U.S. Department of Justice Office of Justice Programs Bureau of Justice Assistance



Solicitation Title: BJA FY24 National PREA Resource Center – Invited to Apply Assistance Listing Number: 16.735 Grants.gov Opportunity Number: O-BJA-2024-172071 Solicitation Release Date: April 05, 2024 Step 1: Application Grants.gov Deadline: 8:59 p.m. Eastern Time on April 12, 2024 Step 2: Application JustGrants Deadline: 8:59 p.m. Eastern Time on April 19, 2024

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Synopsis

Program Description Overview

The <u>U.S. Department of Justice</u> (DOJ), <u>Office of Justice Programs</u> (OJP), <u>Bureau of Justice</u> <u>Assistance</u> (BJA) is seeking applications for funding.

OJP is committed to advancing work that promotes civil rights and equity, increases access to justice, supports crime victims and individuals impacted by the justice system, strengthens community safety, protects the public from crime and evolving threats, and builds trust between law enforcement and the community.

With this solicitation, BJA seeks to continue funding the Prison Rape Elimination Act (PREA) Audit Function. The National PREA Resource Center (PRC) delivers training and technical assistance (TTA) to state, local, and tribal corrections and law enforcement professionals, victim advocates, and others working to eliminate sexual abuse and sexual harassment in confinement settings, and to implement the PREA Standards. BJA is funding the continuation of mission-critical work related to the PREA Audit Function, with a focus on enhancing the PREA Audit Instrument, carrying out activities related to the PREA Audit Oversight Program, administering systems to support PREA audits, and training, certifying, and recertifying PREA auditors.

This program furthers the DOJ's mission to uphold the rule of law, to keep our country safe, and to protect civil rights.

Eligibility

• Other: Only the applicant, Impact Justice, that received an official invitation letter from BJA is eligible to apply. Please refer to that letter for the eligibility requirements.

Agency Contact Information

For assistance with the requirements of this solicitation, contact the OJP Response Center by phone at 800-851-3420 or 301-240-6310 (TTY for hearing-impaired callers only) or email <u>grants@ncjrs.gov</u>. The OJP Response Center operates from 10:00 a.m. to 6:00 p.m. Eastern Time (ET) Monday–Friday and from 10:00 a.m. to 8:00 p.m. ET on the solicitation close date.

Application Submission Information

Registration

Before submitting an application, all applicants must register with the <u>System for Award</u> <u>Management (SAM)</u>.

Submission

Applications must be submitted to DOJ electronically through a two-step process that begins in Grants.gov and is completed in JustGrants. See the <u>Submission Dates and Time</u> section for the Grants.gov and JustGrants application deadlines.

Step 1: The applicant must register for this opportunity in Grants.gov at https://grants.gov/register and submit by the Grants.gov deadline the required <u>Application for</u> Federal Assistance standard form (SF-424) and a <u>Disclosure of Lobbying Activities (SF-LLL)</u>. See the <u>Submission Dates and Time</u> section for application deadlines.

Step 2: The applicant must submit the **full application**, including attachments, in JustGrants at <u>JustGrants.usdoj.gov</u>. See the <u>Submission Dates and Time</u> section for application deadlines.

Program Description

Program Description Overview

With this solicitation, BJA seeks to continue funding the Prison Rape Elimination Act (PREA) Audit Function. The National (PREA) Resource Center (PRC) delivers training and technical assistance (TTA) to state, local, and tribal corrections and law enforcement professionals, victim advocates, and others working to eliminate sexual abuse and sexual harassment in confinement settings, and to implement the PREA Standards. BJA is funding the continuation of mission-critical work related to the PREA Audit Function, with a focus on enhancing the PREA Audit Instrument, carrying out activities related to the PREA Audit Oversight Program, administering systems to support PREA audits, and training, certifying, and recertifying PREA auditors.

Statutory Authority

Public Law No. 108-79 (codified at 34 U.S.C. 30301–30309); Department of Justice Appropriations Act, 2023 Public Law no. 117-328; 136 Stat. 4459, 4534.

Specific Information

Consistent with the statutory and regulatory requirements of BJA's PREA Management Office (PMO) defined in the PREA Statute, two amendments to the PREA Statute in 2016 and 2018, and the PREA Standards, the funding available under this solicitation will support the PREA Audit Function and achievement of several mission-critical objectives. For more information about these objectives and related deliverables, please see the sections below.

- Complete the Interview Guide Refresh.
- Support and improve the PREA Audit Oversight Program.
- Administer, enhance, and ensure ongoing operations of the PREA Online Audit System and the PREA Audit Assignment System.
- Finish certifying the current cohort of PREA audit candidates and manage probationary status.
- Provide continuing education for DOJ-certified PREA auditors, consistent with the training requirements defined in the PREA Auditor Handbook.
- Initiate preparations for the next PREA Auditor Candidate Training process.
- Administer the existing recertification process for PREA auditors whose three-year, DOJissued certification expires before the end of the cooperative agreement on November 30, 2024.

Solicitation Goals and Objectives

Goals

The goals of this solicitation are to:

- Enhance the quality, reliability, objectivity, and comprehensiveness of PREA audits.
- Support ongoing efforts of BJA's PMO to carry out its obligations, as defined in the 2018 Amendment to the PREA Statute under the U.S. Parole Commission Extension Act of 2018.¹ This amendment codifies the existence of BJA's PMO by naming it specifically and requires it to evaluate the performance and conduct of all DOJ-certified PREA

¹ Pub. L. No. 115-274.

auditors, and take remedial or disciplinary action when auditors fail to meet the auditing requirements defined in the PREA Auditor Handbook.

