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**HOUSE BILL NO. 2280**

Offered January 20, 2015

A *BILL to amend and reenact § 9.1-102 of the Code of Virginia and to amend the Code of Virginia by adding a section numbered 19.2-390.03, relating to use of body-worn camera system by law enforcement and other entities.*

\_\_\_\_\_  
Patron—Carr

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Referred to Committee for Courts of Justice

**Be it enacted by the General Assembly of Virginia:**

**1. That § 9.1-102 of the Code of Virginia is amended and reenacted and that the Code of Virginia is amended by adding a section numbered 19.2-390.03 as follows:**

**§ 9.1-102. Powers and duties of the Board and the Department.**

The Department, under the direction of the Board, which shall be the policy-making body for carrying out the duties and powers hereunder, shall have the power and duty to:

1. Adopt regulations, pursuant to the Administrative Process Act (§ 2.2-4000 et seq.), for the administration of this chapter including the authority to require the submission of reports and information by law-enforcement officers within the Commonwealth. Any proposed regulations concerning the privacy, confidentiality, and security of criminal justice information shall be submitted for review and comment to any board, commission, or committee or other body which may be established by the General Assembly to regulate the privacy, confidentiality, and security of information collected and maintained by the Commonwealth or any political subdivision thereof;

2. Establish compulsory minimum training standards subsequent to employment as a law-enforcement officer in (i) permanent positions, and (ii) temporary or probationary status, and establish the time required for completion of such training;

3. Establish minimum training standards and qualifications for certification and recertification for law-enforcement officers serving as field training officers;

4. Establish compulsory minimum curriculum requirements for in-service and advanced courses and programs for schools, whether located in or outside the Commonwealth, which are operated for the specific purpose of training law-enforcement officers;

5. Establish (i) compulsory minimum training standards for law-enforcement officers who utilize radar or an electrical or microcomputer device to measure the speed of motor vehicles as provided in § 46.2-882 and establish the time required for completion of the training and (ii) compulsory minimum qualifications for certification and recertification of instructors who provide such training;

6. Establish compulsory training courses for law-enforcement officers in laws and procedures relating to entrapment, search and seizure, evidence, and techniques of report writing, which training shall be completed by law-enforcement officers who have not completed the compulsory training standards set out in subdivision 2, prior to assignment of any such officers to undercover investigation work. Failure to complete the training shall not, for that reason, constitute grounds to exclude otherwise properly admissible testimony or other evidence from such officer resulting from any undercover investigation;

7. Establish compulsory minimum entry-level, in-service and advanced training standards for those persons designated to provide courthouse and courtroom security pursuant to the provisions of § 53.1-120, and to establish the time required for completion of such training;

8. Establish compulsory minimum entry-level, in-service and advanced training standards for deputy sheriffs designated to serve process pursuant to the provisions of § 8.01-293, and establish the time required for the completion of such training;

9. Establish compulsory minimum entry-level, in-service, and advanced training standards, as well as the time required for completion of such training, for persons employed as deputy sheriffs and jail officers by local criminal justice agencies, correctional officers employed by the Department of Corrections under the provisions of Title 53.1, and juvenile correctional officers employed at a juvenile correctional facility as the term is defined in § 66-25.3;

10. Establish compulsory minimum training standards for all dispatchers employed by or in any local or state government agency, whose duties include the dispatching of law-enforcement personnel. Such training standards shall apply only to dispatchers hired on or after July 1, 1988;

11. Establish compulsory minimum training standards for all auxiliary police officers employed by or in any local or state government agency. Such training shall be graduated and based on the type of duties to be performed by the auxiliary police officers. Such training standards shall not apply to auxiliary police officers exempt pursuant to § 15.2-1731;

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59 12. Consult and cooperate with counties, municipalities, agencies of the Commonwealth, other state  
60 and federal governmental agencies, and with universities, colleges, community colleges, and other  
61 institutions, whether located in or outside the Commonwealth, concerning the development of police  
62 training schools and programs or courses of instruction;

63 13. Approve institutions, curricula and facilities, whether located in or outside the Commonwealth,  
64 for school operation for the specific purpose of training law-enforcement officers; but this shall not  
65 prevent the holding of any such school whether approved or not;

66 14. Establish and maintain police training programs through such agencies and institutions as the  
67 Board deems appropriate;

68 15. Establish compulsory minimum qualifications of certification and recertification for instructors in  
69 criminal justice training schools approved by the Department;

70 16. Conduct and stimulate research by public and private agencies which shall be designed to  
71 improve police administration and law enforcement;

72 17. Make recommendations concerning any matter within its purview pursuant to this chapter;

73 18. Coordinate its activities with those of any interstate system for the exchange of criminal history  
74 record information, nominate one or more of its members to serve upon the council or committee of any  
75 such system, and participate when and as deemed appropriate in any such system's activities and  
76 programs;

