114TH CONGRESS 1ST SESSION

S. 877

To establish a pilot grant program to assist State and local law enforcement agencies in purchasing body-worn cameras for law enforcement officers.

IN THE SENATE OF THE UNITED STATES

MARCH 26, 2015

Mr. SCHATZ (for himself and Mr. PAUL) introduced the following bill; which was read twice and referred to the Committee on the Judiciary

A BILL

To establish a pilot grant program to assist State and local law enforcement agencies in purchasing body-worn cameras for law enforcement officers.

Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,

SECTION 1. SHORT TITLE.

This Act may be cited as the "Police Creating Accountability by Making Effective Recording Available Act of 2015" or the "Police CAMERA Act".

SEC. 2. MATCHING GRANT PROGRAM FOR LAW ENFORCEMENT BODY-WORN CAMERAS.

Title I of the Omnibus Crime Control and Safe Streets Act of 1968 (<u>42 U.S.C. 3711 et seq.</u>) is amended by adding at the end the following:

"PART LL—MATCHING GRANT PROGRAM FOR LAW ENFORCEMENT BODY-WORN CAMERAS

"SEC. 3021. GRANT PROGRAM AUTHORIZED.

"(a) IN GENERAL.—The Assistant Attorney General for the Office of Justice Programs (in this section referred to as the 'Assistant Attorney General') may make grants to States, units of local government, and Indian tribes to purchase or lease body-worn cameras for use by State, local, and tribal law enforcement officers (as defined in section 2503) and expenses related to the implementation of a body-worn camera program in order to deter excessive force, improve accountability and transparency of use of force by law enforcement officers, assist in responding to complaints against law enforcement officers, and improve evidence collection.

"(b) DURATION OF GRANTS.—

"(1) IN GENERAL.—Grants awarded under this part shall be 2 years in duration.

"(2) DISBURSEMENT OF GRANT AMOUNT.—In disbursing a grant awarded to an entity under this section—

"(A) upon awarding the grant to the entity, the Assistant Attorney General shall disburse 50 percent of the total grant amount to the entity; and

"(B) upon demonstration by the entity of completion of the requirements in subsection (d)(1), the Assistant Attorney General shall disburse the remaining 50 percent of the total grant amount to the entity.

"(c) USE OF FUNDS.—Grants awarded under this section shall be—

"(1) distributed directly to the State, unit of local government, or Indian tribe; and

"(2) used for—

"(A) the purchase or lease of body-worn cameras for law enforcement officers on patrol in the jurisdiction of the grantee; "(B) any costs relating to the implementation of a bodyworn camera program, including law enforcement officer training or the storage or maintenance of data collected under a body-worn camera program; or

"(C) implementing policies or procedures to comply with the requirements described in subsection (d).

"(d) REQUIREMENTS.—

"(1) IN GENERAL.—The Assistant Attorney General shall award a grant under this section to a State, unit of local government, or Indian tribe requesting the grant that commits to—

"(A) establishing policies and procedures in accordance with the requirements described in paragraph (2) before law enforcement officers use of body-worn cameras;

"(B) adopting data collection and retention protocols as described in paragraph (3) before law enforcement officers use of body-worn cameras;

"(C) making the policies and protocols described in subparagraphs (A) and (B) available to the public; and

"(D) complying with the requirements for use of data under paragraph (4).

"(2) REQUIRED POLICIES AND PROCEDURES.—An entity receiving a grant under this section shall—

"(A) develop with community input and publish for public view policies and protocols for—

"(i) the safe and effective use of body-worn cameras;

"(ii) the secure storage, handling, and destruction of data collected by body-worn cameras;

"(iii) protecting the privacy rights of any individual who may be recorded by a body-worn camera; and

"(iv) the release of any data collected by a body-worn camera in accordance with the open records laws, if any, of the State; and

"(B) conduct periodic evaluations of the security of the storage and handling of the body-worn camera data.

"(3) DATA COLLECTION AND RETENTION PROTOCOL.—The data collection and retention protocol described in this paragraph is a protocol that—

"(A) requires—

"(i) a law enforcement officer who is wearing a bodymounted camera to provide an explanation if an activity that is required to be recorded by the body-mounted camera is not recorded;

"(ii) a law enforcement officer who is wearing a bodymounted camera to obtain consent to be recorded from a crime victim or witness before interviewing the victim or witness;

"(iii) the collection of data unrelated to a legitimate law enforcement purpose be minimized to the greatest extent practicable;

"(iv) the system used to store data collected by bodyworn cameras shall log all viewing, modification, or deletion of stored data and shall prevent, to the greatest extent practicable, the unauthorized access or disclosure of stored data;

"(v) any law enforcement officer be prohibited from accessing the stored data without an authorized purpose; and

 $\ensuremath{^{\!\!\!\!\!\!\!\!}}(vi)$ the law enforcement agency to collect and report data on—

"(I) incidences of use of force, disaggregated by race, ethnicity, gender, and age of the victim;

"(II) the number of complaints filed against law enforcement officers;

"(III) the disposition of complaints filed against law enforcement officers; and

"(IV) the number of times camera footage is used for evidence collection in investigations of crimes;

"(B) allows an individual to file a complaint with a law enforcement agency relating to the improper use of body-worn cameras; and

"(C) complies with any other requirements established by the Assistant Attorney General.