Objectives

As highlighted above, the objectives of this solicitation are to:

- Complete the Interview Guide Refresh.
- Support the PREA Audit Oversight Program.
- Administer, enhance, and ensure ongoing operations of the PREA Online Audit System and the PREA Audit Assignment System.
- Finish certifying the current cohort of PREA audit candidates and manage probationary status.
- Provide continuing education for DOJ-certified PREA auditors, consistent with the training requirements defined in the PREA Auditor Handbook.
- Initiate preparations for the next PREA Auditor Candidate Training process.
- Administer the existing recertification process for PREA auditors whose three-year, DOJissued certification expires before the end of the cooperative agreement on November 30, 2024.

For information about what the applicant needs to submit regarding Goals, Objectives, and Deliverables please see the <u>How To Apply section on the Application Goals, Objectives,</u> <u>Deliverables, and Timeline Web-Based Form.</u>

Federal Award Information

Awards, Amounts, and Durations

Anticipated Number of Awards: 1

Anticipated Maximum Dollar Amount per Award: Awards will be up to \$3,000,000 Period of Performance Start Date: April 15, 2024 Period of Performance Duration (Months): Approximately 9 Anticipated Total Amount To Be Awarded Under Solicitation: \$3,000,000

Additional Information: It is anticipated that the one supplemental award under this solicitation will be made in late April 2024. This supplement does not change the existing end date of the cooperative agreement (November 30, 2024).

Availability of Funds

This funding opportunity, and awards under this funding opportunity, are subject to the availability of funding and to any changes or additional requirements that may be imposed by the agency or by law. In addition, nothing in this solicitation is intended to, and does not, create any right or benefit, substantive or procedural, enforceable at law or in equity by any party against the United States, its departments, agencies, or entities, its officers, employees, or agents, or any other person.

Type of Award

OJP expects to make awards under this funding opportunity as cooperative agreements, which provide for OJP to have substantial involvement in carrying out award activities. See the "<u>Administrative, National Policy, and Other Legal Requirements</u>" section of the <u>Application</u> <u>Resource Guide for additional information.</u>

Cost Sharing or Matching Requirement This solicitation does not require a match.

Eligibility Information For eligibility information, <u>see the Synopsis section</u>.

How To Apply

Application Resources

When preparing and submitting an application, the following resources may aid prospective applicants:

- 1. Grants.gov "How to Apply for Grants"
- 2. OJP "How To Apply" section in the Application Resource Guide
- 3. JustGrants Application Submission Training

This solicitation (notice of funding opportunity) incorporates guidance provided in the <u>OJP Grant</u> <u>Application Resource Guide</u> (Application Resource Guide), which provides additional information for applicants to prepare and submit applications to OJP for funding. If this solicitation requires something different from any guidance provided in the <u>Application</u> <u>Resource Guide</u>, the difference will be noted in this solicitation and the applicant is to follow the guidelines in this solicitation, rather than the guidance in the <u>Application</u> <u>Resource Guide</u> that is in conflict.

How To Apply

Registration

Before submitting an application, all applicants must register with the System for Award Management (SAM.gov). An applicant must renew their registration every 12 months. If an applicant does not renew their SAM.gov registration, it will expire. An expired registration can delay or prevent application submission in Grants.gov and JustGrants. Applicants are encouraged to start the SAM.gov registration process at least 30 days prior to the application deadlines. Applicants who fail to begin the registration or renewal process at least 10 business days prior to the Grants.gov deadline may not complete the process in time and will not be considered for late submission.

Submission

Applications must be submitted to DOJ electronically through a two-step process that begins in Grants.gov and is completed in JustGrants.

Step 1: After registering with SAM.gov, the applicant must submit the **SF-424** and **SF-LLL** in Grants.gov at <u>https://grants.gov/register</u> by the Grants.gov deadline. **To leave time to address any technical issues that may arise, an applicant should submit the SF-424 and SF-LLL as early as possible**. If an applicant fails to submit in Grants.gov by the deadline, they will be unable to apply in JustGrants. Applicants can confirm Grants.gov submission by verifying their application status shows as "submitted" or "agency tracking number assigned."

Step 2: The applicant must then submit the **full application**, including attachments, in JustGrants at <u>JustGrants.usdoj.gov</u> by the JustGrants deadline.

OJP recommends that applicants submit the complete application package in JustGrants as soon as possible. Some of the required sections of the application will be entered directly into JustGrants, and other sections will require documents to be uploaded and attached. Therefore, applicants should allow enough time before the JustGrants deadline to prepare all the requirements of the application. Applicants may save their progress in the system and add to or change the application as needed prior to hitting the "Submit" button at the end of the application in JustGrants.

An applicant will receive emails when successfully submitting in Grants.gov and JustGrants and should maintain all emails and other confirmations received from SAM.gov, Grants.gov, and JustGrants systems.

For additional information, see the "How To Apply" section in the <u>Application Resource Guide</u> and the <u>DOJ Application Submission Checklist</u>.

Submission Dates and Time

The SF-424 and the SF-LLL must be submitted in Grants.gov by 8:59 p.m. ET, April 12, 2024.

The full application must be submitted in JustGrants by 8:59 p.m. ET, April 19, 2024.

To be considered timely, the **full application** must be submitted in JustGrants by the JustGrants application deadline. Failure to begin the SAM.gov, Grants.gov, or JustGrants registration and application process in sufficient time (i.e., waiting until the due dates identified in this solicitation for those systems to begin the application steps) is not an acceptable reason to request a technical waiver.

Experiencing Unforeseen Technical Issues Preventing Submission of an Application (Technical Waivers)

OJP will only consider requests to submit an application after the deadline when the applicant can document that a technical issue with a government system prevented submission of the application on time.

