

Southwest Border Rural Law Enforcement Training and Technical Assistance Grant

FY 2019 Competitive Grant Solicitation

CFDA: #16.738

Grants.gov Solicitation Number: BJA-2019-16549

Solicitation Release Date: April 30, 2019

Application Deadline: 11:59 p.m. eastern time on May 30, 2019

The U.S. Department of Justice (DOJ), Office of Justice Programs (OJP), <u>Bureau of Justice</u> <u>Assistance</u> (BJA) is seeking applications for funding under the Southwest Border Rural Law Enforcement Training and Technical Assistance Grant, which provides resources, training, and technical assistance (TTA) to rural law enforcement agencies along the southwest border of the United States to support their efforts to reduce violent crime.

This solicitation incorporates the <u>OJP Grant Application Resource Guide</u> by reference. It provides guidance to applicants on how to prepare and submit applications for funding to OJP. If this solicitation expressly modifies any provision in the OJP Grant Application Resource Guide, the applicant is to follow the guidelines in this solicitation as to that provision.

Eligibility (Who may apply):

Eligible applicants are limited to nonprofit or for-profit organizations (including tribal nonprofit and for-profit organizations). Applicants must possess experience in providing TTA on a national level to state, local, and tribal law enforcement agencies, sheriff's offices, and other criminal justice entities. Applicants' experience should be in organizing and implementing training (both in class and online), regional meetings, and technical assistance engagements. It would be an additional benefit if the applicant's experience was related to providing training in the area of violent crime reduction, effective awareness and prevention training, information and intelligence sharing, support for real-time crime and regional intelligence centers, the integration of video systems, and providing requested equipment and training as needed. Applicants must have the capacity to deliver these TTA services to remote locations in states along the southwest border.

BJA will consider applications under which two or more entities would carry out the federal award; however, only one entity may be the applicant. Any others must be proposed subrecipients ("subgrantees"). BJA will not fund separate applications from different agencies within the same jurisdiction under this solicitation (i.e., a law enforcement agency and prosecutor agency within the same jurisdiction). In these cases, BJA encourages these agencies to form task force partnerships and submit one application for the entire jurisdiction. The applicant must be the entity that would have primary responsibility for carrying out the

award, including administering the funding and managing the entire project. Under this solicitation, only one application by any particular applicant entity will be considered. An entity may, however, be proposed as a subrecipient ("subgrantee") in more than one application. For additional information on subawards, see the <u>OJP Grant Application Resource Guide</u>.

BJA may elect to fund applications submitted under this FY 2019 solicitation in future fiscal years, dependent on, among other considerations, the merit of the applications and on the availability of appropriations.

Contact information

For technical assistance with submitting an application, contact the Grants.gov Customer Support Hotline at 800–518–4726 or 606–545–5035, at <u>https://www.grants.gov/web/grants/support.html</u>, or at <u>support@grants.gov</u>. The Grants.gov Support Hotline operates 24 hours a day, 7 days a week, except on federal holidays.

An applicant that experiences unforeseen Grants.gov technical issues beyond its control that prevent it from submitting its application by the deadline must email the contact identified below **within 24 hours after the application deadline** to request approval to submit its application after the deadline. Additional information on reporting technical issues appears under "Experiencing Unforeseen Grants.gov Technical Issues" in the How To Apply (Grants.gov) section in the <u>OJP Grant Application Resource Guide</u>.

For assistance with any unforeseen Grants.gov technical issues beyond an applicant's control that prevent it from submitting its application by the deadline, or any other requirement of this solicitation, contact the National Criminal Justice Reference Service (NCJRS) Response Center: toll-free at 800–851–3420; via TTY at 301–240–6310 (hearing impaired only); email grants@ncjrs.gov; fax to 301–240–5830; or web chat at

<u>https://webcontact.ncjrs.gov/ncjchat/chat.jsp</u>. The NCJRS Response Center hours of operation are 10:00 a.m. to 6:00 p.m. eastern time, Monday through Friday, and 10:00 a.m. to 8:00 p.m. eastern time on the solicitation close date.

Post-Award Legal Requirements Notice

If selected for funding, in addition to implementing the funded project consistent with the OJPapproved application, the recipient must comply with all award conditions and all applicable requirements of federal statutes and regulations, including applicable requirements referred to in the assurances and certifications executed in connection with award acceptance. OJP strongly encourages applicants to review information on post-award legal requirements and common OJP award conditions **prior** to submitting an application.

For additional information on these legal requirements, see the Administrative, National Policy, and Other Legal Requirements section in the <u>OJP Grant Application Resource Guide</u>.

Deadline Details

Applicants must register with Grants.gov at https://www.grants.gov/web/grants/register.html prior to submitting an application. All applications are due by 11:59 p.m. eastern time on May 30, 2019.

To be considered punctual, an application must be submitted by the application deadline using Grants.gov, and the applicant must have received a validation message from Grants.gov that indicates successful and timely submission. OJP urges applicants to submit applications at least

72 hours prior to the application due date, to allow time for the applicant to receive validation messages or rejection notifications from Grants.gov, and to correct in a timely fashion any problems that may have caused a rejection notification.

