u> = Adjusted (Total) Project Costs Federal Share Percentage

Required Recipient's Share Percentage x Adjusted Project Cost = Required Match

Example: 90%/10% match requirement: for a federal award amount of \$500,000, calculate match as follows:

Example: 75%/25% match requirement: for a federal award amount of \$350,000, calculate match as follows:

Example: 50% match requirement: for a federal award amount of \$350,000, calculate match as follows:

\$350,000 = \$700,000 50% x \$700,000 = \$350,000 match

See <u>OJP Grant Application Resource Guide</u> for additional information on this match requirement. For step-by-step instructions for entering match amounts in the budget, see the <u>Budget Summary Match Guide</u>.

Match Waiver

The Attorney General may be authorized to waive the match requirement upon a determination of fiscal hardship. To be considered for a match waiver, a letter of request signed by the Authorized Representative must be submitted with the application that describes the fiscal hardship. "Fiscal hardship" may be defined as a reduction in the overall correctional budget, furloughing or reduction in number of correctional staff, or other similar documented actions which have resulted in severe budget reductions. A match waiver request must be submitted as a separate attachment to the application and submitted through JustGrants.

Pre-agreement Costs (also known as Pre-award Costs)

See the OJP Grant Application Resource Guide information on Pre-agreement Costs (also known as Pre-award Costs).

Limitation on Use of Award Funds for Employee Compensation: Waiver

See the OJP Grant Application Resource Guide information on the Limitation on Use of Award Funds for Employee Compensation; Waiver.

Prior Approval, Planning, and Reporting of Conference/Meeting/Training Costs

See the OJP Grant Application Resource Guide for information on Prior Approval, Planning, and Reporting of Conference/Meeting/Training Costs.

Costs Associated with Language Assistance (if applicable)

See the OJP Grant Application Resource Guide for information on Costs Associated with Language Assistance.

Unmanned Aircraft Systems

The use of BJA grant funds for unmanned aircraft systems (UAS), including unmanned aircraft vehicles (UAV), and all accompanying accessories to support UAS or UAV, is unallowable.

Eligibility Information

For eligibility information, see the solicitation cover page.

For information on cost sharing or match requirements, see the "Federal Award Information" section.

Application and Submission Information

The following application elements **must** be included in the application to meet the basic minimum requirements to advance to peer review and receive consideration for funding:

- · Proposal Abstract
- Proposal Narrative
- Budget Worksheet and Budget Narrative (The web-based form includes the budget details and the budget narrative.)
- Executive-level letter(s) of commitment from the agency or agencies that are proposed to receive funding

See the "Application Elements and Formatting Instructions" section of the <u>OJP Grant Application Resource Guide</u> for information on what happens to an application that does not contain all the specified elements or is nonresponsive to the scope of the solicitation.

Information to Complete the Application for Federal Assistance (SF-424)

Information to Complete the Application for Federal Assistance (Standard Form (SF)-424 in Grants.gov
The SF-424 must be submitted in Grants.gov. It is a required standard form used as a cover sheet for submission of preapplications, applications, and related information. See the OJP Grant Application Resource Guide for additional
information on completing the SF-424.

In Section F of the SF-424, please include the name and contact information of the individual **who will complete the application in JustGrants**. JustGrants will use this information *(email address)* to assign the application to this user in JustGrants.

Intergovernmental Review: This solicitation ("funding opportunity") is not subject to Executive Order 12372. (In completing the SF-424, an applicant is to answer question 19 by selecting "Program is not covered by E.O. 12372.")

Standard Applicant Information (JustGrants 424 and General Agency Information)

The "Standard Applicant Information" section of the JustGrants application is pre-populated with the SF-424 data submitted in Grants.gov. The applicant will need to review the Standard Applicant Information in JustGrants and make edits as needed. Within this section, the applicant will need to add zip codes for areas affected by the project, confirm its Authorized Representative, and verify and confirm the organization's unique entity identifier, legal name, and address.

Proposal Abstract

A proposal abstract (no more than 400 words) summarizing the proposed project, including primary activities, products and deliverables, the service area, and who will benefit from the proposed project will be completed in the JustGrants web-based form. Proposal abstracts should be:

- Written for a general public audience.
- Submitted as a separate attachment with "Proposal Abstract" as part of its file name.
- Single-spaced, using a standard 12-point Times New Roman font with 1-inch margins.
- If the applicant is seeking priority consideration, applicant **must** provide the following information:
- Which priority consideration is being sought: 1(A), 1(B), or both.
- What page(s) in the proposal narrative provide documentation of the applicant's plan to respond to the priority consideration.
- For applicants seeking priority consideration 1(B), who is the proposed subawardee to receive the funding and the amount of funds proposed.