If an applicant misses a deadline due to unforeseen technical issues with SAM.gov, Grants.gov, or JustGrants, the applicant may request a waiver to submit an application after the deadline. However, the waiver request will not be considered unless it includes documentation of attempts to receive technical assistance to resolve the issue prior to the application deadline. A tracking number is the most typical documentation and is generated when the applicant contacts the applicable service desks to report technical difficulties. Tracking numbers are generated automatically when an applicant emails the applicable service desks, and for this reason, long call wait times for support do not relieve the applicant of the responsibility of getting a tracking number.

An applicant experiencing technical difficulties must contact the associated service desk indicated below to report the technical issue and receive a tracking number:

- SAM.gov: contact the <u>SAM.gov Help Desk (Federal Service Desk</u>), Monday–Friday from 8:00 a.m. to 8:00 p.m. ET at 866-606-8220.
- Grants.gov: contact the <u>Grants.gov Customer Support Hotline</u>, 24 hours a day, 7 days a week, except on federal holidays, at 800-518-4726, 606-545-5035, or <u>support@grants.gov</u>.
- JustGrants: contact the JustGrants Service Desk at <u>JustGrants.Support@usdoj.gov</u> or 833-872-5175, Monday–Friday from 7:00 a.m. to 9:00 p.m. ET and Saturday, Sunday, and federal holidays from 9:00 a.m. to 5:00 p.m. ET.

If an applicant has technical issues with SAM.gov or Grants.gov, the applicant must contact the OJP Response Center at <u>grants@ncjrs.gov</u> within **24 hours of the Grants.gov deadline** to request approval to submit after the deadline.

If an applicant has technical issues with JustGrants that prevent application submission by the deadline, the applicant must contact the OJP Response Center at <u>grants@ncjrs.gov</u> within **24 hours of the JustGrants deadline** to request approval to submit after the deadline.

Waiver requests sent to the OJP Response Center must-

- describe the technical difficulties experienced (provide screenshots if applicable);
- include a timeline of the applicant's submission efforts (e.g., date and time the error occurred, date and time of actions taken to resolve the issue and resubmit; and date and time support representatives responded);
- include an attachment of the complete grant application and all the required documentation and materials;
- include the applicant's Unique Entity Identifier (UEI); and
- include any SAM.gov, Grants.gov, and JustGrants Service Desk tracking numbers documenting the technical issue.

OJP will review each waiver request and the required supporting documentation and notify the applicant whether the request for late submission has been approved or denied. An applicant that does not provide documentation of a technical issue (including all information listed above), or that does not submit a waiver request within the required time period, will be denied.

For more details on the waiver process, OJP encourages applicants to review the "Experiencing Unforeseen Technical Issues" section in the <u>Application Resource Guide</u>.

Application and Submission Information

Content of the SF-424 in Grants.gov

The SF-424 must be submitted in Grants.gov. It is a required standard form used as a cover sheet for submission of pre-applications, applications, and related information. See the <u>Application Resource Guide</u> for additional information on completing the SF-424.

In Section 8F of the SF-424, please include the name and contact information of the individual **who will complete the application in JustGrants**. JustGrants will use this information *(email address)* to assign the application to this user in JustGrants.

Intergovernmental Review: This funding opportunity **is not** subject to <u>Executive Order (E.O.)</u> <u>12372</u>. In completing the SF-424, an applicant should answer question 19 by selecting "Program is not covered by E.O. 12372."

Content of the JustGrants Application Submission

Entity and User Verification (First Time Applicant)

For first time JustGrants applicants, once the application is received from Grants.gov, DOJ will send an email (from DIAMD-NoReply@usdoj.gov) to the individual listed in Section 8F of the SF-424 with instructions on how to create a JustGrants account. This email should arrive within 24 hours after this individual receives confirmation from Grants.gov of their SF-424 and SF-LLL submissions. Register the Entity Administrator (the person who manages who can access JustGrants on behalf of the applicant), the Application Submitter, and Authorized Representative for the applicant with JustGrants as early as possible and (recommended) not later than 48-72 hours before the JustGrants deadline. Once registered in JustGrants, the Application Submitter will receive a link in an email to complete the rest of the application in

JustGrants. Find additional information on JustGrants Application Submission in the <u>Application</u> <u>Resource Guide</u>.

Standard Applicant Information

The "Standard Applicant Information" section of the JustGrants application is pre-populated with the SF-424 data submitted in Grants.gov. The applicant will need to review the Standard Applicant Information in JustGrants and make edits as needed. Within this section, the applicant will need to add ZIP codes for areas affected by the project; confirm their Authorized Representative; and verify and confirm the organization's unique entity identifier, legal name, and address.

Proposal Abstract

A Proposal Abstract (no more than 400 words) summarizing the proposed project—including its purpose, primary activities, expected outcomes, the service area, intended beneficiaries, and subrecipients (if known)—must be completed in the JustGrants web-based form. This abstract should be in paragraph form without bullets or tables, written in the third person, and exclude personally identifiable information. Abstracts will be made publicly available on the OJP and USASpending.gov websites if the project is awarded. See the <u>Application Resource Guide</u> for an <u>example</u> of a proposal abstract.

Data Requested With Application

The following application elements should be submitted in the web-based forms in JustGrants.

Financial Management and System of Internal Controls Questionnaire (including applicant disclosure of high-risk status)

The Financial Management and System of Internal Controls Questionnaire helps OJP assess the financial management and internal control systems, and the associated potential risks of an applicant as part of the pre-award risk assessment process. Every OJP applicant (other than an individual applying in their personal capacity, not representing an applicant organization) is required to complete the web-based Questionnaire form in JustGrants. See the <u>Application</u> <u>Resource Guide: Financial Management and System of Internal Controls Questionnaire</u> (including Applicant Disclosure of High Risk Status) for additional guidance on how to complete the questionnaire.

