U.S. Department of Justice Office of Justice Programs Bureau of Justice Assistance



# BJA FY 2021 Invited to Apply - Emergency Federal Law Enforcement Assistance (EFLEA) Program

Assistance Listing Number # 16.824

Grants.gov Opportunity Number: O-BJA-2021-66002

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Grants.gov Deadline: February 23, 2021 11:59 PM
Application JustGrants Deadline: March 02, 2021 11:59 PM

#### Overview

The <u>U.S. Department of Justice</u> (DOJ), <u>Office of Justice Programs</u> (OJP), <u>Bureau of Justice Assistance</u> (BJA) is seeking applications for funding the law enforcement emergency experienced by the city of Nashville on December 25, 2020. This program furthers the Department's mission by providing funding for emergency situations in which state and local resources are inadequate to protect the lives and property of citizens and/or to enforce criminal law.

This solicitation incorporates the OJP Grant Application Resource Guide by reference. The OJP Grant Application Resource Guide provides guidance to applicants on how to prepare and submit applications for funding to OJP. If this solicitation expressly modifies any provision in the OJP Grant Application Resource Guide, the applicant is to follow the guidelines in this solicitation as to that provision.

#### **Solicitation Categories**

This solicitation does not include Solicitation Categories.

#### **Eligible Applicants:**

Other

#### Other

Tennessee Department of Finance and Administration

All recipients and subrecipients (including any for-profit organization) must forgo any profit or management fee.

#### **Contact Information**

For technical assistance with submitting the **SF-424 and SF- LLL** in Grants.gov, contact the Grants.gov Customer Support Hotline at 800-518-4726, 606-545-5035, <u>Grants.gov customer support webpage</u>, or email at <u>support@grants.gov</u>. The Grants.gov Support Hotline operates 24 hours a day, 7 days a week, except on federal holidays.

For technical assistance with submitting the **full application** in DOJ's Justice Grants System (JustGrants), contact the JustGrants Service Desk at <u>JustGrants.Support@usdoj.gov or</u> 833–872–5175. The JustGrants Service Desk operates 5 a.m. to 9.p.m. eastern time, Monday–Friday, and 9 a.m. to 5 p.m. Saturday, Sunday, and federal holidays.

An applicant that experiences unforeseen Grants.gov or JustGrants technical issues beyond its control that prevent it from submitting its application by the deadline must email the BJA contact identified below **within 24 hours after the application deadline** to request approval to submit its application after the deadline.

For assistance with any other requirements of this solicitation, contact Tarasa Napolitano by telephone at 202–598–7372

or by email at Tarasa.Napolitano@usdoj.gov.

#### **Submission Information**

In FY 2021, applications will be submitted to DOJ in a **NEW** two-step process.

<u>Step 1:</u> Applicants will submit an **SF-424 and an SF-LLL** in Grants.gov at <a href="https://www.grants.gov/web/grants/register.html">https://www.grants.gov/web/grants/register.html</a>. To register in Grants.gov, applicants will need to obtain a Data Universal Numeric System (DUNS) and System of Award Management (SAM) registration or renewal.

<u>Step 2</u>: Applicants will submit the **full application** including attachments in JustGrants at <u>JustGrants.usdoj.gov</u>. To be considered timely, the full application must be submitted in JustGrants by the JustGrants application deadline.

OJP encourages applicants to review the "How to Apply" section in the OJP Grant Application Resource Guide.

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### **Program Description**

#### Overview

The Bureau of Justice Assistance is authorized to distribute funds to provide an adequate response to an uncommon situation which requires law enforcement, which is or threatens to become of serious or epidemic proportions, and with respect to which state and local resources are inadequate to protect the lives and property of citizens, or to enforce the criminal law.

**Statutory Authority:** 34 U.S.C. 50101; Public Law No. 115-141, 132 Stat. 348, 420; Public Law No. 116-6, 133 Stat. 13, 112

#### **Specific Information**

This funding is provided to mitigate the effects of a law enforcement emergency in affected state and local jurisdictions, occurring in or after federal fiscal year 2021. The state must reimburse these jurisdictions in a manner proportionate to the incident and the areas affected.