Proposal Narrative

The proposal narrative should be submitted as an attachment in JustGrants. The attached document should be double-

spaced, using a standard 12-point font; have no less than 1-inch margins; and should not exceed 15 pages. Pages should be numbered and submitted as an attachment. If the proposal narrative fails to comply with these length restrictions, BJA may consider such noncompliance in peer review and in final award decision.

The following sections must be included as part of the proposal narrative:

a. Description of the Issue

- Describe and demonstrate understanding of the nature and scope of the problem to be addressed, using data and research as support. Describe any efforts to date that address the problem.
- Describe the need for assistance and resources to address the problem.
- Briefly introduce how the applicant proposes to address the problem.

b. Project Design and Implementation

- Address in detail how the project proposes to accomplish the problem identified in the Description of the Issue. List the proposed project activities and describe how they relate to the program objectives.
- Provide a detailed description of the method(s) to be used to carry out each activity.
- · Identify the priority considerations to be addressed through the grant (if applicable).
- Include a timeline/project plan that identifies the major objectives and deliverables of the project and who is responsible for each activity.

If the applicant is seeking priority consideration for Priority 1(A), it should address in this section how the proposed project (s) will promote racial equity and/or the removal of barriers to access and opportunity, and/or contribute to greater access to services for communities that have been historically underserved, marginalized, and adversely affected by inequality.

c. Capabilities and Competencies

- Provide detailed descriptions of the agency's capacity and the key personnel to achieve the program's goals and complete the program's deliverables
- Describe how the proposed management structure and staffing of the project will facilitate achievement of the program's objectives and completion of deliverables. These should match the staffing necessary to accomplish the tasks outlined in the timeline/project plan.
- Provide position descriptions that relate to the roles on the proposed project (not within the applicant organization) and describe the critical competencies and expectations regarding project responsibilities.
- Provide information about the personnel assigned to the position descriptions.
- Provide a letter(s) of commitment from the leader(s) of the agency or agencies that will receive funding that demonstrates commitment to this project and PREA implementation.

If the applicant is seeking priority consideration under Priority 1(B), it should describe within this section how being a culturally specific organization (or funding a culturally specific subrecipient organization at a minimum of 30 percent of the project budget) will enhance its ability to implement the proposed project(s) and should also specify which culturally specific populations are intended or expected to be served or have their needs addressed under the proposed project(s).

d. Plan for Collecting the Data Required for this Solicitation's Performance Measures

Describe how data required for performance measures will be collected, including the system(s) used and the
person(s) responsible. Describe whether and how relevant performance metrics will be documented, monitored, and
evaluated.

Note: Applicants are **not** required to submit performance data with the application. Rather, performance measure information is included as an alert that successful applicants will be required to submit performance data as part of each award's reporting requirements.

OJP will require each successful applicant to submit regular performance data that demonstrate the results of the work carried out under the award. The performance data directly relate to the goals, objectives, and deliverables identified in the "Goals, Objectives, and Deliverables" discussion. Applicants can visit OJP's performance measurement page at www.ojp.gov/performance for an overview of performance measurement activities at OJP.

A list of performance measure questions for this program can be found at https://bjapmt.ojp.gov/help/PREAMeasures.pdf.

BJA will require award recipients to submit performance measure data in the Performance Measurement Tool (PMT) quarterly and separately submit a semi-annual performance report in JustGrants. BJA will provide further guidance on the

post-award submission process, if selected for award.

Goals, Objectives, Deliverables, and Timeline

The applicant will submit the program's goals, objectives, and deliverables in the JustGrants web-based form. See the OJP Grant Application Resource Guide for additional information.

Budget and Associated Documentation

Budget Worksheet and Budget Narrative (web-based form)

The applicant will complete the JustGrants web-based budget form. See the <u>OJP Grant Application Resource Guide</u> for additional information.

If the applicant is seeking priority consideration under Priority 1(B) based on the identification of at least one proposed subrecipient as a culturally specific organization, the proposed funding for the subrecipient in the web-based budget form must be a minimum of 30 percent of award funding.