Proposal Narrative

The Proposal Narrative should be submitted as an attachment in JustGrants. The attached document should be double-spaced, using a standard 12-point size font; have no less than 1-inch margins; and should not exceed 20 numbered pages. Tables, charts, and/or graphs can be included in the program narrative and can be created in legible font smaller than 12-point font. In included, such tables, charts, and graphs count towards the 20-page limit.

The Proposal Narrative must include the following sections:

a. Description of the Issue

Example guidance to applicant: Describe why this project/these proposed activities are necessary (significance/value) or address a need. Include supporting information, such as data to provide evidence that the need exists, demonstrate the size and scope of the problem, and document the effects of the problem on the target population and the larger community.

- b. Project Design and Implementation
 - Example guidance to applicant: Describe the strategy to address the problem or needs identified in the Description of the Issue/Statement of the Problem. List the activities and describe how they relate to Goals, Objectives, Deliverables, and Timeline outlined in the web-based form (completed separately from the Narrative attachment). Activities are the specific actions that will be completed to fulfill the program's objectives and reach the program's goal(s). Provide a detailed description of the method(s) to be used to carry out each activity (e.g., training, community events, direct services to target population).

c. Capabilities and Competencies

Example guidance to applicant: Describe the capabilities (what the applicant brings to the project such as resources, experience, expertise) and competencies (the unique skills and abilities of the applicant) required to accomplish the goals and objectives of the project.

d. Plan for Collecting the Data Required for This Solicitation's Performance Measures Example guidance to applicant: Describe the process for measuring project performance. Identify who will collect the data, who is responsible for performance measurements, and how the information will be used to guide and evaluate the project's impact. Describe the process to accurately report data.

Note: An applicant is **not** required to submit performance data with the application. Rather, performance measure information is included to provide notice that award recipients will be required to submit performance data as part of each award's reporting requirements.

OJP will require each award recipient to submit regular performance data that show the completed work's results. The performance data directly relate to the solicitation goals and objectives identified in the "<u>Goals and Objectives</u>" section. Applicants can visit <u>OJP's performance measurement page</u> at <u>www.ojp.gov/performance</u> for more information on performance measurement activities.

BJA will require award recipients to submit performance measure data in the TTA Reporting Portal and separately submit a semi-annual performance report in JustGrants. A list of performance measure questions for this program can be found <u>here</u>. Some measures are presented as examples, while others are the exact measures that every recipient will be expected to address. BJA will provide further guidance on the post-award submission process, if the applicant is selected for award.

Note on Project Evaluations

An applicant that proposes to use award funds through this solicitation to conduct project evaluations must follow the guidance in the "<u>Note on Project Evaluations</u>" section in the <u>OJP</u> <u>Grant Application Resource Guide</u>.

Application Goals, Objectives, Deliverables, and Timeline Web-Based Form

The applicant will submit the project's goals, objectives, deliverables and timeline in the JustGrants web-based form. This is a summary of the goals, objectives, deliverables, and timeline that relate to the proposal narrative. The applicant will also enter the projected fiscal year and quarter that each objective and deliverable will be completed. Please refer to the <u>Application Submission Job Aid</u> for step-by-step directions.

- **Goals:** The applicant should describe the project's intent to change, reduce, or eliminate the problem noted in the proposal narrative.
- **Program Objectives and Timeline:** The applicant should include objectives to accomplish its goals. Objectives are specific, measurable actions to reach the project's desired results. The included timelines should be clearly linked to the goal.
- **Deliverables and Timeline:** Project deliverables refer to outputs—tangible (for example, a report or a website) or intangible (for example, greater feelings of safety reported by the community)—that are documented and submitted within the scope of a project. Deliverables include timelines.

The activities that the applicant proposes must specifically related to the solicitation's program description.

Deliverables Expected by Award Recipients

The deliverables required under this solicitation support its goals and objectives and include:

- Revise and expand the Interview Guide, which is a key component of the PREA Audit Instrument and an important tool for PREA auditors that informs their work during the onsite portion of all PREA audits. The Interview Guide is currently being revised and expanded by the PRC and, consistent with the timeline and workplan being developed with guidance from BJA's PMO, a final draft of it will be completed and provided to BJA's PMO by the end date of the cooperate agreement (November 30, 2024).
- Provide ongoing support to the PREA Audit Oversight Program. To assist BJA's PMO in carrying out its legal obligation related to overseeing the work of all DOJ-certified PREA auditors, the PRC will continue to administer a data-driven process to evaluate the work of all auditors. This includes the PRC's collection and analysis of "high-risk indicators" that serve as proxies for audit quality, and intensive, structured reviews of underlying documentation/evidence used by auditors to make compliance findings. In addition, the PRC will continue to support targeted interventions with auditors when their work is not consistent with DOJ's auditing requirements. These include peer review, peer mentoring, remediation, disciplinary review, suspension or restriction of a DOJ-issued certification, and decertification. The PRC will continue to keep BJA's PMO apprised of its work supporting the PREA Audit Oversight Program on at least a weekly basis.
- Administer, enhance, and ensure ongoing operation of the complex, interrelated technical systems that DOJ-certified PREA auditors are required to use to initiate and carry out PREA audits. These include the PREA Online Audit System (OAS) and the PREA Audit Assignment System, and the Salesforce database that supports them. The PRC will maintain the Authorization to Operate the OAS that was issued by OJP's Office of the Chief Information Officer. In addition, with oversight from BJA's PMO, the PRC will also continue to make updates and enhancements to the OAS and the PREA Audit Assignment System to respond to the field's needs related to their use, and to support the PMO's efforts to improve the quality of PREA audits.
- Finish certifying the current cohort of PREA auditor candidates and manage probationary status. The PRC will complete all work associated with certifying the remaining 33 auditor candidates as quickly as possible on the current schedule. Each of these 33 candidates will participate in one of the six scheduled Field Training Program (FTP) events in calendar year 2024 that are required by DOJ to be certified. In addition, the PRC will continue to manage the probationary status for all newly certified PREA

auditors from the current cohort, including the 33 to be certified and the 12 that are already on probationary status. The PRC will also keep BJA's PMO apprised of the certification process on a weekly basis and notify BJA's PMO when auditors fulfill their probationary requirements.

