## Edward Byrne Memorial Justice Assistance Grant (JAG) Program

#### **Fiscal Year 2020 State Formula Solicitation**

May 28, 2020

This solicitation has been changed to reflect a new due date of May 29, 2020. A revision was also made to the Statutory Authority section on page 4. Thank you for your attention to these updates.

**U.S. Department of Justice**Office of Justice Programs *Bureau of Justice Assistance* 



# Edward Byrne Memorial Justice Assistance Grant (JAG) Program Fiscal Year 2020 State Formula Solicitation CFDA #16.738

Solicitation Release Date: March 12, 2020

Application Deadline: 11:59 p.m. eastern time on May 29, 2020

The <u>U.S. Department of Justice</u> (DOJ), <u>Office of Justice Programs</u> (OJP), <u>Bureau of Justice Assistance</u> (BJA) is seeking applications for the Edward Byrne Memorial Justice Assistance Grant (JAG) Program. This program furthers the Department's mission by assisting state, local, and tribal law enforcement efforts to prevent or reduce crime and violence.

This solicitation incorporates the OJP Grant Application Resource Guide by reference. The OJP Grant Application Resource Guide provides guidance to applicants for the preparation and submission to OJP of applications for funding. If this solicitation expressly modifies any provision in the OJP Grant Application Resource Guide, the applicant is to follow the guidelines in this solicitation as to that provision.

#### **Eligibility**

Only states may apply under this solicitation. By law, for purposes of the JAG Program, the term "states" includes the District of Columbia, the Commonwealth of Puerto Rico, the Northern Mariana Islands, the U.S. Virgin Islands, Guam, and American Samoa. (Throughout this solicitation, each reference to a "state" or "states" includes all 56 jurisdictions.)

The expected eligible allocations by state for the fiscal year (FY) 2020 JAG Program can be found at

https://bja.ojp.gov/sites/g/files/xyckuh186/files/media/document/FY20-State-JAG-Allocations.pdf.

All recipients and subrecipients (including any for-profit organization) must forgo any profit or management fee.

#### **Contact information**

For technical assistance with submitting an application, contact the Grants Management System (GMS) Support Hotline at 888–549–9901, option 3, or via email at GMS.HelpDesk@usdoj.gov. The GMS Support Hotline operates 24 hours a day, 7 days a week, including on federal holidays

An applicant that experiences unforeseen GMS technical issues beyond its control that prevent it from submitting its application by the deadline must email the NCJRS Response Center

contact identified below within 24 hours after the application deadline to request approval to submit its application after the deadline. Additional information on reporting technical issues appears under "Experiencing Unforeseen GMS Technical Issues" in the How to Apply (GMS) section in the OJP Grant Application Resource Guide.

For assistance with any other requirement of this solicitation, applicants may contact the NCJRS Response Center by telephone at 1–800–851–3420; via TTY at 301–240–6310 (hearing impaired only); by email at <a href="mailto:grants@ncjrs.gov">grants@ncjrs.gov</a>; by fax to 301–240–5830; or by web chat at <a href="https://webcontact.ncjrs.gov/ncjchat/chat.jsp">https://webcontact.ncjrs.gov/ncjchat/chat.jsp</a>. The NCJRS Response Center hours of operation are 10:00 a.m. to 6:00 p.m. eastern time, Monday through Friday, and 10:00 a.m. to 8:00 p.m. eastern time on the solicitation close date.

#### **Deadline details**

Applicants must register in the OJP Grants Management System (GMS) at <a href="https://grants.ojp.usdoj.gov/">https://grants.ojp.usdoj.gov/</a> prior to submitting an application under this solicitation. All applicants must register, even those that previously registered in GMS. Select the "Apply Online" button associated with the solicitation title. All registrations and applications are due by 11:59 p.m. eastern time May 29, 2020.

For additional information, see the "**How to Apply (GMS)**" section in the OJP Grant Application Resource Guide.

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# Edward Byrne Memorial Justice Assistance Grant (JAG) Program FY 2020 State Formula Solicitation CFDA #16.738

#### A. Program Description

#### Overview

The Edward Byrne Memorial Justice Assistance Grant (JAG) Program is the primary provider of federal criminal justice funding to states and units of local government. BJA will award JAG Program funds to eligible states as described in this FY 2020 JAG Program State Solicitation. (BJA will issue a separate solicitation for applications from units of local government.)