77 19. Conduct inquiries and investigations it deems appropriate to carry out its functions under this  
78 chapter and, in conducting such inquiries and investigations, may require any criminal justice agency to  
79 submit information, reports, and statistical data with respect to its policy and operation of information  
80 systems or with respect to its collection, storage, dissemination, and usage of criminal history record  
81 information and correctional status information, and such criminal justice agencies shall submit such  
82 information, reports, and data as are reasonably required;

83 20. Conduct audits as required by § 9.1-131;

84 21. Conduct a continuing study and review of questions of individual privacy and confidentiality of  
85 criminal history record information and correctional status information;

86 22. Advise criminal justice agencies and initiate educational programs for such agencies with respect  
87 to matters of privacy, confidentiality, and security as they pertain to criminal history record information  
88 and correctional status information;

89 23. Maintain a liaison with any board, commission, committee, or other body which may be  
90 established by law, executive order, or resolution to regulate the privacy and security of information  
91 collected by the Commonwealth or any political subdivision thereof;

92 24. Adopt regulations establishing guidelines and standards for the collection, storage, and  
93 dissemination of criminal history record information and correctional status information, and the privacy,  
94 confidentiality, and security thereof necessary to implement state and federal statutes, regulations, and  
95 court orders;

96 25. Operate a statewide criminal justice research center, which shall maintain an integrated criminal  
97 justice information system, produce reports, provide technical assistance to state and local criminal  
98 justice data system users, and provide analysis and interpretation of criminal justice statistical  
99 information;

100 26. Develop a comprehensive, statewide, long-range plan for strengthening and improving law  
101 enforcement and the administration of criminal justice throughout the Commonwealth, and periodically  
102 update that plan;

103 27. Cooperate with, and advise and assist, all agencies, departments, boards and institutions of the  
104 Commonwealth, and units of general local government, or combinations thereof, including planning  
105 district commissions, in planning, developing, and administering programs, projects, comprehensive  
106 plans, and other activities for improving law enforcement and the administration of criminal justice  
107 throughout the Commonwealth, including allocating and subgranting funds for these purposes;

108 28. Define, develop, organize, encourage, conduct, coordinate, and administer programs, projects and  
109 activities for the Commonwealth and units of general local government, or combinations thereof, in the  
110 Commonwealth, designed to strengthen and improve law enforcement and the administration of criminal  
111 justice at every level throughout the Commonwealth;

112 29. Review and evaluate programs, projects, and activities, and recommend, where necessary,  
113 revisions or alterations to such programs, projects, and activities for the purpose of improving law  
114 enforcement and the administration of criminal justice;

115 30. Coordinate the activities and projects of the state departments, agencies, and boards of the  
116 Commonwealth and of the units of general local government, or combination thereof, including planning  
117 district commissions, relating to the preparation, adoption, administration, and implementation of  
118 comprehensive plans to strengthen and improve law enforcement and the administration of criminal  
119 justice;

120 31. Do all things necessary on behalf of the Commonwealth and its units of general local

121 government, to determine and secure benefits available under the Omnibus Crime Control and Safe  
122 Streets Act of 1968 (P.L. 90-351, 82 Stat. 197), as amended, and under any other federal acts and  
123 programs for strengthening and improving law enforcement, the administration of criminal justice, and  
124 delinquency prevention and control;

125 32. Receive, administer, and expend all funds and other assistance available to the Board and the  
126 Department for carrying out the purposes of this chapter and the Omnibus Crime Control and Safe  
127 Streets Act of 1968, as amended;

128 33. Apply for and accept grants from the United States government or any other source in carrying  
129 out the purposes of this chapter and accept any and all donations both real and personal, and grants of  
130 money from any governmental unit or public agency, or from any institution, person, firm or  
131 corporation, and may receive, utilize and dispose of the same. Any arrangements pursuant to this section  
132 shall be detailed in the annual report of the Board. Such report shall include the identity of the donor,  
133 the nature of the transaction, and the conditions, if any. Any moneys received pursuant to this section  
134 shall be deposited in the state treasury to the account of the Department. To these ends, the Board shall  
135 have the power to comply with conditions and execute such agreements as may be necessary;

136 34. Make and enter into all contracts and agreements necessary or incidental to the performance of  
137 its duties and execution of its powers under this chapter, including but not limited to, contracts with the  
138 United States, units of general local government or combinations thereof, in Virginia or other states, and  
139 with agencies and departments of the Commonwealth;

140 35. Adopt and administer reasonable regulations for the planning and implementation of programs  
141 and activities and for the allocation, expenditure and subgranting of funds available to the  
142 Commonwealth and to units of general local government, and for carrying out the purposes of this  
143 chapter and the powers and duties set forth herein;