- Provide continuing education for DOJ-certified PREA auditors, consistent with the auditor training requirements defined in the PREA Auditor Handbook. In addition to virtual and in-person training opportunities for auditors, the PRC will conduct one practical, skills-focused training in a confinement facility to be selected by the PRC, in close consultation by BJA's PMO, for auditors who currently hold a DOJ-issued certification. This week-long, 40-hour training will be similar to the FTP events that are now a requirement to be certified as a PREA auditor by DOJ. This training will target current auditors who were certified before the FTP was implemented. The PRC will work closely with BJA's PMO to develop and use an objective process to select certified auditors to participate in this event.
- Deliver a comprehensive plan for the next PREA Auditor Candidate Training process. Critically examine the existing training process and identify lessons learned and specific steps that can be taken in the future to enhance its impact and effectiveness. Include a comprehensive list of training topics and methods to deliver them that focus on educating candidates about the meaning and implications of every PREA Standard, and building the skills needed to conduct audits that are high quality, reliable, objective, and comprehensive.
- Administer the existing recertification process for PREA auditors whose three-year, DOJissued certification expires before the end of the project on November 30, 2024. This process will continue to include three options: 1. Apply for recertification. 2. Voluntarily let certification expire. 3. Elect to enter inactive status. In addition to administering this process, the PRC will continue to track the certification status of every PREA auditor and make necessary updates to the public-facing webpage on the PRC website that includes the current certification status of all PREA auditors.

Program objectives and deliverables should be included in one timeline.

Budget and Associated Documentation

Funding Restrictions

All recipients and subrecipients (including any for-profit organization) must forgo any profit or management fee.

Budget Worksheet and Budget Narrative (Attachment)

The applicant will complete the budget worksheet attachment and submit it by uploading it as an attachment in JustGrants. See the <u>OJP Grant Application Resource Guide</u> for additional information.

For additional information about how to prepare a budget for federal funding, see the "<u>Application Resource Guide</u>" section on <u>Budget Preparation and Submission Information</u> and the technical steps to complete the budget form in JustGrants in the <u>Complete the Application in</u> <u>JustGrants: Budget</u> training.

Prior Approval, Planning, and Reporting of Conference/Meeting/Training Costs

OJP strongly encourages every applicant that proposes to use award funds for any conference, meeting-, or training-related activity (or similar event) to review carefully—before submitting an

application—the <u>Application Resource Guide</u> for information on prior approval, planning, and reporting of conference/meeting/training costs.

Unmanned Aircraft Systems

The use of BJA grant funds for unmanned aircraft systems (UAS), including unmanned aircraft vehicles (UAV), and all accompanying accessories to support UAS or UAV, is unallowable.

Costs Associated With Language Assistance (if applicable)

If an applicant proposes a program or activity that would deliver services or benefits to individuals, the costs of taking reasonable steps to provide meaningful access to those services or benefits for individuals with limited English proficiency may be allowable. See the <u>Application</u> <u>Resource Guide</u> for information on costs associated with language assistance.

Non-Federal Costs (match and program income)

This solicitation does not require a match.

Budget/Financial Attachments

Pre-Agreement (Pre-Award) Costs (if applicable)

Pre-agreement costs are defined as costs requiring approval incurred by the applicant prior to the start date of the period of performance of the federal award. OJP does not typically approve pre-agreement costs. If a successful applicant, in anticipation of the federal award, but before the start date of the period of performance, incurs costs which are necessary for efficient and timely performance of the funded project, those costs may not be charged to the award. See the "Costs Requiring Prior Approval" section in the DOJ Grants Financial Guide Post-Award Requirements for more information.

Indirect Cost Rate Agreement (if applicable)

Indirect costs are costs of an organization that are not readily assignable to a particular project but are necessary to the operation of the organization and the performance of the project. Examples of costs usually treated as indirect include those incurred for facility operation and maintenance, depreciation, and administrative salaries. The requirements for the development and submission of indirect cost proposals and cost allocation plans are listed in Appendices III – VII of 2 C.F.R. Part 200. A non-federal applicant should follow the guidelines applicable to its type of organization. If applicable, an applicant with a current federally approved indirect cost rate agreement will upload it as an attachment in JustGrants. See the DOJ Financial Guide for additional information on Indirect Cost Rate Agreement.

Consultant Rate (if applicable)

Costs for consultant services require prior approval from OJP. If the proposed project expects to fund consultant services, compensation for individual consultant services is to be reasonable and consistent with that paid for similar services in the marketplace. See the <u>DOJ Grants</u> <u>Financial Guide</u> for information on the consultant rates, which require prior approval from OJP.

Limitation on Use of Award Funds for Employee Compensation for Awards Over \$250,000; Waiver (if applicable)

If an applicant proposes to hire employees with federal award funds, for any award of more than \$250,000 made under a funding opportunity, an award recipient may not use federal funds to pay total cash compensation (salary plus cash bonuses) to any employee of the recipient at a rate that exceeds 110 percent of the maximum annual salary payable to a member of the federal government's Senior Executive Service (SES) at an agency with a Certified SES

Performance Appraisal System for that year. See the <u>Application Resource Guide</u> for information on the "Limitation on Use of Award Funds for Employee Compensation for Awards over \$250,000; Waiver."