"(4) USE OR TRANSFER OF DATA.—

"(A) IN GENERAL.—Data collected by an entity receiving a grant under this section from a body-mounted camera shall be used only in internal and external investigations of misconduct by a law enforcement agency or officer, if there is reasonable suspicion that a recording contains evidence of a crime, or for limited training purposes. The Assistant Attorney General shall establish rules to ensure that the data is used only for the purposes described in this subparagraph.

"(B) PROHIBITION ON TRANSFER.—Except as provided in subparagraph (B), an entity receiving a grant under this section may not transfer any data collected by the entity from a bodymounted camera to another law enforcement or intelligence agency.

"(C) EXCEPTIONS.—

"(i) CRIMINAL INVESTIGATION.—An entity receiving a grant under this section may transfer data collected by the entity from a body-mounted camera to another law enforcement agency or intelligence agency for use in a criminal investigation if the requesting law enforcement or intelligence agency has reasonable suspicion that the requested data contains evidence relating to the crime being investigated. "(ii) CIVIL RIGHTS CLAIMS.—An entity receiving a grant under this section may transfer data collected by the law enforcement agency from a body-mounted camera to another law enforcement agency for use in an investigation of any right, privilege, or immunity secured or protected by the Constitution or laws of the United States.

"(e) MATCHING FUNDS.—

"(1) IN GENERAL.—Except as provided in paragraph (3), the Federal share of the cost of a program carried out using a grant under this part may not exceed 75 percent of the total cost of the program.

"(2) INDIAN ASSISTANCE.—Any funds appropriated by Congress for the activities of any agency of an Indian tribal government or the Bureau of Indian Affairs performing law enforcement functions on any Indian lands may be used to provide the non-Federal share of the matching requirement described in paragraph (1).

"(3) WAIVER.—The Assistant Attorney General may waive, in whole or in part, the matching requirement described in paragraph (1) in the case of fiscal hardship, as determined by the Assistant Attorney General.

"(f) ALLOCATION OF FUNDS.—For fiscal years 2015 and 2016, of the amounts appropriated to the Office of Justice Programs, \$10,000,000 shall be used to carry out this part.

"SEC. 3022. APPLICATIONS.

"(a) IN GENERAL.—To request a grant under this part, the chief executive of a State, unit of local government, or Indian tribe shall submit an application to the Assistant Attorney General in such form and containing such information as the Assistant Attorney General may reasonably require.

"(b) REGULATIONS.—Not later than 90 days after the date of the enactment of this part, the Assistant Attorney General shall promulgate regulations to implement this part, including the information that shall be included and the requirements that the States, units of local government, and Indian tribes must meet in submitting the applications required under this section. "SEC. 3023. STUDY.

"(a) IN GENERAL.—Not later than 2 years after the date on which all grants are awarded under this part, the Assistant Attorney General shall conduct a study on—

"(1) the efficacy of body-worn cameras in deterring excessive force by law enforcement officers;

"(2) the impact of body-worn cameras on the accountability and transparency of the use of force by law enforcement officers;

"(3) the impact of body-worn cameras on responses to and adjudications of complaints of excessive force;

"(4) the effect of the use of body-worn cameras on the safety of law enforcement officers on patrol;

"(5) the effect of the use of body-worn cameras on public safety;

"(6) the impact of body-worn cameras on evidence collection for criminal investigations;

"(7) issues relating to the secure storage and handling of data from the body-worn cameras;

"(8) issues relating to the privacy of citizens and officers recorded on body-worn cameras;

"(9) issues relating to the public's access to body-worn camera footage;

"(10) the need for proper training of law enforcement officers that use body-worn cameras;

"(11) best practices in the development of protocols for the safe and effective use of body-worn cameras; and

"(12) any other factors that the Assistant Attorney General determines are relevant in evaluating the efficacy of body-worn cameras.

"(b) REPORT.—Not later than 180 days after the date on which the study required under subsection (a) is completed, the Assistant Attorney General shall submit to Congress a report on the study.".