144 36. Certify and decertify law-enforcement officers in accordance with §§ 15.2-1706 and 15.2-1707;

145 37. Establish training standards and publish a model policy for law-enforcement personnel in the  
146 handling of family abuse, domestic violence, sexual assault and stalking cases, including standards for  
147 determining the predominant physical aggressor in accordance with § 19.2-81.3. The Department shall  
148 provide technical support and assistance to law-enforcement agencies in carrying out the requirements  
149 set forth in § 9.1-1301 and shall by December 1, 2009, submit a report on the status of implementation  
150 of these requirements to the chairmen of the House and Senate Courts of Justice Committees;

151 38. Establish training standards and publish a model policy for law-enforcement personnel in  
152 communicating with and facilitating the safe return of individuals diagnosed with Alzheimer's disease;

153 39. Establish compulsory training standards for basic training and the recertification of  
154 law-enforcement officers to ensure sensitivity to and awareness of cultural diversity and the potential for  
155 biased policing;

156 40. Review and evaluate community-policing programs in the Commonwealth, and recommend where  
157 necessary statewide operating procedures, guidelines, and standards which strengthen and improve such  
158 programs, including sensitivity to and awareness of cultural diversity and the potential for biased  
159 policing;

160 41. Publish and disseminate a model policy or guideline that may be used by state and local agencies  
161 to ensure that law-enforcement personnel are sensitive to and aware of cultural diversity and the  
162 potential for biased policing;

163 42. Establish a Virginia Law-Enforcement Accreditation Center. The Center may, in cooperation with  
164 Virginia law-enforcement agencies, provide technical assistance and administrative support, including  
165 staffing, for the establishment of voluntary state law-enforcement accreditation standards. The Center  
166 may provide accreditation assistance and training, resource material, and research into methods and  
167 procedures that will assist the Virginia law-enforcement community efforts to obtain Virginia  
168 accreditation status;

169 43. Promote community policing philosophy and practice throughout the Commonwealth by  
170 providing community policing training and technical assistance statewide to all law-enforcement  
171 agencies, community groups, public and private organizations and citizens; developing and distributing  
172 innovative policing curricula and training tools on general community policing philosophy and practice  
173 and contemporary critical issues facing Virginia communities; serving as a consultant to Virginia  
174 organizations with specific community policing needs; facilitating continued development and  
175 implementation of community policing programs statewide through discussion forums for community  
176 policing leaders, development of law-enforcement instructors; promoting a statewide community policing  
177 initiative; and serving as a statewide information source on the subject of community policing including,  
178 but not limited to periodic newsletters, a website and an accessible lending library;

179 44. Establish, in consultation with the Department of Education and the Virginia State Crime  
180 Commission, compulsory minimum standards for employment and job-entry and in-service training  
181 curricula and certification requirements for school security officers, which training and certification shall

182 be administered by the Virginia Center for School and Campus Safety pursuant to § 9.1-184. Such  
183 training standards shall include, but shall not be limited to, the role and responsibility of school security  
184 officers, relevant state and federal laws, school and personal liability issues, security awareness in the  
185 school environment, mediation and conflict resolution, disaster and emergency response, and student  
186 behavioral dynamics. The Department shall establish an advisory committee consisting of local school  
187 board representatives, principals, superintendents, and school security personnel to assist in the  
188 development of these standards and certification requirements;

189 45. Establish training standards and publish a model policy and protocols for local and regional  
190 sexual assault response teams;

191 46. License and regulate property bail bondsmen and surety bail bondsmen in accordance with  
192 Article 11 (§ 9.1-185 et seq.);

193 47. License and regulate bail enforcement agents in accordance with Article 12 (§ 9.1-186 et seq.);

194 48. In conjunction with the Virginia State Police and the State Compensation Board, advise criminal  
195 justice agencies regarding the investigation, registration, and dissemination of information requirements  
196 as they pertain to the Sex Offender and Crimes Against Minors Registry Act (§ 9.1-900 et seq.);

197 49. Establish minimum standards for (i) employment, (ii) job-entry and in-service training curricula,  
198 and (iii) certification requirements for campus security officers. Such training standards shall include, but  
199 not be limited to, the role and responsibility of campus security officers, relevant state and federal laws,  
200 school and personal liability issues, security awareness in the campus environment, and disaster and  
201 emergency response. The Department shall provide technical support and assistance to campus police  
202 departments and campus security departments on the establishment and implementation of policies and  
203 procedures, including but not limited to: the management of such departments, investigatory procedures,  
204 judicial referrals, the establishment and management of databases for campus safety and security  
205 information sharing, and development of uniform record keeping for disciplinary records and statistics,  
206 such as campus crime logs, judicial referrals and Clery Act statistics. The Department shall establish an  
207 advisory committee consisting of college administrators, college police chiefs, college security  
208 department chiefs, and local law-enforcement officials to assist in the development of the standards and  
209 certification requirements and training pursuant to this subdivision;