The budget narrative must also describe how the activities that will be funded with the (minimum) 30 percent of award funding provided to the subrecipient specifically relate to the priority consideration requested under Priority 1(B) and described in the Capabilities and Competencies section of the application.

Budget Worksheet and Budget Narrative (Web-based Form)

The applicant will complete the JustGrants web-based budget form. See the OJP Grant Application Resource Guide for additional information.

Indirect Cost Rate Agreement (if applicable)

The applicant will submit its indirect cost rate agreement by uploading it as an attachment in JustGrants. See the OJP Grant Application Resource Guide for additional information.

Employee Compensation Waiver

See the OJP Grant Application Resource Guide information on Limitation on Use of Award Funds for Employee Compensation: Waiver.

Financial Management Questionnaire (including applicant disclosure of high-risk status)

The applicant will download the questionnaire, complete it, and submit it by uploading it as an attachment in JustGrants. See the OJP Grant Application Resource Guide for the link to the questionnaire and additional information.

Disclosure of Process Related to Executive Compensation

This solicitation expressly modifies the OJP Grant Application Resource Guide by not incorporating its "Disclosure of Process Related to Executive Compensation" provisions. Applicants to this solicitation are not required to provide this disclosure.

Note on Project Evaluations

An applicant that proposes to use award funds through this solicitation to conduct project evaluations must follow the guidance in the "Note on Project Evaluations" section in the OJP Grant Application Resource Guide.

Additional Application Components

Applicants will attach the additional requested documentation in JustGrants.

Curriculum Vitae or Resumes

Include position descriptions for the key roles and résumés for the personnel in those roles. Position descriptions should

relate to the role on the proposed project, not the person's role within the applicant organization, and describe critical competencies and expectations regarding project responsibilities. Applicants will submit the letters by uploading the document as an attachment in JustGrants.

Tribal Authorizing Resolution

An application in response to this solicitation may require inclusion of tribal authorizing documentation as an attachment. If applicable, the applicant will submit the tribal authorizing documentation by uploading it as an attachment in JustGrants. See the OJP Grant Application Resource Guide for information on tribal authorizing resolutions.

Timeline Form

Include a timeline/project plan that outlines key tasks, benchmarks, and persons or entities responsible. Applicants will submit the timeline/project plan by uploading the document as an attachment in JustGrants.

Letters of Support

Include letter(s) of commitment from the leader(s) of the agency or agencies proposed to receive funding that demonstrates commitment to this project plan and PREA implementation. Applicants will submit the letters by uploading the document as an attachment in JustGrants.

Research and Evaluation Independence and Integrity Statement

If an application proposes research (including research and development) and/or evaluation, the applicant must demonstrate research/evaluation independence and integrity, including appropriate safeguards, before it may receive award funds. The applicant will submit documentation of its research and evaluation independence and integrity by uploading it as an attachment in JustGrants. For additional information, see the OJP Grant Application Resource Guide.

Disclosures and Assurances

The applicant will address the following disclosures and assurances.

Disclosure of Lobbying Activities

Complete and submit the SF-LLL in Grants.gov. See the OJP Grant Application Resource Guide for additional information.

DOJ Certified Standard Assurances

Review and accept the DOJ Certified Standard Assurances in JustGrants. See the OJP Grant Application Resource Guide for additional information.

Applicant Disclosure of Duplication in Cost Items

Complete the JustGrants web-based Applicant Disclosure of Duplication in Cost Items form. See the OJP Grant Application Resource Guide for additional information.

DOJ Certifications Regarding Lobbying; Debarment, Suspension and Other Responsibility Matters; and Drug-Free Workplace Requirements

Review and accept the DOJ Certified Certifications Regarding Lobbying; Debarment, Suspension, and Other Responsibility Matters; Drug-Free Workplace Requirements; and Law Enforcement and Community Policing in JustGrants. See the OJP Grant Application Resource Guide.

Applicant Disclosure and Justification -- DOJ High Risk Grantees (if applicable)

If applicable, submit DOJ High Risk Disclosure and Justification as an attachment in JustGrants. A DOJ High Risk Grantee is an award recipient that has received a DOJ High Risk designation based on a documented history of unsatisfactory performance, financial instability, management system or other internal control deficiencies, or noncompliance with award terms and conditions on prior awards, or is otherwise not responsible. See the OJP Grant Application Resource Guide for additional information.

How to Apply

Step 1: The applicant will submit the **SF-424** and **SF-LLL** in Grants.gov at https://www.grants.gov/web/grants/register.html.

