

Global Justice Information Sharing Initiative (Global)  
Advisory Committee (GAC)  
Biannual Meeting: Spring 2013



Hilton Crystal City at  
Washington Reagan National Airport  
2399 Jefferson Davis Highway  
Arlington, VA 22202 ♦ (703) 418-6800



April 11, 2013

Summary Points and  
Formal Recommendations

Operating under the guidance and support of the Bureau of Justice Assistance ([BJA](#) or “Bureau”), Office of Justice Programs (OJP or “Office”), U.S. Department of Justice (DOJ or “Department”), the Global Justice Information Sharing Initiative (“[Global](#)” or “Initiative”)<sup>1</sup> Advisory Committee (GAC or “Committee”) held its spring 2013 meeting in April. The GAC is a Federal Advisory Committee to the highest-ranking justice officer in the nation—the U.S. Attorney General (AG)—on justice-related information sharing issues.

The GAC meets twice a year, in the spring and fall, in the Washington, DC, area. These events are open to the public and announced in the *Federal Register*, located at <https://www.federalregister.gov/>.<sup>2</sup> Interested justice colleagues and members of the public are welcome to attend.

The day’s program<sup>3</sup> contained the following discussion points, recommendations, and action items. In the interest of document structure and report comprehensibility, the order of events described herein does not necessarily mirror the agenda. However, the *content* is reflective of meeting activities and resolutions.

The meeting took place at the Hilton Crystal City at Washington Reagan National Airport hotel and was called to order at 8:30 a.m. by Mr. Robert Boehmer, GAC Chairman, Global member representing the National Criminal Justice Association ([NCJA](#)). Mr. Carl Wicklund, GAC member representing the American Probation and

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<sup>1</sup> For more on Global, please visit [www.it.ojp.gov/global](http://www.it.ojp.gov/global).

<sup>2</sup> Meeting notifications are easily discoverable by entering “Global Justice Information Sharing Initiative” in the upper right search box. Notices are posted approximately one month prior to the meeting date.

<sup>3</sup> Please see *Attachment A* for a copy of the agenda.

Parole Association ([APPA](#)), presided as Committee Vice Chair. BJA Associate Deputy Director J. Patrick McCreary presided as the Global Designated Federal Official (DFO).

GAC members, federal officials, guest speakers, observers, and staff provided roundtable introductions.<sup>4</sup>

### **Chairman's Message**

Chairman Boehmer began his remarks by thanking attendees, whether appointed GAC representatives; hands-on Working Group, Council, or task team volunteers; practitioners implementing Global solutions; or, "hopefully, all of the above." He stressed that attendees not only contribute to successful GAC meetings but continue to play a vital role in Global's ongoing and evolving work.

In reviewing the agenda topics, the unifying theme of the spring 2013 GAC meeting could be labeled: "Identifying and Prioritizing Justice Needs for Strategic Global Solutions." Over the past year, Global volunteers' significant ground work has positioned the Initiative at this evolutionary point through accomplishments and operating practices such as the following:

- Committee members delivered Global's [Strategic Solutions to Transform Our Nation's Justice and Public Safety Information Sharing](#) call to action to pinpoint key issues and capabilities that—if successfully addressed—can provide broadscale benefits for the entire justice enterprise.
- As a matter of practice and on a continuing basis, Global leaders leverage opportunities to listen to members' feedback and poll the field for colleagues' pressing issues and through activities, such as two BJA-sponsored business prioritization summits, the results of which are already guiding efforts and returning dividends in the work of the Global Standards Council ([GSC](#)).
- In the interest of smart government and leveraging complementary activities, the Global Executive Steering Committee (GESC) has benefited from recent meetings with BJA leadership, under the much-appreciated guidance and support of the Honorable Denise O'Donnell, BJA Director, and DFO McCreary, to explore intersections where Global can both support and benefit from a broader range of BJA and Office of Justice Program ([OJP](#)) efforts—

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<sup>4</sup> Please see *Attachment B* for a roster of participating GAC members and alternates. A complete listing of fall 2012 GAC meeting attendees (including observers, special guests, and staff) is available from [dlindquist@iir.com](mailto:dlindquist@iir.com).

existing as well as new initiatives like the exciting National Center for Campus Public Safety.

- The “Global process” continues to serve as a strong foundation and operating model. GAC tenets of building and leveraging lasting alliances and existing resources for the greater good implicitly acknowledge the fact that significant progress has already been made in many of the priority areas. Far from wanting to “reinvent the wheel,” Global efforts are geared toward providing added value to complementary efforts by identifying gaps and determining whether (and how) enhanced information sharing can provide strategic solutions. This collaborative principle was evidenced in the day’s agenda. In addition to Global representatives, Global member agencies and mission partners provided subject-matter experts (SMEs) to present on the priority business topics of *cybersecurity* and *offender management and reentry*. SMEs from the International Association of Chiefs of Police ([IACP](#)); National Association of State Chief Information Officers ([NASCIO](#)); Office of the Program Manager, Information Sharing Environment ([PM-ISE](#)); SEARCH, The Consortium for Justice Information and Statistics ([SEARCH](#)); and the IJIS Institute ([IJIS](#)) contributed to these panels.
- Because of the success of the GSC and IJIS’s [Springboard initiative](#), Global’s technological activities have matured to the point that the Initiative can place a stronger focus on business processes, priorities, and needs.
- In consideration of all these factors (plus the dynamic justice landscape and current economic climate) and as a sign of a healthy organization, Global has undergone structural changes. Two working groups were recently sunsetted, and the Global Strategic Solutions Working Group (GSSWG) was established under the chairmanship of the Honorable Michael Milstead, Sheriff of Minnehaha County, South Dakota, and Global representative from the National Sheriffs’ Association ([NSA](#)), and Phillip Stevenson, Ph.D., previous Vice Chair of the Privacy and Information Quality Working Group ([GPIQWG](#)) and justice statistics subject-matter expert, currently serving as President of the Justice Research and Statistics Association ([IRSA](#)). The GSSWG has already begun prioritization groundwork by compiling top issues from a number of source lists, and from this compendium, members will use a systematic process to determine issues best suited for Global attention. Special consideration will be given to those areas that hold the most promise for the widest range of justice practitioners, are appropriate in scope, have a high likelihood of achievement, and leverage and complement

existing efforts by bridging those “information sharing gaps” previously mentioned.

- An important consideration in any Global recommendation development will be the inclusion of evidence-based practices (EBP) whenever possible to ensure the application of proven practices and scientifically supported methods for the greatest chance of success.

### **BJA Leadership Welcoming Remarks**

Chairman Boehmer introduced Ms. Kristen Mahoney, BJA Deputy Director, to provide her opening thoughts. In keeping with the business priorities theme, Deputy Director Mahoney provided her insights on BJA’s top concerns. As outlined during her opening remarks and as also emphasized previously by Director O’Donnell, the Bureau’s top issues are as follows:

1. Efficient and effective sharing of information related to offender management and reentry. This issue was labeled a “huge priority.”
2. Considering the national problem of pharmaceutical drug abuse and crime, prescription drug monitoring (PDM) is another BJA priority. While there are technical solutions in place (e.g., IJIS’s Prescription Drug Monitoring Information Exchange [PMIX] Initiative, discussed later in this summary), significant policy barriers continue to impede national sharing of this information.
3. Countering gun violence by prioritizing complete, comprehensive National Instant Criminal Background Check System (NICS) records, particularly ensuring inclusion of mental health records, domestic violence-related information, and protective orders.
4. Cross-border (or interstate) information sharing of critical justice data such as warrants, dispositions, and the identification of violent fugitives was cited as the “nuts and bolts of justice information sharing.”