An applicant must use the **Add Attachment** button to attach a file to its application. Do not click the paperclip icon to attach files. This action will not attach the files to the application. After adding an attachment, select the **View Attachment** button to confirm you attached the correct file. To remove the file, select the **Delete Attachment** button.

OJP encourages all applicants to read this Important Notice: Applying for Grants in Grants.gov.

For additional information, see the How to Apply (Grants.gov) section in the <u>OJP Grant</u> <u>Application Resource Guide</u>.

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SOUTHWEST BORDER RURAL LAW ENFORCEMENT TRAINING AND TECHNICAL ASSISTANCE GRANT CFDA # (16.738)

A. Program Description

Overview

The BJA Southwest Border Rural Law Enforcement Training and Technical Assistance Grant is an innovative new program designed to provide resources and training and technical assistance (TTA) to rural law enforcement agencies along or near the southwest border of the United States that support their efforts to reduce violent crime, including drug-related crime and human trafficking.

Statutory Authority: Any awards under this solicitation will be made under the Consolidated Appropriations Act, 2019, Pub. L. No. 116-6, 133 Stat 13, 118, and under the "reserved funds" section (34 U.S.C. § 10157(b)(1)) of the Edward Byrne Memorial Justice Assistance Grant (JAG) Program. The "reserved funds" section provides that up to 5 percent of the funds available to carry out the JAG Program may be granted for one or more of the purposes specified at 34 USC § 10152 upon a determination that such a grant is necessary "to combat, address, or otherwise respond to precipitous or extraordinary increases in crime, or in a type or types of crime."

Program-Specific Information

The Southwest Border Rural Law Enforcement Training and Technical Assistance Grant will provide resources and TTA to sheriffs and rural law enforcement agencies along or near the southwest border to address precipitous increases of all types of crime unique to this region, including human trafficking and sexual assaults, drug trafficking, and other forms of violent crime. This grant is designed to provide assistance to small, rural agencies through services provided by the selected grantee. The support could enhance information sharing (including investigatory and intelligence data) and dedicated communications capability among federal, state, local, and tribal agencies working along or near the southwest border, and provide previously identified specialized equipment to address crime issues that may be unique to the designated area.

The successful applicant will have an established background in supporting police, sheriffs, and tribal law enforcement agencies with TTA, especially rural and smaller agencies. The applicant's skill set should also include knowledge of the information-sharing environment, to include the collection, storage, dissemination, and purging of criminal intelligence; the capability to conduct needs assessments of agencies; and the capacity to address those needs and to provide necessary training as identified by successful field-based grantees and other agencies in the southwest border area. It is imperative that the successful applicant have a good working relationship with law enforcement agencies, institutions of higher education, and service providers in the private sector.

Under this solicitation, the successful applicant will provide TTA not only to the successful award recipients under the BJA SWB Rural Law Enforcement Information Sharing and

Interdiction Assistance Grants solicitation, but also to southwest border agencies that were not selected for awards under that solicitation. The intent is to support them in sharing information with other agencies, provide technical assistance so they can participate in projects across the southern border, and assist in projects/initiatives that may be unique to their agency or region. This technical assistance may involve the provision of specialized equipment for which the TTA provider must ensure that the proper training is provided.

Applicants must demonstrate in their applications how they will be able to provide requested specialized services and equipment and how that will be reported to BJA on a quarterly basis. This data will then be formulated into an annual report summarizing this initiative, highlighting the distribution of funding, accomplishments, lessons learned, and promising practices that could be emulated in the future. The report will be prepared by the selected TTA provider and submitted to BJA.

Objectives and Deliverables

Objective: To assist with the development of an information and intelligence-sharing methodology utilizing existing resources or innovative methods.

Deliverables: The applicant will identify existing and emerging resources available to agencies within the southwest border states (SWBS), educate the agencies on the availability of these resources, and provide assistance in implementation of sharing, integration, and training as needed. These resources should not only assist with sharing but encourage and continue agency interactions in solving violent crime. The applicant should also demonstrate how documentation of successful participation can be replicated across the region.

Objective: To develop a program, under BJA guidance, that will enable SWBS agencies to request specific technical assistance that could include providing hardware/software, specialized equipment, and peer assistance.

Deliverables: The applicant will provide a process for SWBS agencies to make a request to address a need of their agency. This will include an application and approval process, assistance in completing the request, and ensuring that, should the request include specialized equipment, appropriate training is provided before the equipment can be used.

Objective: To support real-time crime centers (RTCCs) or intelligence centers that are either established or proposed for development.

Deliverables: The applicant will provide TTA as requested by SWBS agencies which are either expanding an RTCC or intelligence center or are planning to create one. It is preferred that these types of projects be on a regional basis and the proposal clearly show communication and collaboration with existing centers such as fusion centers, the Regional Information Sharing Systems (RISS), the El Paso Intelligence Center (EPIC), and/or the Homeland Security Information Network (HSIN).

Objective: To support the SWBS field-based projects of award recipients of the BJA Southwest Border Rural Law Enforcement Information Sharing and Interdiction Assistance Grants and other SWBS agencies in the region.

Deliverables: The applicant will provide TTA to award recipients of the BJA Southwest Border Rural Law Enforcement Information Sharing and Interdiction Assistance Grants and agencies that may have not received funding but need assistance and want to be part of a regional solution to reduce violent crime and address regional crime trends and issues.