210 50. Establish compulsory training standards and publish a model policy for law-enforcement  
211 personnel regarding death notification;

212 51. Assess and report, in accordance with § 9.1-190, the crisis intervention team programs established  
213 pursuant to § 9.1-187;

214 52. Establish, publish, and disseminate a model policy or guideline for law-enforcement personnel for  
215 questioning individuals suspected of driving while intoxicated concerning the physical location of that  
216 individual's last consumption of an alcoholic beverage and for communicating that information to the  
217 Alcoholic Beverage Control Board;

218 53. Establish training standards and publish a model policy for law-enforcement personnel assigned  
219 to vehicle patrol duties that embody current best practices for pursuits and for responding to emergency  
220 calls;

221 54. Establish training standards and publish a model policy for law-enforcement personnel involved  
222 in criminal investigations that embody current best practices for conducting photographic and live  
223 lineups;

224 55. In conjunction with the Office of the Attorney General, advise law-enforcement agencies and  
225 attorneys for the Commonwealth regarding the identification, investigation, and prosecution of human  
226 trafficking offenses using the common law and existing criminal statutes in the Code of Virginia. The  
227 Department shall publish and disseminate a model policy or guideline for law-enforcement personnel  
228 involved in criminal investigations or assigned to vehicle or street patrol duties to ensure that  
229 law-enforcement personnel are sensitive to and aware of human trafficking offenses and the  
230 identification of victims of human trafficking offenses;

231 56. Register tow truck drivers in accordance with § 46.2-116 and carry out the provisions of  
232 § 46.2-117; and

233 57. *Establish, publish, and disseminate, in consultation with the Office of the Attorney General, the*  
234 *Department of State Police, and representatives of criminal justice agencies and of civil rights*  
235 *organizations, a model policy that embodies current best practices for the implementation and operation*  
236 *of a body-worn camera system as defined in § 19.2-390.03; and*

237 58. Perform such other acts as may be necessary or convenient for the effective performance of its  
238 duties.

239 **§ 19.2-390.03. Policy for use of body-worn camera system.**

240 A. For purposes of this section, "body-worn camera system" means an electronic system for creating,  
241 generating, sending, receiving, storing, displaying, and processing audiovisual recordings, including  
242 cameras or other devices capable of creating such recordings, that may be worn about the person.

243 B. No department, agency, or instrumentality of the Commonwealth or of any locality having

244 jurisdiction over criminal law enforcement or regulatory violations shall purchase or deploy a  
245 body-worn camera system unless such department, agency, or instrumentality has adopted and  
246 established a written policy for the operation of a body-worn camera system that conforms to the model  
247 policy established by the Department of Criminal Justice Services pursuant to subdivision 57 of  
248 § 9.1-102. Prior to the adoption of a written policy for the operation of a body-worn camera system, the  
249 department, agency, or instrumentality shall make the policy available for public comment and review.

250 C. Any policy for the operation of a body-worn camera system adopted in accordance with  
251 subsection B shall:

252 1. Require any person wearing a body-worn camera to inform individuals being recorded of that fact  
253 and of their right to request that such camera be turned off when a person wearing such camera enters  
254 an individual's home, office, or other place where such individual has a reasonable expectation of  
255 privacy unless such entry was made pursuant to a warrant or in response to an emergency;

256 2. Require that the body-worn camera be recording during all public interactions unless an exception  
257 listed in the policy applies. The policy shall set forth all exceptions for recording during all public  
258 interactions and require any person wearing a body-worn camera to document in writing each time an  
259 exception is invoked;

260 3. Specify where audiovisual recordings created by the body-worn camera system are stored, for how  
261 long such recordings are stored, and the persons who are authorized to access such recordings;

262 4. Require that any audiovisual recordings made by a body-worn camera system be destroyed within  
263 seven days unless such recording (i) is relevant to an open and active criminal investigation, (ii) depicts  
264 the use of force by the person wearing the body-worn camera, or (iii) depicts conduct by the person  
265 wearing the body-worn camera that is the subject of a formal or informal complaint;

266 5. Provide that individuals recorded by a body-worn camera have the right to view and make copies  
267 of any audiovisual recording in which they are depicted;

268 6. Require that all audiovisual recordings be available to the public unless such recordings are  
269 related to an open and active criminal investigation; however, no recording may be made public without  
270 the consent of the individuals depicted in the recording unless the images of such individuals are  
271 redacted; and

272 7. Require that the department, agency, or instrumentality deploying the body-worn camera system  
273 review audiovisual recordings created by the system on an ongoing basis to determine whether persons  
274 wearing body-worn cameras are acting inappropriately or exhibiting bias.