Disclosure of Process Related to Executive Compensation (if applicable)

An applicant that is a nonprofit organization may be required to make certain disclosures relating to the processes it uses to determine the compensation of its officers, directors, trustees, and key employees. If applicable, the applicant will upload a description of the process used to determine executive compensation as an attachment in JustGrants. See the "Application Attachments" section of the <u>Application Resource Guide</u> for information.

Additional Application Components

The applicant will attach the additional requested documentation in JustGrants.

Curriculum Vitae or Resumes (if applicable)

Provide resumes of key personnel who will work on the proposed project.

Memoranda of Understanding (MOUs) and Other Supportive Documents (if applicable)

Applicants should include for each named partner, a signed Memorandum of Understanding (MOU), letter of intent, or subcontract that confirms the partner's agreement to support the project through commitments of staff time, space, services, or other project needs. For applications submitted from two or more entities, applicants are encouraged to develop and submit signed MOUs or signed letters of intent that provide a detailed description of how the agencies will work together to meet project requirements.

Each MOU or letter of intent should include the following: (1) names of the organizations involved in the agreement; (2) what service(s) and other work will be performed under the agreement by what organization; (3) duration of the agreement.

Subcontracts, MOUs, or letters of intent should be submitted as one separate attachment to the application.

Research and Evaluation Independence and Integrity Statement (if applicable)

If an application proposes research (including research and development) and/or evaluation, the applicant must demonstrate research/evaluation independence and integrity, including appropriate safeguards, before it may receive award funds. The applicant will upload documentation of its research and evaluation independence and integrity as an attachment in JustGrants. For additional information, see the <u>Application Resource Guide</u>.

Disclosures and Assurances

The applicant will address the following disclosures and assurances.

Disclosure of Lobbying Activities

The SF-LLL attachment that was completed and submitted in Grants.gov is attached to this section.

Applicant Disclosure of Duplication in Cost Items

To ensure funding coordination across grant making agencies, and to avoid unnecessary or inappropriate duplication among grant awards, the applicant will disclose if it has any pending applications for federal funding, including pending applications for subawards of federal funds.

Complete the JustGrants web-based Applicant Disclosure of Duplication `in Cost Items form. See the <u>Application Resource Guide</u> for additional information.

DOJ Certified Standard Assurances

Review and accept the DOJ Certified Standard Assurances in JustGrants. See the <u>Application</u> <u>Resource Guide</u> for additional information.

DOJ Certifications Regarding Lobbying; Debarment, Suspension and Other Responsibility Matters; Drug-Free Workplace Requirements; Law Enforcement and Community Policing Review and accept in JustGrants the DOJ Certifications Regarding Lobbying; Debarment, Suspension and Other Responsibility Matters; Drug-Free Workplace Requirements; Law Enforcement and Community Policing. See the <u>Application Resource Guide</u> for additional information.

Applicant Disclosure and Justification – DOJ High-Risk Grantees

If applicable, submit the DOJ High-Risk Disclosure and Justification as an attachment in JustGrants. A DOJ High-Risk Grantee is an award recipient that has received a DOJ High-Risk designation based on a documented history of unsatisfactory performance; financial instability; management system or other internal control deficiencies; noncompliance with award terms and conditions on prior awards or is otherwise not responsible. See the <u>Application Resource Guide</u> for additional information.

Application Review Information

Review Process

OJP reviews the application to make sure that the information presented is reasonable, understandable, measurable, achievable, and consistent with the solicitation. For invited applications, OJP reviews for consistency with the invitation letter and invited applicant guidance. See the <u>OJP Grant Application Resource Guide</u> for information on the application review process.

In addition, if OJP anticipates that an award will exceed \$250,000 in federal funds, OJP also must review and consider any information about the applicant that appears in the non-public segment of the integrity and performance system accessible through SAM.gov.

Important note on Responsibility/Qualification Data (formerly FAPIIS): An applicant, at its option, may review and comment on any information about itself that currently appears in SAM.gov and was entered by a federal awarding agency. OJP will consider such comments by the applicant, in addition to the other information in SAM.gov, in its assessment of the risk posed by the applicant.

Absent explicit statutory authorization or written delegation of authority to the contrary, all final award decisions will be made by the Assistant Attorney General, who may consider not only BJA's recommendations, but also other factors as indicated in this section.

For purposes of this Guidance for Invited Applications, this "[final] award decisions" provision expressly modifies the "final award decisions" provision in the "Application Review Information" section of the <u>OJP Grant Application Resource Guide</u>.

Federal Award Administration Information

Federal Award Notices

Generally, award notifications are made by the end of the current Federal fiscal year, September 30. See the <u>Application Resource Guide</u> for information on award notifications and instructions.

Evidence-Based Programs or Practices

OJP strongly encourages the use of data and evidence in policymaking and program development for criminal justice, juvenile justice, and crime victim services. For additional information and resources on evidence-based programs or practices (programs or practices that have been evaluated as effective), see the <u>Application Resource Guide</u>.

Information Regarding Potential Evaluation of Programs and Activities

OJP may conduct or support an evaluation of the projects and activities funded under this solicitation. For additional information on what should be included in the application, see the <u>Application Resource Guide</u> section entitled "Information Regarding Potential Evaluation of Programs and Activities."

Administrative, National Policy, and Other Legal Requirements

If selected for funding, in addition to implementing the funded project consistent with the OJPapproved application, the recipient must comply with all award conditions and all applicable requirements of federal statutes and regulations, including the applicable requirements referred to in the assurances and certifications executed in connection with award acceptance. For additional information on these legal requirements, see the "Administrative, National Policy, and Other Legal Requirements" section in the <u>Application Resource Guide</u>.