Applicants should outline in their proposals a strategic and comprehensive process to achieve the objectives and generate the deliverables that are described above.

The Objectives and Deliverables are directly related to the performance measures that demonstrate the results of the work completed, as discussed under <u>What an Application Should</u> <u>Include</u>.

Evidence-Based Programs or Practices

OJP strongly emphasizes the use of data and evidence in policymaking and program development in criminal justice, juvenile justice, and crime victim services. For additional information and resources on evidence-based programs or practices, see the <u>OJP Grant</u> <u>Application Resource Guide</u>.

Information Regarding Potential Evaluation of Programs and Activities

Applicants should note OJP may conduct or support an evaluation of the programs and activities funded under this solicitation. For additional information, see the <u>OJP Grant</u> <u>Application Resource Guide</u> section, entitled, "Information Regarding Potential Evaluation of Programs and Activities."

B. Federal Award Information

Maximum number of awards BJA expects to make	1 award
Estimated maximum dollar amount for that award	\$4,000,000
Total amount anticipated to be awarded	\$4,000,000
Period of performance start date	October 1, 2019
Period of performance duration	24 months

BJA may, in certain cases, provide additional funding in future years to awards made under this solicitation, through continuation awards. In making decisions regarding continuation awards, OJP will consider, among other factors, the availability of appropriations, when the program or project was last competed, OJP's strategic priorities, and OJP's assessment of both the management of the award (for example, timeliness and quality of progress reports) and the progress of the work funded under the award.

All awards are subject to the availability of appropriated funds and to any modifications or additional requirements that may be imposed by law.

Type of Award

BJA expects to make any award under this solicitation in the form of a cooperative agreement, which is a type of award that provides for OJP to have substantial involvement in carrying out award activities. See the Administrative, National Policy, and Other Legal Requirements section of the <u>OJP Grant Application Resource Guide</u> for important statutes, regulations, and award conditions that apply to many (or in some cases, all) OJP grants (and cooperative agreements).

Cooperative agreements include a condition in the award document that sets out the nature of the "substantial federal involvement" in carrying out the award and program. Generally stated, under OJP cooperative agreement awards, responsibility for the day-to-day conduct of the funded project rests with the recipient. OJP, however, may have substantial involvement in matters such as substantive coordination of technical efforts and site selection as well as review and approval of project work plans, research designs, data collection instruments, and major project-generated materials. In addition, OJP often indicates in the award terms and conditions that it may redirect the project if necessary.

In addition to an award condition that sets out the nature of the anticipated "substantial federal involvement" in the award, cooperative agreements awarded by OJP include an award condition that requires specific reporting in connection with conferences, meetings, retreats, seminars, symposia, training activities, or similar events funded under the award.

Financial Management and System of Internal Controls

Award recipients and subrecipients (including recipients or subrecipients that are pass-through entities) must, as described in the Part 200 Uniform Requirements¹ as set out at 2 C.F.R. 200.303, comply with standards for financial and program management. See the <u>OJP Grant</u> <u>Application Resource Guide</u> for additional information.

Budget Information

Cost Sharing or Match Requirement

This solicitation does not require a match. However, if a successful application proposes a voluntary match amount, and OJP approves the budget, the total match amount incorporated into the approved budget becomes mandatory and subject to audit.

Pre-agreement Costs (also known as Pre-award Costs)

Pre-agreement costs are costs incurred by the applicant prior to the start date of the period of performance of the federal award.

OJP does **not** typically approve pre-agreement costs; an applicant must request and obtain the prior written approval of OJP for all such costs. All such costs incurred prior to award and prior to approval of the costs are incurred at the sole risk of the applicant. (Generally, no applicant should incur project costs **before** submitting an application requesting federal funding for those costs.) Should there be extenuating circumstances that make it appropriate for OJP to consider approving pre-agreement costs, the applicant may contact the point of contact listed on the title page of the solicitation for the requirements concerning written requests for approval. If approved in advance by OJP, award funds may be used for pre-agreement costs, consistent with the recipient's approved budget and applicable cost principles. See the section titled Costs Requiring Prior Approval in the DOJ Grants Financial Guide (Post-award Requirements) at <u>https://ojp.gov/financialguide/DOJ/index.htm</u> for more information.

¹ The "Part 200 Uniform Requirements" means the DOJ regulation at 2 C.F.R Part 2800, which adopts (with certain modifications) the provisions of 2 C.F.R. Part 200.

Limitation on Use of Award Funds for Employee Compensation; Waiver

For applicants seeking the waiver, see the <u>OJP Grant Application Resource Guide</u> for information.

Prior Approval, Planning, and Reporting of Conference/Meeting/Training Costs

OJP strongly encourages every applicant that proposes to use award funds for any conference-, meeting-, or training-related activity (or similar event) to review carefully—before submitting an application—the OJP and DOJ policy and guidance on approval, planning, and reporting of such events. See the <u>OJP Grant Application Resource Guide</u> for information.

Costs Associated With Language Assistance (if applicable)

See the <u>OJP Grant Application Resource Guide</u> for information on costs associated with language assistance that may be allowable.

C. Eligibility Information

For eligibility information, see title page.

