CERTIFICATION OF ENROLLMENT

ENGROSSED HOUSE BILL 2362

64th Legislature 2016 Regular Session

Passed by the House March 8, 2016 CERTIFICATE Yeas 57 Nays 39 I, Barbara Baker, Chief Clerk of the House of Representatives of the State of Washington, do hereby certify that the attached is Speaker of the House of Representatives ENGROSSED HOUSE BILL 2362 as passed by House of Representatives and the Senate on the dates hereon set forth. Passed by the Senate March 4, 2016 Yeas 37 Nays 9

Chief Clerk

President of the Senate Approved

FILED

Secretary of State State of Washington

Governor of the State of Washington

ENGROSSED HOUSE BILL 2362

AS AMENDED BY THE SENATE

Passed Legislature - 2016 Regular Session

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State of Washington 64th Legislature 2016 Regular Session
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By Representatives Hansen, Pettigrew, Nealey, and Kirby

Read first time 01/11/16. Referred to Committee on Judiciary.

1 AN ACT Relating to video and/or sound recordings made by law 2 enforcement or corrections officers; amending RCW 42.56.120; 3 reenacting and amending RCW 42.56.240 and 42.56.080; adding a new 4 chapter to Title 10 RCW; creating new sections; and providing 5 expiration dates.

6 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

7 NEW SECTION. Sec. 1. The legislature finds that technological developments present opportunities for additional truth-finding, 8 9 transparency, and accountability in interactions between law 10 enforcement or corrections officers and the public. The legislature intends to promote transparency and accountability by permitting 11 access to video and/or sound recordings of interactions with law 12 enforcement or corrections officers, while preserving the public's 13 14 reasonable expectation that the recordings of these interactions will not be publicly disclosed to enable voyeurism or exploitation. 15

16 **Sec. 2.** RCW 42.56.240 and 2015 c 224 s 3 and 2015 c 91 s 1 are 17 each reenacted and amended to read as follows:

18 The following investigative, law enforcement, and crime victim 19 information is exempt from public inspection and copying under this 20 chapter: 1 (1) Specific intelligence information and specific investigative 2 records compiled by investigative, law enforcement, and penology 3 agencies, and state agencies vested with the responsibility to 4 discipline members of any profession, the nondisclosure of which is 5 essential to effective law enforcement or for the protection of any 6 person's right to privacy;

7 (2) Information revealing the identity of persons who are witnesses to or victims of crime or who file complaints with 8 investigative, law enforcement, or penology agencies, other than the 9 commission, if disclosure would endanger any person's life, physical 10 safety, or property. If at the time a complaint is filed the 11 complainant, victim, or witness indicates a desire for disclosure or 12 nondisclosure, such desire shall govern. However, all complaints 13 filed with the commission about any elected official or candidate for 14 public office must be made in writing and signed by the complainant 15 16 under oath;

(3) Any records of investigative reports prepared by any state, county, municipal, or other law enforcement agency pertaining to sex offenses contained in chapter 9A.44 RCW or sexually violent offenses as defined in RCW 71.09.020, which have been transferred to the Washington association of sheriffs and police chiefs for permanent electronic retention and retrieval pursuant to RCW 40.14.070(2)(b);

(4) License applications under RCW 9.41.070; copies of license
 applications or information on the applications may be released to
 law enforcement or corrections agencies;

(5) Information revealing the identity of child victims of sexual assault who are under age eighteen. Identifying information means the child victim's name, address, location, photograph, and in cases in which the child victim is a relative or stepchild of the alleged perpetrator, identification of the relationship between the child and the alleged perpetrator;

32 (6) Information contained in a local or regionally maintained 33 gang database as well as the statewide gang database referenced in 34 RCW 43.43.762;

35 (7) Data from the electronic sales tracking system established in 36 RCW 69.43.165;

37 (8) Information submitted to the statewide unified sex offender 38 notification and registration program under RCW 36.28A.040(6) by a 39 person for the purpose of receiving notification regarding a

1 registered sex offender, including the person's name, residential 2 address, and email address;

3 (9) Personally identifying information collected by law 4 enforcement agencies pursuant to local security alarm system programs 5 and vacation crime watch programs. Nothing in this subsection shall 6 be interpreted so as to prohibit the legal owner of a residence or 7 business from accessing information regarding his or her residence or 8 business;