Mr. James Burch II, Deputy Assistant Attorney General, OJP also welcomed meeting attendees and maintained the focus on justice priorities, particularly highlighting those outlined in the President's Budget for Fiscal Year 2014. He noted that there are many areas of overlap with the day’s agenda topics, including an emphasis on EBP. Regarding the budget, Deputy Assistant Attorney General Burch noted: “Overall, the

primary theme is how to infuse evidence and science into criminal and juvenile justice. Increases in the budget are tied to this infusion, but there is also room for innovation. These are *not* mutually exclusive propositions. Global leads the way in innovative strategies—it sets you apart from other FACAs.” He cited the recently released *Developing a Policy on the Use of Social Media in Intelligence and Investigative Activities* guidelines as an example of Global’s innovative approach. “When we are struggling with the economic environment and need creative approaches to training and technical assistance for the field, you come up with resources like this to support that training. We need for you to continue this! Global is *critical* to the success of OJP priorities.”

Both Deputy Directory Mahoney and Deputy Assistant Attorney General Burch commended GAC members for their ongoing dedication and commitment to Committee activities.

### **“Global in Action” – Success Stories From the Field**

A standing agenda item is the “Information Sharing in Action” series, providing justice practitioners and executives with an opportunity to share evaluative briefings on implementations in the field: what works, what could benefit from refinement, lessons learned for future adoption, and plans for follow-up activities, including possible touchpoints for Global collaboration. To provide the April 2013 practitioner briefing, Chairman Boehmer introduced Ms. Pam Scanlon, Executive Director, Automated Regional Justice Information System ([ARJIS](#)). For more than ten years, Executive Director Scanlon has played a leadership role in promoting progressive law enforcement and community engagement strategies focusing on crime reduction and has participated in several Global-related efforts.

Executive Director Scanlon’s spring GAC briefing focused on ARJIS’s Southwest Officer Real-Time Notification (SWORN) Project, which links the California Department of Corrections and Rehabilitation (CDCR) Law Enforcement Automated Data System (LEADS) and U.S. Immigration and Customs Enforcement (ICE) data with ARJIS’s State, Regional, and Federal Enterprise Retrieval System (SRFERS) to enable a range of capabilities, including:

- Real-time wireless transmission of parolee information between law enforcement and corrections/probation and parole officers.
- Officers’ ability to capture and wirelessly transmit and process pictures—using facial recognition—against mug shots to accurately identify subjects in the field.

- Be On the Lookout (BOLO) alerts to be “pushed” to officers in the field, leveraging the same infrastructure that tracks parolee violations and warrants.

Many significant factors contribute to a strong business case and prioritized need for the SWORN Project and associated capabilities, including:

- The fact that the ongoing violence among Mexican drug trafficking organizations and Mexican law enforcement agencies with ties to the drug trade have increased violence along both sides of the U.S./Mexican border.
- The direct effects of the drug conflict are compounded with the increase in gang violence.
- Recently, the California Supreme Court ruled in favor of the release of more than 100,000 inmates to mitigate prison overcrowding.

Because of such compelling considerations, enabling officers and investigators to positively identify individuals in the field (and, in particular, to be aware of ex-offender status and probation and parole conditions) is critically important to ensure the safety and effectiveness of law enforcement and public safety.

Executive Director Scanlon relayed that outcomes and deliverables of the SWORN Project have resulted in the ability to:

- Develop federated queries of parole and probation data, to include conditions of parole, photographs, and real-time alerts to share across jurisdictions.
- Expand interstate sharing of corrections, probation and parole, and related law enforcement and homeland security data along the Southwest border via handheld devices. (It is important to note that ARJIS is the nation’s first instance of Federal Bureau of Investigation Criminal Justice Information Services [FBI CJIS]-approved exchanges using handheld devices.) Executive Director Scanlon elaborated on this handheld device angle:
  - Particularly in today’s economy, installing mobile digital terminals in law enforcement vehicles has become cost-prohibitive. With SWORN, “Investigators and officers can do everything ‘mobile’ [via smartphones and tablets] that they can do from their desktop.”

- Key challenges to information sharing via handheld devices are related to access and authentication issues, particularly the ability to leverage the range of [FBI CJS](#) data offerings.
- Execute data sharing agreements
- Deploy to agencies across the Southwest
- Evaluate data and outcomes

SWORN's guidelines are supportive of—and in many cases mirror—fundamental Global tenets, including:

- Leveraging existing initiatives/align activities with existing grants (National Institute of Justice [[NIJ](#)] and U.S. Department of Homeland Security [[DHS](#)]).
- Utilizing Global-recommended standards (such as the National Information Exchange Model [[NIEM](#)]).
- Supporting reuse and replication.
- Avoiding perpetuation of stovepiped approaches (i.e., no stand-alone applications).
- Maximizing efficiencies and ease of use (i.e., no new logons and/or passwords).

Next steps for the project include:

- Developing performance and evaluation metrics.
- Enhancing the Parole LEADS federated query.
- Researching the feasibility of automated geographic notification of offender releases.
- Enhancing the probation interface.
- Researching the potential of modifying the Domestic Violence Communication System for sharing with county services.

- Extending the Officer Notification and Smart Alerting System to Arizona and Nevada.

Executive Director Scanlon concluded her presentation by relaying SWORN success stories as a particularly interesting and effective method to communicate the Project's achievements in interstate collaboration and agency cooperation. Two of the narratives follow:

- On Tuesday, February 14, at 1:43 p.m., a 12-year-old girl was kidnapped from Montana.
  - Officers discovered that she had met a 27-year-old man on the Internet through her Facebook page.
  - Utilizing SWORN capabilities, a BOLO e-mail alert was transmitted from ICE to officers in Arizona to the Southwestern Regional BOLO list.
  - The Los Angeles Sheriff's Department received the BOLO, searched the systems, and returned:
    - Hits on addresses in Escondido.
    - Booking and a driver's license photo in ARJIS.
    - License plate hits on state border crossings (through license plate reader [LPR] records in ARJIS, transmitted via Nlets—The International Justice and Public Safety Network [[Nlets](#)]).

Officers located both the suspect and the girl on the California/Nevada border *less than 24 hours after the abduction.*

- On June 28, 2012, a suspect was field-interviewed by the California Parole Apprehension Team in Oceanside, California.
  - The subject had a nonextraditable warrant from Oregon for child molestation.
  - Later investigation revealed he had a pending application to be a foster care provider, resulting in an upgrade of the Oregon warrant to "extraditable."
  - On July 3, using SWORN capabilities, a BOLO e-mail alert was sent from CDCR to the ARJIS Southwestern Region distribution list.

On July 4, an Oceanside detective was reading the BOLO while stopped at a red light and *recognized the suspect crossing the street in front of him!* He questioned and arrested the suspect on the warrant.