Step 2: The applicant will then submit the full application, including attachments, in JustGrants at JustGrants.usdoj.gov.

For additional information, see the "How to Apply" section in the OJP Grant Application Resource Guide and the DOJ Application Submission Checklist.

Submission Dates and Time

The SF-424 and the SF-LLL must be submitted in Grants.gov by May 19, 2022 at 8:59 p.m. eastern time.

The full application must be submitted in JustGrants by May 23, 2022 at 8:59 p.m. eastern time.

OJP urges applicants to submit their Grants.gov and JustGrants submissions prior to the due dates to allow sufficient time to correct errors and resubmit by the submission deadlines if a rejection notification is received. To be considered timely, the **full application** must be submitted in JustGrants by the JustGrants application deadline.

Experiencing Unforeseen Technical Issues

An applicant that experiences unforeseen SAM.gov, Grants.gov, or JustGrants technical issues beyond its control that prevent application submission by the deadline must demonstrate all efforts in requesting technical support in order to submit an application by the deadline. Technical support is available via phone and email to the applicable SAM.gov, Grants.gov, or JustGrants support centers or service desks in which an applicant received a ticket number for resolution. If an applicant misses a deadline due to unforeseen technical difficulties, the applicant may request a waiver to submit an application after the deadline. Note: If an applicant does not submit all the required Grants.gov forms by the Grants.gov deadline, the applicant will not be able to proceed to the JustGrants portion of the application process.

Applicants experiencing technical difficulties with the following systems must contact the associated support desk indicated below to report the technical issue and receive a tracking number:

- Grants.gov Contact the Grants.gov Customer Support Hotline.
- SAM.gov Contact the <u>SAM Help Desk (Federal Service Desk)</u>.
- JustGrants Contact the JustGrants Support Desk at <u>JustGrants.Support@usdoj.gov</u> or 833–872–5175.

An applicant requesting a waiver to submit a late application must document their request for technical assistance in an email to the OJP Response Center at grants@ncjrs.gov within 24 hours after the application deadline to request approval to submit their application after the deadline. If an applicant has technical issues with Grants.gov, the applicant must contact the Grants.gov Customer Support Hotline within 24 hours of the Grants.gov deadline to request approval to submit after the deadline. However, waiver requests will not be reviewed until after the JustGrants deadline to allow time for all waivers to be submitted. Waiver requests to submit after the submission deadline must:

- Describe the technical difficulties experienced.
- Include a timeline of the applicant's submission efforts (e.g., what date and time did the error occur, what date and time was action taken to resolve the issue and resubmit, and what date and time did support representatives respond).
- Include an attachment(s) of the complete grant application and all required documentation and material.
- Include the applicant's DUNS number (or Unique Entity Identifier if applying after April 4, 2022), any applicable SAM.gov tracking number(s), and Grants.gov Help Desk and JustGrants Support Desk ticket numbers.

OJP will review each request for late submission and required supporting documentation and notify the applicant whether the request has been approved or denied. For more details on the waiver process, OJP encourages applicants to review the "Experiencing Unforeseen Technical Issues" section in the OJP Grant Application Resource Guide

Application Review Information

Review Criteria

a. Merit Review Criteria

Applications that meet the basic minimum requirements will be evaluated by peer reviewers on how the proposed project/program addresses the following criteria:

- 1. Statement of the Problem/Description of the Issue (30 percent) Evaluate the applicant's understanding of the program/issue to be addressed.
- 2. Project Design and Implementation (30 percent) Evaluate the adequacy of the proposal, including the goals, objectives, timelines, milestones, and deliverables.
- 3. Capabilities and Competencies (25 percent) Evaluate administrative and technical capacity of the applicant to successfully accomplish the goals and objectives.
- 4. Plan for Collecting the Data Required for this Solicitation's Performance Measures (5 percent) Evaluate the applicant's understanding of the performance data reporting requirements and the plan for collecting the required data
- 5. Budget (10 percent) Evaluate for completeness, cost effectiveness, and allowability (e.g., reasonable, allocable, and necessary for project activities).

Other Review Criteria/Factors

Other important considerations for BJA include geographic diversity, strategic priorities (specifically including, but not limited to, those mentioned above relating to priority areas), available funding, past performance, and the extent to which the budget worksheet and budget narrative (web-based form) accurately explain project costs that are reasonable, necessary, and otherwise allowable under federal law and applicable federal cost principles.