For information on cost sharing or match requirements, see <u>Section B. Federal Award</u> <u>Information.</u>

D. Application and Submission Information

What an Application Should Include

For this solicitation, BJA has designated the following application elements as critical: Program Abstract, Program Narrative, Budget Detail Worksheet and Budget Narrative, Timelines, and copies of any memorandum of understanding or cooperative agreement for agencies working as part of the task force identified in the application.

See the Application Elements and Formatting Instructions section of the <u>OJP Grant Application</u> <u>Resource Guide</u> for information on, among other things, what happens to an application that does not contain all of the specified elements or that is nonresponsive to the scope of the solicitation.

1. Application for Federal Assistance (Standard Form (SF)-424)

The SF-424 is a required standard form used as a cover sheet for submission of preapplications, applications, and related information. See the <u>OJP Grant Application</u> Resource Guide for additional information on completing the SF-424.

Intergovernmental Review:

This solicitation ("funding opportunity") **is** subject to <u>Executive Order 12372</u>. An applicant may find the names and addresses of State Single Points of Contact (SPOCs) at the following website: <u>https://www.whitehouse.gov/wp-</u>

<u>content/uploads/2017/11/Intergovernmental_-Review-_SPOC_01_2018_OFFM.pdf</u>. If the applicant's State appears on the SPOC list, the applicant must contact the State SPOC to find obtain information about and comply with the State's process under E.O. 12372. In completing the SF-424, an applicant whose State appears on the SPOC list is to make the appropriate selection in response to question 19 once the applicant has complied with its State E.O. 12372 process. (An applicant whose State does not appear on the SPOC list should answer question 19 by selecting the response that the: "Program is subject to E.O. 12372, but has not been selected by the State for review.").

2. Project Abstract

Applications should include an abstract that summarizes the proposed project in 400 words or fewer. Project abstracts should be:

- Written for a general public audience.
- Submitted as a separate attachment with "Project Abstract" as part of its file name.
- Single-spaced, using a standard 12-point font (such as Times New Roman) with 1inch margins.

As a separate attachment, the project abstract will not count against the page limit for the program narrative.

3. Program Narrative

The program narrative must respond to the Review Criteria in the order given. Applications are peer reviewed and scored on answers to the Review Criteria. The program narrative should be double-spaced, using a standard 12-point font (Times New Roman is preferred) with 1-inch margins, and should not exceed 10 pages. Number pages "1 of 10," "2 of 10," etc.

If the program narrative fails to comply with these length restrictions, BJA may consider such noncompliance in peer review and in final award decisions.

The following sections should be included as part of the program narrative:

- a. Description of the Project/Initiative and Issues To Be Addressed
- b. Project/Initiative Design and Implementation
- c. Capabilities and Competencies
- d. Plan for Collecting the Data Required for this Solicitation's Performance Measures

OJP will require each successful applicant to submit regular performance data that demonstrate the results of the work carried out under the award. The performance data directly relate to the objectives and deliverables identified under "Objectives and Deliverables" in <u>Section A. Program Description</u>.

Applicants should visit OJP's performance measurement page at <u>www.ojp.gov/performance</u> for an overview of performance measurement activities at OJP.

Performance measures for this solicitation are listed in <u>Appendix B: Performance</u> <u>Measures Table</u>.

The application should demonstrate the applicant's understanding of the performance data reporting requirements for this grant program and detail how the applicant will gather the required data.

Please note that applicants are **not** required to submit performance data with the application. Performance measures information is included as an alert that successful applicants will be required to submit performance data as part of the reporting requirements under an award.

Post-award recipients will be required to submit performance metric data semiannually through BJA's online Training and Technical Assistance Reporting Portal. More information on reporting requirements can be found at: https://www.bjatraining.org/working-with-nttac/providers.

Note on Project Evaluations

An applicant that proposes to use award funds through this solicitation to conduct project evaluations should follow the guidance under Note on Project Evaluations in the <u>OJP</u> <u>Grant Application Resource Guide</u>.

4. Budget Information and Associated Documentation

See the Budget Preparation and Submission Information section of the <u>OJP Grant</u> <u>Application Resource Guide</u> for details on the Budget Detail Worksheet, and on budget information and associated documentation, such as information on proposed subawards, proposed procurement contracts under awards, and preagreement costs.

5. Indirect Cost Rate Agreement

See the Budget Preparation and Submission Information section of the <u>OJP Grant</u> <u>Application Resource Guide</u> for information.

6. Tribal Authorizing Resolution (if applicable)

The following two paragraphs in this solicitation expressly modify the "Tribal Authorizing Resolution" provisions in the <u>OJP Grant Application Resource Guide</u>. An applicant is to follow the guidance in these two paragraphs instead of the guidance stated under the "Tribal Authorizing Resolution" heading in the Guide.

An application in response to the solicitation may require inclusion of information related to a tribal authorizing resolution. A tribe, tribal organization, or third party that proposes to provide direct services or assistance to residents on tribal lands should include in its application a resolution, letter, affidavit, or other documentation, as appropriate, that demonstrates (as a legal matter) that the applicant has the requisite authorization from the tribe(s) to implement the proposed project on tribal lands. In those instances when an organization or consortium of tribes applies for an award on behalf of a tribe or multiple specific tribes, the application should include appropriate legal documentation, as described above, from all tribes that would receive services or assistance under the award. A consortium of tribes for which existing consortium bylaws allow action without support from all tribes in the consortium (i.e., without an authorizing resolution or comparable legal documentation from each tribal governing body) may submit, instead, a copy of its consortium bylaws with the application.