Attendees applauded in appreciation for the briefing, and Chairman Boehmer thanked Executive Director Scanlon for her willingness to share her expertise and experiences. GAC takeaways included further exploration of the ARJIS SWORN Project for reusable tools and techniques, particularly in the wireless data communication realm; lessons

learned from a successful regional collaboration; and areas in which additional Global recommendations and collaboration may be leveraged in support of advancing next steps of the Project. Additionally, cueing off the very effective use of success stories to conclude the briefing, Chairman Boehmer reiterated a point made at prior Committee gatherings: “Documentation of justice information sharing successes, particularly those that leverage Global recommendation, is something I highly encourage all justice partners to submit whenever possible. This is important far beyond the encouragement it provides during these GAC meetings.” Information sharing success stories contribute to a body of data that can be evaluated to determine what is working, what needs improvement, and what can be reused, replicated, and mined for guidance as Global efforts move forward.

Chief Harlin McEwen, GAC representative from the IACP, praised Executive Director Scanlon for “. . . all the work she has done. Pam is the most visionary and progressive information sharing manager in the county.” He continued by lamenting that the progress and capabilities achieved at ARJIS—particularly in the mobile access and communication realm—are “. . . not typical of the rest of the country. It’s sad that we can’t do this [particularly the access and authentication components] on a national level now, but there is no reason we can’t [in the future]. We need to figure out how to replicate this on a national basis.” Chief McEwen has a long-standing record of interest in and support of wireless communication issues for the public safety community through his advocacy for and leadership of [FirstNet](#), the single nationwide interoperable public safety broadband network. “I’m working with FirstNet to build a nationwide transport capability to get the same information [desktop users have] to handheld devices with a common solution and single sign-on/access . . . . It takes the right leadership, and I think Global is in a position to provide that guidance.” Chief McEwen is the Chairman of FirstNet’s Public Safety Advisory Committee.

### **Justice Information Sharing Priorities**

As previously noted by Chairman Boehmer, the newly established GSSWG will oversee prioritization of business priorities for further Global attention. However, the issues of offender management and reentry and cybersecurity have already emerged—via feedback from Global members and colleagues as well as emphasis by federal leadership—as likely candidates for inclusion. Regarding implications and next steps for Global, GAC members will be informed if and how the following highlighted priority issues are scoped for further Committee attention, including possible opportunities for participation on associated solution development task teams.

- **Offender Management and Reentry**

To set the stage and underscore the importance of this issue to both the justice enterprise as well as to the nation's economic challenges, attendees were presented with a quote by U.S. Attorney General Eric Holder: "Reentry provides a major opportunity to reduce recidivism, save taxpayer dollars, and make our communities safer."

Vice Chairman Wicklund, who served as facilitator of this session, began by expressing appreciation that this important topic was being highlighted. He introduced the panelists, Mr. Mark Perbix, Director, Information Sharing Programs, SEARCH, and Mr. Robert May II, Assistant Director, Program Services, IJIS Institute, and outlined the goals of the session: to explore the "as-is" state of the issue, including reasons it is considered a priority and activities under way to tackle the problem; to identify gaps in current efforts, particularly those that can be addressed through enhanced information sharing; and, considering current efforts and identified information sharing gaps, to offer a possible Global action plan.

Director Perbix and Assistant Director May began the briefing by recommending a recent IJIS-supported resource: *The Value of Corrections Information: Benefits to Justice and Public Safety*. GAC Boehmer also highly encouraged participants to review the publication, which stresses the value of corrections data to the larger justice enterprise:

- Correctional agencies collect a great deal of information about individuals and their activities and associations, often through years of multiple intakes and releases back to the community.
- Corrections information can enhance decision making, improve the criminal justice process, and ensure safety for justice and public safety professionals.
- Information sharing can foster collaboration between agencies, reduce crime/victimization, and provide cost savings.

To underscore the first point—the fact that correctional agencies collect a wealth of valuable data—presenters outlined various types of information available for exchange, including the following:

- Alerts (active warrants, protective orders, sex offender status)
- Aliases, contacts, associations, gang affiliation
- Court case information
- Custody judgment and sentence information
- Detailed criminal history
- Health assessment information
- Intake and booking information
- License information
- Mental health information
- Risk and needs assessments
- Multiple identifiers
- Offender demographics
- Photos (current and historical; scars, marks, and tattoos)
- Probation and parole information (including probation agreements, pre-sentence reports, cause agreements, supervision orders, and conditions)
- Prosecution information
- Related event information (e.g., arrest and booking data)
- Relatives and associates
- Substance abuse information
- Vehicle information
- Victim and no-contact information

Types of notification events that trigger generation of this valuable data include the following:

- Booking
- Incident/arrest report
- Release from jail/prison (including furloughs, work release, escape, death)
- Parole and clemency hearings/decisions
- Protection, restraining, and other no-contact orders
- Sanctions and conditions of release
- Transfers (between facilities as well as interstate)
- Treatment report reminder
- Victim notification
- Warrant notification

A first step to developing Global-recommended offender management and reentry solutions is the identification of specific issues and barriers to address and gaps to bridge.

- Barriers to corrections information sharing include:
  - Lack of knowledge of the value of content/value of corrections information.
  - Lack of trust between agencies.
  - Disparate case management systems (CMS).
  - Distrust/poor relations between agencies.
  - Lack of leadership supporting sharing.
  - Differences in philosophy (i.e., mission and vision).
  - Stovepiped databases, even within agencies.
- Gaps in current offender management reentry efforts include a lack of sharing between the following communities:
  - Institutional corrections and community corrections
  - Justice and physical health/social and human services
  - Corrections and law enforcement
  - Courts and corrections

To support the assertion that this topic *should* be one of the first Global business priorities, the following points were made:

- Reentry information sharing opportunities and consequences are *significant* when viewed as a *public safety issue*. Consider that:
  - Nearly 2.3 million people are incarcerated in federal, state, and local prisons at any given time, and more than 95 percent of these individuals will be released back to their home communities.
  - Offender failure on probation and parole is a key driver of prison admissions in many states; parole failure alone accounts for about one-third of new prison admissions each year.
- Reentry information sharing opportunities and consequences are *significant* when viewed as a *public health issue*. Consider that:
  - Individuals released from prisons and jails represent a substantial share of the U.S. population carrying communicable diseases, including:
    - One quarter of those living with HIV or AIDS.
    - A third of those with hepatitis C.
    - 40 percent of people with tuberculosis.
    - Schizophrenia and bipolar disorders at four and two times the number of the general population, respectively.

- Appropriate interventions upon return to the community present a significant public health risk and opportunity.

Recent and current corrections and reentry-related efforts and resources available for leveraging as Global moves ahead include the following:

- Reentry pilot sites (supported by IJIS, APPA, SEARCH, and the Association of State Correctional Administrators [[ASCA](#)]).
  - Hampden County, Massachusetts [implemented in 2012]
  - Rhode Island Department of Corrections (DOC)
  - Maryland Department of Public Safety and Correctional Service
- The Offender Re-Integration Information Exchange Initiative (initiated in 2013).
  - Supported by IJIS, in partnership with the IACP, APPA, Council of State Government Justice Center, and the National Governors Association ([NGA](#)).
  - Leveraging the Hampden County service specification package (SSP) and lessons learned.
  - Currently being implemented in two states and one county.
- A compendium of justice/health exchange user stories being assembled by IJIS and the Urban Institute. In the collection, which includes 34 user synopses, reentry is listed as the number one priority.
- Justice/health exchange pilots, led by SEARCH with support from APPA and ASCA.
- The National Victim Information Exchange Program [Statewide Automated Victim Information and Notification ([SAVIN](#))], which includes the following activities and implementations:
  - IJIS developed the SAVIN service specification package (SSP).
    - Montana Department of Corrections (DOC) has implemented the standard.
    - Indiana is now implementing the standard for sharing from the DOC to courts.
    - Iowa implemented a SAVIN SSP for sharing court hearing data.