The application should address the following criteria:

- 1. Problem: The nature and extent of the criminal justice or public safety emergency throughout the state or in any part of a state
- 2. Cause: The situation or extraordinary circumstances, which produced such emergency
- 3. Resources: The availability of state and local criminal justice resources to resolve the problem

This award may not be used to for direct administrative costs. Project activities must be related to overtime and regular time salary costs directly related to the law enforcement response. By statute, funds may not be used for land acquisition, to supplant state/local funds, for civil justice matters (except insofar as such civil justice matters are inextricably intertwined with criminal justice matters), or for federal law enforcement personnel.

## Goals, Objectives, Deliverables, and Timeline Goals

The goal of this program is to mitigate the effects of a law enforcement emergency in affected state and local jurisdictions occurring in or after federal fiscal year 2021.

#### **Objectives**

The objective is to ensure that the funds will be used to assist with offsetting costs related to the law enforcement emergency occurring within the city of Nashville on December 25, 2020.

#### **Deliverables**

Once the award is accepted, the award recipient must submit quarterly financial status (SF-425) and semi-annual programmatic reports in JustGrants.

The Goals, Objectives, and Deliverables are directly related to the performance measures that demonstrate the results of the work completed, as discussed under Content of Application Submission.

#### **Federal Award Information**

#### **General Guidance for Federal Award**

Total number of awards BJA expects to make: 1 Maximum dollar amount for each award: \$1,301,955 Total amount to be awarded under solicitation: \$1,301,955 Period of performance start date: December 25, 2020 Period of performance duration: December 31, 2021

#### **Types of Awards**

BJA expects to make awards under this solicitation as grants. See the "Administrative, National Policy, and Other Legal Requirements" section of the OJP Grant Application Resource Guide for a brief discussion of important statutes, regulations, and award conditions that apply to many (or in some cases, all) OJP grants (and cooperative agreements).

#### **Financial Management and System of Internal Controls**

Award recipients and subrecipients (including recipients or subrecipients that are pass-through entities) must, as

described in the Part 200 Uniform Requirements as set out at 2 C.F.R. 200.303, comply with standards for financial and program management. The "Part 200 Uniform Requirements" means the DOJ regulation at 2 C.F.R. Part 2800, which adopts (with certain modifications) the provisions of 2 C.F.R. Part 200. See <a href="OJP Grant Application Resource Guide">OJP Grant Application Resource Guide</a> for additional information.

#### **Cost Sharing or Matching Requirement**

The application need not propose to provide any amount of match. However, if it proposes a voluntary match amount, and OJP approves the budget, the total match amount incorporated into the approved budget becomes mandatory and subject to audit.

#### Pre-agreement Costs (also known as Pre-award Costs)

See the OJP Grant Application Resource Guide for information on Pre-agreement Costs (also known as Pre-award Cost s).

#### Limitation on Use of Award Funds for Employee Compensation: Waiver

See the OJP Grant Application Resource Guide for information on Limitation on Use of Award Funds for Employee Compensation; Waiver.

#### Prior Approval, Planning, and Reporting of Conference/Meeting/Training Costs

See the OJP Grant Application Resource Guide for information on Prior Approval, Planning and Reporting of Conference/Meeting/Training Costs.

#### Costs Associated with Language Assistance (if applicable)

See the OJP Grant Application Resource Guide for information on Limitation on Use of Costs Associated with Language Assistance.

## **Eligibility Information**

For eligibility information, see the title page.

For information on cost sharing or matching requirements, see Federal Award Information.

## **Application and Submission Information**

See the Application Elements and Formatting Instructions section of the <u>OJP Grant Application Resource Guide</u> for information on what happens to an application that does not contain all the specified elements or that is nonresponsive to the scope of the solicitation.

#### Information to Complete the Application for Federal Assistance (SF-424)

The SF-424 will be submitted in Grants.gov. The SF-424 is a required standard form used as a cover sheet for submission of pre-applications, applications, and related information. See the <a href="OJP Grant Application Resource Guide">OJP Grant Application Resource Guide</a> for additional information on completing the SF-424.

In Section F of the SF-424, please include the name and contact information of the individual **who will complete application materials in JustGrants**. JustGrants will use this information *(email address)* to assign the application to this user in JustGrants.

**Intergovernmental Review:** This solicitation ("funding opportunity") **is not** subject to <u>Executive Order 12372</u>. (In completing the SF-424, an applicant is to answer question 19 by selecting the response that the "Program is not covered by E.O. 12372.")