**Statutory Authority:** The JAG Program is authorized by Title I of Pub. L. No. 90-351 (generally codified at 34 U.S.C. 10151-10726), including subpart 1 of part E (codified at 34 U.S.C. 10151 - 10158); see also 28 U.S.C. 530C(a).

#### **Program-specific Information**

#### Permissible uses of JAG Funds

In general, JAG funds awarded to a state under the FY 2020 program may be used to hire additional personnel and/or purchase equipment, supplies, contractual support, training, technical assistance, and information systems for **criminal justice**, including for any one or more of the following program areas:

- Law enforcement programs
- Prosecution and court programs
- Prevention and education programs
- Corrections and community corrections programs
- Drug treatment and enforcement programs
- Planning, evaluation, and technology improvement programs
- Crime victim and witness programs (other than compensation)
- Mental health programs and related law enforcement and corrections programs, including behavioral programs and crisis intervention teams

Additionally, JAG funds awarded to a state under this FY 2020 solicitation may be used to enforce state and local laws that establish offenses similar to offenses established in 21 U.S.C. § 801 et seq. and/or to improve the functioning of the **criminal justice** system, with emphasis on violent crime and serious offenders, by providing additional personnel, equipment, training, technical assistance, and information systems for the more widespread apprehension, prosecution, adjudication, detention, and rehabilitation of persons who violate these laws and to assist the victims of such crimes (other than compensation). Additional details can be found on the JAG Resource Page.

Note that the statute defines "criminal justice" as "activities pertaining to crime prevention, control, or reduction, or the enforcement of the criminal law, including, but not limited to, police efforts to prevent, control, or reduce crime or to apprehend criminals, including juveniles, activities of courts having criminal jurisdiction, and related agencies (including but not limited to prosecutorial and defender services, juvenile delinquency agencies and pretrial service or release agencies), activities of corrections, probation, or parole authorities and related agencies assisting in the rehabilitation, supervision, and care of criminal offenders, and programs relating to the prevention, control, or reduction of narcotic addiction and juvenile delinquency."

#### BJA Areas of Emphasis (updated July 2, 2020)

BJA recognizes that many state and local criminal justice systems currently face challenging fiscal environments and that an important, cost-effective way to relieve those pressures is to share or leverage resources through cooperation among federal, state, and local law enforcement. BJA intends to focus much of its work on addressing violent crime, enforcing firearms laws, officer safety and wellness, safe policing for safe communities, and fentanyl detection. BJA encourages each state recipient of an FY 2020 JAG award to join federal law enforcement agencies across the board in addressing these challenges. Additional details on the BJA areas of emphasis can be found on the JAG Resource Page.

#### **Limitations on the Use of JAG Funds**

<u>Prohibited uses of funds</u> – JAG funds may not be used (whether directly or indirectly) for any purpose prohibited by federal statute or regulation, including those purposes specifically prohibited by the JAG Program statute as set out at <u>34 U.S.C.</u> § <u>10152</u>.

JAG funds may not be used (directly or indirectly) for security enhancements or equipment for nongovernmental entities not engaged in criminal justice or public safety. Additionally, JAG funds may not be used (directly or indirectly) to pay for any of the following items unless the BJA Director certifies that extraordinary and exigent circumstances exist making them essential to the maintenance of public safety and good order:

- Vehicles, vessels, or aircraft\*
- Luxury items
- Real estate
- Construction projects (other than penal or correctional institutions)
- Any similar matters

For a list of prohibited expenditures under JAG and information about requesting BJA certification for a prohibited item (including unmanned aircraft, unmanned aerial vehicles, and/or unmanned aerial systems purchases) or for examples of allowable vehicles that do not require BJA certification, refer to the JAG Prohibited Guidance section of the <u>JAG Resource Page</u> or the <u>JAG FAQs.</u>

<u>Cap on use of JAG award funds for administrative costs</u> – Up to 10 percent of a JAG award, including up to 10 percent of any earned interest, may be used for costs associated with administering the award, which can include indirect costs.

<sup>\*</sup>Police cruisers, police boats, and police helicopters are allowable vehicles under JAG and do not require BJA certification.

<u>Prohibition of supplanting; prohibition on use of JAG funds as match</u> – JAG funds may not be used to supplant state or local funds but must be used to increase the amounts of such funds that would, in the absence of federal funds, be made available. See the <u>JAG FAQs</u> for examples of supplanting.

Although supplanting is prohibited, the leveraging of federal funding is encouraged.

Absent specific federal statutory authority to do so, JAG award funds may not be used as a match for other federal awards.