Review Process

Applications submitted under this solicitation that meet basic minimum requirements, will be evaluated for technical merit by a peer review panel(s) in accordance with OJP peer review policy and procedures using the review criteria listed above

OJP screens applications to ensure they meet the basic minimum requirements prior to conducting the peer review. Although specific requirements may vary, the following are common requirements applicable to all OJP solicitations:

- The application must be submitted by an eligible type of applicant.
- The application must request funding within programmatic funding constraints (if applicable).
- The application must be responsive to the scope of the solicitation.
- The application must include all items necessary to meet the basic minimum requirements.

Pursuant to the Part 200 Uniform Requirements, before award decisions are made, OJP also reviews information related to the degree of risk posed by the applicant. Among other things to help assess whether an applicant with one or more prior federal awards has a satisfactory record with respect to performance, integrity, and business ethics, OJP checks whether the applicant is listed in SAM as excluded from receiving a federal award.

In addition, if OJP anticipates that an award will exceed \$250,000 in federal funds, OJP also must review and consider any information about the applicant that appears in the non-public segment of the integrity and performance system accessible through SAM (currently, the Federal Awardee Performance and Integrity Information System, FAPIIS).

Important note on FAPIIS: An applicant, may review and comment on any information about itself that currently appears in FAPIIS and was entered by a federal awarding agency. OJP will consider such comments by the applicant, in addition to the other information in FAPIIS, in its assessment of the risk posed by the applicant.

Absent explicit statutory authorization or written delegation of authority to the contrary, all final award decisions will be made by the Assistant Attorney General, who may consider not only peer review ratings and BJA recommendations, but also other factors as indicated in this section.

Federal Award Administration Information

Federal Award Notices

See the OJP Grant Application Resource Guide for information on award notifications and instructions.

Administrative, National Policy, and Other Legal Requirements

If selected for funding, in addition to implementing the funded project consistent with the OJP-approved application, the recipient must comply with all award conditions, and all applicable requirements of federal statutes and regulations including applicable requirements referred to in the assurances and certifications executed in connection with award acceptance. For additional information on these legal requirements, see the "Administrative, National Policy, and Other Legal Requirements" section in the OJP Grant Application Resource Guide.

Information Technology (IT) Security Clauses

An application in response to this solicitation may require inclusion of information related to information technology security. See the OJP Grant Application Resource Guide for information on information technology security.

General Information about Post-Federal Award Reporting Requirements

In addition to the deliverables described in the "Program Description" section, all award recipients under this solicitation will be required to submit certain reports and data.

Required reports. Award recipients typically must submit quarterly financial reports, semi-annual performance reports, final financial and performance reports, and, if applicable, an annual audit report in accordance with the Part 200 Uniform Requirements or specific award conditions. Future awards and fund drawdowns may be withheld if reports are delinquent. (In appropriate cases, OJP may require additional reports.)

See the OJP Grant Application Resource Guide for additional information on specific post-award reporting requirements, including performance measure data.

Federal Awarding Agency Contact(s)

For OJP contact(s), see the solicitation cover page.

For contact information for Grants.gov, see the solicitation cover page.

For contact information for JustGrants, see the solicitation cover page.

Other Information

Freedom of Information and Privacy Act (5 U.S.C. 552 and 5 U.S.C. 552a)

See the OJP Grant Application Resource Guide for information on the Freedom of Information and Privacy Act (5 U.S.C. 552 and 5 U.S.C. 552a).

Provide Feedback to OJP

See the OJP Grant Application Resource Guide for information on how to provide feedback to OJP.

Performance Measures

A list of performance measure questions for this program can be found at https://bjapmt.ojp.gov/help/PREAMeasures.pdf.

BJA will require award recipients to submit performance measure data in the Performance Measurement Tool (PMT) quarterly and separately submit a semi-annual performance report in JustGrants. BJA will provide further guidance on the post-award submission process, if selected for award.

Application Checklist

BJA FY 2022 Implementing the PREA Standards, Protecting People Who Are Incarcerated, and Safeguarding Communities

This application checklist has been created as an aid in developing an application. The <u>DOJ Application Submission Checklist</u> is another resource.

What an Applicant Must Do:

Prior to registering in Grants.gov:

 Confirm your Entity's <u>System Award Management (SAM) Registration Information</u> (see <u>OJP Grant Application</u> Resource Guide)

- · Acquire a SAM Unique Entity Identifier (UEI):
 - If applying before April 4, 2022, obtain or confirm your Data Universal Number System (DUNS) number at www.dnb.com.
 - On April 4, 2022, the federal government will stop using DUNS and start using the new SAM UEI.