- The Nebraska Commission on Law Enforcement and Criminal Justice Parole data is being exchanged from the Parole Information Management System to the Victim Information and Notification Everyday Program.
- National Gang Information Exchange program-related implementations and capabilities include the following:
  - Indiana Fusion Center has implemented this.
  - TxGang and the Texas Department of Public are slated for implementation in May 2013.
  - RISSGang access to the National Gang Intelligence Exchange.
- Resources include:
  - APPA's [Automated Case Management Procurement Guide with Bid Specifications](#)
  - IJIS's [Pre-RFP Toolkit](#)

Looking ahead, the presenters recommended that in addition to addressing outlined barriers and facilitating sharing among a wider range of justice communities, key stakeholders (including Global) should support the following activities. These efforts will greatly enhance the value of current and future investments in the offender management and reentry arena:

- Demanding the use of standards in information exchanges requested in new procurements.
  - Participating in the development of a corrections enterprise architecture blueprint that will provide effective practices and a common approach.
  - Embracing and building on nationally developed privacy and legislative guidelines and templates (such as Global's comprehensive range of [privacy resources](#)) to address legal concerns regarding the distribution of certain information beyond the purposes for which it was originally captured.
- **Cybersecurity**

President Obama has declared that the "cyber threat is one of the most serious economic and national security challenges we face as a nation" and that "America's economic prosperity in the 21st century will depend on cybersecurity." Acknowledging the GAC's role as the Federal Advisory

Committee to the Attorney General in supporting the Administration's justice priorities and in response to the critical need in the field for guidance on this topic, "cybersecurity" was highlighted on the spring agenda. An expert panel of justice and information sharing leaders provided insights from a variety of vantage points:

- Mr. Douglas Robinson, Executive Director, NASCIO, began the session by providing an overview of the states' perspectives on cybersecurity as evidenced by the recently released [2012 Deloitte-NASCIO Cybersecurity Study—State Governments at Risk: A Call for Collaboration and Compliance](#). Executive Director Robinson stressed: "This study's key findings *are* evidence-based practices, because these are things the states have experienced!" These findings include the following:
  - Security is the third-highest state chief information officer-rated (CIO) priority for 2013, behind consolidation/optimization and cloud services.
  - Results show that cybersecurity challenges continued in 2012 amidst escalating threats:
    - 92 percent of state officials feel that cybersecurity is very important for the state.
    - 86 percent of state chief information security officers (CISOs) indicate lack of sufficient funding is the key barrier to address cybersecurity.
    - 82 percent of state CISOs feel that "phishing and pharming" are their top cybersecurity threats.
    - 70 percent of state CISOs have reported a breach.
    - 50 percent of state CISOs manage a team of only one to five cybersecurity professionals.
    - 32 percent of state CISOs feel that staff have the required cybersecurity competency.
    - 24 percent of state CISOs are "very confident" in protecting their states' assets against external threats.
    - 14 percent of state CISOs feel that they receive appropriate executive commitment and adequate funding for cybersecurity.
  - The banking industry spends 5 to 10 percent of its budget on cybersecurity; states allocate 2 percent.
  - The following activities, issues, and factors underscore and contribute to the growing cybersecurity risks to the states:
    - (Need to) protect critical infrastructure (this is of particular relevance to Global).

- Malicious software
- Criminal hackers
- Mobile devices and service
- Use of social media platforms
- Use of personally owned devices (BYOD) for state business
- Adoption of cloud services; rogue cloud users
- Foreign state-sponsored espionage
- Third-party contactors and managed services
- From a policy standpoint, every state should do the following:
  - Create a culture of information security in the state government.
  - Adopt a cybersecurity framework based on national standards and guidelines.
  - Acquire continuous vulnerability management capabilities (this was cited as the most critical by Director Robinson).
  - Document cybersecurity effectiveness with metrics and testing.
  - Develop security awareness training for workers and contractors.
- Executive Director Robinson emphasized: “You can’t have siloed cybersecurity. There needs to be a stronger governance and authority model.” On that point, the report states, “*An innovative and collaborative approach is the need of the hour.*” Given its long-standing track record, Global can provide leadership in pursuit of that innovative and collaborative approach.
- Alabama State CIO Jack Doane, recent NASCIO appointee to the GAC, provided a personal testimony to underscore points made by both the survey results: that successful cyberattacks are not always highly sophisticated endeavors; that organizations need to prioritize continuous vulnerability management capabilities; and that assembling a seasoned security team is key to cybersecurity response: “You can take the right steps and implement the right controls, but we [Alabama] still had a breach. Our attack was not advanced, but it was persistent. That’s how we were breached: those people had more time than we did. We thought they were after financial gains—identity and credit card information—and then we thought it was a hacktivist, and then that they were targeting our infrastructure. We are fortunate that we self-detected the breach, and I was also fortunate that our [state] homeland security department placed an emphasis on cybersecurity. I put together a security response team from groups that touch all parts of our system. Getting the right people involved, and getting them involved quickly, is imperative.”

- Mr. Kshemendra Paul, Program Manager, PM-ISE, contributed comments regarding the national picture, underscoring the Administration's emphasis on this issue and noting: "My office is taking an increasing role related to cyber [issues]. I also recognize that the National Network of Fusion Centers is an important way to leverage existing connectivity [to combat cybersecurity threats]. Finally, I want to finish by saying that the White House does value the 'soft skills' in this area—things like privacy policy work, governance, working through common business problems and needs [in a collaborative manner], and working with industry . . . ."
- Colonel Keith Squires, Criminal Intelligence Coordinating Council and Global Intelligence Working Group ([CICC/GIWG](#)) Chair and GAC representative from the CICC, and Mr. Bart R. Johnson, Executive Director, IACP, presented the state, local, and tribal (SLT) law enforcement and CICC perspectives.
  - They began by providing an overview of important efforts already under way in this area, which include the following:
    - The [IACP hosted a very well-received Cyber Roundtable](#) in December 2012 with DHS, FBI, representatives from the White House, and state and local representatives.
    - The PM-ISE supported a meeting at the Northern California Regional Intelligence Center.
    - The Association of State Criminal Investigative Agencies ([ASCIA](#)) is developing guidance for state investigative agencies on creating a cybercrime capacity.
    - The [National Network of Fusion Centers](#) and state investigative agencies are creating cybercrime focus areas (although not uniformly nor widespread).
    - The [FBI supports a range of cyber-related efforts](#), including CyberGuardian and the National Cyber Investigative Joint Task Force.
    - [DHS has an Office of Cybersecurity and Communication](#) and also supports advisors and training (via U.S. Secret Service).
    - The Multistate Information Sharing and Analysis Center ([MS ISAC](#)) is a focal point for cyberthreat prevention, protection, response, and recovery for SLT and territorial governments.
- Executive Director Johnson emphasized that many important strategies, solutions, and lessons learned have emerged through the justice community's work in the traditional counterterrorism (CT) field. There