Other restrictions on use of JAG funds that require compliance, certification, and/or prior approval – If a state chooses to use its FY 2020 JAG funds for particular, defined types of expenditures, it must satisfy certain preconditions. Examples of items that require compliance, certification, and/or prior approval by BJA before purchase include: body-worn cameras, body armor, interoperable communications, DNA testing of evidentiary materials, uploading DNA profiles to a database, and entry of records into state repositories. Additional information, including the process to obtain prior approval and a body armor and/or body-worn camera certification form, can be found on the JAG Resource Page.

### Allocation Determination and State Requirements Regarding Use of JAG Funds and Units of Local Government

Award allocations are determined by a four-step statutory formula. Additional information can be found on the JAG Resource Page or in the JAG Technical Report.

A state that applies for and receives an FY 2020 JAG award must note the following:

- Variable Pass-Through (VPT) Requirement States must pass-through a predetermined percentage of funds to units of local government. (For purposes of the JAG Program, a "unit of local government" is a city, county, township, town, or certain federally recognized Indian tribes.) This predetermined percentage (often referred to as the "variable pass-through" or "VPT") is calculated by OJP's Bureau of Justice Statistics, based on the total criminal justice expenditures by a state and its units of local government. The variable pass-through percentage that will apply to a recipient state's FY 2020 award can be found at: <a href="https://www.bja.gov/jag/pdfs/VPT-for-SAAs-updated-June-2017.pdf">https://www.bja.gov/jag/pdfs/VPT-for-SAAs-updated-June-2017.pdf</a>. (If a state believes the VPT percentage has been calculated incorrectly, the state may provide pertinent, verifiable data to BJA and ask OJP to reconsider.)
- Less Than \$10,000 Allocations A state must appropriately use or distribute the amount of funds that are added to the state's FY 2020 award because certain units of local government within the state are ineligible for a direct FY 2020 award of JAG funds due to their small size. (These small sized units of local government are referred to as "less-than-\$10,000 jurisdictions.") The state must provide these additional funds to state police departments that provide criminal justice services to the "less-than-\$10,000 jurisdictions" within the state and/or subaward the funds to such jurisdictions.
- <u>Trust Fund</u> States (or State Administering Agencies) or units of local government may draw down JAG funds either in advance or on a reimbursement basis. To draw down in advance, a trust fund must be established in which to deposit the funds. The trust fund **must** be in an interest-bearing account, unless one of the exceptions in 2 C.F.R. § 200.305(b)(8) apply. If

subrecipients draw down JAG funds in advance, they also must establish a trust fund in which to deposit the funds. For additional information, see <u>2 C.F.R. § 200.305</u>.

Certifications and Assurances by the Chief Executive of the Applicant Government (which incorporates the 30-day governing body review requirement) – A JAG application is not complete, and a state may not access award funds, unless the chief executive of the applicant state (e.g., the governor) properly executes, and the state submits, the "Certifications and Assurances by the Chief Executive of the Applicant Government." The most up-to-date version of this certification can be found at

https://bja.ojp.gov/sites/g/files/xyckuh186/files/media/document/FY2020-State-JAG-CE-Certification.pdf. Please note that this certification takes the place of the review narrative attachment and contains assurances that the governing body notification and public comment requirements, which are required under the JAG statute (at 34 U.S.C. § 10153(a)(2)), have been satisfied.

OJP will not deny an application for an FY 2020 award for failure to submit these "Certifications and Assurances by the Chief Executive of the Applicant Government" by the application deadline, but a state will not be able to access award funds (and its award will include a condition that withholds funds) until it submits these certifications and assurances, properly executed by the state's chief executive (e.g., the governor).

<u>Death in Custody Reporting Act (DCRA)</u> – BJA requires reporting from states pursuant to DCRA, which requires states and federal law enforcement agencies to report certain information to the Attorney General regarding the death of any person occurring during interactions with law enforcement officers or while in custody. All reporting for DCRA will be submitted via the BJA Performance Management Tool (PMT), located at <a href="https://bjapmt.ojp.gov">https://bjapmt.ojp.gov</a>.

A state that fails to comply with DCRA reporting requirements may, at the discretion of the Attorney General, be subject to not more than a 10 percent reduction in the funds that would otherwise be allocated for that fiscal year to the state under the JAG Program. DOJ will review the implementation of the penalty in future years. Additional information can be found on the <u>JAG Resource Page</u>.