#### Standard Applicant Information (JustGrants 424 and General Agency Information)

The Standard Applicant Information section of the JustGrants application is pre-populated with the SF-424 data submitted in Grants.gov. Applicants will need to review the Standard Applicant Information in JustGrants and make edits as needed.

Within this section, applicants will need to add: zip codes for areas affected by the project; confirm their Authorized Representative; and verify the organizations legal name and address.

#### **Proposal Abstract**

A proposal abstract (no more than 400 words) summarizing the proposed project including primary activities, products and deliverables, the service area, and who will benefit from the proposed project, will be completed in the JustGrants webbased form.

#### **Proposal Narrative**

The proposal narrative should be submitted as an attachment in JustGrants. The attached document should be double-spaced, using a standard 12-point Times New Roman font; have no less than 1-inch margins; and should not exceed 20 pages. Pages should be numbered and submitted as an attachment. If the proposal narrative fails to comply with these length restrictions, BJA may negatively consider such noncompliance in final award decisions.

The following sections must be included as part of the proposal narrative:

- a. Description of the Issue Describe the nature and scope of the problem to be addressed by this project.
- b. Project Design and Implementation Describe the proposed project and how it will be accomplished.
- c. Capabilities and Competencies Describe the roles and responsibilities of project staff and explain the project's organizational structure and operations. Describe how the project will be managed and staffed. Management and staffing should be clearly connected to the project design. Describe the experience and capability of the applicant's organization and any contractors who will be used to effectively implement and manage the project. Any prior experience implementing projects of similar design or magnitude should be highlighted in this section.
- d. Plan for Collecting the Data Required for this Solicitation's Performance Measures Describe the process for measuring project performance. Identify who will collect the data; who is responsible for performance measurements; and how the information will be used to guide and evaluate the impact of the project. Describe the process to accurately report data.

Note: applicants are **not** required to submit performance data with the application. Rather, performance measures information is included as an alert that successful applicants will be required to submit performance data as part of the reporting requirements under an award.

OJP will require each successful applicant to submit regular performance data that demonstrate the results of the work carried out under the award. The performance data directly relate to the goals, objectives, and deliverables identified under "Goals, Objectives, and Deliverables."

Applicants can also visit OJP's performance measurement page at <a href="www.ojp.gov/performance">www.ojp.gov/performance</a> for an overview of performance measurement activities at OJP.

Award recipients will be required to submit performance measure data and performance reports in JustGrants. Further guidance on the post-award submission process will be provided, if selected for award.

#### **Note on Project Evaluations**

An applicant that proposes to use award funds through this solicitation to conduct project evaluations must follow the guidance under "Note on Project Evaluations" in the OJP Grant Application Resource Guide.

#### Goals, Objectives, Deliverables, and Timeline

Applicants will submit the EFLEA goals, objectives, deliverables and timelines in the JustGrants web-based form.

# **Budget and Associated Documentation Budget Worksheet and Budget Narrative (Web-based Form)**

Applicants will complete the JustGrants budget form. See the OJP Grant Application Resource Guide for additional information.

Direct administrative costs may not be deducted from this award. Project activities must be related to overtime and regular time salary costs directly related to the law enforcement response.

Please be aware that all costs contained in the budget must be approved prior to the award being made. All cost breakdowns must be provided and there must be well documented justification given for how the requested items relate to law enforcement and security costs.

The Budget Narrative should thoroughly and clearly describe every category of expense listed in the Budget Worksheet as they relate to law enforcement activities. OJP expects proposed budgets to be complete, cost effective, and allowable (e.g., reasonable, allocable, and necessary for project activities).

Applicants should demonstrate in their budget narratives how they will maximize cost effectiveness of grant expenditures. Budget narratives should generally describe cost effectiveness in relation to potential alternatives and the goals of the project. For example, a budget narrative should detail why planned in-person meetings are necessary, or how technology and collaboration with outside organizations could be used to reduce costs, without compromising quality.

The narrative should be mathematically sound and correspond with the information and figures provided in the Budget Worksheet. The narrative should explain how the applicant estimated and calculated all costs, and how they are relevant to the completion of the proposed project. The narrative may include tables for clarification purposes but need not be in a spreadsheet format. As with the Budget Worksheet, the Budget Narrative should be broken down by year.

