

Global Justice Information Sharing Initiative
Global Intelligence Working Group
Executive Steering Committee
Meeting Summary

Arlington, Virginia
March 3, 2004

The Global Justice Information Sharing Initiative (Global) Intelligence Working Group (GIWG) Executive Steering Committee (GIWG-ESC) met in Arlington, Virginia, on March 3, 2004. The GIWG-ESC meeting was convened for the purpose of reviewing the *National Criminal Intelligence Sharing Plan* (NCISP) assessment results, discussing the Criminal Intelligence Coordinating Council (CICC), and planning for the upcoming GIWG meeting on April 1-2, 2004. Mr. Richard Stanek, GIWG Chair and Commissioner of the Minnesota Department of Public Safety, convened the meeting and welcomed all attendees to introduce themselves. The following individuals were in attendance:

Mr. William Berger
*North Miami Beach Police
Department
North Miami Beach, Florida*

Mr. Kenneth Bouche
*Illinois State Police
Springfield, Illinois*

Mr. Robert Cummings
*Institute for Intergovernmental
Research
Tallahassee, Florida*

Mr. Bruce Edwards
*Bureau of Justice Assistance
Washington, DC*

Mr. Tom Frazier
*Major Cities Chiefs Association
Baltimore, Maryland*

Mr. J. Patrick McCreary
*Bureau of Justice Assistance
Washington, DC*

Mr. Peter Modafferi
*Rockland County District
Attorney's Office
New City, New York*

Mr. Dan Oates
*Ann Arbor Police Department
Ann Arbor, Michigan*

Mr. Thomas O'Connor
*Maryland Heights Police Department
Maryland Heights, Missouri*

Mr. Greg Plummer
*Office of Justice Programs/Federal Bureau
of Investigation Fellowship Recipient
Detroit Police Department
Detroit, Michigan*

Mr. Russell Porter
*Iowa Department of Public Safety
Des Moines, Iowa*

Ms. Diane Ragans
*Institute for Intergovernmental
Research
Tallahassee, Florida*

Mr. Kurt Schmid
*National High Intensity Drug
Trafficking Areas Program
Washington, DC*

Several individuals attended only portions of the meeting, including:

Ms. Maureen Baginski
*Federal Bureau of Investigation
Washington, DC*

Mr. Larry Larkin
*Indiana State Police
Indianapolis, Indiana*

Mr. Melvin Carraway
*Indiana State Police
Indianapolis, Indiana*

John Morgan, Ph.D.
*Office of Justice Programs
Washington, DC*

Ms. Michelle Jupina
*Federal Bureau of Investigation
Washington, DC*

Mr. Richard Ward III
*Institute for Intergovernmental Research
Tallahassee, Florida*

Chairman Stanek thanked those present for attending and requested Mr. Cummings to briefly summarize the results from the December 2003 GIWG-ESC meeting. Mr. Cummings advised that the discussion had focused around the NCISP implementation plan for the upcoming year, with two key activities being the culmination of the National Signing Event and the creation of the Criminal Intelligence Coordinating Council (CICC). Additionally, the GIWG-ESC had requested that an assessment be developed and disseminated to appropriate recipients in order to measure the implementation of the NCISP. Mr. Cummings related that further information on this effort will be presented later in the meeting.

Mr. Carraway then provided an update on the National Signing Event. He indicated that initially the Office of Justice Programs (OJP) was approached to coordinate the event, but because of funding issues, they were unable to provide a firm commitment on the event. Subsequently, the International Association of Chiefs of Police (IACP) agreed to take the lead in planning the event. Mr. Carraway indicated the plan is to schedule the National Signing Event for April 2004. He advised that the members of the CICC should be identified and on board prior to the event.

Chairman Stanek then introduced Mr. John Firman, Director of the IACP. Mr. Firman briefed the attendees on the results of the IACP Private Sector Summit, which had taken place on January 26-27, 2004. (See Attachment A for slides referenced by Mr. Firman during his presentation.) Mr. Firman advised the IACP will be publishing a report on the Summit results in the next four to six weeks. He indicated that one of the primary recommendations in the report will be that a national body be created to coordinate law enforcement/private security activities. Mr. Firman recommended that Global take the lead on the intelligence portion of the Summit results. Mr. Modafferi, Chair of the GIWG Standards Committee, advised that the IACP Police Investigative Operations (PIO) Committee will be having a meeting in June 2004, and a planned topic of discussion is the public and private sector relationship in the intelligence arena. Mr. Modafferi offered to coordinate the development of a GIWG action plan in coordination with the PIO Committee and the Public and Private Sector (PPS) Committee of the IACP. Mr. Bouche questioned whether the GIWG should have a private sector representative on each GIWG committee. Discussion ensued on this topic and a decision was made to invite PSS Chairman Thomas Seamon to the April 1-2, 2004, GIWG meeting in McLean, Virginia. Mr. Seamon will be invited to attend Mr. Modafferi's committee meeting to discuss potential collaboration on this issue. John Morgan, Ph.D., Global Program Director and Science Advisor to Assistant Attorney General

Deborah Daniels, indicated that the impediments to widespread information sharing between law enforcement agencies have not been resolved yet, and the GIWG should expand into the private sector area in a measured and deliberate manner. He indicated that the GIWG should be very specific about the uses of private sector data. Additionally, Dr. Morgan indicated that he thought private industry representatives should be invited to the National Signing Event. In closing, Mr. Firman suggested that it may be appropriate to develop a model memorandum of understanding (MOU) for use with the private sector. He indicated that the pending Private Sector Summit report will contain the basic elements for a model MOU.