An applicant unable to submit an application that includes a fully executed (i.e., signed) copy of legal appropriate documentation, as described above, consistent with the applicable tribe's governance structure, should submit an unsigned, draft version of such legal documentation as part of its application (except for cases in which, with respect to a tribal consortium applicant, consortium bylaws allow action without the support of all consortium member tribes). If selected for funding, OJP will make use of and access to award funds contingent on receipt of the fully executed legal documentation.

7. Financial Management and System of Internal Controls Questionnaire (including applicant disclosure of high-risk status)

Every OJP applicant (other than an individual applying in his or her personal capacity) is required to download, complete, and submit the OJP Financial Management and System of Internal Controls Questionnaire (Questionnaire) at

<u>https://ojp.gov/funding/Apply/Resources/FinancialCapability.pdf</u> as part of its application. See the <u>OJP Grant Application Resource Guide</u> for additional information and submission instructions for this Questionnaire.

8. Disclosure of Lobbying Activities

Each applicant must complete and submit this information. See the <u>OJP Grant Application</u> <u>Resource Guide</u> for additional information and submission instructions for this disclosure.

9. Applicant Disclosure of Pending Applications

Each applicant is required to disclose whether it has (or is proposed as a subrecipient under) any pending applications for federally funded grants or cooperative agreements that (1) include requests for funding to support the same project being proposed in the application under this solicitation <u>and</u> (2) would cover any identical cost items outlined in the budget submitted to OJP as part of the application under this solicitation. For additional information on the submission requirements for this disclosure, see the <u>OJP Grant</u> <u>Application Resource Guide</u>.

10. Applicant Disclosure and Justification – DOJ High Risk Grantees² (if applicable)

An applicant that is designated as a DOJ High Risk Grantee is to submit in GMS, as a separate attachment to its application, information that OJP will use, among other pertinent information, to determine whether it will consider or select the application for an award under this solicitation. The file should be named "DOJ High Risk Grantee Applicant Disclosure and Justification." (See, also, "Review Process," below, under Section E. Application Review Information, for a brief discussion of how such information may considered in the application review process.) See the <u>OJP Grant Application Resource Guide</u> for additional information and submission instructions for this disclosure.

11. Research and Evaluation Independence and Integrity

If an application proposes research (including research and development) and/or evaluation, the applicant must demonstrate research/evaluation independence and integrity, including appropriate safeguards, before it may receive award funds. For additional information regarding demonstrating research/evaluation independence and integrity, including appropriate safeguards, see the OJP Grant Application Resource Guide.

10. Additional Attachments

a. Timeline

Include a comprehensive timeline that identifies milestones, numerically listed deliverables, and who is responsible for each activity (provide title and agency). The task

² A "DOJ High Risk Grantee" is a recipient that has received a DOJ High-Risk designation based on a documented history of unsatisfactory performance, financial instability, management system or other internal control deficiencies, or noncompliance with award terms and conditions on prior awards, or that is otherwise not responsible.

forces regularly schedules quarterly meeting must be reflected on the timeline.

b. Letters of Support or Collaboration

Include letters of support or collaboration from relevant state and local law enforcement agencies and federal agencies (to include, where appropriate, local offices of the Federal Bureau of Investigation (FBI), U.S. Immigration and Customs Enforcement (ICE) Homeland Security Investigations, and U.S. Attorneys). *Any letters of support or collaboration must be part of the application package, no independent letters will be accepted after the application has been submitted.*

How To Apply (Grants.gov)

Applicants must register in and submit applications through <u>Grants.gov</u>, a primary source to find federal funding opportunities and apply for funding. Find information on how to apply in response to this solicitation in the <u>OJP Grant Application Resource Guide</u>.

Registration and Submission Steps

Applicants will need the following identifying information when searching for the funding opportunity on Grants.gov.

1. CFDA #16.738 Southwest Border Rural Law Enforcement Training and Technical Assistance Grant

2. Funding opportunity #BJA-2019-16549

For information on each registration and submission step, see the <u>OJP Grant Application</u> <u>Resource Guide</u>.

E. Application Review Information

Review Criteria

Applications that meet basic minimum requirements will be evaluated by peer reviewers using the following review criteria.

1. Description of the Project/Initiative (10 percent)

Applicants will identify how the TTA initiative will address the proposed needs of the SWBS entities, to include both TTA and any evaluations or assessments that may need to be completed.

2. Project/Initiative Design and Implementation (30 percent)

Fully describe how the initiative will assist SWBS entities with increased information and intelligence sharing and improve cooperation and collaboration in dealing with crime trends and issues in the region.

3. Capabilities and Competencies (30 percent)

Fully describe the applicant's capabilities to implement the project/initiative submitted and the competencies of the staff assigned to it or who oversee the project. Identify personnel who are critical to the project's successful implementation and discuss their roles, responsibilities, and qualifications. Discuss organizational capabilities or competencies that will directly impact the ability to successfully implement the proposed enforcement project.