To register with Grants.gov:

- Acquire an AOR and a Grants.gov username and password (see OJP Grant Application Resource Guide)
- Acquire AOR confirmation from the E-Business Point of Contact (E-Biz POC) (see OJP Grant Application Resource Guide)

To find Funding Opportunity:

- Search for the funding opportunity in Grants.gov using the opportunity number, Assistance Listing or keyword(s) Select the correct Competition ID
- Access the funding opportunity and application package (see Step 7 in the OJP Grant Application Resource Guide)
- Sign up for Grants.gov email notifications (optional) (see OJP Grant Application Resource Guide)
- · Read Important Notice: Applying for Grants in Grants.gov
- Read OJP policy and guidance on conference approval, planning, and reporting available at
 <u>ojp.gov/financialguide/DOJ/PostawardRequirements/chapter3.10a.htm</u> (see <u>OJP Grant Application Resource Guide</u>
)

Overview of Post-Award Legal Requirements:

• Review the "Overview of Legal Requirements Generally Applicable to OJP Grants and Cooperative Agreements - FY 2022 Awards" in the OJP Funding Resource Center.

Review Scope Requirement:

• The federal amount requested is within the allowable limit(s) of \$250,000.

Review Eligibility Requirement:

- City or township governments
- · County governments
- Native American tribal governments (federally recognized)
- · State governments

Prepare to submit the Application for Federal Assistance standard form (SF)-424 and Disclosure of Lobbying Activities form (SF-LLL)

- Review Information to complete the Application for Federal Assistance (SF-424) in Grants.gov
- Intergovernmental Review [insert if applicable]
- Complete Standard Applicant Information (SF-424 information from Grants.gov)
- Submit the SF-424 and SF-LLL in Grants.gov

After the SF-424 and SF-LLL submission in Grants.gov, receive Grants.gov email notifications that:

- · Submission has been received in Grants.gov
- Submission has either been successfully validated or rejected with errors (see OJP Grant Application Resource Guide)

If no Grants.gov receipt and validation, or error notifications are received:

 Contact BJA or Grants.gov Customer Support Hotline at 800-518-4726, 606-545-5035, at Grants.gov customer support webpage, or email at support@grants.gov regarding technical difficulties (see <u>OJP Grant Application</u> Resource Guide)

Receive email notification to complete application in JustGrants

Proceed to complete application in JustGrants

Content of Application Submission: Critical Application Elements

The following items are critical application elements required to pass the basic minimum requirements review. If OJP determines that an application does not include the following elements, it will neither proceed to peer review, nor receive further consideration.

- · Proposal Abstract
- Proposal Narrative
- Budget Worksheet and Budget Narrative (web-based form)
- Executive-level letter(s) of commitment from the agency or agencies that are proposed to receive funding
- Information to Complete the Application for Federal Assistance (SF-424) in Grants.gov

Budget and Associated Documentation:

- Indirect Cost Rate Agreement (if applicable) (see OJP Grant Application Resource Guide)
- Financial Management and System of Internal Controls Questionnaire (see OJP Grant Application Resource Guide)

Additional Application Components:

- Tribal Authorizing Resolution (if applicable) (see OJP Grant Application Resource Guide)
- Research and Evaluation Independence and Integrity (see <u>OJP Grant Application Resource Guide</u>)
- Request and Justification for Employee Compensation; Waiver (if applicable)

(see OJP Grant Application Resource Guide)

Disclosures and Assurances:

- Disclosure of Lobbying Activities (SF-LLL) (see OJP Grant Application Resource Guide)
- · Applicant Disclosure of Duplication in Cost Items (see OJP Grant Application Resource Guide)
- DOJ Certified Standard Assurances (see OJP Grant Application Resource Guide)
- DOJ Certifications Regarding Lobbying; Debarment, Suspension, and Other Responsibility Matters; and Drug-Free Workplace Requirements (see OJP Grant Application Resource Guide)
- Applicant Disclosure and Justification DOJ High Risk Grantees (if applicable) (see OJP Grant Application Resource Guide)

Submit application in JustGrants:

· Application has been successfully submitted in JustGrants

If no JustGrants application submission, validation, or error notifications are received:
 Contact the JustGrants Service Desk at 833-872-5175 or <u>JustGrants.Support@usdoj.gov</u> regarding technical difficulties.