Dr. Morgan then provided general remarks to the attendees. He indicated that the National Signing Event is an important public exercise and OJP fully supports the event. He also advised that the Community Oriented Policing Services (COPS) office will become more active in the Global efforts, such as coordinating outreach and training activities and tying their grants to the same criteria that OJP uses.

Dr. Morgan was followed by Mr. Carraway, who provided a briefing on the Global working groups' planned activities for the upcoming year. He invited the GIWG leadership to attend the upcoming meetings as appropriate.

The meeting discussion then moved on to the CICC, specifically the structure, mission, responsibilities, membership, and long-term strategy for institutionalizing the council. The GIWG-ESC members agreed that the following criteria should apply to the CICC members. They should be visionaries, their philosophies should be consistent with the goals of the NCISP, they should have a high-experience level, they should have a global perspective, they should be practitioners with visibility, and they should be able to commit the time required.

After a lengthy dialogue, it was decided that the membership of the CICC will include the GIWG-ESC members and other appointed local law enforcement representatives. The mission of the CICC will be to provide guidance and long-term oversight with the implementation of the *National Criminal Intelligence Sharing Plan* and serve as advocates for local law enforcement in their efforts to develop and share criminal intelligence for the promotion of public safety and the security of our nation. It was determined that the CICC will concentrate their efforts in the following areas, focusing on value-added results: coordination of intelligence sharing between federal and nonfederal agencies, policy and standards development, intelligence training coordination, technology coordination, outreach and education, and resource coordination. The diagram below depicts the proposed organizational structure of the CICC:



A list of local law enforcement candidates for the CICC was developed, and a vetting process was decided upon. After the vetting is completed, five representatives will be recommended to OJP for appointment to the Council. Executive Assistant Director Maureen Baginski of the Federal Bureau of Investigation (FBI) joined the meeting at this point and offered her assistance with coordinating the involvement of FBI Director Robert Mueller, U.S. Attorney General John Ashcroft, and U.S. Department of Homeland Security Secretary Tom Ridge in the appointments of the local representatives to the CICC. Mr. Cummings briefed Director Baginski on the CICC discussion and decision-making process that had occurred prior to her joining the meeting.

Director Baginski then took the opportunity to speak about the recently established U.S. Department of Justice's (DOJ) Justice Intelligence Coordinating Council (JICC), which she chairs. Director Baginski acknowledged that the JICC was modeled after the CICC as described in the NCISP. She went on to explain that the JICC is the mechanism that will allow DOJ entities to coordinate their intelligence efforts internally. It will serve as the DOJ's single point-of-contact for local law enforcement and intelligence agencies desiring to have a discussion about intelligence issues. Director Baginski related that the CICC mission and responsibilities are basically the same as the JICC and that she felt the two councils should be in "lock step" with each other. To this end, Director Baginski advised she would like to have a GIWG representative serve as a liaison to the JICC. Chairman Stanek responded that a recommendation for the position would be forwarded to her office shortly.

Mr. Cummings then provided a presentation (See Attachment B) on the Criminal Intelligence Training Coordination Strategy (CITCS) effort presently in progress. Director Baginski expressed concern regarding several independent training efforts currently under way. Mr. Cummings explained that a goal of the CITCS was to coordinate the various efforts and eliminate redundancy.

The discussion then moved on to the NCISP assessment results and the upcoming GIWG meeting on April 1-2, 2004. Chairman Stanek requested that an effort be made to

obtain more responses from the assessment recipients so that the GIWG committees will have additional material to work with at the upcoming meeting. Mr. Cummings advised that the first day of the meeting will be devoted to presentations concerning how agencies and organizations are implementing the NCISP and how they utilize intelligence-led policing concepts. He provided a brief description of the topics and agencies scheduled to present. Director Baginski advised that she would coordinate a Field Intelligence Group (FIG) presentation for the meeting. She related that the Houston, Texas, FIG site would be a good model to expound on, since they are taking the national feed of intelligence data and overlaying the local and regional data so the resulting product is relevant to the law enforcement agencies in the area.

Chairman Stanek inquired about any unfinished business to address; hearing none, he thanked the group for their diligence and active participation and adjourned the meeting.

summary GIWG-ESC arlington.doc

Attachment A

IACP Private Sector Summit Slides

Attachment B

**Criminal Intelligence Training Coordination Strategy
PowerPoint Presentation**