9 (10) The felony firearm offense conviction database of felony 10 firearm offenders established in RCW 43.43.822;

(11) The identity of a state employee or officer who has in good faith filed a complaint with an ethics board, as provided in RCW 42.52.410, or who has in good faith reported improper governmental action, as defined in RCW 42.40.020, to the auditor or other public official, as defined in RCW 42.40.020;

16 (12) The following security threat group information collected 17 and maintained by the department of corrections pursuant to RCW 72.09.745: (a) Information that could lead to the identification of a 18 person's security threat group status, affiliation, or activities; 19 (b) information that reveals specific security threats associated 20 21 with the operation and activities of security threat groups; and (c) information that identifies the number of security threat group 22 members, affiliates, or associates; ((and)) 23

(13) The global positioning system data that would indicate the location of the residence of an employee or worker of a criminal justice agency as defined in RCW 10.97.030; and

27 (14) Body worn camera recordings to the extent nondisclosure is 28 essential for the protection of any person's right to privacy as 29 described in RCW 42.56.050, including, but not limited to, the 30 circumstances enumerated in (a) of this subsection. A law enforcement 31 or corrections agency shall not disclose a body worn camera recording 32 to the extent the recording is exempt under this subsection.

33 (a) Disclosure of a body worn camera recording is presumed to be 34 highly offensive to a reasonable person under RCW 42.56.050 to the 35 extent it depicts:

36 <u>(i)(A) Any areas of a medical facility, counseling, or</u> 37 <u>therapeutic program office where:</u>

38 (I) A patient is registered to receive treatment, receiving 39 treatment, waiting for treatment, or being transported in the course 40 of treatment; or

1	(II) Health care information is shared with patients, their
2	families, or among the care team; or
3	(B) Information that meets the definition of protected health
4	information for purposes of the health insurance portability and
5	accountability act of 1996 or health care information for purposes of
б	chapter 70.02 RCW;
7	(ii) The interior of a place of residence where a person has a
8	reasonable expectation of privacy;
9	(iii) An intimate image as defined in RCW 9A.86.010;
10	(iv) A minor;
11	(v) The body of a deceased person;
12	(vi) The identity of or communications from a victim or witness
13	of an incident involving domestic violence as defined in RCW
14	10.99.020 or sexual assault as defined in RCW 70.125.030, or
15	disclosure of intimate images as defined in RCW 9A.86.010. If at the
16	time of recording the victim or witness indicates a desire for
17	disclosure or nondisclosure of the recorded identity or
18	communications, such desire shall govern; or
19	(vii) The identifiable location information of a community-based
20	domestic violence program as defined in RCW 70.123.020, or emergency
21	shelter as defined in RCW 70.123.020.
22	(b) The presumptions set out in (a) of this subsection may be
23	rebutted by specific evidence in individual cases.
24	(c) In a court action seeking the right to inspect or copy a body
25	worn camera recording, a person who prevails against a law
26	enforcement or corrections agency that withholds or discloses all or
27	part of a body worn camera recording pursuant to (a) of this
28	subsection is not entitled to fees, costs, or awards pursuant to RCW
29	42.56.550 unless it is shown that the law enforcement or corrections
30	agency acted in bad faith or with gross negligence.
31	(d) A request for body worn camera recordings must:
32	(i) Specifically identify a name of a person or persons involved
33	<u>in the incident;</u>
34	(ii) Provide the incident or case number;
35	<u>(iii) Provide the date, time, and location of the incident or</u>
36	<u>incidents; or</u>
37	(iv) Identify a law enforcement or corrections officer involved
38	in the incident or incidents.
39	(e)(i) A person directly involved in an incident recorded by the
40	requested body worn camera recording, an attorney representing a

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person directly involved in an incident recorded by the requested 1 body worn camera recording, a person or his or her attorney who 2 requests a body worn camera recording relevant to a criminal case 3 involving that person, or the executive director from either the 4 Washington state commission on African-American affairs, Asian 5 б Pacific American affairs, or Hispanic affairs, has the right to 7 obtain the body worn camera recording, subject to any exemption under this chapter or any applicable law. In addition, an attorney who 8 represents a person regarding a potential or existing civil cause of 9 action involving the denial of civil rights under the federal or 10 state Constitution, or a violation of a United States department of 11 justice settlement agreement, has the right to obtain the body worn 12 camera recording if relevant to the cause of action, subject to any 13 exemption under this chapter or any applicable law. The attorney must 14 explain the relevancy of the requested body worn camera recording to 15 16 the cause of action and specify that he or she is seeking relief from 17 redaction costs under this subsection (14)(e).