4. Impact/Outcomes – Plan for Collecting the Data Required for this Solicitation's Performance Measures (15 percent)

Explain how this project's effectiveness will be demonstrated. Describe how performance measure data will be collected, who will collect and report the data, how the data will be stored, and how they will be assessed to measure the impact of proposed efforts. Describe how performance data will be shared with customers and stakeholders.

5. Budget (15 percent)

Provide a proposed budget for the entire project period that is complete, cost effective, and allowable (e.g., reasonable, allocable, and necessary for project activities). Budget narratives should demonstrate generally how applicants will maximize cost effectiveness of grant expenditures. Budget narratives should demonstrate cost effectiveness in relation to potential alternatives and the objectives of the project.³ The funds awarded under this solicitation may not be used for land acquisition or construction projects, and may not be used to provide any security enhancements or any equipment to any non-governmental entity that is not engaged in law enforcement or law enforcement support, criminal or juvenile justice, or delinquency prevention.

Review Process

OJP is committed to ensuring a fair and open process for making awards. BJA reviews an application to make sure that the information presented is reasonable, understandable, measurable, and achievable, as well as consistent with the solicitation requirements. See the OJP Grant Application Resource Guide for information on the application review process for this solicitation.

Pursuant to the Part 200 Uniform Requirements, before award decisions are made, OJP also reviews information related to the degree of risk posed by the applicant. Among other things to help assess whether an applicant that has one or more prior federal awards has a satisfactory record with respect to performance, integrity, and business ethics, OJP checks whether the applicant is listed in SAM as excluded from receiving a federal award.

In addition, if OJP anticipates that an award will exceed \$250,000 in federal funds, OJP also must review and consider any information about the applicant that appears in the nonpublic segment of the integrity and performance system accessible through SAM (currently, the Federal Awardee Performance and Integrity Information System, FAPIIS).

Important note on FAPIIS: An applicant, at its option, may review and comment on any information about itself that currently appears in FAPIIS and was entered by a federal awarding agency. OJP will consider any such comments by the applicant, in addition to the other information in FAPIIS, in its assessment of the risk posed by the applicant.

Absent explicit statutory authorization or written delegation of authority to the contrary, all final award decisions will be made by the Assistant Attorney General, who may take into account not

³ Generally speaking, a reasonable cost is a cost that, in its nature or amount, does not exceed that which would be incurred by a prudent person under the circumstances prevailing at the time the decision was made to incur the costs.

only peer review ratings and BJA recommendations, but also other factors as indicated in this section.

F. Federal Award Administration Information

Federal Award Notices

See the <u>OJP Grant Application Resource Guide</u> for information on award notifications and instructions.

Administrative, National Policy, and Other Legal Requirements

OJP strongly encourages prospective applicants to review information on post-award legal requirements and common OJP award conditions **prior** to submitting an application. See the <u>OJP Grant Application Resource Guide</u> for additional information on administrative, national policy, and other legal requirements.

Statutory and Regulatory Requirements; Award Special Conditions

If selected for funding, in addition to implementing the funded project consistent with the OJPapproved application, the recipient must comply with award conditions, as well as all applicable requirements of federal statutes and regulations. OJP strongly encourages prospective applicants to review information on post-award legal requirements and common OJP award conditions prior to submitting an application.

Individual FY 2019 awards made pursuant to this solicitation will, as appropriate and to the extent consistent with law, include conditions that will require the recipient (and any subrecipient) that accepts the award to do various things, with respect to the "program or activity" that would receive federal financial assistance thereunder. Although the specific terms of each of those conditions are what will govern the awards, included among such conditions will be some that, generally speaking, will require the recipient (and any subrecipient) that accepts the award to do some or all of the following:

- Not to violate 8 U.S.C. § 1373 (prohibiting restrictions on— (1) communication to/from the Department of Homeland Security ("DHS") of information regarding the citizenship or immigration status of any individual; and (2) maintaining, or exchanging with any government entity, information regarding the immigration status of any individual).
- Not to violate 8 U.S.C. § 1644 (prohibiting restrictions on communication to/from DHS of information regarding the immigration status of an alien).
- Not to publicly disclose federal law enforcement information in an attempt to conceal, harbor, or shield certain individuals from detection, including in violation of 18 U.S.C. §§ 1071 or 1072, or 8 U.S.C. § 1324(a).
- Not to impede the exercise of the authority of the federal government under 8 U.S.C. § 1266(a) & (c) (authorizing arrest and detention of certain aliens and providing that the federal government "shall take into custody" certain criminal aliens "when the alien is released") and 8 U.S.C. § 1231(a)(4) (relating to removal from the United States of aliens after detention/confinement at the federal, state, and local level), specifically by requiring such recipients to provide (where feasible) at least 48 hours' advance notice to DHS regarding the scheduled release date and time of an alien in the recipient's custody when DHS requests such notice in order to take custody of the alien pursuant to the Immigration and Nationality Act.
- Not to impede the exercise by DHS agents, "anywhere in or outside the United States" (8 C.F.R. § 287.5(a)(1)), of their authority under 8 U.S.C. § 1357(a)(1) to "interrogate any

alien or person believed to be an alien as to his right to be or to remain in the United States," specifically by requiring such recipients to permit DHS agents to have access to any correctional facility in order to meet with an alien (or an individual believed to be an alien) and inquire as to his right to be or remain in the United States.