Civil Rights Compliance

If a successful applicant accepts funding from OJP—as a recipient of OJP funding—that award recipient must comply with certain federal civil rights laws that prohibit it from discriminating on the basis of race, color, national origin, sex, religion, or disability in how the recipient delivers its program's services or benefits and in its employment practices. The civil rights laws that may be applicable to the award include Title VI of the Civil Rights Act of 1964 (Title VI), the nondiscrimination provisions of the Omnibus Crime Control and Safe Streets Act of 1968 (Safe Streets Act), and Section 504 of the Rehabilitation Act of 1973. These and other federal civil rights laws are discussed in greater detail here: <u>Overview of Legal Requirements Generally Applicable to OJP Grants and Cooperative Agreements - FY 2024 Awards</u> under the "Civil Rights Requirements" section, and additional resources are available from the <u>OJP Office for Civil Rights</u>.

Part of complying with civil rights laws that prohibit national origin discrimination includes recipients taking reasonable steps to ensure that people who are limited in their English proficiency (LEP) because of their national origin have meaningful access to a recipient's program and activity. An LEP person is one whose first language is not English and who has a limited ability to read, write, speak, or understand English. To help recipients meet this obligation to serve LEP persons, DOJ has published a number of resources, including a language access assessment and planning tool, which are available at https://www.lep.gov/language-access-planning. Additional resources are available at https://www.ojp.gov/program/civil-rights-office/limited-english-proficient-lep. If the award recipient proposes a program or activity that would deliver services or benefits to LEP

individuals, the recipient may use grant funds to support the costs of taking reasonable steps (e.g., interpretation or translation services) to provide meaningful access. Similarly, recipients are responsible for ensuring that their programs and activities are readily accessible to qualified individuals with disabilities. Applicants for OJP funding must allocate grant funds or explain how other available resources will be used to ensure meaningful and full access to their programs. For example, grant funds can be used to support American Sign Language (ASL) interpreter services for deaf or hard of hearing individuals or the purchase of adaptive equipment for individuals with mobility or cognitive disabilities. For resources, see http://www.ADA.gov or contact OJP.

Financial Management and System of Internal Controls

Award recipients and subrecipients (including recipients or subrecipients that are pass-through entities) must, as described in the Part 200 Uniform Requirements as set out at 2 C.F.R. 200.303, comply with standards for financial and program management. See the <u>Application</u> <u>Resource Guide</u> for additional information.

Information Technology Security Clauses

An application in response to this solicitation may require inclusion of information related to information technology security. See the <u>Application Resource Guide</u> for more information.

General Information About Post-Federal Award Reporting Requirements

In addition to the deliverables described in the "<u>Program Description</u>" section, all award recipients under this solicitation will be required to submit certain reports and data.

Required reports. Award recipients must typically submit quarterly financial reports, semi-annual performance reports, final financial and performance reports, and, if applicable, an annual audit report in accordance with the Part 200 Uniform Requirements or specific award conditions. Future awards and fund drawdowns may be withheld if reports are delinquent (in appropriate cases, OJP may require additional reports).

See the <u>Application Resource Guide</u> for additional information on specific post-award reporting requirements, including performance measure data.

Federal Awarding Agency Contact(s)

For OJP contact(s), contact information for Grants.gov, and contact information for JustGrants, see the solicitation Synopsis.

Other Information

Freedom of Information and Privacy Act (5 U.S.C. §§ 552 and 552a)

See the <u>Application Resource Guide</u> for information on the Freedom of Information and Privacy Act (5 U.S.C. §§ 552 and 552a).

Provide Feedback to OJP

See the Application Resource Guide for information on how to provide feedback to OJP.

Performance Measures

OJP will require each award recipient to submit regular performance data that show the completed work's results. The performance data directly relate to the solicitation goals and objectives identified in the "<u>Goals and Objectives</u>" section. Applicants can visit <u>OJP's</u>

<u>performance measurement page</u> at <u>www.ojp.gov/performance</u> for more information on performance measurement activities.

BJA will require award recipients to submit performance measure data in the TTA Reporting Portal and separately submit a semi-annual performance report in JustGrants. A list of performance measure questions for this program can be found <u>here</u>. Some measures are presented as examples, while others are the exact measures that every recipient will be expected to address. BJA will provide further guidance on the post-award submission process, if the applicant is selected for award.

Application Checklist BJA FY24 National PREA Resource Center – Invited to Apply

This application checklist has been created as an aid in developing an application. For more information, reference <u>The OJP Application Submission Steps in the OJP Grant Application</u> <u>Resource Guide</u> and the <u>DOJ Application Submission Checklist</u>.

Pre-Application

Before Registering in Grants.gov

 Confirm your entity's registration in the <u>System for Award Management (SAM.gov)</u> is active through the solicitation period; submit a new or renewal registration in SAM.gov if needed (see <u>Application Resource Guide</u>).

Register in Grants.gov

- Acquire an Authorized Organization Representative (AOR) and a Grants.gov username and password (see <u>Application Resource Guide</u>).
- Acquire AOR confirmation from the E-Business Point of Contact (E-Biz POC) (see <u>Application Resource Guide</u>).

Find the Funding Opportunity

- Search for the funding opportunity in Grants.gov using the opportunity number, assistance listing number, or keyword(s).
- Access the funding opportunity and application package (see Step 7 in the <u>Application</u> <u>Resource Guide</u>).
- Sign up for Grants.gov email <u>notifications</u> (optional) (see <u>Application Resource Guide</u>).
- Read <u>Important Notice: Applying for Grants in Grants.gov</u> (about <u>browser compatibility</u> <u>and special characters in file names</u>).
- Read OJP policy and guidance on conference approval, planning, and reporting available at https://www.ojp.gov/funding/financialguidedoj/iii-postaward-requirements#6g3y8 (see https://www.ojp.gov/funding/financialguidedoj/iii-postaward-requirements#6g3y8 (see https://www.ojp.gov/funding/financialguidedoj/iii-postaward-requirements#6g3y8 (see https://www.ojp.gov/funding/financialguidedoj/iii-postaward-requirements#6g3y8 (see https://www.ojp.gov/funding/financialguidedoj/iii-postaward-requirements#6g3y8 (see https://www.ojp.gov/funding/financialguidedoj/iii-postaward-requirements#6g3y8 (see

Review the Overview of Post-Award Legal Requirements

• Review the "<u>Overview of Legal Requirements Generally Applicable to OJP Grants and</u> <u>Cooperative Agreements - FY 2024 Awards</u>" in the <u>OJP Funding Resource Center</u>.