18 (ii) A law enforcement or corrections agency responding to 19 requests under this subsection (14)(e) may not require the requesting 20 individual to pay costs of any redacting, altering, distorting, 21 pixelating, suppressing, or otherwise obscuring any portion of a body 22 worn camera recording.

23 (iii) A law enforcement or corrections agency may require any 24 person requesting a body worn camera recording pursuant to this 25 subsection (14)(e) to identify himself or herself to ensure he or she 26 is a person entitled to obtain the body worn camera recording under 27 this subsection (14)(e).

(f)(i) A law enforcement or corrections agency responding to a request to disclose body worn camera recordings may require any requester not listed in (e) of this subsection to pay the reasonable costs of redacting, altering, distorting, pixelating, suppressing, or otherwise obscuring any portion of the body worn camera recording prior to disclosure only to the extent necessary to comply with the exemptions in this chapter or any applicable law.

35 (ii) An agency that charges redaction costs under this subsection 36 (14)(f) must use redaction technology that provides the least costly 37 commercially available method of redacting body worn camera 38 recordings, to the extent possible and reasonable.

39 (iii) In any case where an agency charges a requestor for the 40 costs of redacting a body worn camera recording under this subsection 1 (14)(f), the time spent on redaction of the recording shall not count 2 towards the agency's allocation of, or limitation on, time or costs 3 spent responding to public records requests under this chapter, as 4 established pursuant to local ordinance, policy, procedure, or state 5 law.

6

(g) For purposes of this subsection (14):

7 <u>(i) "Body worn camera recording" means a video and/or sound</u> 8 recording that is made by a body worn camera attached to the uniform 9 or eyewear of a law enforcement or corrections officer from a covered 10 jurisdiction while in the course of his or her official duties and 11 that is made on or after the effective date of this section and prior 12 to July 1, 2019; and

13 (ii) "Covered jurisdiction" means any jurisdiction that has 14 deployed body worn cameras as of the effective date of this section, 15 regardless of whether or not body worn cameras are being deployed in 16 the jurisdiction on the effective date of this section, including, 17 but not limited to, jurisdictions that have deployed body worn 18 cameras on a pilot basis.

19 (h) Nothing in this subsection shall be construed to restrict 20 access to body worn camera recordings as otherwise permitted by law 21 for official or recognized civilian and accountability bodies or 22 pursuant to any court order.

(i) Nothing in this section is intended to modify the obligations
of prosecuting attorneys and law enforcement under *Brady v. Maryland*,
373 U.S. 83, 83 S. Ct. 1194, 10 L. Ed. 2d 215 (1963), *Kyles v. Whitley*, 541 U.S. 419, 115 S. Ct. 1555, 131 L. Ed.2d 490 (1995), and
the relevant Washington court criminal rules and statutes.

28 (j) A law enforcement or corrections agency must retain body worn 29 camera recordings for at least sixty days and thereafter may destroy 30 the records.

31 **Sec. 3.** RCW 42.56.080 and 2005 c 483 s 1 and 2005 c 274 s 285 32 are each reenacted and amended to read as follows:

Public records shall be available for inspection and copying, and agencies shall, upon request for identifiable public records, make them promptly available to any person including, if applicable, on a partial or installment basis as records that are part of a larger set of requested records are assembled or made ready for inspection or disclosure. Agencies shall not deny a request for identifiable public records solely on the basis that the request is overbroad. Agencies

1 shall not distinguish among persons requesting records, and such persons shall not be required to provide information as to the 2 purpose for the request except to establish whether inspection and 3 copying would violate RCW 42.56.070(9) or 42.56.240(14), or other 4 statute which exempts or prohibits disclosure of specific information 5 б or records to certain persons. Agency facilities shall be made 7 available to any person for the copying of public records except when and to the extent that this would unreasonably disrupt the operations 8 9 of the agency. Agencies shall honor requests received by mail for 10 identifiable public records unless exempted by provisions of this 11 chapter.