#### **Indirect Cost Rate Agreement (if applicable)**

Applicants will submit their indirect cost rate agreement by uploading the agreement as an attachment in JustGrants. See the OJP Grant Application Resource Guide for additional information.

Financial Management Questionnaire (including applicant disclosure of high-risk status)
Applicants will download the questionnaire in JustGrants and submit by uploading the completed questionnaire as an attachment in JustGrants. See the OJP Grant Application Resource Guide for additional information.

#### **Disclosures and Assurances**

Applications will complete the following disclosures and assurances.

#### **Disclosure of Lobbying Activities**

Applicants will complete and submit the SF-LLL in Grants.gov. See the OJP Grant Application Resource Guide for additional information.

#### **DOJ Certified Standard Assurances**

See DOJ Certified Standard Assurance on the OJP Grant Application Resource Guide.

#### **Applicant Disclosure of Duplication in Cost Items**

Applicants will complete the JustGrants web-based Applicant Disclosure of Duplication in Cost Items form. See the OJP Grant Application Resource Guide for additional information.

# DOJ Certifications Regarding Lobbying; Debarment, Suspension and Other Responsibility Matters; and Drug-Free Workplace Requirements

Applicants will review and accept the DOJ Certified Certifications Regarding Lobbying; Debarment, Suspension and Other Responsibility Matters; and Drug-Free Workplace Requirements. See OJP Grant Application Resource Guide.

#### Applicant Disclosure and Justification – DOJ High Risk Grantees (if applicable)

If applicable, applicants will submit as an attachment in JustGrants See the <u>OJP Grant Application Resource Guide</u> for additional information. A DOJ High Risk Grantee is a recipient that has received a DOJ High Risk designation based on a documented history of unsatisfactory performance, financial instability, management system or other internal control deficiencies, or noncompliance with award terms and conditions on prior awards, or that is otherwise not responsible.

#### **How to Apply**

Applicants will submit an SF-424 and an SF-LLL in Grants.gov at https://www.grants.gov/web/grants/register.html.

Applicants will submit the full application, including attachments, in JustGrants at JustGrants.usdoj.gov.

For additional information, see the "How to Apply" section in the OJP Grant Application Resource Guide.

#### **Submission Dates and Time**

The SF-424 and the SF-LLL will be submitted in Grants.gov by 11:59 p.m. eastern time on February 23, 2021. OJP urges applicants to submit applications at least 72 hours prior to the application due date to allow time for the applicant to receive validation messages or rejection notifications from Grants.gov and to correct in a timely fashion any problems that may have caused a rejection notification.

The full application will be submitted in JustGrants by 11:59 p.m. eastern time on March 2, 2021. To be considered timely, the full application must be submitted in JustGrants by the JustGrants application deadline.

### **Application Review Information**

#### **Review Process**

OJP reviews each application to make sure that the information presented is reasonable, understandable, measurable, and achievable, as well as consistent with the solicitation. For invited applications, OJP reviews for consistency with the invitation letter and invited applicant guidance. See the OJP Grant Application Resource Guide for information on the application review process.

Absent explicit statutory authorization or written delegation of authority to the contrary, the Assistant Attorney General will make all final award decisions.

#### **Federal Award Administration Information**

#### **Federal Award Notices**

See the OJP Grant Application Resource Guide for information on award notifications and instructions.

#### Administrative, National Policy, and Other Legal Requirements

If selected for funding, in addition to implementing the funded project consistent with the OJP-approved application, the recipient must comply with all award conditions, and all applicable requirements of federal statutes and regulations (including applicable requirements referred to in the assurances and certifications executed in connection with award acceptance).

For additional information on these legal requirements, see the "Administrative, National Policy, and Other Legal Requirements" section in the OJP Grant Application Resource Guide.

#### Information Technology (IT) Security Clauses

An application in response to this solicitation may require inclusion of information related to information technology security. See the OJP Grant Application Resource Guide for information on information technology security.

### **General Information about Post-Federal Award Reporting Requirements**

In addition to the deliverables described in Program Description, any recipient of an award under this solicitation will be required to submit certain reports and data.

Required reports. Recipients typically must submit quarterly financial reports, semi-annual progress reports, final financial and progress reports, and, if applicable, an annual audit report in accordance with the Part 200 Uniform Requirements or specific award conditions. Future awards and fund drawdowns may be withheld if reports are delinquent. (In appropriate cases, OJP may require additional reports.)