 <u>National Incident-Based Reporting System (NIBRS) 3 Percent Set-aside</u> – In preparation for the FBI's 2021 NIBRS compliance deadline, BJA requires, through the application of a special condition, direct JAG award recipients (including U.S. territories) not certified by the FBI as NIBRS compliant to dedicate 3 percent of their JAG award toward achieving full compliance with the FBI's NIBRS data submission requirements under the Uniform Crime Reporting Program. Additional information can be found on the JAG Resource Page.

#### Required Compliance with Applicable Federal Laws

All applicants should understand that OJP awards, including certifications provided in connection with such awards, are subject to review by DOJ, including by OJP and by the DOJ Office of the Inspector General. Applicants also should understand that a materially false, fictitious, or fraudulent statement (or concealment or omission of a material fact) in a certification submitted to OJP in support of an application may be the subject of criminal prosecution, and also may result in civil penalties and administrative remedies for false claims or otherwise. Administrative remedies that may be available to OJP with respect to an FY 2020 award include

suspension or termination of the award, placement on the DOJ high-risk grantee list, disallowance of costs, and suspension or debarment of the recipient.

#### **Potential Statutory Funding Reductions**

- The Sex Offender Registration and Notification Act (SORNA), which is Title I of the Adam Walsh Child Protection and Safety Act of 2006, mandates a 10 percent reduction in a JAG award to a state that has failed to substantially implement SORNA. Additional information can be found on the JAG Resource Page.
- The National Prison Rape Elimination Act (PREA) Standards are set out at 28 C.F.R.
  Part 115 and apply to confinement facilities such as adult prisons and jails, juvenile
  facilities, and police lockups. Under PREA, if a state's chief executive (e.g., governor)
  does not certify full compliance with the National PREA Standards, the state is subject to
  the loss of 5 percent of certain DOJ grant funds, including JAG award funds. Additional
  information can be found on the JAG Resource Page.

#### **Objectives**

In general, the FY 2020 JAG Program is designed to provide states with additional personnel, equipment, supplies, contractual support, training, technical assistance, and information systems for criminal justice. Although the JAG Program provides assistance directly to states, through pass-through (and similar) requirements, the JAG Program also is designed to assist units of local government with respect to their criminal justice needs.

As discussed in more detail in the <u>General Information about Post-federal Award Reporting Requirements</u> discussion, a state that receives an FY 2020 JAG award will be required to produce various types of reports and to submit data related to performance measurement and accountability. The objectives are directly related to the JAG Program accountability measures described at <a href="https://bjapmt.ojp.gov/help/jagdocs.html">https://bjapmt.ojp.gov/help/jagdocs.html</a> and demonstrate the results of the work completed, as discussed under What an Application Should Include.

#### **Evidence-based Programs or Practices**

OJP strongly emphasizes the use of data and evidence in policy making and program development for criminal justice, juvenile justice, and crime victim services. For additional information and resources on evidence-based programs or practices, see the OJP Grant Application Resource Guide.

A useful matrix of evidence-based policing programs and strategies is available through the BJA-supported Matrix Demonstration Project. It offers a number of program models designed to effectively implement promising and evidence-based strategies through the BJA Innovation Suite of programs, including Innovations in Policing, Prosecution, Supervision, Reentry, and others (see <a href="https://www.bja.gov/Programs/CRPPE/innovationssuite.html">https://www.bja.gov/Programs/CRPPE/innovationssuite.html</a>). BJA encourages states to use JAG funds to develop and implement these crime innovation strategies, including effective partnerships with universities and research partners and with nontraditional criminal justice partners.

#### Information Regarding Potential Evaluation of Programs and Activities

Applicants should note OJP may conduct or support an evaluation of the programs and activities funded under the JAG Program. For additional information, see the OJP Grant Application Resource Guide section, entitled, "Information Regarding Potential Evaluation of Programs and Activities."

#### **B. Federal Award Information**

Maximum number of awards BJA expects to make 56
Period of performance start date October 1, 2019
Period of performance duration 4 years

Recipients have the option to request a one-time, up to 12-month extension. An extension longer than this period may be made on a case-by-case basis, at the discretion of BJA, and must be justified by circumstances beyond the control of the recipient. The extension must be requested via GMS no fewer than 30 days prior to the end of the performance period.

The expected allocations by state for the FY 2020 JAG Program can be found at: <a href="https://bja.ojp.gov/sites/g/files/xyckuh186/files/media/document/FY20-State-JAG-Allocations.pdf">https://bja.ojp.gov/sites/g/files/xyckuh186/files/media/document/FY20-State-JAG-Allocations.pdf</a>.