- are important parallels between the CT and cybersecurity worlds (e.g., threats are both homegrown and international) that should be exploited, leveraging existing resources and solutions whenever possible.
- Training (not only of analysts and investigators, but of policy- and decision makers), an agreed-upon mechanism and process for the interstate sharing of cybersecurity information, and the necessity of associated guidelines and capacity building are important needs of the field.
  - Outstanding SLT justice needs (gaps) related to cybersecurity include:
    - An understanding of the current state of affairs.
    - Knowledge of challenges and gaps and suggestions to mitigate these issues.
    - Identification of available resources for SLT (e.g., what agency to contact, what agency is responsible for which type of investigation, where training is available, etc.).
    - Recommendations on how to harden agency systems to prevent cyberintrusions.
    - Identification of a recommended method/environment to share cybercrime-related information among all levels of government.
- In consideration of all of the above factors, Colonel Squires introduced the following CICC cybersecurity-related recommendation: “There are good efforts already under way. I want to be clear: the CICC wants to bring them together and coordinate—*not duplicate*—activities.”

[Recommendation:] Therefore, it is recommended that a roadmap on cybercrime/cybersecurity efforts and initiatives be created to guide agencies on how, and to whom, to report cyber-related information and intelligence. The CICC will not create another guidance document; rather, it will support the efforts of the IACP, PM-ISE, National Fusion Center Association ([NFCA](#)), ASCIA, and others to assist in mapping out these initiatives to support local, state, and tribal agencies’ understanding of the various initiatives.

### **Global Partner and Special Guest Presentations**

Illustrative of the *collaboration* imperative that is a hallmark of the “Global process,” in addition to Director O’Donnell and DFO McCreary, the following notable group of federal and industry justice partners contributed briefings:

- Mr. Phelan Wyrick, Ph.D., Senior Policy Advisor, OJP, provided an overview on evidence-based practices (EVP) and the evidence-based movement, which he noted is “. . . essentially about applying social science methods to questions of causality and effectiveness.” This comment echoed the opening remarks of both Chairman Boehmer and Associate Deputy Assistant Attorney General Burch. Chairman Boehmer reiterated, as he introduced the session, “As I noted in my opening remarks, as justice practitioners, we need to be conversant in the EBP area for a number of reasons.” As outlined by Dr. Wyrick, these reasons include:
  - The chance to increase Global’s likelihood of project success (including ensuring public safety) through smart decisions—Mirroring Global’s belief that the best justice decisions are based on timely access to accurate, complete, and comprehensive information, at their core, EBPs are about “innovations that allow people to use information to improve their outcomes.” More than ever, in today’s environment, choosing the right approach should first focus on successfully addressing issues of public safety. However, close behind should be determining the best possible allocation of resources. Including EBPs and data-gathering activities (such as randomized and quasi-experimental testing) as an inherent part of a project will contribute to that body of knowledge about promising practices, benefiting colleagues in the field and feeding back into effective decision-making processes.
  - Federal prioritization of EBP—OJP has prioritized EBPs by launching the Evidence Integration Initiative (“E2I,” which includes the [OJP Diagnostic Center](#) and [CrimeSolutions.gov](#)), and in a May 18, 2012, memorandum, the Office of Management and Budget stated: “Agencies should demonstrate the use of evidence throughout their Fiscal Year (FY) 2014 budget submissions.”
  - Saturation—The inclusion of EBPs at the outset of program design as an integral component is not a matter of “if,” but of “when.” The analogy Dr. Wyrick used was today’s practice of purchasing a car: with the amount of easily accessible information regarding models, dealerships, pricing, and availability, very few (if any) savvy buyers enter the market unprepared. In the future, this same expectation will be helped by decision makers in determining the best justice solution for a particular business need, including the likelihood of success based on available data.

- Timing—While we are still early in the process of integrating EBP into the justice enterprise, Global members should engage in the increasing opportunities to contribute to and add their voices to resolution of outstanding EBP issues.

Dr. Wyrick concluded his presentation by countering a question that posited that EBPs may stifle innovation. He asserted that this is a false preconception, and indeed charged attendees to “be creative and think broadly about what leads up to generating and using strong evidence.”

- During the standing industry update, IJIS Executive Director Steven Ambrosini and Senior Program Manager Scott Serich, Ph.D., discussed industry efforts to address another possible Global business priority: prescription drug monitoring (PDM).

Underscoring the urgency of the situation, Executive Director Ambrosini has previously stated, “Abuse of prescription drugs impacts millions of Americans from all walks of life each year. The incidence of fatalities has increased dramatically over the last five years, and has actually eclipsed deaths from illicit drugs. In response, most states have recognized prescription drug abuse as a critical issue, and have enacted legislation, education and task force programs.”

Responsively, IJIS has provided expertise to a working group established to:

- Determine information sharing needs associated with this issue.
- Identify the specifications and standards needed to enable information sharing (resulted in IJIS’s [Prescription Monitoring Information Exchange—or “PMIX”](#)).
- Launch two pilot information exchange programs (between California and Nevada and between Ohio and Kentucky) to help inform the program and to leverage and scope practical experience and lessons learned into a national effort.
- Establish an infrastructure—or hub—between states to serve as a router for state-to-state sharing, called the “PMIX Hub.”

All of the working group’s products were made publicly available. However, simultaneous to the PMIX Hub development process, the National Association of Boards of Pharmacy and Health Information Designs built

additional hubs, resulting in a new challenge: to determine a single, consistent method—regardless of which hub—to share prescription drug monitoring information nationwide. Although IJIS has developed a PMIX architecture (supported by the expertise of Dr. Serich), the challenge (and imperative) of implementing an agreed-upon solution at the national level has yet to be resolved.

While this challenge does fall under the larger umbrella of “facilitating justice and health community exchanges” (a long-standing and increasingly critical issue associated with a range of recent high profile incidents), several justice business priority lists highlight and separate PDM as an immediate and specific need.

As a next step, GAC members will be informed if and how “prescription drug monitoring” is scoped by the GSSWG and Global leaders as a priority business need for further Committee attention, including possible opportunities for participation on associated solution development task teams.

- In addition to contributing to the cybersecurity panel, Program Manager Paul, PM-ISE, provided an update on ISE activities. In particular, he urged attendees to review the [National Strategy for Information Sharing and Safeguarding](#) (NSISS), the President’s plan for how the federal government will responsibly share and safeguard information that enhances national security and protects the safety of the American people. The NSISS is grounded in three core principles: (1) Information as a National Asset, (2) Information Sharing and Safeguarding Requires Shared Risk Management, and (3) Information Informs Decision-Making.

He also highlighted the in-process PM-ISE report, *Principles and Recommendations for Advancing Justice and Public Safety Information in Indian Country*, distributed by Mr. Joseph LaPorte, GAC representative from the IACP—Indian Country Law Enforcement Section. Complementary to and supportive of the NSISS as well as Global activities, this paper sets forth principles and recommendations for improving responsible information sharing with tribal law enforcement agencies and identifies areas in which key stakeholders can help achieve the goal of full tribal inclusion in all information sharing and safeguarding policies.