Review the Scope Requirement

• The federal amount requested is within the allowable limit(s) of \$3,000.000.

Review Eligibility Requirement

• Review "Eligibility" in the Synopsis section and "Eligibility Information" section in the solicitation.

Application Step 1

After registering with SAM.gov, submit the SF-424 and SF-LLL in Grants.gov.

- In Section 8F of the SF-424, include the name and contact information of the individual who will complete the application in JustGrants and the SF-LLL in Grants.gov
- Submit Intergovernmental Review (if applicable).

Within 48 hours after the SF-424 and SF-LLL submission in Grants.gov, receive four (4) Grants.gov email notifications:

- A submission receipt.
- A validation receipt.
- A grantor agency retrieval receipt.
- An agency tracking number assignment.

If no Grants.gov receipt and validation email is received, or if error notifications are received:

 Contact Grants.gov Customer Support Hotline at 800-518-4726, 606-545-5035, <u>Grants.gov customer support</u>, or <u>support@grants.gov</u> regarding technical difficulties (see <u>"Application Resource Guide"</u> <u>section on Experiencing Unforeseen Technical Issues</u>).

Within 24 hours after receipt of confirmation emails from Grants.gov, the individual in Section 8F of the SF-424 will receive an email from JustGrants with login instructions.

• Proceed to Application Step 2 and complete application in JustGrants.

Application Step 2

Submit the following information in JustGrants:

Application Components

- Entity and User Verification (First Time Applicant)
- Standard Applicant information (SF-424 information from Grants.gov)
- Proposal Abstract
- Data Requested With the Application
- Proposal Narrative Attachment
- Proposal Narrative: Application Goals, Objectives, Deliverables, and Timeline webbased form

Budget and Associated Documentation

- Narrative attachment
- Financial Management and System of Internal Controls Questionnaire (see <u>Application</u> <u>Resource Guide</u>)
- Indirect Cost Rate Agreement (if applicable) (see <u>Application Resource Guide</u>)
- Disclosure of Process related to Executive Compensation (see <u>Application Resource</u> <u>Guide</u>)

Additional Application Components

- Request and Justification for Employee Compensation; Waiver (if applicable) (see <u>Application Resource Guide</u>)
- Research and Evaluation Independence and Integrity (if applicable) (see <u>Application</u> <u>Resource Guide</u>)
- Memoranda of Understanding (if applicable)
- Resumes of key personnel (if applicable)
- List of procurement contracts (if applicable)
- Organizational chart (if applicable)

Disclosures and Assurances

- <u>Disclosure of Lobbying Activities (SF-LLL)</u> (see <u>Application Resource Guide</u>)
- Applicant Disclosure of Duplication in Cost Items (see <u>Application Resource Guide</u>)
- DOJ Certified Standard Assurances (see <u>Application Resource Guide</u>)
- DOJ Certifications Regarding Lobbying; Debarment, Suspension and Other Responsibility Matters; Drug-Free Workplace Requirements; Law Enforcement and Community Policing (see <u>Application Resource Guide</u>)
- Applicant Disclosure and Justification DOJ High-Risk Grantees (if applicable) (see <u>Application Resource Guide</u>)

Review, Certify, and Submit Application in JustGrants

- Any validation errors will immediately display on screen after submission.
- Correct validation errors, if necessary, and then return to the "Certify and Submit" screen to submit the application. Access the <u>Application Submission Validation Errors Quick</u> <u>Reference Guide</u> for step-by-step instructions to resolve errors prior to submission.
- Once the application is submitted and validated, a confirmation message will appear at the top of the page. Users will also receive a notification in the "bell" alerts confirming submission.

If no JustGrants application submission confirmation email or validation is received, or if error notification is received—

 Contact the JustGrants Service Desk at 833-872-5175 or <u>JustGrants.Support@usdoj.gov</u> regarding technical difficulties. See the <u>Application</u> <u>Resource Guide</u> for additional information.

Standard Solicitation Resources

<u>Application Resource Guide</u> provides guidance to assist OJP grant applicants in preparing and submitting applications for OJP funding.

<u>DOJ Grants Financial Guide</u> serves as the primary reference manual to assist award recipients in fulfilling their fiduciary responsibility to safeguard grant funds and to ensure funds are used for the purposes for which they were awarded. It compiles a variety of laws, rules and regulations that affect the financial and administrative management of DOJ awards. This guide serves as a starting point for all award recipients and subrecipients of DOJ grants and cooperative agreements in ensuring the effective day-to-day management of awards.

<u>JustGrants Resources Website</u> is an entryway into information about JustGrants and the grants management system itself. Through this portal both award recipients and applicants can access training resource and user support options, find frequently asked questions, and sign up for the <u>JustGrants Update e-newsletter</u>.

<u>JustGrants Application Submission Training page</u> offers helpful information and resources on the application process. This training page includes e-learning videos, reference guides, checklists, and other resources to help applicants complete an application.

<u>Weekly Training Webinars</u> are advertised here and provide opportunities for users to receive topic-specific training, direct technical assistance, and support on JustGrants system functionality.