See the OJP Grant Application Resource Guide for additional information on specific post-award reporting requirements, including performance measures data.

## Federal Awarding Agency Contact(s)

For OJP contact(s), see solicitation cover page.

For contact information for Grants.gov and JustGrants, see solicitation cover page.

#### Other Information

#### Freedom of Information and Privacy Act (5 U.S.C. 552 and 5 U.S.C. 552a)

See the OJP Grant Application Resource Guide for information on the Freedom of Information and Privacy Act (5 U.S.C. 552 and 5 U.S.C. 552a).

#### **Provide Feedback to OJP**

See the OJP Grant Application Resource Guide for information on how to provide feedback to OJP.

#### **Application Checklist**

#### **Application Checklist**

## BJA FY 2021 Invited to Apply - Funding to Support the 2021 Emergency Federal Law Enforcement Assistance (EFLEA) Program

This application checklist has been created as an aid in developing an application.

#### What an Applicant Must Do:

Prior to Registering in Grants.gov:

- Acquire a DUNS Number (see OJP Grant Application Resource Guide)
- Acquire or renew registration with SAM (see OJP Grant Application Resource Guide)

To Register with Grants.gov:

- Acquire AOR and Grants.gov username/password (see OJP Grant Application Resource Guide)
- Acquire AOR confirmation from the E-Biz POC (see OJP Grant Application Resource Guide)

#### To Find Funding Opportunity:

- · Search for the Funding Opportunity on Grants.gov
- Access Funding Opportunity and Application Package (see OJP Grant Application Resource Guide)
- Sign up for Grants.gov email notifications (optional) (see OJP Grant Application Resource Guide)
- Read Important Notice: Applying for Grants in Grants.gov
- Read OJP policy and guidance on conference approval, planning, and reporting available at
   <u>ojp.gov/financialguide/DOJ/PostawardRequirements/chapter3.10a.htm</u> (see <u>OJP Grant Application</u>
   <u>Resource Guide</u>)
- Overview of Post-Award Legal Requirements:
   Review the "Overview of Legal Requirements Generally Applicable to OJP Grants and Cooperative Agreements FY 2021 Awards" in the OJP Funding Resource Center

#### Scope Requirement:

• The federal amount requested is within the allowable limit(s) of \$1,000,000.

Eligibility Requirement: Tennessee Department of Finance and Administration

· Submit SF-424 and SF-LLL in Grants.gov

After SF-424 and SF-LLL submission in Grants.gov, Receive Grants.gov Email Notifications That:

- · Submission has been received in Grants.gov
- Submission has either been successfully validated or rejected with errors
   Resource Guide)

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Contact Grants.gov Customer Support Hotline at 800-518-4726, 606-545-5035, at <u>Grants.gov customer support webpage</u>, or email at <u>support@grants.gov</u> regarding technical difficulties (see <u>OJP Grant Application Resource Guide</u>)

#### **Content of Application Submission**

- · Application for Federal Assistance (SF-424)
- Standard Applicant Information (SF-424 info from Grants.gov)
- Proposal Abstract
- · Proposal Narrative
- · Budget and Associated Documentation
  - Budget Worksheet and Budget Narrative
  - Indirect Cost Rate Agreement (if applicable) (see OJP Grant Application Resource Guide)
- Financial Management and System of Internal Controls Questionnaire (see OJP Grant Application Resource Guide)
- Disclosures and Assurances
- Disclosure of Lobbying Activities (SF-LLL) (see OJP Grant Application Resource Guide)
- Applicant Disclosure of Pending Applications (see OJP Grant Application Resource Guide)
- DOJ Certified Standard Assurance (see OJP Grant Application Resource Guide)
- DOJ Certifications Regarding Lobbying; Debarment, Suspension and Other Responsibility Matters; and Drug-Free Workplace Requirements (see OJP Grant Application Resource Guide)
- Applicant Disclosure and Justification DOJ High Risk Grantees (if applicable) (see OJP Grant Application Resource Guide)

#### Submit Application in JustGrants:

· Application has been successfully submitted in JustGrants

If JustGrants Application Submission, Validation, or Error Notifications are Received:

• Contact JustGrants.Support@usdoj.gov or 833-872-5175 regarding technical difficulties.