12 **Sec. 4.** RCW 42.56.120 and 2005 c 483 s 2 are each amended to 13 read as follows:

No fee shall be charged for the inspection of public records((-14 15 No fee shall be charged for)) or locating public documents and making 16 them available for copying, except as provided in RCW 42.56.240(14). 17 A reasonable charge may be imposed for providing copies of public 18 records and for the use by any person of agency equipment or equipment of the office of the secretary of the senate or the office 19 of the chief clerk of the house of representatives to copy public 20 21 records, which charges shall not exceed the amount necessary to reimburse the agency, the office of the secretary of the senate, or 22 the office of the chief clerk of the house of representatives for its 23 24 actual costs directly incident to such copying. Agency charges for 25 photocopies shall be imposed in accordance with the actual per page cost or other costs established and published by the agency. In no 26 27 event may an agency charge a per page cost greater than the actual per page cost as established and published by the agency. To the 28 extent the agency has not determined the actual per page cost for 29 30 photocopies of public records, the agency may not charge in excess of 31 fifteen cents per page. An agency may require a deposit in an amount not to exceed ten percent of the estimated cost of providing copies 32 for a request. If an agency makes a request available on a partial or 33 34 installment basis, the agency may charge for each part of the request 35 as it is provided. If an installment of a records request is not claimed or reviewed, the agency is not obligated to fulfill the 36 37 balance of the request.

1 <u>NEW SECTION.</u> Sec. 5. (1) A law enforcement or corrections 2 agency that deploys body worn cameras must establish policies 3 regarding the use of the cameras. The policies must, at a minimum, 4 address:

5 (a) When a body worn camera must be activated and deactivated, 6 and when a law enforcement or corrections officer has the discretion 7 to activate and deactivate the body worn camera;

8 (b) How a law enforcement or corrections officer is to respond to 9 circumstances when it would be reasonably anticipated that a person 10 may be unwilling or less willing to communicate with an officer who 11 is recording the communication with a body worn camera;

12 (c) How a law enforcement or corrections officer will document 13 when and why a body worn camera was deactivated prior to the 14 conclusion of an interaction with a member of the public while 15 conducting official law enforcement or corrections business;

16 (d) How, and under what circumstances, a law enforcement or 17 corrections officer is to inform a member of the public that he or 18 she is being recorded, including in situations where the person is a 19 non-English speaker or has limited English proficiency, or where the 20 person is deaf or hard of hearing;

(e) How officers are to be trained on body worn camera usage andhow frequently the training is to be reviewed or renewed; and

23 (f) Security rules to protect data collected and stored from body 24 worn cameras.

(2) A law enforcement or corrections agency that deploys body worn cameras before the effective date of this section must establish the policies within one hundred twenty days of the effective date of this section. A law enforcement or corrections agency that deploys body worn cameras on or after the effective date of this section must establish the policies before deploying body worn cameras.

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(3) This section expires July 1, 2019.

32 <u>NEW SECTION.</u> Sec. 6. For a city or town that is not deploying 33 body worn cameras on the effective date of this section, a 34 legislative authority of a city or town is strongly encouraged to 35 adopt an ordinance or resolution authorizing the use of body worn 36 cameras prior to their use by law enforcement or a corrections 37 agency. Any ordinance or resolution authorizing the use of body worn 38 cameras should identify a community involvement process for providing

input into the development of operational policies governing the use
 of body worn cameras.

3 <u>NEW SECTION.</u> Sec. 7. (1) The legislature shall convene a task 4 force with the following voting members to examine the use of body 5 worn cameras by law enforcement and corrections agencies:

6 (a) One member from each of the two largest caucuses of the 7 senate, appointed by the president of the senate;

8 (b) One member from each of the two largest caucuses in the house 9 of representatives, appointed by the speaker of the house of 10 representatives;

11 (c) A representative from the governor's office;

12 (d) Two representatives from the Washington association of13 prosecuting attorneys;

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(e) A representative from the Washington defender association;

15 (f) A representative of the Washington association of criminal 16 defense lawyers;

17 (g) A representative from the American civil liberties union of 18 Washington;

(h) A representative from the Washington association of sheriffsand police chiefs;

(i) Four chief local law enforcement officers, at least two of whom must be from local law enforcement agencies that have deployed body worn cameras, appointed jointly by the president of the senate and the speaker of the house of representatives;