All awards are subject to the availability of appropriated funds and to any modifications or additional requirements that may be imposed by statute.

#### Type of Award<sup>1</sup>

BJA expects to make awards under this solicitation as grants. See the "Administrative, National Policy, and Other Legal Requirements" section of the OJP Grant Application Resource Guide for additional information.

#### **Financial Management and System of Internal Controls**

Award recipients and subrecipients (including recipients or subrecipients that are pass-through entities) must, as described in the Part 200 Uniform Requirements<sup>2</sup> as set out at 2 C.F.R. 200.303, comply with standards for financial and program management. See OJP Grant Application Resource Guide for additional information.

#### **Budget Information**

This solicitation expressly modifies the OJP Grant Application Resource Guide by not incorporating the "Limitation on Use of Award Funds for Employee Compensation; Waiver" provision in the "Financial Information" section of the OJP Grant Application Resource Guide.

#### **Cost Sharing or Match Requirement**

The JAG Program does not require a match.

Please see the OJP Grant Application Resource Guide for information on the following:

Pre-agreement Costs (also known as Pre-award Costs)

Prior Approval, Planning, and Reporting of Conference/Meeting/Training Costs

**Costs Associated with Language Assistance** (if applicable)

<sup>&</sup>lt;sup>1</sup> For purposes of this solicitation, the phrase "pass-through entity" includes any recipient or subrecipient that provides a subaward ("subgrant") to carry out part of the funded award or program.

<sup>&</sup>lt;sup>2</sup> The "Part 200 Uniform Requirements" means the DOJ regulation at 2 C.F.R Part 2800, which adopts (with certain modifications) the provisions of 2 C.F.R. Part 200.

#### C. Eligibility Information

For eligibility information, see the title page.

For information on cost sharing or match requirements, see <u>Section B. Federal Award</u> Information.

#### D. Application and Submission Information

#### What an Application Should Include

See the "Application Elements and Formatting Instructions" section of the OJP Grant Application Resource Guide for information on what happens to an application that does not contain all the specified elements. (This solicitation expressly modifies the "Application Elements and Formatting Instructions" section of the OJP Grant Application Resource Guide by **not** incorporating paragraph two of that section (referring to nonresponsive applications or applications missing critical elements not "[proceeding] to peer review").)

#### 1. Application for Federal Assistance (Standard Form (SF)-424)

The SF-424 is a required standard form used as a cover sheet for submission of pre-applications, applications, and related information. See the <a href="OJP Grant Application Resource Guide">OJP Grant Application Resource Guide</a> for additional information on completing the SF-424.

#### Intergovernmental Review:

This solicitation ("funding opportunity") **is** subject to <a href="Executive Order 12372"><u>Executive Order 12372</u></a>. An applicant may find the names and addresses of State Single Points of Contact (SPOCs) at the following website: <a href="https://www.whitehouse.gov/wp-content/uploads/2017/11/Intergovernmental -Review-SPOC 01 2018 OFFM.pdf">https://www.whitehouse.gov/wp-content/uploads/2017/11/Intergovernmental -Review-SPOC 01 2018 OFFM.pdf</a>. If the applicant's state appears on the SPOC list, the applicant must contact the State SPOC to find out about, and comply with, the state's process under E.O. 12372. In completing the SF-424, an applicant whose state appears on the SPOC list is to make the appropriate selection in response to question 19, once the applicant has complied with its State E.O. 12372 process. (An applicant whose state does not appear on the SPOC list should answer question 19 by selecting the response that the: "Program is subject to E.O. 12372, but has not been selected by the State for review.").

#### 2. Project Identifiers

Applications should identify at least 3 and no more than 10 project identifiers that would be associated with the proposed project activities. The list of identifiers can be found at <a href="https://www.bja.gov/funding/JAGIdentifiers.pdf">www.bja.gov/funding/JAGIdentifiers.pdf</a>.

#### 3. Program Narrative

The following sections **should** be included as part of the program narrative:

- (a) <u>Description of the Issue</u> Identify the state's strategy/funding priorities for the FY 2020 JAG funds, the subgrant award process and timeline, any progress or challenges, and a description of the programs to be funded over the 4-year grant period.
- (b) <u>Project Design and Implementation</u> Describe the state's process for engaging stakeholders from across the justice continuum and how that input informs priorities. This should include a description of how local communities are engaged in the planning

process, how state and local planning efforts are coordinated, and the challenges faced in coordination. The applicant should identify the stakeholders representing each program area who are participating in the strategic planning process, the gaps in the state's needed resources for criminal justice purposes, plans to improve the administration of the criminal justice system, and how JAG funds will be coordinated with state and related justice funds.