The reasonable costs (to the extent not reimbursed under any other federal program) of complying with these conditions, including honoring any duly authorized requests from DHS that is encompassed by these conditions, will be allowable costs under the award.

Information Technology (IT) Security Clauses

An application in response to this solicitation may require inclusion of information related to information technology security. See the <u>OJP Grant Application Resource Guide</u> for information on information technology security.

General Information About Post-Federal Award Reporting Requirements

In addition to the deliverables described in <u>Section A. Program Description</u>, any recipient of an award under this solicitation will be required to submit certain reports and data.

<u>Required reports</u>. Recipients typically must submit quarterly financial reports, semi-annual progress reports, final financial and progress reports, and, if applicable, an annual audit report in accordance with the Part 200 Uniform Requirements or specific award conditions. Future awards and fund drawdowns may be withheld if reports are delinquent. (In appropriate cases, OJP may require additional reports.)

Awards that exceed \$500,000 will include an additional condition that, under specific circumstances, will require the recipient to report (to FAPIIS) information on civil, criminal, and administrative proceedings connected with (or connected to the performance of) either the OJP award or any other grant, cooperative agreement, or procurement contract from the federal government. Additional information on this reporting requirement appears in the text of the award condition posted on the OJP webpage at https://ojp.gov/funding/FAPIIS.htm.

<u>Data on performance measures.</u> In addition to required reports, each award recipient also must provide data that measure the results of the work done under the award. To demonstrate program progress and success, as well as to assist DOJ in fulfilling its responsibilities under the Government Performance and Results Act of 1993 (GPRA), Public Law 103–62, and the GPRA Modernization Act of 2010, Public Law 111–352, OJP will require any award recipient, post award, to provide performance data as part of regular progress reporting. Successful applicants will be required to access OJP's performance measurement page at https://ojp.gov/performance/ to view the specific reporting requirements for this grant program.

See the <u>OJP Grant Application Resource Guide</u> for additional information on specific postaward reporting requirements, including performance measures data.

G. Federal Awarding Agency Contact(s)

For OJP contact(s), see page 2.

For contact information for Grants.gov, see page 2.

H. Other Information

Freedom of Information and Privacy Act (5 U.S.C. 552 and U.S.C. 552a)

All applications submitted to OJP (including all attachments to applications) are subject to the federal Freedom of Information Act (FOIA) and to the Privacy Act. See the <u>OJP Grant</u> <u>Application Resource Guide</u> for information on DOJ and OJP processes with regard to application information requested pursuant to FOIA.

Provide Feedback to OJP

To assist OJP in improving its application and award processes, OJP encourages applicants to provide feedback on this solicitation, the application submission process, and/or the application review process. See the <u>OJP Grant Application Resource Guide</u> for information on providing solicitation feedback to OJP.

Appendix A: Application Checklist

FY 2019 Southwest Border Rural Law Enforcement Training and Technical Assistance Grant

This application checklist has been created as an aid in developing an application.

What an Applicant Should Do: See OJP Grant Application Resource Guide

Prior to Registering in Grants.gov: Acquire a DUNS Number <u>Resource Guide</u>) Acquire or renew registration with SAM <u>Resource Guide</u>)	(see the OJP Grant Application (see the OJP Grant Application	
To Register with Grants.gov.		
Acquire AOR and Grants.gov username/password	(see the OJP Grant Application	
Resource Guide)		
Acquire AOR confirmation from the E-Biz POC	(see the OJP Grant Application	
Resource Guide)		
To Find Funding Opportunity:		
Search for the Funding Opportunity on Grants.gov	(see page 13)	
Access Funding Opportunity and Application Packa		
Resource Guide)	5 - (
Sign up for Grants.gov email notifications (optional)) (see the OJP Grant Application	
Resource Guide)		
Read Important Notice: Applying for Grants in Gran		
Read OJP policy and guidance on conference approval, planning, and reporting		
available at ojp.gov/financialguide/DOJ/PostawardRequirements/chapter3.10a.htm		

After Application Submission, Receive Grants.gov Email Notifications That:

(1) application has been received,

_____ (2) application has either been successfully validated or rejected with errors (see the <u>OJP</u> <u>Grant Application Resource Guide</u>)

If No Grants.gov Receipt, and Validation or Error Notifications are Received: ______contact NCJRS regarding experiencing technical difficulties (see page 2)

Overview of Post-Award Legal Requirements:

Review the "Overview of Legal Requirements Generally Applicable to OJP Grants and Cooperative Agreements - FY 2018 Awards" in the OJP Funding Resource Center at https://ojp.gov/funding/index.htm.