Queuing off remarks made earlier in the meeting by GAC Chairman Boehmer regarding the importance of documenting success stories, Mr. Paul proposed a “race to the top.” In this approach, broadscale implementation of Global and complementary recommendations is advanced by spotlighting narratives from the field, reusable solutions, tools, sets of minimum capabilities and other requirements, and a collegial form of peer pressure to achieve success through adoption of these best practices. The ARJIS SWORN Project and CONNECT South Dakota (highlighted at the fall 2012 GAC meeting) are perfect candidates for submission.

Finally, Program Manager Paul also commended the efforts and capabilities of Nlets as very important to the justice information sharing enterprise.

- Executive Director Donna Roy and Communications Director Christina Bapst provided an update on NIEM, which celebrates its “eighth birthday” this year. The briefing included a status report on [NIEM 3.0](#), the next major release of the model slated for launching in fall 2013. What does NIEM 3.0 mean for you? It depends. If you have existing exchanges planned or in operation, no additional action is necessary. NIEM 3.0, once completed, should be the foundation for development of future exchanges. Executive Director Roy noted that this next version will include harmonization of NIEM Core and Domains, and technical enhancements such as Code List Independence from NIEM Core, allowing NIEM communities to use and maintain up-to-date code lists without waiting for a future major release.

Also highlighted was the [NIEM-UML specification](#), an effort strongly supported and advanced by the PM-ISE. This specification is of great benefit to expanding the scope of traditional justice information sharing because the use of UML helps to reduce the time, cost, and learning curve of information exchange using NIEM. The UML value-add is facilitation of greater adoption of NIEM by tool vendors whose products will simplify the development and implementation of NIEM-conformant information exchange.

It was also relayed that in March, U.S. Department of Defense (DoD) CIO Teresa Takai issued a memo that commits: “In order to comply with White House guidance on the adoption of reference information exchanges, DoD will adopt the National Information Exchange Model (NIEM) as the best-suited option for standards-based data exchanges.” It was acknowledged that, while this is exciting news, incorporating such a large department will require careful management to ensure that DoD “doesn’t overwhelm” the existing NIEM operations.

Executive Director Roy concluded by recognizing and commending GAC member Maury Mitchell, representative from NGA, for his leadership of the NIEM Communications and Outreach Committee (NC&OC). As the NIEM structure evolves, NC&OC tasks will be distributed throughout the NIEM organizational structure.

### **Global Business**

- **Meeting Summary Approval**—As a standing practice, the previous GAC meeting summary (outlining the October 24, 2012, event)<sup>5</sup> was brought to the floor by Vice Chairman Wicklund for Committee vote.
  - Voting: Chief McEwen made a motion to ratify the summary without revision; Mr. Timothy Loewenstein, GAC representative from the National Association of Counties ([NACo](#)), seconded.
  - Resolution: The motion was brought to a vote; it carried unanimously.
- **Global Working Group and Council Briefings**—As is the standing practice, Global Working Group and Council leaders (listed) provided [updates](#) on recent activities:
  - Thomas Clarke, Ph.D., GSC Chair and GAC representative from the Nation Center for State Courts ([NCSC](#))
  - Colonel Squires, CICC and GIWG Chair
- **Global [Membership](#) Issues**—At this meeting, Global welcomed the following new representatives, alternate, and member organization:
  - The Major County Sheriffs' Association ([MCSA](#))—In early March, based on the ongoing need to ensure that the landscape of justice-interested voices and issues are represented at the table, MCSA was formally approved for Committee membership. The Honorable Richard Stanek, Sheriff, Hennepin County Sheriff's Office, attended the spring 2013 GAC meeting and will serve as the MCSA representative.

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<sup>5</sup> Located at <http://it.ojp.gov/default.aspx?area=globalJustice&page=1225>.

- Mr. Scott Patterson, State's Attorney for Talbot County (Maryland), who participated as the new appointee from the National District Attorneys Association ([NDAA](#)).
- Mr. Thomas Maher, Executive Director, North Carolina Office of Indigent Defense Services, who participated as the new alternate appointee from the National Legal Aid and Defender Association ([NLADA](#)).
- **Translating “Recommendations” into “Implementations:” Compliance With the Global Standards Package ([GSP](#))**—As Chairman Boehmer has noted, “Our solutions are only valuable to the extent they are implemented in the field.” However, supporting colleagues and communities to translate Global efforts from “recommendations” to “implementations” and achieving broadscale adoption has been a long-standing challenge. However, the spring 2013 GAC meeting saw the release of good news: BJA’s recent grant solicitations now carry added compliance language that requires practical application of the Global Standards Package.

Mr. Christopher Traver, BJA Senior Policy Advisor, briefed attendees on this new condition, which states: “Compliance with the GSP requires conformance to all components of the GSP whenever and wherever applicable. If a grantee is planning to exchange information across agencies or systems using a common data format, such format is required to be conformant to the National Information Exchange Model ([NIEM](#)). Similarly, if the grantee is planning and/or looking for an architectural solution to share information via external exchanges, then it must leverage the Global Reference Architecture ([GRA](#)), and so on.” There are four components of the GSP:

- NIEM
- GRA
- Global Federated Identity and Privilege Management ([GFIPM](#)) framework
- [Technical Privacy Framework](#)

To support grantee education and compliance with this condition, Global outreach leaders have several resources and activities planned, including a [Global Standards Package Frequently Asked Questions](#) handout, dedicated [Web page](#), and—in the future—tailored presentations such as Webinars for State Administering Agencies (SAAs). More information on these resources will be relayed as soon as they become available.

## **Recent Global Recommendations**

While representatives were not asked to vote on any Global-recommended information sharing solutions on-site, since the last/[fall 2012 GAC meeting](#) the impressive suite of GAC-recommended *for practitioner/by practitioners* resources increased (via formal electronic votes) to include:

- **Law enforcement training resources:**
  - [\*Developing a Policy on the Use of Social Media in Intelligence and Investigative Activities: Guidance and Recommendations\*](#), designed to provide law enforcement and justice agencies with guidance and recommendations on developing a social media policy (or updating other relevant policies) when considering use of information obtained from social media sites for investigative and criminal intelligence purposes. The document includes recommended elements of the related policy, focusing on potential privacy, civil rights, and civil liberties implications. (This is the resource commended by Deputy Assistant Attorney General Burch during his opening remarks.)
  - [\*Checklist for the Development, Review, and Dissemination of Analytic Products and Resources\*](#), designed to be used as a checklist for personnel operating in an intelligence enterprise (including fusion centers and agency intelligence units), to ensure that privacy, civil rights, and civil liberties protections are upheld in the development and release of analytic and intelligence products.
- **GSP-related resources:**<sup>6</sup>
  - Arrest Warrant Information Exchange Services, a collection of five services that provide a framework for criminal justice agencies to communicate and route arrest warrant information throughout the warrant life cycle, from an initial warrant request to eventual disposal.
  - Sex Offender Registration and Notification Act (SORNA) Interjurisdictional Relocation Service (SIRS): Under the federal SORNA (Title I of the Adam Walsh Child Protection and Safety Act of 2006), a sex offender's SORNA registration jurisdiction (e.g., a state, tribe, or territory) is required to notify the new jurisdiction when the sex offender intends to

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<sup>6</sup> The three GSP-related resources are currently undergoing a final edit process. Once completed, they will be posted on the [GSP](#) page of the [Global Web site](#).