(j) Three law enforcement officers, one representing the council of metropolitan police and sheriffs and two representing the Washington council of police and sheriffs;

(k) Two representatives of local governments responsible for
 oversight of law enforcement, appointed jointly by the president of
 the senate and the speaker of the house of representatives;

31 (1) A representative from the Washington coalition for open 32 government;

33 (m) A representative of the news media, appointed jointly by the 34 president of the senate and the speaker of the house of 35 representatives;

36 (n) A representative of victims advocacy groups, appointed 37 jointly by the president of the senate and the speaker of the house 38 of representatives;

(o) Two representatives with experience in interactions between
 law enforcement and the public, appointed by the Washington state
 commission on African-American affairs;

4 (p) Two representatives with experience in interactions between
5 law enforcement and the public, appointed by the Washington state
6 commission on Asian Pacific American affairs;

7 (q) Two representatives with experience in interactions between
8 law enforcement and the public, appointed by the Washington state
9 commission on Hispanic affairs;

10 (r) One representative of immigrant or refugee communities, 11 appointed jointly by the president of the senate and the speaker of 12 the house of representatives;

(s) One person with expertise in the technology of retaining and redacting body worn camera recordings, appointed jointly by the president of the senate and the speaker of the house of representatives;

(t) Two representatives of the tribal communities with experience in interactions between law enforcement and the public, appointed jointly by the president of the senate and the speaker of the house of representatives;

(u) A public member, appointed jointly by the president of thesenate and the speaker of the house of representatives; and

23 (v) A representative of the Washington state fraternal order of 24 police.

(2) The task force shall choose two cochairs from among itslegislative members.

(3) The task force may request such information, recordings, and other records from agencies as the task force deems appropriate for it to effectuate this section. A participating agency must provide such information, recordings, or records upon request subject to exemptions under chapter 42.56 RCW or any applicable law.

32 (4) Staff support for the task force shall be provided by the 33 senate committee services and the house of representatives office of 34 program research.

(5) Legislative members of the task force may be reimbursed for travel expenses in accordance with RCW 44.04.120. Nonlegislative members, except those representing an employer, governmental entity, or other organization, are entitled to be reimbursed for travel expenses as provided in RCW 43.03.050 and 43.03.060.

1 (6) The expenses of the task force shall be paid jointly by the 2 senate and the house of representatives. Task force expenditures are 3 subject to approval by the senate facilities and operations committee 4 and the house executive rules committee, or their successor 5 committees.

6 (7) The task force shall hold public meetings in locations that 7 include rural and urban communities and communities in the eastern 8 and western parts of the state.

(8) The task force shall specifically consider and report on the 9 use of body worn cameras in health care facilities subject to the 10 11 health insurance portability and accountability act of 1996, P.L. 104-191, and the uniform health care information act, chapter 70.02 12 RCW. The task force shall consult with subject matter experts, 13 14 including, but not limited to, the Washington state hospital association and the Washington state medical association, and any 15 16 findings or recommendations must be consistent with the obligations 17 of health care facilities under both federal and state law.

(9) The task force shall report its findings and recommendations 18 to the governor and the appropriate committees of the legislature by 19 December 1, 2017. The report must include, but is not limited to, 20 21 findings and recommendations regarding costs assessed to requesters, policies adopted by agencies, retention and retrieval of data, model 22 policies regarding body worn cameras that at a minimum address the 23 issues identified in section 5 of this act, and the use of body worn 24 25 cameras for gathering evidence, surveillance, and police accountability. The task force must allow a minority report to be 26 included with the task force report if requested by a member of the 27 task force. 28

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(10) This section expires June 1, 2019.

30 <u>NEW SECTION.</u> Sec. 8. (1) For state and local agencies, a body 31 worn camera may only be used by officers employed by a general 32 authority Washington law enforcement agency as defined in RCW 33 10.93.020, any officer employed by the department of corrections, and 34 personnel for jails as defined in RCW 70.48.020 and detention 35 facilities as defined in RCW 13.40.020.

36 (2) This section expires July 1, 2019.

1 <u>NEW SECTION.</u> Sec. 9. Sections 5, 6, and 8 of this act 2 constitute a new chapter in Title 10 RCW.

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