Scope Requirement:

_____ The federal amount requested under is within the allowable limit of \$4,000,000.

Eligibility Requirement:

Eligible applicants are limited to limited to nonprofit or for-profit organizations (including tribal nonprofit and for-profit organizations). Applicants must possess experience in providing TTA on a national level to state, local, and tribal law enforcement agencies, sheriff's offices, and other criminal justice entities. The applicant's experience should be in organizing and implementing training (both in class and online), regional meetings, and technical assistance engagements. It would be an additional benefit if the applicant's experience was related to providing training in the area of violent crime reduction, effective awareness and prevention training, information and intelligence sharing, support for real time crime and regional intelligence centers, and providing requested equipment and training as needed. The applicant must have the capacity to deliver these TTA services to remote locations in states along the southwest border. What an Application Should Include:

The following items are critical application elements required to meet the basic minimum requirements. An application that OJP determines does not include the application elements designated to be critical will neither proceed to peer review nor receive consideration for funding.

Project Abstract. Project Narrative, Budget Detail Worksheet and Narrative, and a Timeline.

Application for Federal Assistance (SF-424)	(see page 9)
Intergovernmental Review	(see page 9)
Project Abstract	(see page 10)
Program Narrative	(see page 10)
Budget Detail Worksheet (including Narrative)	(see page 11)
Indirect Cost Rate Agreement (if applicable)	(see page 11)
Tribal Authorizing Resolution (if applicable)	(see page 11)
Financial Management and System of Internal Controls Questionnaire	(see page 12)
Disclosure of Lobbying Activities (SF-LLL)	(see page 12)
	,

Additional Attachments

- Applicant Disclosure of Pending Applications
- Applicant Disclosure and Justification DOJ High Risk Grantees (if applicable) (see page 12)
- Research and Evaluation Independence and Integrity
- Request and Justification for Employee Compensation; Waiver (if applicable) (see page 9)
- Letter Affirming Memorandum of Understanding or Inter-Local Agreement (if applicable) or Inter-Local Agreement (if applicable) (see page 12)
 - Timeline
- Letters of Support, MOUs, etc.

(Note: any letters of support must be part of the application package, no Independent letters will be accepted after the application has been submitted)

(see page 12)

(see page 12)

(see page 12)

(see page 13)

Appendix B: Performance Measures Table

Objectives	Performance Measure	Data Grantee Provides
Objective 1: Support law enforcement agencies in the southwest border states to reduce violent crime, drugs, and traffickers through training.	Number of trainings conducted	Number of trainings (by type): In-person Web-based CD/DVD Peer-to-peer Workshop
	Number of participants who attended the training Percentage of participants who successfully completed the training Percentage of participants who rated the training as satisfactory or better Percentage of participants trained who subsequently demonstrated performance improvement	 Number of individuals who: Attended the training (inperson) or started the training (web-based) Completed the training Completed an evaluation at the conclusion of the training Completed an evaluation and rated the training as satisfactory or better Completed the post-test with an improved score over their pre-test
	Percentage of scholarship recipients surveyed who reported that the training provided information that could be utilized in their job	 Number of individuals who: Received a scholarship Completed the training Completed a survey at the conclusion of the training Reported the training provided information that could be utilized in their job
	Number of curricula developed Number of curricula that were pilot tested Percentage of curricula that were revised after pilot testing	 Number of training curricula: Developed Pilot tested Revised after being pilot tested

Objectives	Performance Measure	Data Grantee Provides
Objective 2: Provide assistance to law enforcement agencies in the southwest border states to reduce violent crime, drugs, and traffickers through short- term and comprehensive technical assistance.	Percentage of requesting agencies that rated services as satisfactory or better Percentage of requesting agencies that were planning to implement one or more recommendations	 Number of onsite visits completed Number of reports submitted to requesting agencies after onsite visits Number of requesting agencies that completed an evaluation of services Number of agencies that rated the services as satisfactory or better (in terms of timeliness and quality) Number of follow-ups with requesting agencies completed 6 months after onsite visit Number of agencies that were planning to implement at least one or more recommendations 6 months after the onsite visit
	Percentage of peer visitors who reported that the visit to the other agency was useful in providing information on policies or practices Percentage of peer visitors who were planning to implement one or more policies or practices 6 months after they were observed at the visited site	 Number of peer-to-peer visits completed Number of peer visitors who completed an evaluation Number of peer visitors who reported that the visit was useful in providing information on policies or practices Number of follow-ups with the requesting peer visitor completed 6 months after the peer-to-peer visit Number of peer visitors who were planning to implement at least one or more recommendations 6 months after the onsite visit
	Percentage of requesting agencies of other onsite services that rated the services provided as satisfactory or better	 Number of other onsite services provided Number of requesting agencies that completed an evaluation of other onsite services Number of agencies that rated the services as satisfactory or better
Objective 3: Increase information provided to BJA and the criminal justice community.	Number of conferences or advisory/focus groups held Percentage of advisory/focus groups	 Number of conferences or advisory/focus groups held Number of conference or advisory/focus group attendees who completed an evaluation

Objectives	Performance Measure	Data Grantee Provides
	evaluated as satisfactory or better	Number of conference or advisory/focus group attendees who rated the advisory/focus group as satisfactory or better
	Number of publications developed Number of publications disseminated	 Number of publications/resources developed Number of publications/ resources disseminated
	Percentage of websites developed and maintained Percentage increase in the number of visits to websites	 Number of websites developed Number of websites maintained Number of visits to websites during the current reporting period Number of visits to websites during the previous reporting period
	Percentage of information requests responded to	 Number of information requests Number of information requests responded to