- relocate. The purpose of this legal requirement is to enable the new jurisdiction to monitor and enforce the sex offender's compliance with SORNA's registration requirements. The SORNA Interjurisdictional Relocation Service (SIRS) provides offender and relocation information, including notifications, between a sending jurisdiction, receiving jurisdiction, the SORNA Exchange Portal, and the United States Marshals Service (USMS) as a part of the offender relocation registration process.
- Offender Transfer Notification Service (OTNS): The Interstate Commission for Adult Offender Supervision (ICAOS, Commission) is an organization of interstate compact commissioners appointed by the 53 member states and territories to make rules that carry out the policies under which offenders are transferred between and among states. Its mission is to guide the transfer of offenders in a manner that promotes effective supervision strategies consistent with public safety, offender accountability, and victims' rights by providing guidelines and rules to Commission members on how to handle the transfer of adult offenders across state lines. When a receiving state confirms the arrival of an offender through an Interstate Compact Offender Tracking System (ICOTS) arrival transaction, a "Compact Offender Profile" notification will be sent to the designated entity located in the receiving state via this service.

### **Next Meeting, Concluding Remarks, and Adjourn**

Attendees were asked to mark their calendars for the fall 2013 Global biannual events, to be held on the afternoon of October 29 (membership roundtable) and all day on October 30 (GAC meeting) at the Hilton Crystal City Hotel (2399 Jefferson Davis Highway Arlington, VA 22202, phone [703] 418-6800). Additional information will be forthcoming. GAC meetings are open to the public; interested parties can contact [dlindquist@iir.com](mailto:dlindquist@iir.com) for more information or to be included on the meeting notification list.

Before the meeting adjourned, Program Manager Paul, Executive Director Johnson, and Deputy Under Secretary Scott McAllister, State and Local Program Office, DHS, requested that their comments be noted on the record as vigorously supporting efforts of the National Network of Fusion Centers. Specifically, the gentlemen expressed strong opinions regarding the value of and necessity for moving forward with the upcoming proposed regional fusion center meetings. As noted by Mr. Paul: "These are

*key* efforts in response to 9/11, and the regional meetings are critical in developing a national fusion center strategy.”

DFO McCreary appreciated the feedback. He commended the day’s important discussions, informative briefings, and collegial interaction. He thanked GAC members for their ongoing contributions, particularly acknowledging the group’s foresight to prioritize and advance the tenet of “reusability.” He noted, “Reusable models can be applied to problems we haven’t even anticipated yet, and that is *groundbreaking* . . . .”

Chairman Boehmer issued a charge to GAC representatives: rather than viewing the current economic climate solely as an impediment, it can also serve as a catalyst for Global advancements. He noted this aspirational approach is mirrored in a quote by Sir Winston Churchill: “Gentlemen, we have run out of money; now, we have to think.” In fact, it is *because* of the challenging times that, by necessity, organizations are willing to explore new models, methods, and collaborations to meet priority business needs.

Chairman Boehmer concluded the meeting by thanking all attendees for their continued support of the Global Initiative. Hearing no further comments and having no further business, he adjourned the spring 2013 GAC meeting at 4:00 p.m.

## **Attachment A**

*Global Advisory Committee  
Biannual Meeting: Spring 2013*

*Meeting Agenda*

# Global Justice Information Sharing Initiative (Global) Advisory Committee (GAC) Biannual Meeting: Spring 2013



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- 8:30 a.m. *Convene*
- 8:30 a.m. – 8:50 a.m. **Welcome and Opening Remarks**  
*Mr. Robert Boehmer, GAC Chair*  
*Mr. J. Patrick McCreary, Global Designated Federal Official, Bureau of Justice Assistance (BJA), Office of Justice Programs (OJP), U.S. Department of Justice (DOJ)*  
*The Honorable Kristen Mahoney, Deputy Director, BJA, OJP, DOJ*  
*The Honorable James Burch II, Deputy Assistant Attorney General, OJP*
  - Questions and comments from GAC members
- 8:50 a.m. – 9:10 a.m. **Introductions**  
*Facilitated by Chairman Boehmer*
  - Roundtable introductions of GAC representatives and alternates, including highlighting of new member agency: the Major County Sheriffs' Association (MCSA)
  - Introduction of federal officials, special guests, and observers
- 9:10 a.m. – 9:40 a.m. **Justice Business Priority: Offender Management and Reentry**  
*Facilitated by Mr. Carl Wicklund, GAC Vice Chairman*  
*Mr. Mark Perbix, Director, Information Sharing Programs, SEARCH—The National Consortium for Justice Information and Statistics*  
*Mr. Robert May II, Assistant Director, Program Services, IJIS Institute (IJIS)*  
**Anticipated Outcomes and Takeaways**
  - Exploration of the “as is” state, including reasons the issue is considered a priority and activities under way to tackle the problem.
  - Identification of gaps in current offender management and reentry efforts, particularly those that can be addressed through enhanced information sharing.
  - Considering the “as is” picture of the issues and identified gaps in associated information sharing solutions, a Global **action plan** to address offender management and reentry will be presented.
  - **An integral component of this agenda item will be GAC members’ contributions to the conversation**, including sharing of perspectives, experiences, and needs related to the priority issue.

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9:40 a.m. – 10:00 a.m. *Break*

10:00 a.m. – 10:35 a.m. **Guest Presentation: Information Sharing in the Field—The Automated Regional Justice Information System (ARJIS)**

*Ms. Pam Scanlon, Executive Director, ARJIS*

For more than ten years, Executive Director Scanlon has played a leadership role in promoting progressive law enforcement and community engagement strategies focusing on crime reduction. Today's briefing will focus on ARJIS's Southwest Officer Real-Time Notification (SWORN) Project. Currently, SWORN links the California Department of Corrections and Rehabilitation Law Enforcement Automated Data System (LEADS) with ARJIS's State, Regional, and Federal Enterprise Retrieval System (SRFERS) to enable real-time wireless transmission of parolee information between law enforcement and corrections/probation and parole officers; officers to capture and wirelessly transmit and process pictures—using facial recognition—against mug shots to accurately identify subjects in the field; and BOLO alerts to be “pushed” to officers in the field leveraging the same infrastructure that tracks parolee violations and warrants.

### **Anticipated Outcomes and Takeaways**

- Executive Director Scanlon will outline the business problems the SWORN Project faced, steps undertaken to address these issues, lessons learned and advances realized (including tips for replication in the field), and next steps and future activities.
- SWORN currently leverages the National Information Exchange Model (NIEM). Participants will explore the possibility of SWORN's leveraging of additional Global-recommended standards to support future project goals.
- At the last GAC meeting, participants learned how Global recommendations were applied to building a state's information sharing effort from “the ground up” (i.e., CONNECT South Dakota). As a counterpoint, this time participants will hear how Global recommendations may be incorporated to enhance and advance *existing* information sharing activities.

**Ample time for Global member question-and-answer roundtable**

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10:35 a.m. – 10:55 a.m.