- (c) <u>Capabilities and Competencies</u> Describe any additional strategic planning/coordination efforts in which the state participates with other criminal justice agencies in the state. Please provide an overview of any evidence-informed programs that have been implemented successfully and how those programs might inform implementation of strategic plan priorities. See page 13 for more information on the state strategic plan and annual report requirements.
- (d) <u>Plan for Collecting the Data Required for this Solicitation's Performance Measures</u> OJP will require each successful applicant to submit specific performance data that demonstrate the results of the work carried out under the award. The performance data directly relate to the objectives identified under "Objectives" in <u>Section A. Program Description</u>.

Applicants should visit OJP's performance measurement page at <a href="www.ojp.gov/performance">www.ojp.gov/performance</a> for an overview of performance measurement activities at OJP.

The application should demonstrate the applicant's understanding of the performance data reporting requirements for this grant program and detail how the applicant will gather the required data should it receive funding.

Note that applicants are not required to submit performance data with the application. Rather, performance measures information is included as an alert that successful applicants will be required to submit performance data as part of the reporting requirements under an award.

Post award, recipients will be required to submit quarterly performance measures through BJA's PMT, located at <a href="https://bjapmt.ojp.gov">https://bjapmt.ojp.gov</a>. The application should describe the applicant's plan for collection of all of the performance measures data listed in the JAG accountability measures at <a href="https://bjapmt.ojp.gov/help/jagdocs.html">https://bjapmt.ojp.gov/help/jagdocs.html</a>.

#### **Note on Project Evaluations**

An applicant that proposes to use award funds through this solicitation to conduct project evaluations should follow the guidance under Note on Project Evaluations in the OJP Grant Application Resource Guide.

#### 4. Budget Information and Associated Documentation

Please note that the budget narrative should include a full description of all costs, including funds set aside for the NIBRS project(s) and administrative costs (if applicable).

General requirement for federal authorization of any subaward; statutory authorization of subawards under the JAG Program statute.

Generally, a recipient of an OJP award may not make subawards ("subgrants") unless the recipient has specific federal authorization to do so. Unless an applicable statute or DOJ regulation specifically authorizes (or requires) particular subawards, a recipient must have authorization from OJP before it may make a subaward.

However, JAG subawards that are required or specifically authorized by statute (see 34 U.S.C. § 10152(a) and 34 U.S.C. § 10156) do not require prior approval. This includes subawards made by states under the JAG Program. For additional information regarding subawards and authorizations, please refer to the subaward section in the OJP Grant Application Resource Guide.

#### 5. Indirect Cost Rate Agreement (if applicable)

This rule does not eliminate or alter the JAG-specific restriction in federal law that states charges for administrative costs may not exceed 10 percent of the award amount, regardless of the approved indirect cost rate.

#### Please see the OJP Grant Application Resource Guide for information on the following:

- 6. <u>Financial Management and System of Internal Controls Questionnaire (including applicant disclosure of high risk status)</u>
- 7. Disclosure of Lobbying Activities
- 8. Applicant Disclosure of Pending Applications
- 9. Applicant Disclosure and Justification DOJ High Risk Grantees [1] (if applicable)
- 10. Research and Evaluation Independence and Integrity
- 11. Certifications and Assurances by the Chief Executive of the Applicant Government A JAG application is not complete, and a state may not access award funds, unless the chief executive of the applicant state (e.g. the governor) properly executes, and the state submits, the "Certifications and Assurances by the Chief Executive of the Applicant Government" attached in the section above entitled State Requirements. The most up-to-date certification form can be found at <a href="https://bja.ojp.gov/sites/g/files/xyckuh186/files/media/document/FY2020-State-JAG-CE-Certification.pdf">https://bja.ojp.gov/sites/g/files/xyckuh186/files/media/document/FY2020-State-JAG-CE-Certification.pdf</a>.
- 12. Information regarding Communication with the Department of Homeland Security (DHS) and/or Immigration and Customs Enforcement (ICE)

Each applicant must provide responses to the following questions as an attachment to the application:

- (1) Does your jurisdiction have any laws, policies, or practices related to whether, when, or how employees may communicate with DHS or ICE?
- (2) Is your jurisdiction subject to any laws from a superior political entity (e.g., a state law that binds a city) that meet the description in question 1?
- (3) If yes to either:
  - Please provide a copy of each law or policy.
  - Please describe each practice.
  - Please explain how the law, policy, or practice complies with 8 U.S.C. § 1373.