### Chairman's Address and Update on Prioritization Efforts

- Review of morning's discussions and how they emphasize Global's focus on addressing priority business needs of the field and federal leadership.
- Summary of efforts to determine these priorities.
- Recap of recent Global Executive Steering Committee (GESC) discussions, including evolving Global structures and processes to effectively respond to priority business needs while at the same time operating in the most efficient, effective manner possible.
- Introduction of and status report from the GAC leader guiding Global's business prioritization activities: the Honorable Michael Milstead, GESC member and GAC representative from the National Sheriffs' Association.

### Anticipated Outcomes and Takeaways

- Members' understanding of how top business issues for Global attention will be determined, including consideration and input from the field, GAC member agencies, Global federal leaders, the administration, and national and industry partners.
- Two of these possible priorities—offender management and reentry and cybersecurity—are slated for further discussion during the day's agenda.

10:55 a.m. – 11:00 a.m.

### Global Business

*Vice Chairman Wicklund*

- Approval of fall 2012 GAC minutes
  - Prerequisite reading: October 24 summary located at <http://it.ojp.gov/default.aspx?area=globalJustice&page=1225>

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11:00 a.m. – 11:30 a.m. **Global Working Group Updates**  
*Thomas Clarke, Ph.D., Chair, and Mr. Scott Came, Co-Vice Chair, GSC  
Colonel Keith Squires, Chair, Criminal Intelligence Coordinating Council  
(CICC) and Global Intelligence Working Group (GIWG)*

**Reference Documents**

See respective working group briefing sheets for discussion issues, anticipated outcomes and takeaways, and/or items for formal voting and GAC recommendation. Included in the updates will be a recap of the groups' highlight achievements and recommendations since the last GAC meeting, and a forecast of possible future activities.

11:30 a.m. – 11:45 a.m. **National Information Exchange Model (NIEM) Update**  
*Ms. Donna Roy, Executive Director, NIEM*

**Anticipated Outcomes and Takeaways**

- What is the overall impact of NIEM 3.0 for new and existing NIEM users?
- How does NIEM 3.0 better enable the community to advance their missions?
- How can Global help with ongoing NIEM efforts?

11:45 a.m. – 12:00 Noon **Morning Wrap-Up: Outstanding Issues and Discussion Points**  
*Vice Chairman Wicklund*

12:00 Noon – 1:30 p.m. **Lunch (*on your own*)**

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1:30 p.m. – 1:45 p.m.

### Global's Industry Partner: IJIS Update

*Mr. Steven Ambrosini, IJIS Executive Director and Liaison to the  
Global Executive Steering Committee*

IJIS helps practitioners execute Global-recommended solutions in the real world and facilitates adoption and implementation of BJA standards. IJIS leaders will brief attendees on related activities since the last GAC meeting and forecast future efforts—particularly those with strong Global collaboration potential. The update will include a recap of the recent Springboard Initiative meeting.

1:45 p.m. – 2:15 p.m.

### Translating Research Into Practice: The Value of Evidence-Based Practices Across the Justice Enterprise

*Phelan Wyrick, Ph.D., Senior Policy Advisor, OJP*

In today's fiscal environment, policymakers are investing in what works by turning to evidence-based programs and practices to address persistent criminal justice, juvenile justice, and victim services issues. Why? Because evidence-based practices and programs:

- Allow policymakers to invest in data-driven crime solutions and efficiently allocate limited resources.
- Build on lessons learned from criminal justice communities nationwide.
- Can be adapted to address community-specific needs.
- Increase accountability through measurable impact over time.

Dr. Wyrick will explore the topic and underscore the importance of evidence-based practices **with an emphasis on the nexus with information sharing** for programs and practices across the entire justice landscape.

**Anticipated Outcomes and Takeaways** will include:

- Attendees' understanding of what constitutes an *evidence-based practice or program*, and the role played by information sharing.
- Additional evidence-based resources and program listings, such as [www.CrimeSolutions.gov](http://www.CrimeSolutions.gov).

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2:15 p.m. – 2:30 p.m.

### Information Sharing Environment (ISE) Update

*Mr. Kshemendra Paul, Program Manager, Information Sharing Environment (PM-ISE)*

#### Anticipated Outcomes and Takeaways

- Attendees' awareness of current and future ISE activities.
- As valued mission partners, potential opportunities for Global input and expertise in ISE efforts.
- Reiteration of the importance of ongoing collaboration across initiatives, communities, and levels of government.

2:30 p.m. – 2:45 p.m.

### *Break (on your own)*

2:45 p.m. – 3:15 p.m.

### Justice Business Priority: The Imperative of Cybersecurity

*Facilitated by Chairman Boehmer*

*Mr. Douglas Robinson, Executive Director, National Association of State Chief Information Officers (NASCIO)  
Program Manager Paul  
Colonel Squires*

President Obama has declared that the “cyber threat is one of the most serious economic and national security challenges we face as a nation” and that “America's economic prosperity in the 21st century will depend on cybersecurity.” After a brief overview of the issue, the topic will be explored from both the state and national perspectives. Attendees also will hear about recent cyber-related discussions by the CICC (including proposed Global-supported activities to address this priority concern).

#### Anticipated Outcomes and Takeaways

- Exploration of the “as is” state, including reasons the issue is considered a priority and activities under way to tackle the problem.
- Identification of gaps in current cybersecurity efforts, particularly those that can be addressed through enhanced information sharing.
- Considering the “as is” picture of the issue and identified gaps in associated information sharing solutions, a Global **action plan** to address cybersecurity will be presented.
- **An integral component of this agenda item will be GAC members' contributions to the conversation**, including sharing of perspectives, experiences, and needs related to the priority issue.

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- 3:15 p.m. – 3:30 p.m.      **Complying With the Global Standards Package (GSP)**  
*Mr. Christopher Traver, Senior Policy Advisor, BJA*  
**Anticipated Outcomes and Takeaways**  
Attendees will learn about recent GSP compliance requirements tied to OJP justice information sharing support, including the “value-add” of the GSP for practitioners’ immediate and future efforts and additional associated resources.
- 3:30 p.m. – 3:55 p.m.      **Concluding Roundtable: Members’ Information Sharing Activities, Priority Business Needs, and Requests for Global**  
*Facilitated by Chairman Boehmer*  
*GAC Members and Alternates*
- 3:55 p.m. – 4:00 p.m.      **Next Steps, Next Meetings**  
*Vice Chairman Wicklund*
  - Including save-the-date for the fall 2013 Global roundtable and GAC meeting
- 4:00 p.m.                      **Adjourn**

## **Attachment B**

*Global Advisory Committee  
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*Members in Attendance*

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**Representing:**

**Major Cities Chiefs Association**

**Mr. Robert P. Boehmer**

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**Representing:**

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**Mr. Kevin J. Bowling**

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**Representing:**

**National Association for Court  
Management**

**Mr. David K. Byers**

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**Representing:**

**Conference of State Court Administrators**

**Mr. Scott M. Came**

Executive Deputy Director  
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**Representing: SEARCH**

**Co-Vice Chair, Global Standards Council  
Member, Global Executive Steering  
Committee (GESC)**

**The Honorable Anthony Capizzi**

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**Representing:**

**National Council of Juvenile and Family  
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