Note: Responses to these questions must be provided by the applicant as part of the application. Further, the requirement to provide this information applies to all tiers of funding and for all subawards made to state or local government entities, including public institutions of higher

<sup>[1]</sup> A "DOJ High Risk Grantee" is a recipient that has received a DOJ High Risk designation based on a documented history of unsatisfactory performance, financial instability, management system or other internal control deficiencies, or noncompliance with award terms and conditions on prior awards, or that is otherwise not responsible.

education. All subrecipient responses must be collected and maintained by the direct recipient of funding and must be made available to DOJ upon request. Responses to these questions are not required from subrecipients that are either a tribal government/organization, a nonprofit organization, or a private institution of higher education.

OJP will not deny an application for an FY 2020 award for failure to submit these required responses by the application deadline, but a recipient will not receive award funds (and its award will include a condition that withholds funds) until it submits these responses.

#### 13. State Strategic Plan and Annual Report (required for FY 2020)

For FY 2020, each state **must** submit a comprehensive statewide strategic plan with its application. Additionally, in any year in which the statewide strategic plan is not fully updated, each state must also submit a brief annual report with its application. For more details regarding the strategic planning requirements, see What an Application Should Include on the <u>JAG</u>
<u>Resource Page</u>.

#### How to Apply

An applicant must submit its application through the <u>Grants Management System (GMS)</u>, which provides support for the application, award, and management of awards at OJP. Find information, registration and submission steps on how to apply in GMS in response to this solicitation under **How to Apply (GMS)** in the <u>OJP Grant Application Resource Guide</u>.

#### E. Application Review Information

#### **Review Process**

BJA reviews the application to make sure that the information presented is reasonable, understandable, measurable, achievable, and consistent with the solicitation. See the OJP Grant Application Resource Guide for information on the application review process for this solicitation.

In addition, if OJP anticipates that an award will exceed \$250,000 in federal funds, OJP also must review and consider any information about the applicant that appears in the nonpublic segment of the integrity and performance system accessible through the System for Award Management (SAM) (currently, the Federal Awardee Performance and Integrity Information System, FAPIIS).

Important note on FAPIIS: An applicant, at its option, may review and comment on any information about itself that currently appears in FAPIIS and was entered by a federal awarding agency. OJP will consider any such comments by the applicant, in addition to the other information in FAPIIS, in its assessment of the risk posed by the applicant.

Absent explicit statutory authorization or written delegation of authority to the contrary, the Assistant Attorney General will make all final award decisions.

#### F. Federal Award Administration Information

Please see the OJP Grant Application Resource Guide for information on the following:

#### **Federal Award Notices**

#### Administrative, National Policy, and Other Legal Requirements

OJP strongly encourages prospective applicants to review information on post-award legal requirements and common OJP award conditions **prior** to submitting an application.

In addition to implementing the funded project consistent with the OJP-approved application, the recipient must comply with all award conditions, and all applicable requirements of federal statutes and regulations (including applicable requirements referred to in the assurances and certifications executed in connection with award acceptance).

For additional information on these legal requirements, see the "Administrative, National Policy, and Other Legal Requirements" section in the OJP Grant Application Resource Guide.

#### Information Technology (IT) Security Clauses

#### **General Information about Post-Federal Award Reporting Requirements**

In addition to addressing the objectives described in <u>Section A. Program Description</u>, any recipient of an award under this solicitation will be required to submit the following reports and data:

Required reports. Recipients typically must submit quarterly financial status reports, semi-annual progress reports, final financial and progress reports, and, if applicable, an annual audit report in accordance with the Part 200 Uniform Requirements or specific award conditions. Future awards and fund drawdowns may be withheld if reports are delinquent. (In appropriate cases, OJP may require additional reports.)

See the <u>OJP Grant Application Resource Guide</u> for additional information on specific post-award reporting requirements, including performance measures data.

Accountability measurement data must be submitted through BJA's Performance Measurement Tool (PMT), available at <a href="https://bjapmt.ojp.gov">https://bjapmt.ojp.gov</a>. The accountability measures are available at <a href="https://bjapmt.ojp.gov/help/jagdocs.html">https://bjapmt.ojp.gov/help/jagdocs.html</a>. (Note that if a state provides funding to a law enforcement agency, the state must submit quarterly accountability measurement data on training that officers have received on use of force, racial and ethnic bias, de-escalation of conflict, and constructive engagement with the public.)

OJP may restrict access to award funds if a recipient of an OJP award fails to report the required performance measures data in a timely manner.

#### G. Federal Awarding Agency Contact(s)

For OJP contact(s), see page 2 of this solicitation.

For contact information for GMS, see page 2.

#### H. Other Information

Please see the OJP Grant Application Resource Guide for information on the following:

Freedom of Information and Privacy Act (5 U.S.C. 552 and 5 U.S.C. 552a)

**Provide Feedback to OJP** 

For Certain Relevant Federal Laws, as in effect on February 26, 2020, see the <u>JAG Resource Page</u> for more information.

#### Appendix A: Application Checklist

## Edward Byrne Memorial Justice Assistance Grant (JAG) Formula Program: FY 2020 State Solicitation

This application checklist has been created as an aid in developing an application.

What an Applicant Should Do:						
Prior to Registering in GMS:  ☐ Acquire a DUNS Number		(see OJP Grant Application Resource Guide)				
☐ Acquire or renew registra	ation with SAM	(see OJP Gra	nt Application Resource Guide)	ł		
To Register with GMS:  ☐ For new users, acquire a Resource Guide)	a GMS username ai	nd password*	(see OJP Grant Application			
□ For existing users, check GMS username and password* to ensure account access OJP Grant Application Resource Guide)						
□ Verify SAM registration in	n GMS	(see OJP Gra	nt Application Resource Guide)	1		
<ul> <li>Search for and select correct funding opportunity in GMS (see OJP Grant Application Resource Guide)</li> </ul>						
□ Register by selecting the "Apply Online" button associated with the funding opportunity title (see OJP Grant Application Resource Guide)						
□ Read OJP policy and guidance on conference approval, planning, and reporting available at ojp.gov/financialguide/DOJ/PostawardRequirements/chapter3.10a.htm (see OJP Grant Application Resource Guide)						
If experiencing technical difficulties in GMS, contact the NCJRS Response Center (see page 2)						
*Password Reset Notice – GMS users are reminded that while password reset capabilities exist, this function is only associated with points of contact designated within GMS at the time the account was established. Neither OJP nor the GMS Help Desk will initiate a password reset unless requested by the authorized official or a designated point of contact associated with an award or application.						
Overview of Post-Award Legal Requirements:						
<ul> <li>Review the "<u>Overview of</u> <u>Cooperative Agreements</u></li> </ul>			oplicable to OJP Grants and unding Resource Center.			

#### **Scope Requirement:**

□ The federal amount requested is within the allowable limit(s) of the FY 2020 JAG Allocations List as listed at <a href="https://bja.ojp.gov/sites/g/files/xyckuh186/files/media/document/FY20-State-JAG-Allocations.pdf">https://bja.ojp.gov/sites/g/files/xyckuh186/files/media/document/FY20-State-JAG-Allocations.pdf</a>.

#### **Eligibility Requirement:**

Only states may apply under this solicitation. By law, for purposes of the JAG Program, the term "states" includes the District of Columbia, the Commonwealth of Puerto Rico, the Northern Mariana Islands, the U.S. Virgin Islands, Guam, and American Samoa. (Throughout this solicitation, each reference to a state or states includes all 56 jurisdictions.)

#### What an Application Should Include:

Application for Federal Assistance (SF-424) (s	see OJP Grant Application	Resource Guide
Intergovernmental Review		(see page 10)
Program Narrative		(see page 10)
Budget Detail Worksheet		(see page 11)
Budget Narrative		(see page 11)
Indirect Cost Rate Agreement (if applicable)		(see page 12)
Financial Management and System of Internal Co Application Resource Guide)	ontrols Questionnaire	(see OJP Grant
Disclosure of Lobbying Activities (SF-LLL) (s	ee OJP Grant Application	Resource Guide
Applicant Disclosure of Pending Applications (se	ee OJP Grant Application	Resource Guide)
Applicant Disclosure and Justification – DOJ High Application Resource Guide) (if applicable)	n Risk Grantees	(see OJP Grant
Research and Evaluation Independence and Inte Application Resource Guide)	egrity (if applicable)	(see OJP Grant
Certifications and Assurances by Chief Executive	•	(see page 12)
Information regarding Communication with the Do and/or Immigration and Customs Enforcement (IC	•	ecurity (DHS) (see page 12)
State Strategic Plan		(see page 13)